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TRACING THE PROGRESS TOWARD THE ASEAN ECONOMIC COMMUNITY

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TABLE OF CONTENTS

	Table of Contents	i
	List of Project Members	ii
	Executive Summary	iii
CHAPTER 1.	Tracing the Progress towards the ASEAN Economic Community	1
	<i>Shujiro Urata and Misa Okabe</i>	
CHAPTER 2.	Services Liberalization toward the ASEAN Economic Community	28
	<i>Philippa Dee</i>	
CHAPTER 3.	Trade Facilitation toward the ASEAN Economic Community	125
	<i>Patricia Sourdin and Richard Pomfret</i>	
CHAPTER 4.	Investment Climate Study of ASEAN Member Countries	162
	<i>Shujiro Urata and Mitsuyo Ando</i>	
CHAPTER 5.	Background Data for Constructing Quantitative Measures	233
	<i>Project Members</i>	

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EXECUTIVE SUMMARY

1. The Background and objective of the project

The success of long-term stable economic development in ASEAN countries depends on both the stimulation of intra-regional demand, and to opening up the region to outside demand. The ASEAN Economic Community has the potential to meet these conditions for achieving long-term stable development in this region. Free flows of goods, services, investment, capital and skilled labor would promote both regional domestic demand on the one hand and the competitiveness and attractiveness of this region in the global market on the other. At the same time, ASEAN has the potential to play an important role in re-balancing the global economy, by promoting demand growth in the regional market. In light of recent challenges in this region, we have analyzed the progress of liberalization in major sectors as the region moves toward the ASEAN Economic Community (AEC).

The objective of this research project is to develop quantitative measures regarding three core elements of the ASEAN Blueprint, in order to trace the progress toward the AEC. These elements are the free flow of services, goods, and investment. The expected role of our quantitative measures is to facilitate the implementation of the AEC Blueprint by ASEAN countries. In the process of implementing the Blueprint, progress toward the goals needs to be made clear, in order to ensure that all members continue implementing the necessary policy measures, and to prevent any member countries from falling behind. Quantitative measures can play a useful role in highlighting milestones and signposts on the path towards the ultimate goals.

Regarding the degree of free flow of services, we have studied air transportation, maritime services, and telecommunication services by developing restrictiveness indices. In the case of the freedom of flow of goods, we have analyzed logistics service liberalization, focusing on customs procedures and national Single Windows. Trade cost estimation between ASEAN countries and major trading partners has been carried out using commodity trade statistics. The freedom of flow of investment has been studied by focusing on quantitative measures of FDI restriction and investment-related issues in order to provide assessments of FDI policy regimes and the FDI policy environments of the ASEAN countries. Our quantitative measures have been developed using various methods, such as questionnaires, statistical analyses, and firm-level surveys. There has been close collaboration with many researchers from various countries including 10 ASEAN countries.

2. Major findings

There are significant challenges associated with examination of the degree of liberalization inherent in policy regimes. First, there are vast amounts of information related to regulations and treatments. Second, we must collect necessary information, based on interviews with sectoral experts, in order to clarify the actual situation and to obtain correct interpretations, because administrative documents and other information often include many technical issues and much technical language. In order to cope with these challenges, we have collected the information on actual policies in close collaboration with researchers from 10 ASEAN countries. In addition, quantitative analyses based on statistical and firm-level data have been conducted to provide a broad-ranging overview.

2.1 Free Flow of Services

Air Transportation Services: Although most ASEAN countries appear relatively liberal, there are still barriers remaining, which are increasingly preventing effective competition.

We found that only two countries have so far ratified the ASEAN Multilateral Agreement. There are also still two countries that have retained the option to impose restrictions on international and domestic charter flights, although charter flights are not as significant factors in the competitive environment as they used to be. In addition, government subsidies for domestic airlines are still one of many remaining problems.

Maritime Services: Regarding restrictions on trade in mode 1 (cross-border trade), only three countries have stated that they will grant exemptions from cargo restrictions. Concerning restrictions on mode 3 (commercial presence), there is no ASEAN country meeting the Blueprint target by 2010 in all maritime services. In most countries, port operations are still government-owned. In addition, half of the ASEAN countries retain discriminatory licensing conditions for foreign suppliers.

Telecommunication Services: Only two countries meet the Blueprint's target in respect of foreign equity limits on investment in telecommunication service providers. Most countries are relatively even-handed in their regulation of facilities-based and resale-based services. However, only a minority of ASEAN countries have moved comprehensively to general, rather than individual, licensing of telecommunications providers.

2.2 Free Flow of Goods

Customs Clearance: All countries are participating in regional cooperation efforts to simplify and harmonize customs clearance and to introduce mutual recognition of conformance assessments, and most countries are participating in efforts to introduce National Single Windows, and integrate these into an ASEAN Single Window. However, there are variations

caused by differences in levels of development, such as the degree of usage of electronic filing of customs documentation. In addition, although most ASEAN countries are relatively transparent about their trade regulations in general, very few are fully transparent about ex-post performance, such as measures of customs clearance time.

Trade Cost estimation: The trade cost of ASEAN countries has been on a declining trend as a whole. In addition, the various trade costs in the ASEAN countries appear to be converging to the lowest cost country. Building on the calculation of the trade cost in ASEAN, we found the presence of a scale effect in trade cost. In addition, the low general quality level of institutions and infrastructure of the ASEAN countries increases trade cost, particularly for seaborne trade. These results suggest that efficient logistics and distribution, as well as improvement of quality of institution and infrastructure are important factors for trade cost reduction.

2.3 Free Flow of Investment

Based on examination of legal documents relating to FDI, plus additional supplementary information collected from the ASEAN countries, FDI policy regimes in each country were assessed, and the scores to describe the degree of their openness were constructed. We found that ASEAN countries have restrictive FDI regimes in the areas of the movement of investors, and screening and appraisal procedures. There are wide variations among countries in scores for these areas, and for the area of national treatment.

Restriction on market access is considered to be the most important policy relating to inward FDI, and regulations are rather relaxed in the manufacturing sector compared to the high levels of restriction found in the public and service sectors. Although variations among countries are found, tight restrictions are often imposed in service sectors such as information and communication.

In addition, it was found through firm-level survey that various sorts of indirect barriers to FDI still exist in this region, and that the main problems are concerned with FDI facilitation. There is plenty of room to improve FDI facilitation, in particular institutional problems, such as lack of transparency, and implementation problems such as complicated procedures.

3. Policy Implications

Air Transportation Services:

- There are as yet only a few countries meeting the ASEAN Blueprint targets. ASEAN members should work towards further reform of their air services agreements, and should achieve much greater transparency in their provisions.

Maritime Services:

- There are only a few countries that have stated that they grant exemptions from restrictions on cabotage (freight transport between two points in the same country). Therefore, ASEAN countries should make more effort to reduce the scope of these restrictions. Also, all countries should be looking to meet the Blueprint target of allowing at least 51% foreign ownership of maritime services companies by 2010.

Telecommunication Services:

- Most countries have not been able to meet the Blueprint's foreign equity targets in all telecommunication services, even on an MFN (Most Favored Nation) basis. The remaining restrictions on foreign equity limits should be phased out. Also, the problem of the persistence of very high market shares held by incumbent service suppliers needs to be solved.

Customs clearance:

- There are large variations in the extent to which countries have set targets, used information technology, and performed risk assessments in customs clearance. These variations partly reflect levels of development of technology. Region-wide technology cooperation in these fields is necessary to eliminate these differences in ability to implement reforms
- There is room for improvement in transparency relating to ex-post performance. In addition, the publication of clearance times would provide an acid test as to whether ASEAN cooperation efforts are achieving their ultimate aim.

Trade Cost

- Ad valorem trade costs have a tendency to decrease and converge to the lowest-cost country. For further reduction in trade cost, the efficiency of the logistics and distributions sectors, and the quality of infrastructure related to transportation, such as port infrastructure, roads and railroads, should be improved.

FDI Climate

- In order to promote FDI policy liberalization, the ASEAN countries should use various existing frameworks. In particular, ASEAN should use the ASEAN Comprehensive Investment Agreement (ACIA).
- To overcome obstacles concerning FDI facilitation, the ASEAN countries should actively use various cooperation programs with developed countries to improve the human resources engaged in the implementation and enforcement of FDI policies.
- Monitoring of the achievement of FDI liberalization and facilitation has to be emphasized, in order to achieve a freer FDI environment.

CHAPTER 1

Overview: Tracing the Progress toward the ASEAN Economic Community

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The objective of this Chapter is to provide an overview of the ERIA Research Project, "Tracing the Progress toward the ASEAN Economic Community". After looking at the current situation of the ASEAN economies in the global market, we review the scope and visions of the ASEAN Economic Community (AEC) based on the ASEAN Blueprint. The objective of our research project is to develop quantitative measures regarding three core elements of a key characteristic of the ASEAN Blueprint, that is, the free flow of services, goods, and investment, in order to trace the progress toward the AEC. Concerning the free flow of services, we have studied three key service sectors, namely air transportation, maritime services and telecommunication services, to map the existing policy space. Mapping actual policies in these examinations helps to indicate the extent of real policy reform that will be needed in each ASEAN member country in order to achieve the liberalization laid out in the AEC Blueprint. As for the free flow of goods, our project has conducted research on the progress of trade facilitation in each ASEAN country by examining two issues, that is, an examination of implementation status of the ASEAN Single Window in each country, and quantitative analysis of trade costs between ASEAN countries and outside major trading partners. Regarding the free flow of investment, we have investigated and evaluated the restrictiveness of FDI policy regimes and environments in the ASEAN countries based on a questionnaire survey and study of the relevant legal documents. In the light of these findings, we present several policy implications for the implementation of the AEC Blueprint.

1. Introduction

The global financial crisis originated from the collapse of the housing market, and the subsequent liquidity and confidence crisis in the US has triggered a chain reaction of economic turmoil in the global economy. Although the financial and economic crises hit the US, Europe and Japan immediately and significantly, ASEAN economies have been affected rather indirectly through shrinking exports brought about by the collapse of demand in major global markets. According to Asian Development Outlook 2009, updated in September 2009, the average GDP growth rate in Southeast Asian countries is estimated to have been 0.1% in 2009, while it was 4.1% in 2008. Likewise, the World Bank reported in the Prospects for the Global Economy 2010 that the simple average GDP growth rates at market price for seven countries from ASEAN is estimated to have been 1.04% in 2009, while it was at 4.3% in 2008. Due to the collapse in external demand in late 2008 and early 2009, slowdown of the larger export-oriented economies, Malaysia, Singapore and Thailand, and energy exporter, Brunei Darussalam, and Cambodia which depends on tourism, clothing exports and FDI, is relatively serious, and negative GDP growth rates are expected in these economies in 2009¹.

Most of the ASEAN economies, however, have already begun to rebound from the downturn since the middle of 2009. According to the Asia Economic Monitor in December 2009, by the Asian Development Bank, in 2010 the GDP growth rates of nine ASEAN countries are expected to be restored and mark positive values. Indonesia, the Lao PDR and Vietnam are projected to attain at least a 5% GDP growth rate. This strong rebounding is due to timely and forceful fiscal stimulus programs and easing monetary policies by the governments in this region, and improving the external economic environment. Generally speaking, economic decline in the ASEAN countries has been much less serious and recovery is much quicker than with the Asian financial crisis in 2007/2008. The current challenge in this region is to maintain economic recovery and to realize stable long-term growth.

Based on the experiences gained from the Asian financial crisis, countries in this region have restrained foreign debt growing and engaged in regional financial cooperation, in order to prevent the resurgence of a crisis. Therefore, currency and financial market turmoil in this global

¹ ADB outlook 2009 updated.

financial crisis was not as significant as in the Asian financial crisis. However, the impact of the global financial crisis in this region resulting from a reduction in international trade has severely affected the economies of ASEAN countries. Sharp decreases of exports to the US and EU areas have demonstrated vulnerability in the East Asian region including ASEAN countries. In other words, this region's high dependency on external demand should be reduced to realize stable long-term growth. East Asian economies, including ASEAN members, need to rebalance sources of growth by stimulating domestic demand.

The export dependency of ASEAN countries is relatively high. The average share of exports in the total GDP of eight ASEAN countries (except Singapore and Myanmar) is 63%, much higher than the world average of 30%. In addition, ASEAN countries' share of regional trade in each production stage, i.e., capital goods, intermediate goods and consumption goods are still relatively low compared to EU and NAFTA (Table1). Taking the size of population and growth of the middle income class into consideration, potential domestic demand in ASEAN countries remains big, and there seems to be plenty of scope for expanding regional trade². Regional economic integration into ASEAN can thus be a key to promoting domestic demand and rebalancing sources of demand in this region.

Table 1: Share of regional trade in 2008.

ASEAN			EU15			NAFTA		
Capital goods	Intermediate goods	Consumption goods	Capital goods	Intermediate goods	Consumption goods	Capital goods	Intermediate goods	Consumption goods
Export			Export			Export		
22.54%	25.50%	16.76%	46.51%	57.05%	63.56%	42.70%	49.56%	53.74%
Import			Import			Import		
16.15%	21.05%	30.86%	51.82%	49.67%	54.49%	29.85%	37.17%	22.21%

Notes: Calculated by UN Commodity trade statistics at BEC. As for ASEAN, Laos and Myanmar does not included because of data availability.

² The populations of the ASEAN 10, the EU27 and NAFTA in 2008 are 575million, 497 million and 444 million respectively. Moreover, the Asian Development Bank's key indicator in 2009 states that "The emergence of a large and rapidly growing urban middle class in the region is a key to increasing domestic demand".

At the same time, regional economic integration among the ASEAN countries should be open to non-ASEAN countries. Foreign direct investment from outside the region, and extra-regional trade remain the most essential factors influencing the development of the ASEAN countries, since they also bring about technological progress and high value-added production. Moreover, improving cooperative economic relations with very competitive neighboring countries, particularly China and India, is central to the realization of long-term stable economic development in the ASEAN countries. As stated in the ASEAN Economic Community Blueprint, ASEAN should act in accordance with the principals of being open and outward-looking in establishing the ASEAN Economic Community, and the ASEAN should also be a region fully integrated into the global economy.

The success of long-term stable economic development in ASEAN countries depends on both stimulation of intra-regional demand and opening up to outside the region. The ASEAN Economic Community, which aims to become a single market and have production integrated into the global market so as to achieve high competitiveness and equitable development, has the potential to meet the conditions for realizing long-term stable development in this region. Achieving a free flow of goods, service, investment, capital and skilled labor promotes both regional domestic demand on the one hand and the competitiveness and attractiveness of this region in the global market on the other. At the same time, ASEAN has the potential to play an important role in re-balancing the global economy by promoting the large demand in the regional market. In light of these recent challenges in this region, we have analyzed the progress of the degree of liberalization in major sectors as the region moves toward the ASEAN Economic Community (AEC).

The remainder of this chapter is organized as follows: Section 2 describes the targets of the AEC by reviewing the scope and structure of the AEC Blueprint. Section 3 introduces an outline for and objectives of our research project. Sections 4 summarizes the key findings of each study on the three core elements, namely free flow of services, trade and investment. Based on the discussion in Section 4, we derive policy implications before discussing a general policy recommendations in Section 5.

2. The ASEAN Economic Community and the AEC Blueprint

The vision of the ASEAN Economic Community has started to proceed toward the realization since the Bali summit in October 2003, at which the ASEAN leaders stated that the ASEAN Economic Community should be the goal of regional economic integration by 2020. Subsequently, development of a single and coherent blueprint with clearly targets, and gives implementation timelines for, advancing the AEC by 2015 was agreed at the economic ministers' meeting in August 2006. At the 12th ASEAN Summit in 2007, the leaders signed the Cebu Declaration on the Acceleration of the Establishment of an AEC by 2015, and then adopted the ASEAN Economic Blueprint at the 13th ASEAN Summit in the same year, to serve as a coherent master plan to guide the establishment of the AEC.

The ASEAN Blueprint describes the vision of the AEC, which is the realization of the end goal of economic integration, and establishes ASEAN as a single market and production base in which there is a free flow of goods, services and investments, a freer flow of capital, equitable economic development and reduced poverty and socio-economic disparities, as declared in the ASEAN Vision 2020, agreed at the ASEAN Summit in 1997. Relevant sectoral ministerial bodies have responsibility for implementation, and the ASEAN Economic Ministers are accountable for the overall implementation of the Blueprint. The Secretary General of ASEAN must report the progress to relevant ministerial meetings and at the summit. Major means for accomplishment of the Blueprint could be its supervision and surveillance mechanism, led by the ASEAN secretariat. The execution of evaluation functions by using the AEC scorecards, which are used to assess the progress of the work plan for the AEC.

The AEC Blue print presents the visions of the AEC, as well as work plans and strategic schedules for its implementation. Table 2 shows the key characteristics of the Blueprint, namely, A) establishment of a single market and production base, B) realization of a highly competitive economic region, C) achievement of equitable economic development and D) full integration into the global economy. Each characteristic consists of several core elements and each core element has its objectives, action plans and strategic schedules. The strategic schedule in four-phased stages by 2015 is set in details under each core elements. While the expected objective of the blueprint is expected to play a role of an indicator of the goals and timeframes for developing the AEC, it is not a detailed agreement with clearly defined targets based on lengthy up-front

negotiations in consideration of the gaps existing amongst Member countries (Soesastro, 2007). Soesastro (2007) also pointed out that the Blueprint still has some vaguely defined goals and missing milestones, therefore signposts should be set up along the road to indicate the progress in achieving the goals.

Table 2; 4 key characteristics and core elements of the AEC blueprint.

A. Single market and production base
A1. Free flow of goods (9 Strategic approaches)
A2. Free flow of services (3 strategic approaches)
A3. Free flow of investment (5 strategic approaches)
A4. Freer flow of capital (7 strategic approaches)
A5. Free flow of skilled labor
A6. Priority of integration sectors
A7. Food, agriculture and forestry
B. Competitive Economic Region
B1. Competition policy
B2. Consumer protection
B3. Intellectual priority rights
B4. Infrastructure development (10 strategic approaches)
B5. Taxation
B6. E-commerce
C. Equitable economic Development
C1. SME development
C2. Initiative for ASEAN Integration
D. Integration into the Global Economy
D1. Coherent approach towards external economic relations
D2. Enhanced participation in global supply networks

Source: the AEC Blueprint.

Behind the proposal for the AEC has been rising concern that ASEAN economies lost their competitiveness against emerging markets such as China. Despite this strong common incentive, development gaps amongst member countries may often become an impediment to the implementation of the Blueprint. The actual implementing agencies, the governments of member countries, differ in their ability to implement the Blueprint, and there is no penalty for any defaulting defined in the Blueprint or in other agreements and the ASEAN Charter, which took effect in 2008 and defines the AEC. The biggest and most indispensable challenge for

accomplishment of the Blueprint is to ensure implementation in each member country. Besides, the ASEAN evaluates and reports the progress in implementation by members. The ASEAN Scorecards, which are to monitor the implementation of the Blueprint, have not been disclosed publicly. It might be necessary to disclose the progresses made under the Blueprint in order to successfully achieve the AEC.

3. The Objectives of this Research Project

This research project is an extension of the research conducted over the last two years. An ERIA test-run project “Deepening Economic Integration” in FY2007 recognized the ASEAN’s initiatives toward establishing the AEC as a crucial step in deepening economic integration in East Asia. In the second phase of the project, conducted in FY2008, quantitative measures regarding key policy pillars in the AEC Blueprint were developed, in order to complement the AEC Scorecard being developed by the ASEAN Secretariat. These quantitative measures can be described as an ERIA version of the AEC Scorecard (ERIA/AEC Scorecard). The project focused on the restrictions in the three core elements, categorized into a key characteristic of “Single market and production base”, that is, trade in services, trade facilitation and FDI policy, and examined the current state of policy across countries and the changes over-time change within countries. Building on these studies, this project aims to extend and update the quantitative measures on the above three core elements in order to trace the progress toward the AEC over a wider range of sectors and time. Our quantitative measures are designed 1) to visualize the process of policy reforms, following the AEC Blueprint; 2) to provide a framework on which milestones and end goals of each element can be defined; and 3) to evaluate the current state and the progress vis-à-vis the milestones and end goals.

The most important aspect of our quantitative measures is their use as an indicator of progress towards goals, rather than a ranking across countries. The expected role of our quantitative measures is to facilitate the implementation of the AEC Blueprint. In the process of implementing of the Blueprint, the progress should be indicated on the road toward the goals in order to ensure that all members continue implementing the necessary policy measures, and to

prevent any member countries from falling behind. The quantitative measures can play a useful role in providing the milestones and signposts to achieve the goals.

The quantitative measures are also useful for econometric analysis of regulations/ liberalization in each sector. Since the quantitative measures are based on detailed research, on refined classifications for each sector, we can investigate the different impacts of policy reforms, as outlined by the Blueprint, with for the purpose of deriving implications of how to prioritize and improve the wide-ranging policy reforms in the Blueprint.

In addition, when we look at the Blueprint and its quantitative measures from the view point of mechanism design, we can utilize the quantitative measures to improve the mechanism of realizing the AEC designed by the Blueprint. The key to success in creating the AEC is that the mechanism designed by the Blueprint should provide the member countries incentives to implement it. The quantitative measures enable us to assess the degree of progress made toward achieving the AEC and to identify the problem of the mechanisms applied in the member countries. In other words, we can check whether the mechanism fulfill both incentive compatibility and participation constraints for all member countries by using the quantitative measures.

This project consists of studies on three elements as noted above, that is, the quantitative measures relating to the degree of free flow of services, free flow of goods and free flow of investment. Regarding the degree of free flow of services investigated by Philippa Dee (Chapter 2 of this report), air transportation service, maritime transportation service, and telecommunication services are studied by developing restrictiveness indices. As for the degree of free flow of goods, analysis on logistics service liberalization focusing on custom procedures and national Single Windows, is conducted by Philippa Dee (Chapter 2), while trade cost estimation between ASEAN countries and major trading partners is undertaken by Patricia Sourdin and Richard Pomfret (Chapter 3). The study on trade cost provides restrictiveness indices of trade facilitation systems, and quantitative measures on the cost of trade in goods. Air transportation service and logistics service are listed among the priority integration sectors of the ASEAN Framework Agreement on Services (AFAS). In terms of the degree of free flow of investment, studies on the quantitative measures of FDI restriction and investment-related issues are conducted by Shujiro Urata and Mitsuyo Ando (Chapter 4). They present assessments of FDI

policy regimes and the FDI policy environments of the ASEAN member countries. Chapter 5 provides background data, which were used to construct our quantitative measures for Chapters 2 to 4. The data are developed by working with country study members and research members of this project.

4. Key Findings in Each Study on Three Core Elements

4.1 Free Flow of Services

Promotion of the free flow of services is an essential factor in the realization of free flow of goods and investment, capital and skilled labor, which are core elements for one of the principal pillars of the single market and production base defined by the ASEAN Blueprint. The ASEAN Framework Agreement on Services (AFAS), which were signed in 1995, defined that the object of liberalization in trade in services as being to improve the efficiency and competitiveness of services, increase their production capacity, and diversify sources of service supply and destinations of service demand within and outside ASEAN³. The share of service sectors in industrial structures has increased in most of the member countries of the ASEAN, and thus improvement of service sector competitiveness is one of the critical issues in this region.

Dee (2010) examines three key service sectors, namely air transport, maritime services, and telecommunications services, to map the existing policy space⁴. Mapping actual policies in these examinations helps to indicate the extent of real policy reform that will be needed in each ASEAN member country in order to achieve the liberalization laid out in the AEC Blueprint. There are significant challenges associated with examination of the degree of liberalization of service sectors from the view of policy regimes. First, there are vast amounts of information related to regulations and treatments of the service sector⁵. Service trades are classified into 4 modes, i.e., cross-border trade (mode1), consumption abroad (mode2), commercial presence

³ See for details, <http://www.aseansec.org/6628.htm>

⁴ Dee (2010) also investigates the implementation of the ASEAN Single Window. This is more related to the section 1.5, free flow of goods, and we review the results of this sector in section 1.5.

⁵ These regulatory restrictions preventing integration are categorized as follows; Derogations from national treatment which causes discrimination against foreign providers, limitations on market access which limits the number of service suppliers, service transactions, people employed and foreign equity participation, and anti-competitive domestic regulation.

(mode3) and movement of natural persons (mode4). We need to study administrative documents and other information on all modes for each service sector. Second, we must collect necessary information, based on interviews with sectoral experts in order to clarify the actual situation and to obtain correct interpretation because administrative documents and other information on service trade often includes many technical issues and much technical language, particularly on transportation and telecommunication services. It is also necessary to pay careful attention to differences between the engineering approach and the economic approach. Dee (2010) has collected the information on actual policies by using questionnaires, which were completed for each ASEAN economy over the period September 2009 to March 2010 by researchers contracted by ERIA.

4.1.1 Air transport services

Air transport service is one of the priority sectors under the AEC Blueprint. Recognizing the cost of restriction imposed by air services agreements, a growing number of countries are negotiating more liberal agreements. Also domestic aviation services have been liberalized in ways such as allowing additional entry on domestic routes, and privatization of government-owned carriers. The questionnaire studies by Dee (2010) cover actual barriers to trade in air transport services. Table 3 presents an extract of the scorecard for air transport by Dee (2010).

Table 3: Score of Restrictions on Trade in Air Transport Services (%)

	Brunei	Cambodia	Indonesia	Lao PDR	Malaysia	Myanmar	Philippines	Singapore	Thailand	Vietnam	Average	S.D.
A. Commercial presence (mode 3)	18	9	0	55	32	27	0	18	0	18	18	17.2
B. Cross-border trade (Mode 1)	33	33	100	33	67	33	100	0	33	33	47	32.2
C. Movement of persons (mode 4) – intra-corp. transferees	100	50	100	50	100	50	50	0	50	50	60	31.6
E. Ownership	54	73	45	67	72	44	26	2	24	80	49	25.6
F. Regulation	24	16	21	32	16	37	21	5	21	68	26	17.2
TOTAL	40	44	32	55	51	38	22	6	19	61	37	17.3

Source: Excerpt from Table 2 in Dee (2010)

From the result, we find that only two countries; Singapore and Thailand have so far ratified the ASEAN Multilateral Agreement. Meanwhile, Indonesia and the Philippines have retained to impose restrictions on international and domestic charter flights, although charter flights are not as significant factors in the competitive pressures as they used to be. Dee (2010) also examines the restrictions on commercial presence (mode 3). Giving an example of Singapore she points out that effective liberalization of mode 3 in air services not only requires the reform of investment law, but also requires the reform of withholding clauses in air services.

Although most ASEAN countries appear relatively liberal, there are still remaining barriers, which are becoming increasingly to prevent effective competition. In addition, government subsidies of domestic airlines are still one of remaining problems.

4.1.2 Maritime Services

Regulatory restrictions on shipping services have been shown to be costly, particularly to developing countries. Also, regulatory restrictions on port services inflate the cost of maritime shipping. Improvement of maritime services by elimination of restrictions and promotion of competition are also considered an important pillar of the ASEAN as a single market.

Dee (2010) examines restrictions on the entry of new service providers and restrictions on the legal form of establishment, in a variety of maritime services separately; international shipping, cabotage, internal waterways, port superstructure, cargo handling services, storage and warehousing, freight forwarding, pilotage, towing and tying, and the maintenance and repair of vessels. Table 4 is excerpted from Table 4 in Dee (2010) and presents summary restrictiveness scores.

Table 4: Score of Restrictions on Trade in Maritime Services (%)

	Cambodia	Indonesia	Malaysia	Myanmar	Philippines	Singapore	Thailand	Vietnam	Average
Movement of intra-corporate transferees (mode 4)	71.7	33.3	61.7	68.3	58.3	45.0	68.3	55.0	57.7
INTERNATIONAL SHIPPING (TOTAL)	14.3	28.6	26.9	20.0	24.9	2.9	31.5	40.0	23.6
CABOTAGE (TOTAL)	13.0	26.2	36.5	52.2	30.4	na	27.8	54.3	34.4
INTERNAL WATERWAYS (TOTAL)	0.0	53.3	22.7	73.3	40.0	na	36.0	30.1	36.5
PORT SUPERSTRUCTURE (TOTAL)	41.7	16.8	11.7	75.0	35.0	66.7	16.8	29.3	36.6
CARGO HANDLING (TOTAL)	0.0	16.8	11.7	16.7	26.7	0.0	16.8	29.3	14.7
STORAGE AND WAREHOUSING (TOTAL)	0.0	16.8	11.7	16.7	10.0	66.7	16.8	29.3	21.0
FREIGHT FORWARDING (TOTAL)	0.0	16.8	11.7	16.7	26.7	0.0	16.8	29.3	14.7
PILOTAGE, TOWING AND TYING (TOTAL)	91.7	50.0	11.7	91.7	26.7	66.7	16.8	66.7	52.7
MAINTENANCE AND REPAIR (TOTAL)	0.0	16.8	11.7	16.7	18.3	0.0	16.8	29.3	13.7
PORT OPERATION (TOTAL)	47.9	49.2	6.3	50.4	58.3	16.7	36.0	52.1	39.6
TOTAL	21.9	30.8	19.2	41.9	31.8	17.6	26.5	41.1	28.9

Source: Excerpt from Table 4 in Dee (2010)

Regarding restrictions on trade in mode 1, only three countries; Cambodia, Indonesia and Thailand have stated that they will grant exemptions from cargo restrictions. Concerning restrictions on mode 3, there is no ASEAN economy meeting the Blueprint target by 2010 in all maritime services. In most countries, port operations are still government-owned. Dee (2010) points out that a half of the ASEAN countries retain discriminatory licensing conditions for foreign suppliers.

4.1.3 Telecommunication services

Actual barriers on those telecommunication services recognized as being trade-impeding are investigated in Dee (2010). Restrictions on the entry of new service providers are examined for a variety of telecommunication services separately; that is, domestic fixed line services, international services, mobile services using various technologies, data services, leased lines, internet access services and Voice over Internet Protocol telephony. Table 5 is excerpted from Table 6 in Dee (2010) and presents a summary restrictiveness scores.

Table 5: Score of Restrictions on Trade in Telecommunication Services (%)

	Brunei	Cambodia	Indonesia	Lao PDR	Malaysia	Myanmar	Philippines	Singapore	Thailand	Vietnam	Average
FACILITIES-BASED SERVICES (TOTAL)	20	24	18	94	20	80	22	0	21	18	32
A. Commercial presence (mode 3)	4	35	4	96	4	96	0	0	4	4	25
B. Cross-border trade (mode 1)	0	100	100	100	100	100	50	0	50	50	65
C. Ownership	26	17	19	92	26	70	30	0	26	25	33
D. Regulation - licensing	100	4	100	100	0	100	100	0	100	0	60
RESALE-BASED SERVICES (TOTAL)	18	45	17	99	20	96	23	1	3	18	34
A. Commercial presence (mode 3)	4	62	4	96	4	96	0	0	4	4	27
B. Cross-border trade (mode 1)	0	100	100	100	100	100	100	0	50	50	70
C. Ownership	26	33	19	100	26	95	30	0	0	25	35
D. Regulation - licensing	100	73	100	100	0	100	100	50	0	0	62
LEASED LINES AND PRIVATE NETWORKS (TOTAL)	22	22	33	11	33	11	0	33	44	22	23
A. Commercial presence (mode 3)	22	22	33	11	33	11	0	33	44	22	23
GENERAL (TOTAL)	34	42	23	59	52	92	58	44	52	43	50
D. Regulation - licensing	50	50	75	50	50	75	25	25	50	50	50
D. Regulation - other	23	45	15	65	55	95	73	55	55	45	53
Market structure	92	8	8	33	33	92	8	0	33	17	33
TOTAL	21	35	19	87	25	85	26	8	19	21	35

Source: Excerpt from Table 6 in Dee (2010)

Regarding restrictions related to the targets of the ASEAN Blueprint, a majority of countries score poorly on restrictions on mode 1 trade. However, Dee (2010) points out that the relevant restriction on mode 1 trade in telecommunication services is by now a technical restriction that has very little real relevance. As for the existence of foreign equity limits on investment in telecommunication service providers, only two countries; Singapore and Vietnam, currently meet the Blueprint's target. Dee (2010) indicates that most countries are relatively even-handed in their regulation of facilities-based and resale-based services, however, only a minority of ASEAN countries have moved comprehensively to general rather than individual licensing of telecommunications providers.

4.2 Free Flow of Goods

As stated in the ASEAN Blueprint, a single market for goods and services will facilitate the development of production networks in the ASEAN and enhance ASEAN's capacity as a part of the global supply chain; therefore, free flow of goods which is one of the principal means of achieving a single market and production base is regarded as an indispensable element. A broad range of issues is encompassed in the scope of the free flow of goods indicated in the ASEAN Blueprint, not only the elimination of tariffs on all intra-ASEAN goods, but also non-tariff barriers⁶, rules of origin, trade facilitation by customs procedures and related information flows, customs integration, the ASEAN Single Window, and standards and technical barriers. Our project has conducted research on the progress of trade facilitation in each ASEAN country by examining two issues, that is, an examination of implementation status of the ASEAN Single Window in each country, and quantitative analysis of trade costs between ASEAN countries and outside major trading partners. Examination of the implementation of the ASEAN Single Window by Dee (2010) is conducted by questionnaires as the previous section, while quantitative analysis on trade costs by Sourdin and Pomfret (2010) used commodity trade statistics classified by transportation mode. The former deals with the Single Window program, in which concrete schedules and actions are set in the Blueprint, and the latter is relevant to the

⁶ ASEAN Trade In Goods Agreement signed in 2009 sets out the details of schedules of elimination of non-tariff barriers. See (<http://www.aseansec.org/22223.pdf>).

more comprehensive issues of trade facilitation, including not only transaction cost related trade in goods, but also the productivity of transportation services.

4.2.1 The ASEAN Single Window

Dee (2010) examines the status of implementation of the ASEAN Single Window in the same way as in the previous section 4.1 on studies on the other service sectors. Based on questionnaires covering customs clearance about implementation of the National Single Windows and on cooperation to achieve and the ASEAN Single Window, the current status of implementation of the National Single Windows in member countries, transparency and due process, and each country's participation in regional cooperation efforts toward an ASEAN Single Window are examined. Table 6 is a summary of the scorecards on implementation of ASEAN Single Window of each country, excerpted from Table 8 in Dee (2010)⁷.

All countries are participating in regional cooperation efforts to simplify and harmonize customs clearances and to introduce mutual recognition of conformance assessments, and most countries are participating in efforts to introduce National Single Windows and integrate these into and ASEAN Single Window. However, there are variations which are caused by differences of levels of development, such as the degree of usage of electronic filing of customs documentation. In general, Dee (2010) points out that although most ASEAN counties are relatively transparent about their trade regulations, very few are fully transparent about ex post performance such as measures of customs clearance time.

⁷ Contrary to the restriction indexes of 4.1, this index is an implementation index. Thus a higher score denotes a 'better' rather than a 'worse' outcome. See more details Dee (2010).

Table 6: Summary of implementation of ASEAN Single Window (%)

	Brunei	Cambodia	Indonesia	Lao PDR	Malaysia	Myanmar	Philippines	Singapore	Thailand	Vietnam	Average
I. National Policy	73	45	78	43	83	48	90	60	81	46	64
<i>A. National Single Window</i>	73	38	65	42	81	50	92	62	78	47	63
<i>B. Transparency and due process</i>	71	57	100	43	86	43	86	57	86	43	67
II. Regional Cooperation	90	90	90	90	90	80	100	100	90	90	91
TOTAL	76	54	80	52	84	54	92	68	83	54	70

Source: Excerpt from Table 8 in Dee (2010)

4.2.2 Trade cost in the ASEAN member countries.

Sourdin and Pomfret (2010) develop a composite indicator of trade cost for each individual ASEAN countries based on the gap between cif (cost insurance, freight) and fob (free on board) values at the HS6 digit level of ASEAN exports to third countries; namely, Australia, Brazil, Chile and the U.S. Although the cif/fob measures should be treated as a benchmark rather than a perfect indicator to capture the impact of a country's commitment to trade facilitation, this measurement of trade cost is suitable as an operational definition using universally acceptable concepts, and approximating the cost of international trade as it includes transport and logistics costs, which may be driven by technical improvements as well as by improved policies and procedures. Table 7 shows the average trade cost of ASEAN countries.

On average, the trade cost of ASEAN countries has been on a declining trend between 1990-2008 as a whole. Sourdin and Pomfret (2010) also find that ad valorem trade cost for imports arriving by air are lower than by sea, and fell slightly faster compared to imports arriving by sea. In addition, they pointed out that variation in trade costs in the ASEAN countries appears to be converging to the lowest cost country, Singapore. Building on the calculation of the trade cost in the ASEAN countries, Sourdin and Pomfret (2010) conduct a regression analysis to find the determinants of ad valorem trade cost. They find that the longer the distance of transport and the larger the degree of bulkiness of an imported product, the more trade cost increases. By contrast, the larger the size of bilateral imports, the smaller the trade cost found. This result indicates the presence of a scale effect in trade cost. In addition, the low level of general quality of institutions and infrastructure of the ASEAN countries increases trade cost for seaborne only. These results suggest that efficient logistics and distributions, as well as besides improvement of quality of institution and infrastructure are important factors for trade cost reduction particularly in trade by sea, which is still major means of transportation of goods.

Based on the analysis of trade costs in ASEAN countries, Sourdin and Pomfret (2010) draw an implication for the scorecards being developed by the ASEAN secretariat to achieve the AEC Blueprint. They suggest the importance of an indicator, which can be used to provide the benchmark of best practice for reducing trade cost.

Table 7: Average trade cost of ASEAN countries during 1990-2008.

Year	Brunei	Indonesia	KHM	Lao PDR	Myanmar	Malaysia	Philippines	Singapore	Thailand	Vietnam	ASEAN
1990	0.072	0.102	0.176	0.104	0.049	0.05	0.074	0.03	0.059	0.072	0.054
1995	0.045	0.073	0.077	0.08	0.048	0.032	0.052	0.021	0.046	0.067	0.039
2000	0.062	0.082	0.066	0.076	0.051	0.035	0.039	0.022	0.062	0.069	0.045
2005	0.047	0.079	0.061	0.033	0.054	0.032	0.05	0.028	0.059	0.08	0.048
2006	0.043	0.069	0.064	0.029	0.045	0.03	0.047	0.026	0.055	0.072	0.045
2007	0.035	0.064	0.055	0.051	0.045	0.031	0.045	0.026	0.047	0.067	0.043
2008	0.036	0.059	0.056	0.048	0.05	0.032	0.047	0.028	0.047	0.066	0.044

Source: Sourdin and Pomfret (2010)

4.3 Free flow of investment:

The member countries of the ASEAN have been quite successful in attracting FDI in recent years, and FDI inflows to ASEAN quadrupled between in 2002 and 2007. However, their performance has fallen behind China. Although ASEAN's members had been ahead of China in attracting FDI in 1980s, they have lost their commanding position since the early 1990s. It is reasonable that rising momentum towards forming the AEC was motivated by a sense of anxiety about losing attractiveness of FDI in the ASEAN. Thus one of the principal pillars of the AEC is to boost ASEAN's regional competitiveness on attracting FDI.

The chapter by Urata and Ando (2010) investigates and evaluates the restrictiveness/openness of FDI policy regimes and environments in the ASEAN countries. Based on a questionnaire survey and study of the relevant legal documents, they examine FDI policies from six aspects in 10 ASEAN member countries. In addition, they study the FDI policy environment in each member country by using an FDI firm-level survey in order to examine the information on barriers to FDI from the business point of view. The contribution of their study is to shed light on the actual FDI environment from both sides of the policies in force, and on the actual business environment, It will provide useful information on which to base new means of improving the FDI environments in the ASEAN.

4.3.1 Assessment of FDI Policy Regimes in ASEAN Member Countries

Based on examination of legal documents relating to FDI, plus additional supplementary information collected from the ASEAN countries, Urata and Ando (2010) assess the FDI policy regimes in each country and construct scores to evaluate the degree of their openness. Applying a modified methodology by Golub (2003), they evaluate the restrictiveness of FDI rules in six areas. These are: foreign ownership/market access; national treatment, screening and approval procedures, boards of directors and management composition, movement of investors; and performance requirements. Evaluated scores for each industry and weighted average overall scores for the ASEAN 9 countries are shown in Table 8.

Table 8: Restrictions on FDI rules by six areas.

	Brunei	Cambodia	Indonesia	Lao, PDR	Malaysia	Myanmar	Philippines	Singapore	Thailand	Vietnam	Average	Standard deviation
Market access, total	0.24	0.14	0.36	0.39	0.32	0.38	0.26	0.20	0.42	0.34	0.31	0.09
Agriculture, forestry and fishing	0.10	0.10	0.40	0.50	0.10	0.45	0.35	0.00	0.50	0.20	0.27	0.19
Mining and quarrying	0.02	0.20	0.04	0.30	0.20	0.55	0.30	0.00	0.34	0.10	0.21	0.17
Manufacturing	0.05	0.10	0.21	0.27	0.13	0.09	0.10	0.00	0.16	0.05	0.12	0.08
Services	0.26	0.15	0.44	0.38	0.39	0.42	0.29	0.26	0.49	0.42	0.35	0.11
National treatment, total	0.80	0.18	0.20	0.41	0.83	0.40	0.28	0.14	0.00	0.26	0.35	0.27
Agriculture, forestry and fishing	0.75	0.00	0.00	0.75	1.00	0.75	0.75	0.00	0.00	0.00	0.40	0.43
Mining and quarrying	0.75	0.75	0.00	0.00	1.00	0.40	0.75	0.00	0.00	0.15	0.38	0.40
Manufacturing	0.75	0.00	0.14	0.00	0.78	0.04	0.00	0.03	0.00	0.05	0.18	0.31
Services	0.81	0.19	0.25	0.43	0.92	0.45	0.21	0.19	0.00	0.33	0.38	0.29
Screening & appraisal, total	0.43	0.62	0.79	0.61	0.25	0.92	0.11	0.15	0.50	0.36	0.48	0.27
Agriculture, forestry and fishing	0.00	0.75	0.75	0.50	0.10	0.90	0.10	0.00	0.50	0.35	0.40	0.34
Mining and quarrying	0.18	0.10	0.75	0.50	1.00	0.97	0.10	0.00	0.50	0.70	0.48	0.37
Manufacturing	0.19	0.10	0.75	0.50	0.21	0.90	0.00	0.01	0.50	0.15	0.33	0.31
Services	0.52	0.66	0.80	0.61	0.25	0.92	0.13	0.20	0.50	0.40	0.50	0.26
Board of directors, total	0.59	0.00	0.31	0.25	0.40	0.40	0.52	0.36	0.00	0.29	0.31	0.19
Agriculture, forestry and fishing	0.50	0.00	0.25	0.00	0.10	0.10	0.50	0.25	0.00	0.25	0.20	0.19
Mining and quarrying	0.50	0.00	0.05	0.00	0.10	0.46	0.50	0.25	0.00	0.05	0.19	0.22
Manufacturing	0.50	0.00	0.14	0.00	0.21	0.14	0.50	0.25	0.00	0.00	0.17	0.20
Services	0.62	0.00	0.38	0.27	0.50	0.47	0.53	0.39	0.00	0.36	0.35	0.21
Movement of investors, total	0.18	0.75	0.55	0.79	0.56	0.71	0.04	0.07	0.81	0.47	0.49	0.30
Agriculture, forestry and fishing	0.00	0.75	0.50	0.75	0.60	0.60	0.00	0.00	1.00	0.40	0.46	0.36
Mining and quarrying	0.00	0.75	0.50	0.75	0.60	0.76	0.00	0.00	0.95	0.25	0.46	0.36
Manufacturing	0.00	0.75	0.50	0.75	0.30	0.62	0.00	0.00	0.79	0.20	0.39	0.33
Services	0.24	0.75	0.56	0.79	0.64	0.74	0.06	0.10	0.79	0.54	0.52	0.29
Performance requirement, total	0.18	0.12	0.26	0.25	0.23	0.28	0.11	0.09	0.00	0.15	0.17	0.09
Agriculture, forestry and fishing	0.00	0.10	0.10	0.00	0.25	0.00	0.25	0.00	0.00	0.10	0.08	0.10
Mining and quarrying	0.00	0.25	0.10	0.00	0.10	0.40	0.25	0.00	0.00	0.05	0.12	0.14
Manufacturing	0.00	0.10	0.14	0.10	0.34	0.04	0.25	0.00	0.00	0.05	0.10	0.11
Services	0.24	0.11	0.30	0.25	0.26	0.35	0.09	0.12	0.00	0.19	0.19	0.11
Total Score of all sectors	0.394	0.242	0.375	0.428	0.438	0.463	0.237	0.175	0.300	0.315	0.339	0.100

Source: Urata and Ando (2010)

Note: Scores of service are simple average of all service sectors. The higher the values are, the higher the restrictions are imposed.

As Urata and Ando (2010) point out, ASEAN countries have restrictive FDI regimes in the areas of the movement of investors and the screening and appraisal procedures, and there are wide variations in scores for these areas, and for national treatment, among countries. Restrictions on market access is considered to be the most important policy towards inward FDI, and regulations are rather relaxed in manufacturing sector compared to the high levels of restriction found in the public sectors and service sectors. Although variations among countries are found, tight restrictions are often imposed in service sectors such as information and communication.

The examination on FDI regimes by Urata and Ando (2010) clearly shows that the degree of restriction/openness varies widely by country and sectors. They suggest that screening and appraisal which are found to be serious impediments in many countries, and market access regulations which are more restrictive in service sectors, should be improved. Service sectors, in particular, have taken up an important role in economic activity in ASEAN countries; therefore provision of greater market access should be improved in order to promote allocative and technical efficiency.

Urata and Ando (2010) analyze the FDI environment of ASEAN countries by using the information from a survey conducted on Japanese firms⁸. They categorize the problems and obstacles faced by Japanese firms operating in ASEAN countries into two groups, each consisting of four categories of problems related to FDI liberalization and six categories of problems related to FDI facilitation, based on literature surveys and discussions. Table 9 compares the results of their analysis in 2009, 2008 and 2005.

⁸ The survey were “Issues and Request for Trade and Investment Activities by Country/Region” conducted by the Japan machinery Center (JMC) for Trade and Investment. See more details in Chapter 4, Urata and Ando (2010).

Table 9: Assessment of FDI Invest Climate of ASEAN Countries by ten categories, in 2005, 2008 and 2009.

	Brunei		Cambodia		Indonesia		Laos		Malaysia		Myanmar		Philippines		Singapore		Thailand		Viet Nam		Total
	2009	2005	2009	2005	2009	2005	2009	2005	2009	2005	2009	2005	2009	2005	2009	2005	2009	2005	2009	2005	2009
(a) The number of Japanese affiliates in each country	1		10		659		6		759		10		419		991		1,577		332		4,764
(b) Issues to be solved for FDI liberalization and facilitation																					
<u>FDI liberalization</u>	0	0	0	0	17	10	0	0	11	17	8	7	10	11	1	3	19	16	8	16	138
i) Restrictions on foreign entry	0	0	0	0	10	5	0	0	5	4	2	2	7	6	0	1	8	6	3	5	59
ii) Performance requirements	0	0	0	0	3	2	0	0	3	5	0	0	0	2	0	0	3	1	2	5	21
iii) Restrictions on overseas remittances and controls on foreign currency transactions	0	0	0	0	2	1	0	0	1	4	6	5	2	1	0	0	5	3	2	4	32
iv) Restrictions on the movement of people and employment requirements	0	0	0	0	2	2	0	0	2	4	0	0	1	2	1	2	3	6	1	2	26
<u>FDI facilitation</u>	0	1	14	16	51	52	4	4	44	36	20	21	42	37	6	6	50	53	58	34	515
v) Lack of transparency in policies and regulations concerning investment (institutional problems)	0	1	5	5	13	14	0	1	13	10	8	8	7	10	0	1	12	14	18	6	140
vi) Complicated and/or delayed procedures with respect to investment-related regulations (implementation problems)	0	0	3	5	23	21	1	1	14	14	7	7	16	12	0	0	24	24	19	14	191
vii) Insufficient protection of intellectual property rights	0	0	0	0	1	4	0	0	2	3	0	0	3	1	0	0	1	2	1	2	18
viii) Labor regulations and related practices excessively favorable to workers	0	0	0	0	2	3	0	0	5	5	0	0	10	6	3	3	3	3	4	2	47
ix) Underdeveloped infrastructure, shortages of human resources, and insufficient investment incentives	0	0	6	6	9	8	3	2	8	4	5	5	6	8	3	2	9	9	13	8	106
x) Restricted competition and price controls	0	0	0	0	3	2	0	0	2	0	0	1	0	0	0	0	1	1	3	2	13
Total	0	1	14	16	68	62	4	4	55	53	28	28	52	48	7	9	69	69	66	50	653

Source: Urata and Ando (2010)

Their results show that various sorts of indirect barriers to FDI exist in this region, and the main problems are concerned with FDI facilitation. They point out that this result indicates that there is plenty of room to improve FDI facilitation in order to promote inward FDI in ASEAN. In particular, institutional problems such as lack of transparency and implementation problems such as complicated procedures, need to be resolved to promote investment activity. They also find that an access to the necessary infrastructure, human resources, and investment incentives are important factors for firms in making the decision for entering a new market or expanding operations. Compared to the results of their previous studies (Urata, Ando and Ito (2007) and Urata and Ando (2009)), it is found that seven countries in ASEAN as a whole experienced a decline in the number of issues directly hindering FDI, while they saw the increase in the number of issues indirectly doing so. They point out that this result suggests that improvement of the FDI investment climate has been achieved in ASEAN, but that more indirect barriers to FDI have emerged.

Judging from the lower number of the incidents concerning FDI related problems faced by Japanese firms compared to the previous year, ASEAN economies, on the whole seem to have improved their explicit FDI climate. However, their challenge is to remove indirect barriers to FDI, which still remain and have even increased. Addressing these challenges are steps toward the realization of the ASEAN's short and middle term goal, than is, to become an FDI-attractive region.

5. Policy Implications

The ERIA research project "Tracing the progress toward the ASEAN Economic Community" has aimed to evaluate the degree of implementation of the ASEAN Blueprint particularly in the free flow of service, goods and investment. Our quantitative measure is conducted by applying various methods such as questionnaires, statistical analyses, and firm-level surveys with close collaboration with many researchers from various countries including 10 ASEAN countries in order to ensure the objectivity and stringency of the analysis. Below we review and

summarize several policy implications of each study, then discuss on overall research results.

5.1 Policy implications from research on the free flow of services

- Air transportation services: There are yet only few countries meeting the ASEAN Blueprint targets. ASEAN members should work towards further reform of their air services agreements, and should achieve much greater transparency in their provisions.
- Maritime services: Although most countries have taken a relatively liberal approach to many aspects of maritime regulation, there are only few countries that have stated that they grant exemptions from cabotage restrictions. Therefore, ASEAN countries should reduce the scope of cabotage restrictions. Also, all countries should be looking to meet the Blueprint target of allowing at least 51% foreign ownership by 2010.
- Telecommunication services: Foreign equity limitations should be phased out. Also, there remains the problem of persistent very high market shares possessed by incumbent service suppliers.

5.2 Policy implications from research on the free flow of goods

- There are great variations in the extent to which countries have set targets and used information technology to automate decision-making in their clearance and release procedures. Also, there is considerable variation in the extent to which risk assessment is used in customs clearance. These variations partly reflect levels of development of technology. Region-wide technology cooperation in these fields is necessary to eliminate these differences of ability of implementation.

- There is room for improvement in transparency relating to ex-post performance. In addition, the publication of clearance times would provide the acid test as to whether ASEAN cooperation efforts were achieving their ultimate aims.
- Judging from estimations of trade cost in ASEAN countries, ad valorem trade costs have a tendency to decrease and converge to the lowest-cost country. For further reduction of this trade cost, efficiency of logistics and distributions sectors, and quality of infrastructure related to transportation such as port infrastructure, roads and railroad should be generally improved.

5.3 Policy implications from research on the free flow of investment

- In order to promote FDI policy liberalization, the ASEAN countries should use various existing frameworks. In particular, ASEAN should use the ASEAN Comprehensive Investment Agreement (ACIA).
- To overcome obstacles concerning FDI facilitation, the ASEAN countries should actively use various cooperation programs with developed countries to improve the human resources engaged in the implementation and enforcement of FDI policies.
- Monitoring of the achievement of FDI liberalization and facilitation has to be emphasized, in order to achieve a freer FDI environment.

5.4 General discussion

There is still a lot of variation in the progress of elimination of restrictions among the ASEAN on the whole. The research results of each chapter suggest that many direct or indirect restrictions still remain and lack of transparency impedes goods, services and investment from movement freely in this region. Judging from overall results, ASEAN members should make greater efforts toward the goal of the ASEAN Blueprint as scheduled, and should promote regional corporation. For this purpose, monitoring system by using quantitative measures should be constructed for all

elements of the ASEAN Blueprint in order to highlight concrete policy measures required. In addition, the information on quantitative measures should be made available for the public, so that not only policy makers, but also private sectors and consumers may understand the situation correctly.

Furthermore, there are more than a few cases in which the differences in the levels of economic development impede the ASEAN members from acting in concert for the introduction of new technology and systems toward regional integration such as the ASEAN Single Window project. The ASEAN members should strengthen technology cooperation necessary for regional integration such as introducing a common electronic filing system of customs documents, development of port/road/railroad infrastructure, in order to decrease the gap of ability of implementation of common integration among the member countries.

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CHAPTER 2

Services Liberalization toward the ASEAN Economic Community

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The purpose of this paper is to map the existing policy space in three key services sectors — air transport, maritime services (both shipping and port services), and telecommunications services — as well as to provide evidence on whether the implementation of the ASEAN Single Window is helping to achieve the broader objectives of the revised Kyoto Convention on customs procedures. By mapping actual policies, the paper gives an indication of the extent of real policy reform that will be needed in each ASEAN member country in order to achieve the liberalization targets laid out in the ASEAN Economic Community Blueprint. Some of the key findings and recommendations of the paper are as follows.

According to survey responses, only one ASEAN country meets the Blueprint target of allowing at least 70 per cent foreign ownership in domestically established air services companies by 2010. However, effective liberalization of trade in air services not only requires the reform of investment laws, it also requires the reform of withholding clauses in air services agreements so that at minimum, they allow substantial ownership by an ASEAN community of interests. ASEAN members should be working towards further reform of their air services agreements, and should be demanding much greater transparency of their provisions.

Most countries of the region have taken a relatively liberal approach to many aspects of maritime regulation. But few have stated that they grant exemptions from cabotage restrictions. ASEAN members should be looking to expand the scope of these exemptions, given how costly cabotage restrictions have been shown to be for developing countries. No ASEAN country meets the Blueprint target of allowing at least 51 per cent foreign ownership by 2010 in all maritime services. However, some countries meet it for some services.

Only two ASEAN countries currently meet the Blueprint's foreign equity targets in all telecommunications services. The remaining restrictions on foreign equity

limits are hard to understand, given the extent of existing competition in most countries, even in fixed line services. These restrictions should be phased out. The persistence of very high market shares of incumbent service suppliers in a few ASEAN countries is perhaps indicative of remaining problems with general regulation in those countries.

There is little apparent variation in countries' participation in formal ASEAN efforts to improve customs clearance procedures. Differences arise in the extent to which this participation is translating into better customs procedures on the ground. The publication of clearance times would provide the acid test as to whether ASEAN cooperation efforts were achieving their ultimate aims. This should be a priority for all ASEAN members.

1. Services Targets in the ASEAN Economic Blueprint

The establishment of the ASEAN Economic Community is intended to deepen economic integration in East Asia as a whole. To achieve that end, the ASEAN Economic Community Blueprint lays out an ambitious reform agenda designed to establish an ASEAN single market. It envisages the free flow of services, investment, and skilled labour, along with the free flow of goods and the freer flow of capital.

In services, it is intended that by 2015, there should be substantially no restriction to ASEAN services suppliers in providing services and in establishing companies across national borders within the region, subject to domestic regulations. For four priority sectors — air transport, healthcare, e-ASEAN and tourism — this target is to be achieved earlier, by 2010. For logistics services, the target is to be achieved by 2013.

The blueprint contains detail about the scheduled sequence of events by which these targets are to be achieved. Liberalization is to occur through consecutive rounds of negotiations, every two years. The number of sectors to be liberalized is to be expanded in each round. For each new group of sectors, the liberalization commitments are to include:

- no restrictions on service delivery via mode 1 (cross-border trade, where neither the producer nor the consumer moves, and trade often occurs via the internet) and mode 2 (consumption abroad, where the consumer moves

temporarily to the country of the producer), except where there are bona fide regulatory reasons, such as public safety;

- gradual expansion of the foreign (ASEAN) equity participation permitted in each sector, to be no less than 70 per cent by 2010 in the four priority sectors, and to be no less than 51 per cent by 2010 and 70 per cent by 2015 in all other sectors; and
- progressive removal of other limitations on market access via mode 3 (commercial presence, where the producer sets up a permanent commercial presence in the country of the consumer) by 2015.

The negotiations are also to set the parameters of liberalization for limitations on national treatment (ie liberalization involving the removal of discrimination against foreign providers), liberalization of service delivery via mode 4 (the movement of natural persons, whereby the individual service provider moves temporarily to the country of the consumer) and the liberalization of horizontal limitations on market access (ie limitations that apply across a range of services sectors, possibly affecting both domestic and foreign providers) by 2009. Commitments are then to be made according to these parameters from 2009.

The blueprint allows for some overall flexibilities in achieving these objectives, including via an ASEAN minus X formula (where countries that are ready to liberalize can proceed first and be joined by others later). In financial services, the process of liberalization should also take place with due respect for national policy objectives and the level of economic and financial sector development of the individual members.

The key purpose of this paper is to map the existing policy space in three key services sectors — air transport, maritime services (both shipping and port services), and telecommunications services — as well as to provide evidence on whether the implementation of the ASEAN Single Window is helping to achieve the broader objectives of the revised Kyoto Convention on customs procedures. The air transport sector is one of the priority sectors to be liberalized by 2010, while maritime and telecommunications services and customs clearance are key components of the logistics chain. By mapping actual policies, the exercise gives an indication of the extent of real policy reform that will be needed in each ASEAN member country in

order to achieve the liberalization targets laid out in the ASEAN Economic Community Blueprint.

Note that the ASEAN countries have recently finalized their seventh package of commitments under the ASEAN Framework Agreement on Services. In some respects, these commitments go further than the broad targets outlined in the ASEAN Economic Community Blueprint, because they make specific commitments on national treatment and market access for each mode of service delivery in each sector. But in other respects, the seventh package of commitments still lags the targets outlined in the Blueprint. In particular, the limits on foreign equity participation in the seventh package are often less than would be required by the Blueprint in 2010. The current exercise maps the existing policy space in each sector, not just with respect to foreign equity limits, but also with respect to some of the more common limitations on national treatment and market access by mode of service delivery in these sectors.

Note too that in many ASEAN countries, the commitments made under the ASEAN Framework Agreement on Services have tended to lag behind actual practice (although this gap is closing over time). Thus an examination of current commitments in the seventh package could potentially overstate the amount of real reform required to meet the Blueprint's liberalization targets. By examining actual practice, the current exercise avoids this source of overstatement. However, the current exercise maps existing policies on a most-favoured nation (MFN) basis, meaning that it maps policies without taking into account any real, binding preferences that have been granted to other ASEAN member countries. Because of this, it *might* overstate the amount of real reform required to meet the Blueprint's liberalization targets, if those targets are to be met on a purely preferential basis (ie via commitments that apply only to other ASEAN member countries). However, this is not a foregone conclusion. Many services trade barriers are difficult or impossible to liberalize on a preferential basis. Some services trade barriers would be unwise to liberalize on a preferential basis. And the wording of the Blueprint itself only suggests preferential liberalization in the case of foreign equity limits.

The information on actual policies affecting trade in air transport, maritime and telecommunications services, and on the actual implementation of the ASEAN

Single Window, has been collected using four separate questionnaires. The questionnaire instruments are reproduced at the end of this report. The questionnaires were completed for each ASEAN economy over the period September 2009 to March 2010 by researchers contracted by the Economic Research Institute for ASEAN and East Asia (ERIA). Complete responses were received for all questionnaires from all countries, with the exception of maritime in Brunei. The researchers involved in the project, whose hard work is gratefully acknowledged, are as follows:

- Brunei — Shazali Sulaiman, KPMG Brunei;
- Cambodia — Chap Sotharith and Chiek Chansamphors, Cambodian Institute for Cooperation and Peace;
- Indonesia — Raymond Atje, Mochamad Pasha and Ira Titiheruw, Centre for Strategic and International Studies;
- Lao PDR — Leeber Leebouapao, National Economic Research Institute;
- Malaysia — Zakariah Abdul Rashid, Samirul Ariff Bin Othman, Musalmah Johan and Bashirah Lwin Thida Nwe, Malaysian Institute of Economic Research;
- Myanmar — Kan Zaw, Daw Win Myint and Nu Nu Lwin, Yangon Institute of Economics;
- Philippines — Josef T. Yap, Erlinda M. Medalla and Gilberto M. Llanto, Philippine Institute of Development Studies;
- Singapore — Hank Lim and Tay Yi Xun, Singapore Institute of International Affairs;
- Thailand — Wisarn Pupphavesa and Jirawat Panpiemras, Thailand Development Research Institute, and
- Vietnam — Vo Tri Thanh and Trinh Quang Long, Central Institute of Economic Management.

The survey responses, along with any accompanying explanatory notes that were provided by the survey respondents, have been compiled in four spreadsheets, one for each survey. The spreadsheets are an integral part of the output of this project. They make transparent and publicly available both the detailed qualitative information contained in the survey responses, as well as the methods by which

summary indexes have been generated. It is anticipated that scrutiny of this detailed information by stakeholders in the ASEAN region will lead to greater general understanding of the policies and practices affecting air transport, maritime, telecommunications and customs clearance in each economy.

It should be stressed, however, that the relative rankings of countries in the results should be regarded as indicative, rather than definitive. Despite efforts to develop a common understanding about the survey questions among the respondents, there is inevitable variation in the ways in which questions have been interpreted, and in the depth and quality of responses.

The following sections summarize the survey results for each of the sectors under study. Each section begins with a discussion of the relevant regulatory regimes in that sector. As will be seen, regulatory restrictions can reduce contestability and performance and limit trade in these services in ways that go far beyond the standard definitions of barriers to trade in services. Each section then describes the survey instrument and the survey results. A final section draws together the main findings and key recommendations for achieving the services targets of the ASEAN Economic Community Blueprint.

2. Air Transport

2.1. Key features of the regulatory regime for air transport

Air transport is a priority sector under the ASEAN Economic Community Blueprint, although commitments are being negotiated separately from those under the ASEAN Framework Agreement of Services. Its inclusion in the Blueprint is notable, because a large portion of the sector is typically carved out of services agreements, including the General Agreement on Trade in Services (GATS) under the WTO. Instead, international air transport (the most intensely traded portion of the sector) has been regulated for over 50 years by a system of bilateral air services arrangements, largely outside the multilateral framework of trading rules. The bilateral system developed because international air flights require international cooperation to provide the necessary infrastructure and air traffic rights. However,

the bilateral system has also created various limits on competition and trade in aviation services.

Recent studies have catalogued the key restrictions imposed by bilateral air services agreements, and have quantified the costs of these restrictions in terms of their impact on air fares and traffic volumes. While air services agreements cover a wide range of topics that would be deemed legitimate targets of regulation (such as aviation security, incident investigation, immigration and control of travel documents), they also include seven key features that have been identified by the WTO Secretariat (WTO 2006) as restricting scheduled air passenger services.

- **Designation** governs the right to designate one (*single designation*) or more than one (*multiple designation*) airline from the home country to operate the agreed services between the two countries.
- **Withholding** defines the ownership conditions required for the designated airline(s) of the foreign country to be allowed to operate the agreed services. Restrictive conditions require *substantial ownership and effective control* to be vested in the designating country or its nationals, meaning that the designated airline is the ‘flag carrier’ of that country. More liberal regimes are the *community of interests* and *principal place of business* regimes. Community of interests still requires substantial ownership and effective control, but it can be vested in one or more of a group of countries that are defined in the agreement. The principal place of business regime removes the substantial ownership requirement, but still requires the designated airline to be incorporated in the designating country, and to have its principal place of business there. It is thus (by a small margin) the most liberal regime, though it falls far short of the relatively generous ‘rules of origin’ typically written into services trade agreements. These would typically require only ‘substantial business’ in the designated country, irrespective of ownership.
- **Grant of rights** that defines the rights to provide air services between two countries. The dimensions in which air services agreements are generally being liberalized is in the granting of the fifth, sixth and seventh freedoms and cabotage. The *fifth freedom* is the freedom to carry passengers between two countries by an airline of a third country on a route with origin or

destination in its home country. The *sixth freedom* is the freedom to carry passengers between two countries by an airline of a third country on a route that goes via its home country. (Note that sixth freedoms can also be constructed via a combination of the third and fourth freedoms from different bilateral agreements, and so are rarely specified explicitly.) The *seventh freedom* is the freedom to carry passengers between two countries by an airline of a third country on a route with no connection to its home country. *Cabotage* is the freedom to carry passengers within a country by an airline of another country on a route with origin or destination in its home country.

- **Capacity clause** that identifies the regime to determine the capacity of an agreed service, where capacity refers to the volume of traffic, frequency of service and/or aircraft type. Sorted from the most restrictive to the most liberal regime, three commonly used capacity clauses are predetermination, Bermuda 1 and free determination. *Predetermination* requires that capacity is agreed or approved by the two governments or regulatory agencies prior to the service commencing. *Bermuda 1* gives limited rights to the designated airlines to set their capacity without government approval. *Free determination* allows the designated airlines to determine capacity outside of regulatory control.
- **Tariff approval** refers to the regime of fare setting. The most restrictive regime is *dual approval*, whereby the aeronautical authorities of both countries have to approve a fare before it can be applied. The most liberal regime is *free pricing*, where fares are not subject to the approval of either aeronautical authority. Intermediate regimes are *country of origin disapproval* (where fares may be disapproved only by the country of origin), *dual disapproval* (where both countries have to disapprove the fares in order to make them ineffective), and *zone pricing* (where parties agree to approve fares falling within a specific range and meeting certain characteristics, while outside this zone one or a combination of the other regimes may apply).
- **Statistics** provides rules on exchange of statistics between countries or their airlines. If exchange of statistics is (or can be) requested, it is a sign that the

parties intend to monitor the performance of each other's airline and is thus viewed as a restrictive feature of an agreement.

- **Cooperative arrangements** define the right for the designated airlines to enter into cooperative marketing arrangements (such as code sharing and alliances). This right is considered as a liberal feature because it provides a means to rationalize networks, in the absence of liberalization of the ownership clause.

These restrictive features of air services agreements have been shown to impose costs, by raising international airfares and restricting international traffic. Gonenc and Nicoletti (2000) and Doove et al. (2001) found a positive and significant effect of the restrictiveness of air services agreements on passenger air fares. For example, Doove et al. (2001) estimated that the restrictive provisions of the agreements in place at the time had inflated international airfares from Indonesia and the Philippines by over 20 per cent, and from Malaysia, Singapore and Thailand by 16–18 per cent. Piermartini and Rousová (2008) found that an increase in the degree of liberalization from the 25th to the 75th percentile would increase passenger traffic volumes between countries linked by a direct air service by about 30 per cent. In particular, they found that the removal of restrictions on the determination of prices and capacity, cabotage rights, and designation were found to be the most traffic-enhancing provisions.

The restrictive provisions of air services agreements also impose costs on air freight services. Most air freight is carried in the belly of passenger aircraft, and is thus affected by exactly the same provisions as passenger traffic. Freight-only flights are generally also governed by the same provisions as passenger flights, although in some instances they are granted more liberal traffic rights. Grosso (2008) found a positive and statistically significant relationship between relaxing restrictions and the value of merchandise trade. Achard (2009) found a significant correlation between liberal air services agreements and the volume of air cargo.

In recognition of such costs, a growing number of countries are negotiating more liberal air services agreements. The typical 'open skies' agreement grants third, fourth and fifth freedom rights, and removes restrictions on designation, capacity, frequencies, code-sharing and fares. Open skies agreements typically do not grant

cabotage rights, nor lift foreign ownership restrictions on domestic airlines. Seventh freedom rights are sometimes included, but often restricted to cargo-only traffic.

Increasingly, countries have also liberalized their domestic aviation services, which they can do on a unilateral basis. Such liberalization has typically included allowing additional domestic and foreign entry on domestic routes, particularly by low cost carriers, and freeing up restrictions on domestic air fares. Sometimes, liberalization has also included the full or partial privatization of government-owned carriers.

As air services proper have been liberalized, restrictions on the operation of airport services have become more binding constraints to economic performance. When the incumbent airlines own, or control access to, airport services (such as gateways, landing slots, and baggage and freight handling services), they can exercise this control to thwart competition by new entrants, even when formal regulatory restrictions on entry have been removed. Increasingly, the operation of airport services has been removed from the control of incumbent airlines, been placed under independent regulatory control, and made more contestable in various ways, even if ownership of airports has stayed in government hands. Some of the ways that services have been made more contestable include having concession arrangements for baggage handling and other services, and auctioning flight slots and gate slots.

2.2. Scorecard for air transport

As can be seen from the above, regulatory restrictions can reduce contestability and limit trade in air transport services in ways that go far beyond the standard GATS definitions of barriers to trade in services. The questionnaire covering actual barriers to trade in air transport services therefore asks about a range of regulatory policies, whether or not they would be seen as formal barriers to trade in services.

Under commercial presence, the questionnaire asks whether there are restrictions on the entry of new service providers wanting to establish commercially, whether they are domestically-owned, foreign-invested or both. The question covers a variety of air transport services separately — international passenger services (both scheduled and charter services), international freight-only services, domestic

passenger services (both scheduled and charter services), domestic freight-only services, provision of fuel, luggage and freight loading and unloading, aircraft repair and maintenance, the selling and marketing of air transport services, and the provision and operation of computer reservation systems. Note that Singapore and Brunei do not have a domestic air transport service, so they did not complete this part of the questionnaire.

The questionnaire also asks a number of questions about the provisions of air service agreements, both bilateral and plurilateral, under the heading of a restriction on cross-border trade in air services (mode 1). The reason that air service agreements restrict cross-border supply is because an airline located in a foreign country cannot offer international passenger or freight services if it does not have the necessary air traffic rights (for example, if it is excluded because of restricted designation, or because it does not meet the ownership requirements). Similarly, an airline located in a foreign country cannot offer domestic passenger or freight services unless the relevant air services agreement grants cabotage rights.

Importantly, however, air services agreements can also restrict the provision of air services supplied via commercial presence. This is because a foreign-invested airline located in the home country cannot offer international passenger or freight services from that country unless it meets the ownership requirements of the relevant air services agreement, which may include the requirement for substantial ownership and effective control by domestic entities. So even if the local investment laws allow majority foreign ownership of airlines established domestically, the provisions of air services agreements can negate the liberal nature of those investment laws.

Note that one of the questions about air services agreements is whether the country is a member of any plurilateral open skies agreements. However, for these agreements to come into force, they need to be ratified as well as signed. All ASEAN countries have signed the ASEAN Multilateral Agreement on Air Services (Manila, 20 May 2009). But only two countries have ratified it — Singapore and Thailand. Thus in the course of administering the survey, this question was refined so that it covered ratification, not just signing.

In practice, it proved impossible for the researchers to obtain complete information about the provisions of air services agreements (including ownership

clauses and traffic rights). Some air transport authorities were willing to provide a breakdown of the numbers of agreements with each type of provision, though they were not willing to provide details of which countries those agreements were with. Some other countries were unwilling to provide even a breakdown of numbers of agreements. Thus it has not been possible to isolate the exact provisions that each ASEAN country applies to other ASEAN Members. The secrecy surrounding the provisions of air services agreements constitutes a major impediment to outside observers being able to monitor progress towards achieving the commitments of the ASEAN Economic Community Blueprint in air transport.

Even knowing whether a country has ratified the ASEAN Multilateral Agreement on Air Services does not resolve the uncertainty. While the agreement specifies the gradual extension of third, fourth and fifth freedom traffic rights between ASEAN Member countries, it allows countries to retain any sort of withholding clause, including ‘substantial ownership and effective control’. Thus an ASEAN Member country could pass an investment law that allowed 70 per cent foreign (ASEAN) ownership of airlines, as required by the Blueprint, and could also ratify the ASEAN Multilateral Agreement on Air Services, but if its neighbours still required ‘substantial ownership and effective control’ in order to grant designation, a majority foreign-invested airline would be unable to offer international air services out of that country. To effectively meet the ASEAN Economic Community Blueprint targets, countries would need to liberalize their withholding clauses, at minimum to allow ‘community of interests’ (ie substantial ownership and effective control by a *group* of ASEAN countries). This is not required by the ASEAN Multilateral Agreement on Air Services. Furthermore, the secrecy surrounding the provisions of air services agreements means that it is difficult for outsiders to verify whether such liberalization has taken place.

Under mode 4, the questionnaire asks about limitations on the movement of intra-corporate transferees (ie the employees of foreign-invested airline companies), which might take the form of nationality or residency requirements on certain classes of directors, executives, managers or employees, or a requirement for labour market testing to establish that there is no qualified domestic person available for a position before a foreign person can be hired.

Under ownership restrictions, the questionnaire asks whether there are maximum limits on the equity participation of either private domestic or foreign shareholders in locally established air services firms. This question covers the full variety of air transport services separately. As just noted, however, the provisions of investment laws are not necessarily the binding constraint to whether majority foreign-invested firms can offer international air transport services. The questionnaire also asks whether governments have retained special voting rights in airlines. Finally, it asks about the ownership structure of the top 5 international airports — whether they are publicly or privately owned, and whether they are publicly or privately operated.

In the final section, the questionnaire also asks about potentially anti-competitive aspects of the domestic regulatory regime. It covers how flight slots and gate slots are allocated, whether alliances and code-sharing are allowed, and whether airfares are regulated. It also asks whether the licensing conditions (if any) for foreign-invested operators of the various air services differ from the conditions for domestic operators. It covers so-called ‘State aids’ to the industry — whether governments subsidize domestic airlines or cover their operating losses. Finally, it asks about whether large airlines have universal service obligations, because this can potentially distort the contestability of the local market.

2.3. Scorecard results for air transport

As noted earlier, the detailed responses (including comments) are recorded in separate spreadsheets. For ease of summarizing the survey responses, the qualitative information about trade restrictions and regulatory regimes has been coded in a zero-one fashion, where for each question, a score of 1 has been assigned if the restriction applies, and 0 if it does not. These detailed results are shown in Table 1.

Sometimes an intermediate score is assigned for intermediate stages of restrictiveness. In the case of air transport services, partial scores are assigned as follows. For private and foreign equity restrictions, partial scores are allocated in inverse proportion to the equity limitation. For example, if equity participation is limited to 25 per cent, then a score of 0.75 is assigned, while if equity participation is allowed to reach 75 per cent, then a score of 0.25 is assigned. If there are limitations on equity participation, but no numerical limited is stated, this is taken as a sign that

bureaucratic discretion is involved, and this is taken to be relatively restrictive — it is assumed to be equivalent to a 25 per cent equity limit, and so receives a score of 0.75. When scoring the ownership structure of airports, public ownership but private operation receives an intermediate score of 0.5, while public ownership and operation receives a score of 1.0, and private ownership and operation receives a score of 0. When scoring the allocation of flight and gate slots, auctioning receives a score of 0, allocation at the discretion of an independent authority, or some combination of grandfathering and auctioning, both receive a partial score of 0.5. Other allocation methods (such as by flag carrier discretion) receive a score of 1.0.

Table 1: Restrictions on Trade in Air Transport Services (Index 0-1)

	Brunei	Cambodia	Indonesia	Lao PDR	Malaysia	Myanmar	Philippines	Singapore	Thailand	Vietnam	Average
A. Commercial presence (mode 3) - restrictions on entry											
1 Are there policy restrictions to new entry (via commercial establishment)?											
Any firm?											
International air passenger transport (scheduled services)	0	0	0	0	0	0	0	0	0	0	0
International air passenger (non-scheduled charter services)	0	0	0	0	0	0	0	0	0	0	0
International air freight (all-cargo carriers, express delivery)	0	0	0	0	0	0	0	0	0	0	0
Domestic air transport (scheduled services)	na	0	0	1	0	0	0	na	0	0	0.13
Domestic air transport (non-scheduled charter services)	na	0	0	1	0	0	0	na	0	0	0.13
Domestic air freight (all-cargo carriers, express delivery)	na	0	0	1	0	0	0	na	0	0	0.13
Provision of fuel	1	1	na	1	0	1	0	0	0	0	0.44
Luggage and freight loading and unloading	0	0	0	1	0	1	0	1	0	0	0.3
Aircraft repair and maintenance	0	0	0	1	0	0	0	1	0	0	0.2
Selling and marketing of air transport services	0	0	0	0	0	0	0	0	0	0	0
Computer reservation system	1	0	0	0	0	1	0	0	0	0	0.2
Foreign firms?											
International air passenger transport (scheduled services)	0	0	0	0	1	0	0	0	0	0	0.1
International air passenger (non-scheduled charter services)	0	0	0	0	1	0	0	0	0	0	0.1
International air freight (all-cargo carriers, express delivery)	0	0	0	0	1	0	0	0	0	0	0.1
Domestic air transport (scheduled services)	na	0	0	1	1	0	0	na	0	1	0.38
Domestic air transport (non-scheduled charter services)	na	0	0	1	1	0	0	na	0	1	0.38
Domestic air freight (all-cargo carriers, express delivery)	na	0	0	1	1	0	0	na	0	1	0.38
Provision of fuel	1	1	na	1	0	1	0	0	0	1	0.56
Luggage and freight loading and unloading	0	0	0	1	1	1	0	1	0	0	0.4
Aircraft repair and maintenance	0	0	0	1	0	0	0	1	0	0	0.2
Selling and marketing of air transport services	0	0	0	0	0	0	0	0	0	0	0
Computer reservation system	1	0	0	0	0	1	0	0	0	0	0.2
B. Restrictions on cross-border trade (mode 1)											
3 Are there restrictions on cross-border supply by foreign service providers in non-scheduled (charter) market?											
International air passenger (non-scheduled charter services)	0	0	1	0	0	0	1	0	1	0	0.3
Domestic air transport (non-scheduled charter services)	na	0	1	0	1	0	1	na	0	0	0.38
5 Has the country ratified the ASEAN Multilateral Agreement on Air Services?	1	1	1	1	1	1	1	0	0	1	0.8
C. Restrictions on the movt of intra-corporate transferees of foreign-invested companies (mode 4)											
7 Are there residency or nationality requirements or quotas for personnel employed by locally established foreign airline companies?	1	1	1	1	1	0	1	0	1	1	0.8
8 Are there categories of intra-corporate transferees whose entry and stay is subject to labour market tests?	1	0	1	0	1	1	0	0	0	0	0.4
D. Ownership											
9 Is private ownership in the provision of services through commercial establishment allowed?											
Existing operators											
International air passenger transport (scheduled services)	0.75	0.75	0.75	0.75	0.75	0	0	0	0	1	0.48
International air passenger (non-scheduled charter services)	0.75	0.75	0.75	0.75	0.75	0	0	0	0	1	0.48
International air freight (all-cargo carriers, express delivery)	0.75	0.75	0.75	0.75	0.75	0	0	0	0	1	0.48
Domestic air transport (scheduled services)	na	0.75	0.75	1	0.75	0	0	0	0	0.75	0.44
Domestic air transport (non-scheduled charter services)	na	0.75	0.75	1	1	0	0	0	0	0.75	0.47
Domestic air freight (all-cargo carriers, express delivery)	na	0.75	0.75	1	1	0	0	0	0	0.75	0.47
Provision of fuel	0.5	0.75	0.75	0.75	0.75	1	0	0	0	1	0.55
Luggage and freight loading and unloading	0.75	0.75	0.75	0.75	0.75	0	0	0	0	0.75	0.45
Aircraft repair and maintenance	0.75	0.75	0.75	0.75	0.75	0	0	0	0	1	0.48

Table 1 (Continued): Restrictions on Trade in Air Transport Services (Index 0-1)

	Brunei	Cambodia	Indonesia	Lao PDR	Malaysia	Myanmar	Philippines	Singapore	Thailand	Vietnam	Average
Selling and marketing of air transport services	0.75	0.75	0.75	0	0.75	0	0	0	0	0.75	0.38
Computer reservation system	0.75	0.75	0.75	0	0.75	1	0	0	0	0.75	0.48
New entrants											
International air passenger transport (scheduled services)	0.75	0.75	0	0.75	0.75	0	0	0	0	0.75	0.38
International air passenger (non-scheduled charter services)	0.75	0.75	0	0.75	0.75	0	0	0	0	0.75	0.38
International air freight (all-cargo carriers, express delivery)	0.75	0.75	0	0.75	0.75	0	0	0	0	0.75	0.38
Domestic air transport (scheduled services)	na	0.75	0	1	0.75	0	0	0	0	0.75	0.36
Domestic air transport (non-scheduled charter services)	na	0.75	0	1	1	0	0	0	0	0.75	0.39
Domestic air freight (all-cargo carriers, express delivery)	na	0.75	0	1	1	0	0	0	0	0.75	0.39
Provision of fuel	0.5	0.75	0	0.75	0.75	1	0	0	0	0.75	0.45
Luggage and freight loading and unloading	0.75	0.75	0	0.75	0.75	0	0	0	0	0.75	0.38
Aircraft repair and maintenance	0.75	0.75	0	0.75	0.75	0	0	0	0	0.75	0.38
Selling and marketing of air transport services	0.75	0.75	0	0	0.75	0	0	0	0	0.75	0.3
Computer reservation system	0.75	0.75	0	0	0.75	1	0	0	0	0.75	0.4
10 Is foreign ownership in the provision of services through commercial establishment allowed?											
Existing operators											
International air passenger transport (scheduled services)	0.75	0.75	0.51	0.75	0.55	0.51	0.6	0	0.51	0.75	0.57
International air passenger (non-scheduled charter services)	0.75	0.75	0.51	0.75	0.51	0.51	0.6	0	0.51	0.75	0.56
International air freight (all-cargo carriers, express delivery)	0.75	0.75	0.51	0.75	0.51	0.51	0.6	0	0.51	0.75	0.56
Domestic air transport (scheduled services)	na	0.75	0.51	1	0.51	0.51	0.6	na	0.51	1	0.67
Domestic air transport (non-scheduled charter services)	na	0.75	0.51	1	1	0.51	0.6	na	0.51	1	0.74
Domestic air freight (all-cargo carriers, express delivery)	na	0.75	0.51	1	1	0.51	0.6	na	0.51	1	0.74
Provision of fuel	0.5	0.75	0.51	0.51	0.51	1	0.6	0	0.51	1	0.59
Luggage and freight loading and unloading	0.75	0.75	0.51	0.51	1	1	0.6	0	0.51	0.75	0.64
Aircraft repair and maintenance	0.75	0.75	0.51	0.75	0.51	0.75	0.6	0	0.51	0.49	0.56
Selling and marketing of air transport services	0.75	0.75	0.51	0	0.51	0.75	0	0	0.51	0.75	0.45
Computer reservation system	0.75	0.75	0.51	0	0.51	1	0	0	0.51	0.75	0.48
New entrants											
International air passenger transport (scheduled services)	0.75	0.75	0.51	0.75	0.55	0.51	0.6	0	0.51	0.75	0.57
International air passenger (non-scheduled charter services)	0.75	0.75	0.51	0.75	0.51	0.51	0.6	0	0.51	0.75	0.56
International air freight (all-cargo carriers, express delivery)	0.75	0.75	0.51	0.75	0.51	0.51	0.6	0	0.51	0.75	0.56
Domestic air transport (scheduled services)	na	0.75	0.51	1	0.51	0.51	0.6	na	0.51	1	0.67
Domestic air transport (non-scheduled charter services)	na	0.75	0.51	1	1	0.51	0.6	na	0.51	1	0.74
Domestic air freight (all-cargo carriers, express delivery)	na	0.75	0.51	1	1	0.51	0.6	na	0.51	1	0.74
Provision of fuel	0.5	0.75	0.51	0.51	0.51	1	0.6	0	0.51	1	0.59
Luggage and freight loading and unloading	0.75	0.75	0.51	0.51	1	1	0.6	0	0.51	0.75	0.64
Aircraft repair and maintenance	0.75	0.75	0.51	0.75	0.51	0.75	0.6	0	0.51	0.49	0.56
Selling and marketing of air transport services	0.75	0.75	0.51	0	0.51	0.75	0	0	0.51	0.75	0.45
Computer reservation system	0.75	0.75	0.51	0	0.51	1	0	0	0.51	0.75	0.48
11 Does the government have a special government voting right in the airlines?	1	0	0	1	1	0	0	0	0	0	0.3
12 Ownership structure for up to the 5 most important international airports in terms of traffic (average)	1	0.7	1	1	0.5	1	1	0.75	0	1	0.8
<hr/>											
E. Regulation											
14 How are flight slots allocated in airports?	1	0	1	0.5	1	1	1	0.5	1	0.5	0.75
15 How are gate slots allocated in airports?	0.5	0	1	0.5	1	1	1	0.5	1	0.5	0.7
17 Price regulation											
a. Does the govt regulate airfares? - on domestic routes	na	1	0	1	0	0	1	na	1	1	0.63
- on international routes	0	1	0	0	0	0	1	0	1	0	0.3
If yes to a), is fare discounting allowed? - on domestic routes	0	0	0	0	0	0	0	na	0	0	0
- on international routes	0	0	0	0	0	0	0	0	0	0	0

Table 1 (Continued): Restrictions on Trade in Air Transport Services (Index 0-1)

		Brunei	Cambodia	Indonesia	Lao PDR	Malaysia	Myanmar	Philippines	Singapore	Thailand	Vietnam	Average
19	Do the licence conditions for foreign-invested providers who establish locally differ from those above?											
	International air passenger transport (scheduled services)	0	0	0	0	0	0	0	0	0	1	0.1
	International air passenger (non-scheduled charter services)	0	0	0	0	0	0	0	0	0	1	0.1
	International air freight (all-cargo carriers, express delivery)	0	0	0	0	0	0	0	0	0	1	0.1
	Domestic air transport (scheduled services)	na	0	0	0	0	0	0	na	0	1	0.13
	Domestic air transport (non-scheduled charter services)	na	0	0	1	0	0	0	na	0	1	0.25
	Domestic air freight (all-cargo carriers, express delivery)	na	0	0	1	0	0	0	na	0	1	0.25
	Provision of fuel	1	1	na	0	0	1	0	0	0	1	0.44
	Luggage and freight loading and unloading	0	0	0	0	0	1	0	0	0	1	0.2
	Aircraft repair and maintenance	0	0	0	0	0	1	0	0	0	1	0.2
	Selling and marketing of air transport services	0	0	0	0	0	1	0	0	0	1	0.2
	Computer reservation system	0	0	0	0	0	1	0	0	0	1	0.2
20	Does the government subsidize domestic airlines?	1	0	1	1	1	0	0	0	0	0	0.4
21	Has the government covered operational losses of airlines in the past ten years	1	0	1	1	0	0	0	0	0	0	0.3

To obtain a restrictiveness score for a broad restriction category, such as a score for all the restrictions affecting a particular mode of service delivery, the zero-one scores for each of the restrictions affecting that mode have been simply added together. This means that each of the different restrictions affecting that mode have been given equal weight — no attempt has been made to make an assessment of the relative severity of the different restrictions. Accordingly, the overall restrictiveness scores for broad categories of restrictions reflect the frequency, but not necessarily the severity, of individual restrictions. To normalize the scores for a group, they have then been divided by the maximum possible restrictiveness score for that group. This gives a final restrictiveness score expressed as a percentage, where a score of 75 per cent means that three-quarters of the restrictions that could potentially apply to that category of trade do in fact apply.

Table 2: Restrictions on Trade in Air Transport Services - Prevalence (%)

	Brunei	Cambodia	Indonesia	Lao PDR	Malaysia	Myanmar	Philippines	Singapore	Thailand	Vietnam	Average
A. Commercial presence (mode 3) [question 1]	18	9	0	55	32	27	0	18	0	18	18
B. Cross-border trade (Mode 1) [questions 3-5]	33	33	100	33	67	33	100	0	33	33	47
C. Movement of persons (mode 4) – intra-corp. transferees [questions 7-8]	100	50	100	50	100	50	50	0	50	50	60
E. Ownership [questions 9-12]	54	73	45	67	72	44	26	2	24	80	49
F. Regulation [questions 14-21]	24	16	21	32	16	37	21	5	21	68	26
TOTAL	40	44	32	55	51	38	22	6	19	61	37

Turning to the explicit targets of the ASEAN Economic Community Blueprint, it has been difficult to assess the full extent of barriers to trade in cross-border (mode 1) services, primarily because of the difficulty of getting full information on the provisions of current air services agreements. The information in Tables 1 and 2 reflects only the presence of restrictions on international and domestic charter flights, as well as whether a country has ratified the ASEAN Multilateral Agreements on Air Services. As noted above, only two countries have so far ratified the agreement — Singapore and Thailand. Two countries also retain restrictions on international and domestic charter flights — Indonesia and the Philippines — although with the development of low cost carriers, charter flights are not as important a source of competitive pressures as they used to be.

Restrictions on the consumption of air transport services abroad are virtually non-existent, other than through restrictions on the outward movement of consumers themselves. Hence they have not been canvassed in this study.

Turning next to the various types of restrictions on commercial presence (mode 3), ownership restrictions are the most prevalent, and other kinds of regulatory restrictions on entry less so. According to the survey responses, only one country — Singapore — explicitly meets the Blueprint target of allowing at least 70 per cent foreign ownership in domestically established air services companies by 2010. But note that if Singapore were actually to achieve 70 per cent foreign ownership of its international airline, it could well be prevented from supplying international air services to other ASEAN countries, even if they had ratified the ASEAN Multilateral Agreements on Air Services. This is because that agreement allows them to retain withholding clauses that would require Singapore to have ‘substantial ownership and effective control’ of Singapore Airlines by Singaporean entities in order to be a designated airline. Effective liberalization of mode 3 trade in air services not only requires the reform of investment laws, it also requires the reform of withholding clauses in air services agreements, so that at minimum, they allow substantial ownership by an ASEAN community of interests.

Many ASEAN countries also retain other types of regulatory restrictions on domestic and/or foreign entry into various air services, although these restrictions are more common for domestic air transport and ground-based services than they are for

international air services. Lao PDR has the most extensive regulatory restrictions, followed by Malaysia (which has regulatory restrictions on foreign entry into a range of services), and Myanmar (which restricts commercial entry into provision of fuel, luggage handling and computer reservation systems).

As in many other services sectors, restrictions on the movement of people remain one of the most prevalent of all types of trade restrictions. Brunei, Indonesia and Malaysia retain both nationality requirements and labour market tests for various categories of managers and/or employees of foreign-invested firms. Only Singapore has a relatively liberal treatment of intra-corporate transferees.

Looking beyond trade barriers (strictly defined) to look at domestic regulatory regimes that could also be anti-competitive, most ASEAN countries appear relatively liberal. This is mainly because few retain strict government controls on air fares, and most do not impose discriminatory licensing conditions on foreign services suppliers (a notable exception here being Vietnam). Nevertheless, in most ASEAN countries (except Cambodia), the allocation of flight and gate slots is still done in ways that could potentially be anti-competitive. This is becoming an increasingly important barrier to effective competition. Furthermore, government subsidization of domestic airlines is still common, not just in small countries (Brunei, Lao PDR), but also in larger ones (Indonesia, Malaysia).

3. Maritime

3.1. Key features of the regulatory regime for maritime services

Shipping is another sector that is subject to a web of restrictive regulations that impose considerable costs, but have so far proved largely immune to bilateral or multilateral trade agreements. Donovan (undated) describes the historical development of government regulation of shipping in the United States, which has one of the most restrictive regulatory regimes in the world. PDP Australia and Meyrick and Associates (2005) give a detailed description of the development of shipping regulation in ASEAN. They note that by comparison to other regions, the

policy environment in which intra-ASEAN shipping operates is relatively liberal, although cabotage restrictions remain a key market distortion.

McGuire, Schuele and Smith (2000) survey the maritime policy regimes in a number of APEC, Latin American and European countries. They describe the key restrictions affecting shipping services as follows.

- **Right to fly the national flag.** This requires ships to be registered or licensed to provide maritime services on domestic and international routes. The conditions on registration may include legitimate requirements such as meeting seaworthiness and safety requirements, but also include restrictions such as having a commercial presence in the domestic economy, and the ship being built and/or owned domestically.
- **Cabotage restrictions.** These restrict shipping services on domestic and coastal routes to vessels that meet certain conditions. Shipping services between domestic ports may be required to be carried out by domestically owned, operated, built and/or crewed ships.
- **Conferences.** These are private sector arrangements between shippers that are supposed to facilitate the planning and coordination of shipping traffic, but typically also include anti-competitive provisions. They can be open or closed. Open conferences set freight rates, but allow unrestricted entry and exit. Closed conferences set freight rates, allocate cargo and restrict membership. Governments that have enacted general competition laws usually permit the existence of conferences through exemptions from the price setting and collusion provisions of their domestic competition legislation.
- **UN Convention on a Code of Conduct for Liner Conferences (UN Liner Code).** This stipulates that conference trade between two economies can allocate cargo according to the 40:40:20 rule, whereby 40 per cent of tonnage is reserved for the national flag lines of each economy and 20 per cent is allocated to liner ships from a third country.
- **Cargo sharing.** These are other types of arrangements that stipulate the allocation of cargo on particular routes between parties to bilateral and multilateral agreements.

- **Bilateral agreements.** These are agreements between two economies that primarily restrict the supply of shipping services and the allocation of cargo. Some bilateral agreements also restrict the use of port facilities.

Few ASEAN countries have general competition law or any legislative framework for regulating the behaviour of shipping conferences. However, in recent times conferences have been subjected to increasing competition. They no longer dominate shipping routes, and are no longer regarded as the impediments to maritime performance that they once were. PDP Australia and Meyrick and Associates (2005) note that within ASEAN, cargo reservation measures have been very significantly reduced and in many cases completely abandoned. Similarly, a growing number of ASEAN economies have 'open' ship registries, which means that local ship registration is no longer tightly tied to local ownership of the shipping company. This leaves cabotage restrictions, along with inadequate and aging infrastructure, as the main impediments to economic performance in shipping services.

These regulatory restrictions on shipping services have been shown to be costly, particularly to developing countries. Kang (2000) found that the maritime restrictions imposed by goods exporting countries appear to have a much greater impact on bilateral shipping margins (as measured by cif/fob ratios) than those imposed by importing countries. He also found that in exporting countries, lowering restrictions such as cabotage and port services restrictions had a greater effect on margins than reducing restrictions on the commercial presence of foreign suppliers. In several applications of these findings, the sum total of restrictions on shipping and port services was found to have inflated shipping costs by around 30 per cent in Morocco (Dee 2006), and by around 26 per cent in Indonesia (Dee 2008).

Regulatory restrictions on port services can also inflate the cost of maritime shipping. Juhel (1999) describes the ways in which contestability is typically introduced into port services, and the way this interacts with the ownership of port assets. The coastal land and sea-land interface areas required by ports are typically retained in government ownership, so as to facilitate long-term planning and to optimize the use of coastal areas from an economic, social and environmental perspective. The basic infrastructure assets established on public land, such as breakwaters, channels, docks and inland transport connections, are also likely to be

in public ownership. On the other hand, all other operational infrastructure, including berths, could be privately owned. Given that these are located on public land, there needs to be adequate leasing or concessioning arrangements, with contractual periods appropriate for the financial depreciation of the private assets. All superstructure, such as buildings, cranes and other pieces of equipment, can also be privately owned.

Contestability can be introduced into port operations by the way in which portions of the port area are allocated to private superstructure operators for specific periods of time, whether or not they plan to build their own facilities. If port traffic is enough to warrant it, several operators with equivalent handling capacity can be allowed to set up and compete for port traffic *in* the market. Where traffic only warrants a single operator, there can still be competition *for* the market, by having competition for the right to hold the concession to operate. However, if there is effective competition between ports, or between a single port and other modes of transport, this may be sufficient to prevent abuses of monopoly power in port operations.

Thus there are typically three different models of port operation, which allow increasing levels of contestability and harnessing of private sector investment potential:

- **Services port.** Here the Port Authority owns all assets and supplies services by directly hiring employees.
- **Tool port.** Here the Port Authority owns the infrastructure and superstructure, and private firms provide services by renting port assets through concessions and licenses.
- **Landlord port.** Here the Port Authority owns and manages the infrastructure, private firms are able to own superstructure and provide services, as well as renting port assets by concessions or licences.

Note that when reforms aim to convert a service port to a tool or landlord port, provision needs to be made to allow new private sector entrants access to the facilities once owned and operated by the incumbent port operator.

Restrictive port operating conditions can also impose costs on shippers. One method of inflating costs is by the mandatory provision of, and charging for, services (pilotage, towing, tug assistance, navigation aids, berthing, waste disposal, anchorage,

casting off), whether or not they are strictly needed. Another is by restrictions on access to ports, or restrictions on the cargoes that particular ports can handle.

As noted, regulatory restrictions on port operations have been shown to be costly. Clark, Dollar and Micco (2004) showed first that port efficiency is an important determinant of shipping costs — improving port efficiency from the 25th to the 75th percentile would reduce shipping costs by 12 per cent. They then showed that port inefficiency was linked to excessive regulation, as well as to the prevalence of organized crime and the general condition of a country's infrastructure.

3.2. Scorecard for maritime services

The questionnaire covering actual barriers to trade in maritime services likewise asks about a range of regulatory policies, whether or not they would be seen as formal barriers to trade in services. The questionnaire was completed for all ASEAN countries except Lao PDR, which is landlocked, and Brunei, which did not provide consistent answers.

Under commercial presence, the questionnaire asks whether there are restrictions on the entry of new service providers wanting to establish commercially, whether they are domestically-owned, foreign-invested or both. The question covers a variety of maritime services separately — international shipping, cabotage (the provision of coastal shipping services), internal waterways, port superstructure, cargo handling services, storage and warehousing, freight forwarding, pilotage, towing and tying, and the maintenance and repair of vessels. The questionnaire also asks questions about restrictions on the legal forms of establishment, which are recognized by the GATS as restrictions on market access.

Under cross-border trade in shipping services (mode 1), the questionnaire asks about the presence of cargo sharing arrangements, whether the country imposes reciprocity requirements on the other countries providing cross-border services, and whether there are other selective restrictions imposed by government for retaliatory purposes. Few countries have completely liberalized cabotage restrictions, but a growing number of countries are gradually reducing the severity of the restrictions by granting exemptions on a case-by-case basis. So the questionnaire also asks whether such exemptions are available. Finally, this section of the questionnaire asks

about the mandatory provision of port services, and restricted access to ports, as these restrictions can adversely affect cross-border shipping.

Under mode 4, the questionnaire asks about limitations on the movement of intra-corporate transferees (ie the employees of foreign-invested shipping companies), which might take the form of nationality or residency requirements on certain classes of directors, executives, managers or employees. It also asks about the permitted length of short- or long-term stay for such transferees, an aspect of the regulatory regime that is typically set horizontally by immigration departments, rather than by maritime regulation.

Under ownership restrictions, the questionnaire asks whether there are maximum limits on the equity participation of either private domestic or foreign shareholders in locally established maritime companies. This question covers the full variety of maritime services separately. It also asks whether the five most important ports follow a service port, tool port or landlord port model.

In the final section, the questionnaire asks about potentially anti-competitive aspects of the domestic regulatory regime. It asks what conditions are required to fly the national flag, whether an ‘open’ registry system is in place, and whether goods exporters and importers receive concessional treatment if they use national flagged vessels. It asks about the regulatory treatment of liner shipping conferences. It asks about whether terminal handling charges are regulated by government, and whether there are restrictions on port activities. It asks about the presence of discriminatory licensing requirements for foreign providers, whether cross-border provision requires the appointment of a domestic shipping agent, whether there are restrictions on who can carry non-commercial (eg government) cargoes, and whether governments have subsidized or covered the operating losses of local shipping companies.

3.3. Scorecard results for maritime services

As with air transport services, the qualitative information about trade restrictions and regulatory regimes has been coded in a zero-one fashion, where for each question, a score of 1 has been assigned if the restriction applies, and 0 if it does not. These detailed results are shown in Table 3.

Table 3: Restrictions on Trade in Maritime Services (Index 0-1)

		Brunei	Cambodia	Indonesia	Laos PDR	Malaysia	Myanmar	Philippines	Singapore	Thailand	Vietnam	Average
A. Commercial presence - restrictions on entry												
1	Are there policy restrictions to new entry (via commercial establishment)?											
	By any firm?											
	International shipping	nc	0	0	na	0	0	0	0	0	0	0.0
	Cabotage	nc	0	0	na	0	1	0	na	0	0	0.1
	Internal waterways	nc	0	1	na	0	1	0	na	0	0	0.3
	Port superstructure	nc	1	0	na	0	1	1	1	0	0	0.5
	Cargo handling services	nc	0	0	na	0	0	1	0	0	0	0.1
	Storage and warehousing	nc	0	0	na	0	0	0	1	0	0	0.1
	Freight forwarding	nc	0	0	na	0	0	0	0	0	0	0.0
	Pilotage, towing and tying	nc	1	1	na	0	1	0	1	0	1	0.6
	Maintenance and repair of vessels	nc	0	0	na	0	0	0	0	0	0	0.0
	Firms with foreign participation											
	International shipping	nc	0	0	na	0	0	0	0	0	1	0.1
	Cabotage	nc	0	0	na	0	1	1	na	0	1	0.4
	Internal waterways	nc	0	1	na	0	1	1	na	0	1	0.6
	Port superstructure	nc	1	0	na	0	1	1	1	0	1	0.6
	Cargo handling services	nc	0	0	na	0	0	1	0	0	1	0.3
	Storage and warehousing	nc	0	0	na	0	0	0	1	0	1	0.3
	Freight forwarding	nc	0	0	na	0	0	1	0	0	1	0.3
	Pilotage, towing and tying	nc	1	1	na	0	1	1	1	0	1	0.8
	Maintenance and repair of vessels	nc	0	0	na	0	0	0	0	0	1	0.1
3	Are foreign maritime companies <i>prohibited</i> from establishing in a joint venture with local firms?											
	International shipping	nc	0	0	na	0	0	0	0	0	0	0.0
	Cabotage	nc	0	0	na	0	1	1	na	0	0	0.3
	Internal waterways	nc	0	1	na	0	1	1	na	0	0	0.4
	Port superstructure	nc	0	0	na	0	1	0	1	0	0	0.3
	Cargo handling services	nc	0	0	na	0	0	0	0	0	0	0.0
	Storage and warehousing	nc	0	0	na	0	0	0	1	0	0	0.1
	Freight forwarding	nc	0	0	na	0	0	0	0	0	0	0.0
	Pilotage, towing and tying	nc	1	1	na	0	1	0	1	0	1	0.6
	Maintenance and repair of vessels	nc	0	0	na	0	0	0	0	0	0	0.0
	Are they <i>required</i> to establish in a JV?											
	International shipping	nc	0	0	na	0	1	0	0	1	1	0.4
	Cabotage	nc	0	1	na	0	0	0	na	1	1	0.4
	Internal waterways	nc	0	0	na	0	0	0	na	1	1	0.3
	Port superstructure	nc	0	1	na	0	1	1	0	1	1	0.6
	Cargo handling services	nc	0	1	na	0	1	0	0	1	1	0.5
	Storage and warehousing	nc	0	1	na	0	1	1	0	1	1	0.6
	Freight forwarding	nc	0	0	na	0	0	1	0	1	1	0.4
	Pilotage, towing and tying	nc	0	0	na	0	0	1	0	1	1	0.4
	Maintenance and repair of vessels	nc	0	1	na	0	1	0	0	1	1	0.5
4	Which of the following legal forms of establishment are allowed for foreign maritime transport companies?											
	Subsidiaries											
	International shipping	nc	0	0	na	0	0	0	0	0	0	0.0
	Cabotage	nc	0	0	na	0	1	0	na	0	0	0.1
	Internal waterways	nc	0	0	na	0	1	0	na	0	0	0.1
	Port superstructure	nc	0	0	na	0	0	0	0	0	0	0.0
	Cargo handling services	nc	0	0	na	0	0	0	0	0	0	0.0

Source: Survey responses.

Table 3 (Continued): Restrictions on Trade in Maritime Services (Index 0-1)

	Brunei	Cambodia	Indonesia	Lao PDR	Malaysia	Myanmar	Philippines	Singapore	Thailand	Vietnam	Average
Storage and warehousing	nc	0	0	na	0	0	0	0	0	0	0.0
Freight forwarding	nc	0	0	na	0	0	0	0	0	0	0.0
Pilotage, towing and tying	nc	1	0	na	0	1	0	0	0	0	0.3
Maintenance and repair of vessels	nc	0	0	na	0	0	0	0	0	0	0.0
Branches											
International shipping	nc	0	0	na	0	0	0	0	0	0	0.0
Cabotage	nc	0	0	na	0	1	0	na	0	0	0.1
Internal waterways	nc	0	0	na	0	1	0	na	0	0	0.1
Port superstructure	nc	0	0	na	0	1	0	0	0	0	0.1
Cargo handling services	nc	0	0	na	0	0	0	0	0	0	0.0
Storage and warehousing	nc	0	0	na	0	0	0	0	0	0	0.0
Freight forwarding	nc	0	0	na	0	0	0	0	0	0	0.0
Pilotage, towing and tying	nc	1	0	na	0	1	0	0	0	0	0.3
Maintenance and repair of vessels	nc	0	0	na	0	0	0	0	0	0	0.0
Representative offices											
International shipping	nc	0	0	na	0	0	0	0	0	0	0.0
Cabotage	nc	0	0	na	0	1	0	na	0	0	0.1
Internal waterways	nc	0	0	na	0	1	0	na	0	0	0.1
Port superstructure	nc	0	0	na	0	1	0	0	0	0	0.1
Cargo handling services	nc	0	0	na	0	0	0	0	0	0	0.0
Storage and warehousing	nc	0	0	na	0	0	0	0	0	0	0.0
Freight forwarding	nc	0	0	na	0	0	0	0	0	0	0.0
Pilotage, towing and tying	nc	1	0	na	0	1	0	0	0	0	0.3
Maintenance and repair of vessels	nc	0	0	na	0	0	0	0	0	0	0.0
B. Restrictions on cross-border trade (mode 1)											
5 Describe restrictions on cross-border supply imposed on foreign shipping companies:											
International Shipping											
Application of principle of reciprocity	nc	0	0	na	1	0	0	0	0	1	0.3
Restrictions on the number of foreign suppliers	nc	0	0	na	0	0	0	0	0	1	0.1
Are exemptions from cabotage restrictions available?	nc	na	na	na	na	na	na	na	na	na	na
Party to UN Liner Code, but Article 2 not applied	nc	1	0	na	0	0	0	0	0	1	0.3
UN Liner Code applied, including Article 2	nc	0	0	na	1	0	0	0	0	1	0.3
Bilateral agreements including cargo-sharing clauses	nc	0	0	na	0	0	0	0	0	1	0.1
Cargo reservation if different from the application of UN Liner Code and bilateral agreements	nc	1	0	na	0	0	1	0	1	1	0.5
Selective restrictions imposed by government for retaliatory purposes	nc	1	0	na	0	0	0	0	0	1	0.3
Cabotage											
Application of principle of reciprocity	nc	0	0	na	1	na	na	na	0	1	0.4
Restrictions on the number of foreign suppliers	nc	0	1	na	0	na	na	na	0	1	0.4
Are exemptions from cabotage restrictions available?	nc	0	0	na	1	1	1	na	0	1	0.6
Party to UN Liner Code, but Article 2 not applied	nc	1	0	na	0	na	na	na	0	1	0.4
UN Liner Code applied, including Article 2	nc	0	0	na	1	na	na	na	0	1	0.4
Bilateral agreements including cargo-sharing clauses	nc	0	0	na	0	na	na	na	0	1	0.2
Cargo reservation if different from the application of UN Liner Code and bilateral agreements	nc	1	0	na	0	na	na	na	1	1	0.6
Selective restrictions imposed by government for retaliatory purposes	nc	1	0	na	0	na	na	na	0	1	0.4
7 Are the following services mandatory for ships entering the port (main port only)?											
Pilotage	nc	1	1	na	0	1	1	0	1	1	0.8
Towing	nc	0	1	na	0	1	1	0	1	1	0.6

Source: Survey responses.

Table 3 (Continued): Restrictions on Trade in Maritime Services (Index 0-1)

	Brunei	Cambodia	Indonesia	Lao PDR	Malaysia	Myanmar	Philippines	Singapore	Thailand	Vietnam	Average
Tug assistance	nc	1	0	na	0	1	1	0	1	1	0.6
Navigation aids	nc	1	1	na	0	1	1	0	1	1	0.8
Berthing	nc	1	1	na	0	1	1	0	1	1	0.8
Waste disposal	nc	1	0	na	0	1	1	0	1	1	0.6
Anchorage	nc	1	1	na	0	1	1	0	1	1	0.8
Casting off	nc	1	1	na	0	1	1	0	1	1	0.8
Is access to service discriminatory for foreign carriers as opposed to domestic ones?											
Pilotage	nc	0	0	na	0	0	0	0	0	0	0.0
Towing	nc	0	0	na	0	0	0	0	0	0	0.0
Tug assistance	nc	0	0	na	0	0	0	0	0	0	0.0
Navigation aids	nc	0	0	na	0	0	0	0	0	0	0.0
Berthing	nc	0	0	na	0	0	0	0	0	0	0.0
Waste disposal	nc	0	0	na	0	0	0	0	0	0	0.0
Anchorage	nc	0	0	na	0	0	0	0	0	0	0.0
Casting off	nc	0	0	na	0	0	0	0	0	0	0.0
Are there restrictions on domestic ships getting access to ports?	nc	0	0	na	0	0	1	0	0	0	0.1
Are there restrictions on foreign ships getting access to ports?											
C. Restrictions on movement of intra-corporate transferees (mode 4)											
8 Are there residency or nationality requirements or quotas for any categories of personnel employed by locally established foreign maritime transport services companies?	nc	1	1	na	1	1	1	0	1	1	0.9
9 The permitted length of short-term visit (in days) for foreign personnel (eg shipping agents), and the permitted length of long-term stay (in years) of foreign intra-corporate transferees.											
Short-term	nc	0.75	0	na	0.25	0.25	0.75	0.75	0.25	0.25	0.4
Long-term	nc	0.4	0	na	0.6	0.8	0	0.6	0.8	0.4	0.5
D. Ownership											
10 Is private ownership in the provision of services through commercial establishment allowed?											
Existing operators											
International shipping	nc	0	0	na	0	0	0	0	0	0	0.0
Cabotage	nc	0	0	na	0	0	0	na	0	0	0.0
Internal waterways	nc	0	0	na	0	0	0	na	0	0	0.0
Port superstructure	nc	0	0	na	0	0	0	1	0	0	0.1
Cargo handling services	nc	0	0	na	0	0	0	0	0	0	0.0
Storage and warehousing	nc	0	0	na	0	0	0	1	0	0	0.1
Freight forwarding	nc	0	0	na	0	0	0	0	0	0	0.0
Pilotage, towing and tying	nc	1	0	na	0	1	0	1	0	1	0.5
Maintenance and repair of vessels	nc	0	0	na	0	0	0	0	0	0	0.0
New entrants											
International shipping	nc	0	0	na	0	0	0	0	0	0	0.0
Cabotage	nc	0	0	na	0	0	0	na	0	0	0.0
Internal waterways	nc	0	0	na	0	0	0	na	0	0	0.0
Port superstructure	nc	1	0	na	0	0	0	1	0	0	0.3
Cargo handling services	nc	0	0	na	0	0	0	0	0	0	0.0
Storage and warehousing	nc	0	0	na	0	0	0	1	0	0	0.1
Freight forwarding	nc	0	0	na	0	0	0	0	0	0	0.0
Pilotage, towing and tying	nc	1	0	na	0	1	0	1	0	1	0.5
Maintenance and repair of vessels	nc	0	0	na	0	0	0	0	0	0	0.0

Source: Survey responses.

Table 3 (Continued): Restrictions on Trade in Maritime Services (Index 0-1)

		Brunei	Cambodia	Indonesia	Lao PDR	Malaysia	Myanmar	Philippines	Singapore	Thailand	Vietnam	Average
11	Is foreign ownership in the provision of services through commercial establishment allowed?											
	Existing operators											
	International shipping	nc	0	0.51	na	0.7	0	0.6	0	0.51	1	0.4
	Cabotage	nc	0	0.51	na	0.7	1	1	na	0.7	1	0.7
	Internal waterways	nc	0	1	na	0.7	1	1	na	0.7	1	0.8
	Port superstructure	nc	1	0.51	na	0.7	1	0.6	1	0.51	1	0.8
	Cargo handling services	nc	0	0.51	na	0.7	0	0.6	0	0.51	1	0.4
	Storage and warehousing	nc	0	0.51	na	0.7	0	0.6	1	0.51	1	0.5
	Freight forwarding	nc	0	0.51	na	0.7	0	0.6	0	0.51	1	0.4
	Pilotage, towing and tying	nc	1	1	na	0.7	1	0.6	1	0.51	1	0.9
	Maintenance and repair of vessels	nc	0	0.51	na	0.7	0	0.6	0	0.51	1	0.4
	New entrants											
	International shipping	nc	0	0.51	na	0.7	0	0.6	0	0.51	0.49	0.4
	Cabotage	nc	0	0.51	na	0.7	1	1	na	0.7	0.49	0.6
	Internal waterways	nc	0	1	na	0.7	1	1	na	0.7	0.51	0.7
	Port superstructure	nc	1	0.51	na	0.7	1	0.6	1	0.51	0.51	0.7
	Cargo handling services	nc	0	0.51	na	0.7	0	0.6	0	0.51	0.51	0.4
	Storage and warehousing	nc	0	0.51	na	0.7	0	0.6	1	0.51	0.51	0.5
	Freight forwarding	nc	0	0.51	na	0.7	0	0.6	0	0.51	0.51	0.4
	Pilotage, towing and tying	nc	1	1	na	0.7	1	0.6	1	0.51	1	0.9
	Maintenance and repair of vessels	nc	0	0.51	na	0.7	0	0.6	0	0.51	0.51	0.4
12	Please indicate ownership and port type (landlord, tool or service port) for the 5 most important international ports											
	Port 1: Ownership?	nc	1	1	na	1	1	1	1	1	1	1.0
	Port 2: Ownership?	nc	1	1	na	1	0	1	na	1	1	0.9
	Port 3: Ownership?	nc	0	1	na	1	0	1	na	1	1	0.7
	Port 4: Ownership?	nc	1	1	na	1	0	1	na	0	na	0.7
	Port 5: Ownership?	nc	na	1	na	1	0	1	na	0	na	0.6
	Port 1: Port type?	nc	1	0.5	na	0	0	0	1	0.25	1	0.5
	Port 2: Port type?	nc	1	0.5	na	0	0.5	0	na	0	1	0.4
	Port 3: Port type?	nc	0	1	na	0	0.5	0	na	0	1	0.4
	Port 4: Port type?	nc	1	1	na	0	0.5	0	na	0	na	0.4
	Port 5: Port type?	nc	na	1	na	0	0.5	0	na	0	na	0.3
E. Regulation												
14	What are the conditions that a vessel or fleet must fulfill in order to fly the national flag?											
	Commercial presence required?	nc	0	1	na	1	0	1	1	1	1	0.8
	At least 50% equity participation must be domestic?	nc	0	1	na	1	0	1	0	1	0	0.5
	At least 50% of crew required to be domestic?	nc	0	1	na	1	1	1	0	1	0	0.6
	Open registry system in place?	nc	0	1	na	0	1	0	0	1	0	0.4
	Do exporters or importers receive concessional treatment of any sort if they use national flagged vessels?	nc	0	0	na	0	0	1	0	0	0	0.1
15	Regulation of carrier agreements											
	What types of conference agreements are allowed?	nc	0	0	na	0	0	0	0	0	0	0.0
	Does the government enforce tariffs agreed upon within carrier agreements?	nc	1	0	na	0	0	0	0	0	1	0.3
	Is fare discounting allowed?	nc	0	0	na	0	0	0	0	0	0	0.0
	Does the regulatory agency monitor conferences' activities?	nc	1	1	na	1	0	1	0	1	0	0.6

Source: Survey responses.

Table 3 (Continued): Restrictions on Trade in Maritime Services (Index 0-1)

		Brunei	Cambodia	Indonesia	Lao PDR	Malaysia	Myanmar	Philippines	Singapore	Thailand	Vietnam	Average
16	Regulation of port services											
	Are terminal handling costs regulated by government?	nc	1	1	na	0	1	1	1	0	1	0.8
	Are terminal handling costs non-negotiable?	nc	1	1	na	0	1	1	1	0	1	0.8
	Are terminals restricted in the activities they can undertake (eg only container operations)?	nc	0	1	na	0	1	1	0	0	0	0.4
	Are private ports prohibited from handling general cargo, or able to handle general cargo on payment of a fee?	nc	1	1	na	0.5	0.5	1	0	0	0.5	0.6
18	Do the licence conditions for foreign-invested providers who establish locally differ from those for local providers?											
	International shipping	nc	0	1	na	0	1	0	0	0	0	0.3
	Cabotage	nc	0	1	na	1	1	1	na	0	0	0.6
	Internal waterways	nc	0	1	na	0	1	1	na	0	0	0.4
	Port superstructure	nc	0	0	na	0	1	0	1	0	0	0.3
	Cargo handling services	nc	0	0	na	0	1	0	0	0	0	0.1
	Storage and warehousing	nc	0	0	na	0	1	0	1	0	0	0.3
	Freight forwarding	nc	0	0	na	0	1	0	0	0	0	0.1
	Pilotage, towing and tying	nc	1	1	na	0	1	0	1	0	0	0.5
	Maintenance and repair of vessels	nc	0	0	na	0	1	1	0	0	0	0.3
19	Do the licence conditions for foreign cross-border providers differ from those for local providers?											
	International shipping	nc	0	1	na	0	1	0	0	0	1	0.4
	Cabotage	nc	0	1	na	1	1	1	na	1	1	0.9
	Internal waterways	nc	0	1	na	0	1	1	na	1	1	0.7
20	Does the provision of shipping services by domestic or foreign providers require the appointment of a domestic shipping agent?											
	Domestic providers											
	International shipping	nc	0	0	na	1	1	0	0	1	0	0.4
	Cabotage	nc	0	0	na	1	1	0	na	1	0	0.4
	Internal waterways	nc	0	0	na	1	1	0	na	1	0	0.4
	Foreign providers											
	International shipping	nc	0	1	na	1	0	1	0	1	0	0.5
	Cabotage	nc	0	1	na	1	0	0	na	1	0	0.4
	Internal waterways	nc	0	1	na	1	0	0	na	1	0	0.4
21	Restrictions on the transportation of non-commercial (eg government, defence) cargoes.	nc	0	0	na	0	1	0.5	0	1	0.5	0.4
22	Does the government subsidise domestic shipping companies?	nc	0	1	na	0	0	0	0	0	0	0.1
23	Has the government covered operational losses of shipping companies in the past ten years?	nc	0	0	na	0	0	0	0	0	0	0.0

Source: Survey responses.

Sometimes an intermediate score is assigned for intermediate stages of restrictiveness. In the case of maritime services, partial scores have been assigned as follows. For private and foreign equity restrictions, the partial scoring system is the same as in air transport. For the permitted short-term stay of foreign personnel, a score of 0.75 denotes a stay of 30 days or less, a score of 0.5 denotes a stay of 60

days or less, and a score of 0.25 denotes a stay of 90 days or less. For the permitted long-term stay of intra-corporate transferees, a score of 0.8 denotes a stay of 1 year or less, a score of 0.6 denotes a stay of 2 years or less, and a score of 0.4 denotes a stay of 3 years or less, and a score of 0.2 denotes a stay of 4 years or less. When scoring the ownership and operation of ports, public ownership has been scored as 1 and private ownership as 0, while a service port has been scored as 1, a tool port as 0.5 and a landlord port as 0. The scores shown are the average scores across the top five ports. For restrictions on whether private ports can handle general cargo, an intermediate score of 0.5 denotes that payment of a fee is required. For restrictions on the carriage of non-commercial cargoes, an intermediate score of 0.5 denotes that limited restrictions apply.

Summary restrictiveness scores for broad categories of restrictions have also been obtained using the same methods as for air transport. The results are shown in Table 4. The summary scores have been compiled for each maritime service separately, because of the potentially wide variation in the degree of restrictiveness across different services.

Table 4: Restrictions on Trade in Maritime Services - Prevalence (%)

	Brunei	Cambodia	Indonesia	Lao PDR	Malaysia	Myanmar	Philippines	Singapore	Thailand	Vietnam	Average
C. Movement of intra-corporate transferees (mode 4)	nc	72	33	na	62	68	58	45	68	55	58
INTERNATIONAL SHIPPING (TOTAL)	nc	14.3	28.6	na	26.9	20	24.9	2.86	31.5	40	24
A. Commercial presence (mode 3) [questions 1-4]	nc	0	0	na	0	14	0	0	14	29	7
B. Cross-border trade (mode 1) [question 5]	nc	38	0	na	25	0	13	0	13	88	22
D. Ownership [questions 10-11]	nc	0	26	na	35	0	30	0	26	37	19
E. Regulation [questions 14, 15, 18-23]	nc	13	56	na	38	38	41	6	50	22	33
CABOTAGE (TOTAL)	nc	13	26.2	na	36.5	52.2	30.4	na	27.8	54.3	34
A. Commercial presence (mode 3) [questions 1-4]	nc	0	14	na	0	86	29	na	14	29	24
B. Cross-border trade (mode 1) [question 5]	nc	38	13	na	38	13	13	na	13	100	32
D. Ownership [questions 10-11]	nc	0	26	na	35	50	50	na	35	37	33
E. Regulation [questions 18-20]	nc	0	75	na	100	75	50	na	75	25	57
INTERNAL WATERWAYS (TOTAL)	nc	0	53	na	23	73	40	na	36	30	36
A. Commercial presence (mode 3) [questions 1-4]	nc	0	43	na	0	86	29	na	14	29	29
B. Cross-border trade (mode 1)	nc	na	na	na	na	na	na	na	na	na	na
D. Ownership [questions 10-11]	nc	0	50	na	35	50	50	na	35	38	37
E. Regulation [question 18]	nc	0	75	na	50	75	50	na	75	25	50
PORT SUPERSTRUCTURE (TOTAL)	nc	42	17	na	12	75	35	67	17	29	37
A. Commercial presence (mode 3) [questions 1-4]	nc	29	14	na	0	86	43	43	14	29	32
B. Cross-border trade (mode 1)	nc	na	na	na	na	na	na	na	na	na	na
D. Ownership [questions 10-11]	nc	75	26	na	35	50	30	100	26	38	47
E. Regulation [question 18]	nc	0	0	na	0	100	0	100	0	0	25
CARGO HANDLING (TOTAL)	nc	0	17	na	12	17	27	0	17	29	15
A. Commercial presence (mode 3) [questions 1-4]	nc	0	14	na	0	14	29	0	14	29	13
B. Cross-border trade (mode 1)	nc	na	na	na	na	na	na	na	na	na	na
D. Ownership [questions 10-11]	nc	0	26	na	35	0	30	0	26	38	19
E. Regulation [question 18]	nc	0	0	na	0	100	0	0	0	0	13
STORAGE AND WAREHOUSING (TOTAL)	nc	0	17	na	12	17	10	67	17	29	21
A. Commercial presence (mode 3) [questions 1-4]	nc	0	14	na	0	14	0	43	14	29	14
B. Cross-border trade (mode 1)	nc	na	na	na	na	na	na	na	na	na	na
D. Ownership [questions 10-11]	nc	0	26	na	35	0	30	100	26	38	32
E. Regulation [question 18]	nc	0	0	na	0	100	0	100	0	0	25
FREIGHT FORWARDING (TOTAL)	nc	0	17	na	12	17	27	0	17	29	15
A. Commercial presence (mode 3) [questions 1-4]	nc	0	14	na	0	14	29	0	14	29	13
B. Cross-border trade (mode 1)	nc	na	na	na	na	na	na	na	na	na	na
D. Ownership [questions 10-11]	nc	0	26	na	35	0	30	0	26	38	19
E. Regulation [question 18]	nc	0	0	na	0	100	0	0	0	0	13
PILOTAGE, TOWING AND TYING (TOTAL)	nc	92	50	na	12	92	27	67	17	67	53
A. Commercial presence (mode 3) [questions 1-4]	nc	86	43	na	0	86	29	43	14	57	45
B. Cross-border trade (mode 1)	nc	na	na	na	na	na	na	na	na	na	na
D. Ownership [questions 10-11]	nc	100	50	na	35	100	30	100	26	100	68
E. Regulation [question 18]	nc	100	100	na	0	100	0	100	0	0	50
MAINTENANCE AND REPAIR (TOTAL)	nc	0	17	na	12	17	18	0	17	29	14
A. Commercial presence (mode 3) [questions 1-4]	nc	0	14	na	0	14	0	0	14	29	9
B. Cross-border trade (mode 1)	nc	na	na	na	na	na	na	na	na	na	na
D. Ownership [questions 10-11]	nc	0	26	na	35	0	30	0	26	38	19
E. Regulation [question 18]	nc	0	0	na	0	100	100	0	0	0	25
PORT OPERATION (TOTAL)	nc	48	49	na	6	50	58	17	36	52	40
B. Affecting cross-border trade (mode 1) in shipping [Q. 7]	nc	39	33	na	0	44	50	0	44	44	32
D. Ownership [average of questions 12a and 12b]	nc	75	90	na	50	30	50	100	33	100	66
E. Regulation [question 16]	nc	75	100	na	13	88	100	50	0	63	61
TOTAL	nc	22	31	na	19	42	32	18	27	41	29

Source: Survey responses.

Turning to the explicit targets of the ASEAN Economic Community Blueprint, the tables confirm the relatively liberal approach that most countries of the region have taken to cargo sharing arrangements, a restriction on mode 1 trade. However,

only three ASEAN countries — Cambodia, Indonesia and Thailand — have stated that they grant exemptions from cabotage restrictions, although Indonesia appears to be in the process of phasing the exemptions out. In addition, Vietnam does not allow cross-border provision of maritime services. Vietnam does not have a deep sea port, so most goods are transported to Singapore and Hong Kong before going to the end points. Foreign firms usually provide cross-border services via a Vietnamese (wholly domestic) agency, who does everything on behalf of foreign suppliers in Vietnam and earns a commission from the foreign partners.

Restrictions on the consumption of maritime transport services abroad are virtually non-existent, other than through restrictions on the outward movement of consumers themselves. Hence they have not been canvassed in this study.

Turning next to the various types of restrictions on commercial presence (mode 3), ownership restrictions are slightly more prevalent than other kinds of regulatory restrictions on entry. According to the survey responses, no ASEAN economy meets the Blueprint target of allowing at least 51 per cent foreign ownership by 2010 in all maritime services. However, some countries meet the target for at least some services, including Cambodia, Singapore, Vietnam and (in principle) Myanmar. In most countries, port operations are still government owned. But some countries have moved to a landlord port model for at least some ports, including Cambodia, Malaysia, the Philippines and Thailand. Regulatory restrictions on entry (other than equity limits) are most prevalent in port superstructure services and pilotage, towing and tying.

Looking beyond trade barriers (strictly defined) to look at domestic regulatory regimes that could also be anti-competitive, half of the ASEAN countries retain discriminatory licensing conditions on foreign suppliers (or prohibit foreign entry) for at least some services — these are Cambodia, Indonesia, Myanmar, the Philippines and Singapore. A majority of ASEAN countries require at least some types of shippers to be represented by a domestic shipping agent. A minority retain restrictions on the transportation of non-commercial cargoes. Fewer governments subsidize shipping companies than they do domestic airlines. However, most governments retain relatively heavy regulation of port services.

4. Telecommunications

4.1. Key features of the regulatory regime for telecommunications

One of the key rationales for regulatory intervention in fixed line telecommunications has been that, depending on the size of the market, at least some components of the network have had the characteristics of a so-called ‘natural monopoly’. This means that a single provider can serve the market at lower cost than two or more providers. But regulatory oversight is then required to ensure that a single provider does not abuse its monopoly power.

A second key rationale has been a concern for equity — to ensure that all individuals (or groups) have access to telecommunications services at reasonable cost (commensurate with their incomes, and irrespective of the cost of providing them with the service). This is the so-called universal service obligation of telecommunications carriers. In markets where penetration was low, this type of intervention also had an efficiency rationale. The value to subscribers of connecting to the network increases with the size of the network. Such ‘network externalities’ were also seen to justify some degree of subsidization of telecommunications services so as to increase the size of the network.

In the past, these twin objectives were often met by having all telecommunications services provided by a government department, often in conjunction with postal services.

As reflected in the WTO Reference Paper on telecommunications, the reforms of the 1990s recognized that not all elements of the network had natural monopoly characteristics, and that efficiency gains could be had by introducing competition into those components of the network that were not natural monopolies. However, competitors would still need access to the monopoly elements in order to provide a full retail service. So a regulatory access regime was required to ensure that the incumbent provider did not use its control over the ‘bottleneck’ or ‘essential’ facility to thwart competition in downstream markets. The access regime was to provide competitors with access to essential facilities at access charges that were cost-based and non-discriminatory. In many networks, the key natural monopoly element was the so-called ‘last mile’ — the twisted copper wire connecting each subscriber to the

network, although in small markets other components of the network could also be natural monopolies. The appropriate regulation of access charges is a complex issue, although sometimes made more complex than necessary when access charges (as a single policy instrument) are used to pursue multiple objectives (eg Dee and Findlay 2008).

A related requirement for promoting contestability was to ensure the general interconnectivity of the facilities of various competitors, whether or not they constituted essential facilities. This was required so the subscribers of one provider could make calls to subscribers of all other providers, irrespective of the ownership of the various network components involved. Various regulatory principles were also developed to ensure that interconnection charges were not used by the incumbent to preserve network dominance (eg Economides, Lopomo and Woroch 1996, ITU 2000).

A further component of these reforms was ensuring number portability, so that retail subscribers could take their original phone number with them if they switched providers. This was necessary to reduce the cost of 'shopping around', and thus to increase the competitive pressures on providers.

A key supporting component of these pro-competitive reforms was to revise the ways in which universal service obligations were met. To that point, they had often been met by cross-subsidies built into the retail prices of telecommunications services. Typically, local call prices were kept too low (relative to costs) and no monthly subscriber access charge was imposed that would help to cover the fixed costs of the network. These pricing decisions, typically designed to help the poor, were at least partially funded by having prices of long distance and international calls that were too high (relative to costs). With the introduction of competition, these cross-subsidies provided competitors with a chance to cherry-pick the lucrative, long-distance parts of the market, and left incumbents with fewer options to cover their fixed costs. Their response was often to inflate the wholesale access prices charged to competitors for access to the essential facility. Of course, this worked to defeat the introduction of competition. A key reform component of the 1990s was therefore to 're-balance' retail prices to remove the cross-subsidies and to ensure that fixed costs were covered, and to find other ways to fund universal service obligations

— typically either directly from the government budget, or through an industry levy imposed on all service providers.

Since then, a number of technological advances have in some ways radically transformed the industry. The first key development has been the phenomenal growth of mobile telephony. This technology has few natural monopoly elements, so it has allowed extensive entry by new providers. The cost of mobile handsets has come down to such an extent that they are now within the reach of the very poorest. The availability of pre-paid phone cards means that it is now a low-risk business to provide such services to the very poorest. Data from the International Telecommunications Union (www.itu.int/ITU-D/icteye/Default.aspx) shows that the market penetration of mobile telephony (measured by the number of subscribers per 100 of the population) far exceeds that of fixed line telephony in virtually all markets. And in some countries, the penetration of fixed line telephony has actually fallen recently, as individuals have relinquished fixed lines in favour of mobile-only services.

To the extent that mobile services provide a close substitute to fixed line services, competition from this source can discipline the behaviour of fixed line service providers and reduce the need for regulatory intervention or oversight. The two services are close substitutes for individuals and perhaps even households. But businesses of any size typically also need fixed line connections to meet the sheer volume of their voice and data needs. Most governments have therefore retained the kind of regulatory structures described in the WTO Reference Paper.

A second key development has been the growth of internet, particularly broadband, services. These services, which combine developments in the size and nature of the ‘pipe’ with developments in switching and signal transmission technology, have made it technologically meaningless to distinguish voice from data traffic. This is the essence of ‘convergence’. So now there is an imperative for regulatory structures to acknowledge this convergence. The key way in which this is happening is in the move from ‘individual’ to ‘general’ or ‘class’ licensing, not just for carrier licences, but also for licences to access the spectrum required for mobile and fixed wireless technologies. Typically, individual licences were not only attached to a particular technology, they were also attached to a particular service.

General licenses are less tied to particular services, and will often allow both voice and data transmission, although most governments are not yet ready to include broadcasting services in the bundle.

There is also a growing choice of technologies for delivering broadband services. Somewhat against initial expectations, technological developments have greatly expanded the capacity of the twisted copper wire, so that within OECD countries (which have extensive conventional networks), the overwhelming majority of broadband services are delivered by DSL technology, a technology that still uses the 'last mile' (OECD 2008). Fibre optic cables offer the prospect of even higher speeds and capacity, but virtually the entire fibre optic network is likely have natural monopoly characteristics, at least for initial levels of usage. Finally, fixed wireless technologies can offer broadband services at a lower capital cost than wired technologies, though at slower speed and not necessarily at lower operating cost (ITU 2001). They are also subject to the same problem of spectrum congestion as mobile services, a problem that is becoming endemic in cities such as Jakarta.

This proliferation of delivery technologies has also provided an imperative for regulatory structures to be 'technology-neutral'. This is also facilitated by the move from 'individual' to 'general' or 'class' licensing, since general licenses are typically no longer tied to a particular technology.

But there are limits on the extent to which regulatory structures can be completely technology-neutral. This is because a key rationale for regulatory intervention remains dealing with 'natural monopoly' components of the network, and the nature and extent of the natural monopoly problem depends on the particular technology in question. Furthermore, as new technologies emerge, regulation must strike a balance between promoting static and dynamic efficiency. Static efficiency requires ensuring maximum use of existing facilities that have natural monopoly characteristics. Dynamic efficiency requires ensuring that providers have sufficient incentives to make risky investments in new capacity and new technologies, by receiving sufficient reward for taking such risks.

Services trade reform is one way of promoting the contestability of markets. The potential benefits have been shown to be significant. Mattoo, Rathindran and Subramanian (2001) estimated that countries with fully open telecommunications

and financial sectors grow up to 1.5 percentage points faster than other countries. The analysis of Warren (2000) suggests that in the ASEAN 5, the regulatory restrictions then affecting domestic new entrants would have raised the prices of their services by an average of over 10 per cent, while the additional discrimination (including foreign equity limits) against foreign-invested suppliers would have raised the cost of their services by more than 80 per cent.

However, in telecommunications services, there is no ‘one-size-fits-all’ best approach to regulation, given the rapid development and proliferation of technologies. The most recent ITU survey of trends in reform (ITU 2008) stresses the importance of ensuring interconnectivity across all technologies and all providers, to maximize the use that will be made of any particular facility. The report is subtitled ‘Six Degrees of Sharing’, and notes (p. 1):

“In a way, many regulatory practices can be viewed as sharing. What is new and innovative is their application to meet the needs of developing countries. What is the same is that they use time-tested, pro-competitive tools, such as the regulation of essential or bottleneck facilities, transparency, and the promotion of collocation and interconnection”.

Nevertheless, there is considerable current uncertainty about which technologies may become dominant in the future, and as noted, the scope of such regulation depends on the technology. Countries may not necessarily be sure to ‘pick the best winner’, but they can at least ensure that their regulatory regimes are internally consistent. For example, countries making a serious commitment to fibre optic technologies could need to put more regulatory effort into access regimes that countries relying more on mobile and fixed wireless technologies. But designing a regulatory framework may also depend on whether the national backbone provider competes with other service providers for end users (in which case they have an incentive to block competitors), or whether the backbone provider does not service end users (and therefore has an incentive to sell as much capacity as possible to those that do). There are many more such considerations to be taken into account.

In what follows, the scorecard for telecommunications monitors some of the regulatory settings that have been instrumental in promoting contestability in many

circumstances. However, it needs to be recognized that the best, or most internally consistent, regulatory regime may still vary significantly from country to country.

4.2. Scorecard for telecommunications services

The questionnaire covering actual barriers to trade in telecommunications services thus asks about a range of regulatory policies. Many of these have been recognized as being trade-promoting by the WTO Reference Paper on Telecommunications.

Under commercial presence, the questionnaire asks whether there are restrictions on the entry of new service providers wanting to establish commercially, whether they are domestically-owned, foreign-invested or both. The question covers a variety of telecommunications services separately — domestic fixed line services (local and long-distance), international services (wire/cable and satellite), mobile services using various technologies, data services (both fixed and wireless), leased lines, internet access services and VoIP (Voice over the Internet Protocol) telephony.

The questionnaire also asks these questions separately for facilities-based services, ie services offered by suppliers who own most or all of the transmission capacity used, and resale-based services, ie services offered by suppliers that lease transmission capacity from facilities-based operators and use those facilities (typically with their own switches and routers) to provide services to third parties. Some countries have encouraged resale-based services, particularly in the early stages of reform, in order to put competitive pressure on the pricing structures of incumbents. Other countries have wanted to promote facilities-based competition, and so have restricted or prohibited resale-based services.

This section also asks about restrictions on the ability of non-telecommunications businesses to lease lines or build private networks to meet their own internal communications needs. It also asks about whether such businesses are restricted from connecting their own internal networks to the outside world through the public switched telecommunications network.

Finally, this section asks about whether providers of some services (either facilities-based or resale-based) are restricted from offering services in other

segments of the market. It also asks about restrictions on the legal form of establishment, in particular whether these differ for foreign-invested companies.

It is generally difficult to trade telecommunications services cross-border, without a commercial presence. This is because phone calls are initiated at home, using home-based infrastructure. About the only way that cross-border (mode 1) trade can occur is via call-back. This is where a caller phones an overseas operator, who then calls the subscriber back and connects them to their intended party. In this way, the substantive call is initiated overseas (although the home subscriber can still be charged by the operator for the service). Call-back used to be an effective way to circumvent high international call charges, and perhaps for this reason, it was (and still is) banned in many countries. However, it is of far less relevance today. Firstly, technological advances in conventional telephony have allowed significantly more domestic competition, which has dramatically reduced international call charges. Secondly, much more effective competition is now being provided by VoIP telephony, which is a service requiring a domestic commercial presence. Nevertheless, for completeness, the questionnaire asks about restrictions on call-back services.

Under ownership restrictions, the questionnaire asks whether there are maximum limits on the equity participation of either private domestic or foreign shareholders in locally established telecommunications companies. This question covers the full variety of telecommunications services separately, and also covers facilities-based and resale-based services.

In the final policy section, the questionnaire asks about various aspects of the domestic regulatory regime. It asks whether carrier licences and spectrum licences are 'individual' or 'general'. It asks whether any licences grant exclusive (ie monopoly) rights, and whether separate licences are required for each state/province. It asks about the presence of discriminatory licensing requirements for foreign providers. It also asks about restrictions on the transfer of carrier licences, and whether spectrum trading occurs. Finally, this section has questions covering the regulation of network interconnection (such as whether these are regulated, and which pricing principles apply), the regulation of end-user tariffs (such as whether

tariffs have been rebalanced), and the regulation of universal service (such as which instruments are used).

Finally, unlike the questionnaires for other services, this questionnaire asks about market structures in telecommunications. As noted above, there is no one-size-fits-all regulatory structure, although there are some common elements that have proved to be pro-competitive in many circumstances. What matters as much as the individual regulatory elements is their overall coherence. There have been instances in the past where countries have been able to tick most of the boxes in terms of fulfilling the requirements of the WTO Reference Paper on Telecommunications, but incumbents have been able to retain a dominant position because of internal inconsistency, or because key pieces of the regulatory puzzle have been missing. The questionnaire requests a variety of information about market structure, but in practice only three pieces of information were able to be collected on a consistent basis — the market share of the dominant fixed line service provider, the market share of the dominant mobile service provider, and the number of providers of VoIP telephony.

4.3. Scorecard results for telecommunications services

As with previous services, the qualitative information about trade restrictions and regulatory regimes has been coded in a zero-one fashion, where for each question, a score of 1 has been assigned if the restriction applies, and 0 if it does not. These detailed results are shown in Table 5.

Table 5: Restrictions on Trade in Telecommunications Services (Index 0-1)

	Brunei	Cambodia	Indonesia	Lao PDR	Malaysia	Myanmar	Philippines	Singapore	Thailand	Vietnam	Average
I. Policy Section											
A. Commercial presence - restrictions on entry											
a. Own-facilities basis											
¹ Are there restrictions on new <i>facilities-based</i> suppliers of these services?											
By any firm?											
Local (fixed) voice telephone services	0	0	0	1	0	1	0	0	0	0	0.2
Domestic long distance (fixed) voice telephone services	0	0	0	1	0	1	0	0	0	0	0.2
International (fixed) voice telephone services - wire/cable	0	1	0	1	0	1	0	0	0	0	0.3
- satellite	0	1	0	1	0	1	0	0	0	0	0.3
Mobile voice telephone - analog, digital	0	1	0	1	0	1	0	0	0	0	0.3
- satellite	0	1	0	1	0	1	0	0	0	0	0.3
Data communications - fixed	0	0	0	1	0	1	0	0	0	0	0.2
- mobile	0	1	0	1	0	1	0	0	0	0	0.3
Leased lines	0	0	0	1	0	1	0	0	0	0	0.2
Internet access services - wire/cable	0	0	0	1	0	1	0	0	0	0	0.2
- fixed wireless	0	0	0	1	0	1	0	0	0	0	0.2
Other - VOIP	0	0	0	1	0	1	0	0	0	0	0.2
Firms with foreign participation											
Local (fixed) voice telephone services	0	0	0	1	0	1	0	0	0	0	0.2
Domestic long distance (fixed) voice telephone services	0	0	0	1	0	1	0	0	0	0	0.2
International (fixed) voice telephone services - wire/cable	0	1	0	1	0	1	0	0	0	0	0.3
- satellite	0	1	0	1	0	1	0	0	0	0	0.3
Mobile voice telephone - analog, digital	0	1	0	1	0	1	0	0	0	0	0.3
- satellite	0	0	0	1	0	1	0	0	0	0	0.2
Data communications - fixed	0	0	0	1	0	1	0	0	0	0	0.2
- mobile	0	1	0	1	0	1	0	0	0	0	0.3
Leased lines	0	0	0	1	0	1	0	0	0	0	0.2
Internet access services - wire/cable	0	0	0	1	0	1	0	0	0	0	0.2
- fixed wireless	0	0	0	1	0	1	0	0	0	0	0.2
Other - VOIP	0	0	0	1	0	1	0	0	0	0	0.2
³ Are there restrictions on <i>facilities-based</i> companies entering one market segment if they are operating in others?	0	0	0	0	0	0	0	0	0	0	0.0
⁴ Are foreign <i>facilities-based</i> suppliers required to establish under legal forms not required for domestic operators?	1	0	1	1	1	1	0	0	1	1	0.7
b. Resale basis											
⁵ Are there restrictions on new <i>resale-based</i> suppliers of these services?											
By any firm?											
Local (fixed) voice telephone services	0	1	0	1	0	1	0	0	0	0	0.3
Domestic long distance (fixed) voice telephone services	0	1	0	1	0	1	0	0	0	0	0.3
International (fixed) voice telephone services - wire/cable	0	1	0	1	0	1	0	0	0	0	0.3
- satellite	0	1	0	1	0	1	0	0	0	0	0.3
Mobile voice telephone - analog, digital	0	1	0	1	0	1	0	0	0	0	0.3
- satellite	0	1	0	1	0	1	0	0	0	0	0.3
Data communications - fixed	0	1	0	1	0	1	0	0	0	0	0.3
- mobile	0	1	0	1	0	1	0	0	0	0	0.3
Leased lines	0	0	0	1	0	1	0	0	0	0	0.2
Internet access services - wire/cable	0	0	0	1	0	1	0	0	0	0	0.2
- fixed wireless	0	0	0	1	0	1	0	0	0	0	0.2
Other - VOIP	0	0	0	1	0	1	0	0	0	0	0.2

Table 5 (Continued): Restrictions on Trade in Telecommunications Services
(Index 0-1)

	Brunei	Cambodia	Indonesia	Lao PDR	Malaysia	Myanmar	Philippines	Singapore	Thailand	Vietnam	Average
Firms with foreign participation											
Local (fixed) voice telephone services	0	1	0	1	0	1	0	0	0	0	0.3
Domestic long distance (fixed) voice telephone services	0	1	0	1	0	1	0	0	0	0	0.3
International (fixed) voice telephone services - wire/cable	0	1	0	1	0	1	0	0	0	0	0.3
- satellite	0	1	0	1	0	1	0	0	0	0	0.3
Mobile voice telephone - analog, digital	0	1	0	1	0	1	0	0	0	0	0.3
- satellite	0	1	0	1	0	1	0	0	0	0	0.3
Data communications - fixed	0	1	0	1	0	1	0	0	0	0	0.3
- mobile	0	0	0	1	0	1	0	0	0	0	0.2
Leased lines	0	0	0	1	0	1	0	0	0	0	0.2
Internet access services - wire/cable	0	0	0	1	0	1	0	0	0	0	0.2
- fixed wireless	0	0	0	1	0	1	0	0	0	0	0.2
Other - VOIP	0	0	0	0	0	0	0	0	0	0	0.0
7 Are there restrictions on <i>resale-based</i> companies entering one market segment if they are operating in others?	1	0	1	1	1	1	0	0	1	1	0.7
8 Are foreign <i>resale-based</i> suppliers required to establish under legal forms not required for domestic operators?											
c. Leased lines and private networks											
9 Are companies permitted to operate private networks of <i>leased lines</i> between their various premises?	0	0	0	0	0	0	0	0	0	0	0.0
Is prior authorization required?	1	1	0	0	1	0	0	0	1	0	0.4
10 Are companies permitted to operate private networks of " <i>own facilities</i> " between their various premises?	0	0	0	1	0	0	0	0	0	0	0.1
Is prior authorization required?	1	1	0	0	1	1	0	1	1	0	0.6
11 What types of affiliated firms may be connected to the same private network?											
Parent/holding companies, subsidiaries and branches	0	0	0	0	0	0	0	0	0	0	0.0
As above plus affiliates with minority ownership	0	0	0	0	0	0	0	1	0	1	0.2
Close user groups regardless of ownership linkages	0	0	1	0	0	0	0	1	0	1	0.3
12 Is interconnection of these private networks to the public switched network permitted?											
At one end?	0	0	1	0	0	0	0	0	1	0	0.2
Both ends?	0	0	1	0	1	0	0	0	1	0	0.3
B. Restrictions on cross-border trade (mode 1)											
a. Own-facilities basis											
13 Are there restrictions on the cross-border supply of facilities-based services, e.g., callback?	0	1	1	1	1	1	1	0	1	1	0.8
14 Are there routing restrictions (e.g., having to use the incumbent's international gateways)?	0	1	1	1	1	1	0	0	0	0	0.5
a. Resale basis											
16 Are there restrictions on the cross-border supply of resale-based services, e.g., callback?	0	1	1	1	1	1	1	0	1	1	0.8
17 Are there routing restrictions (e.g., having to use the incumbent's international gateways)?	0	1	1	1	1	1	1	0	0	0	0.6
C. Ownership											
20 Is private (ie non-government) ownership of <i>facilities-based</i> telecom service suppliers allowed?											
Existing operators											
Local (fixed) voice telephone services	0	0	0	0.75	0	0.4	0	0	0	0	0.1
Domestic long distance (fixed) voice telephone services	0	0	0	0.75	0	0.4	0	0	0	0	0.1
International (fixed) voice telephone services - wire/cable	0	0	0	1	0	0.4	0	0	0	0	0.1
- satellite	0	0	0	1	0	0.4	0	0	0	0	0.1
Mobile voice telephone - analog, digital	0	0	0	0.75	0	0.4	0	0	0	0	0.1
- satellite	0	0	0	1	0	0.4	0	0	0	0	0.1

Table 5 (Continued): Restrictions on Trade in Telecommunications Services
(Index 0-1)

	Brunei	Cambodia	Indonesia	Lao PDR	Malaysia	Myanmar	Philippines	Singapore	Thailand	Vietnam	Average
Data communications - fixed	0	0	0	0.75	0	0.4	0	0	0	0	0.1
- mobile	0	0	0	0.75	0	0.4	0	0	0	0	0.1
Leased lines	0	0	0	0.75	0	0.4	0	0	0	0	0.1
Internet access services - wire/cable	0	0	0	0.75	0	0.4	0	0	0	0	0.1
- fixed wireless	0	0	0	0.75	0	0.4	0	0	0	0	0.1
Other - VOIP	0	0	0	1	0	0.4	0	0	0	0	0.1
New entrants											
Local (fixed) voice telephone services	0	0	0	1	0	1	0	0	0	0	0.2
Domestic long distance (fixed) voice telephone services	0	0	0	1	0	1	0	0	0	0	0.2
International (fixed) voice telephone services - wire/cable	0	1	0	1	0	1	0	0	0	0	0.3
- satellite	0	1	0	1	0	1	0	0	0	0	0.3
Mobile voice telephone - analog, digital	0	1	0	1	0	1	0	0	0	0	0.3
- satellite	0	1	0	1	0	1	0	0	0	0	0.3
Data communications - fixed	0	0	0	1	0	1	0	0	0	0	0.2
- mobile	0	0	0	1	0	1	0	0	0	0	0.2
Leased lines	0	0	0	1	0	1	0	0	0	0	0.2
Internet access services - wire/cable	0	0	0	1	0	1	0	0	0	0	0.2
- fixed wireless	0	0	0	1	0	1	0	0	0	0	0.2
Other - VOIP	0	0	0	1	0	1	0	0	0	0	0.2
21 Is foreign ownership of <i>facilities-based</i> telecom service suppliers allowed?											
Existing operators											
Local (fixed) voice telephone services	0.51	0	0.51	0.75	0.51	0.4	0.6	0	0.51	0.49	0.4
Domestic long distance (fixed) voice telephone services	0.51	0	0.51	0.75	0.51	0.4	0.6	0	0.51	0.49	0.4
International (fixed) voice telephone services - wire/cable	0.51	0	0.51	1	0.51	0.4	0.6	0	0.51	0.49	0.5
- satellite	0.51	0	0.51	1	0.51	0.4	0.6	0	0.51	0.49	0.5
Mobile voice telephone - analog, digital	0.51	0	0.35	0.75	0.51	0.4	0.6	0	0.51	0.49	0.4
- satellite	0.51	0	0.35	1	0.51	0.4	0.6	0	0.51	0.49	0.4
Data communications - fixed	0.51	0	0.05	0.75	0.51	0.4	0.6	0	0.51	0.49	0.4
- mobile	0.51	0	0.05	0.75	0.51	0.4	0.6	0	0.51	0.49	0.4
Leased lines	0.51	0	0.51	0.75	0.51	0.4	0.6	0	0.51	0.49	0.4
Internet access services - wire/cable	0.51	0	0.35	0.75	0.51	0.4	0.6	0	0.51	0.49	0.4
- fixed wireless	0.51	0	0.35	0.75	0.51	0.4	0.6	0	0.51	0.49	0.4
Other - VOIP	0.51	0	0.51	1	0.51	0.4	0.6	0	0.51	0.49	0.5
New entrants											
Local (fixed) voice telephone services	0.51	0	0.51	1	0.51	1	0.6	0	0.51	0.49	0.5
Domestic long distance (fixed) voice telephone services	0.51	0	0.51	1	0.51	1	0.6	0	0.51	0.49	0.5
International (fixed) voice telephone services - wire/cable	0.51	1	0.51	1	0.51	1	0.6	0	0.51	0.49	0.6
- satellite	0.51	1	0.51	1	0.51	1	0.6	0	0.51	0.49	0.6
Mobile voice telephone - analog, digital	0.51	1	0.35	1	0.51	1	0.6	0	0.51	0.49	0.6
- satellite	0.51	1	0.35	1	0.51	1	0.6	0	0.51	0.49	0.6
Data communications - fixed	0.51	0	0.05	1	0.51	1	0.6	0	0.51	0.49	0.5
- mobile	0.51	0	0.05	1	0.51	1	0.6	0	0.51	0.49	0.5
Leased lines	0.51	0	0.51	1	0.51	1	0.6	0	0.51	0.49	0.5
Internet access services - wire/cable	0.51	0	0.35	1	0.51	1	0.6	0	0.51	0.49	0.5
- fixed wireless	0.51	0	0.35	1	0.51	1	0.6	0	0.51	0.49	0.5
Other - VOIP	0.51	0	0.51	1	0.51	1	0.6	0	0.51	0.49	0.5
22 Is private (ie non-government) ownership of <i>resale-based</i> telecom service suppliers allowed?											
Existing operators											
Local (fixed) voice telephone services	0	0	0	1	0	1	0	0	0	0	0.2
Domestic long distance (fixed) voice telephone services	0	0	0	1	0	1	0	0	0	0	0.2

Table 5 (Continued): Restrictions on Trade in Telecommunications Services
(Index 0-1)

	Brunei	Cambodia	Indonesia	Lao PDR	Malaysia	Myanmar	Philippines	Singapore	Thailand	Vietnam	Average
International (fixed) voice telephone services - wire/cable	0	0	0	1	0	1	0	0	0	0	0.2
- satellite	0	0	0	1	0	0.4	0	0	0	0	0.1
Mobile voice telephone - analog, digital	0	0	0	1	0	1	0	0	0	0	0.2
- satellite	0	0	0	1	0	0.4	0	0	0	0	0.1
Data communications - fixed	0	0	0	1	0	1	0	0	0	0	0.2
- mobile	0	0	0	1	0	0.4	0	0	0	0	0.1
Leased lines	0	0	0	1	0	1	0	0	0	0	0.2
Internet access services - wire/cable	0	0	0	1	0	1	0	0	0	0	0.2
- fixed wireless	0	0	0	1	0	1	0	0	0	0	0.2
Other - VOIP	0	0	0	1	0	0.4	0	0	0	0	0.1
New entrants											
Local (fixed) voice telephone services	0	1	0	1	0	1	0	0	0	0	0.3
Domestic long distance (fixed) voice telephone services	0	1	0	1	0	1	0	0	0	0	0.3
International (fixed) voice telephone services - wire/cable	0	1	0	1	0	1	0	0	0	0	0.3
- satellite	0	1	0	1	0	1	0	0	0	0	0.3
Mobile voice telephone - analog, digital	0	1	0	1	0	1	0	0	0	0	0.3
- satellite	0	1	0	1	0	1	0	0	0	0	0.3
Data communications - fixed	0	1	0	1	0	1	0	0	0	0	0.3
- mobile	0	1	0	1	0	1	0	0	0	0	0.3
Leased lines	0	0	0	1	0	1	0	0	0	0	0.2
Internet access services - wire/cable	0	0	0	1	0	1	0	0	0	0	0.2
- fixed wireless	0	0	0	1	0	1	0	0	0	0	0.2
Other - VOIP	0	0	0	1	0	1	0	0	0	0	0.2
23 Is foreign ownership of <i>resale-based</i> telecom service suppliers allowed?											
Existing operators											
Local (fixed) voice telephone services	0.51	0	0.51	1	0.51	1	0.6	0	0	0.49	0.5
Domestic long distance (fixed) voice telephone services	0.51	0	0.51	1	0.51	1	0.6	0	0	0.49	0.5
International (fixed) voice telephone services - wire/cable	0.51	0	0.51	1	0.51	1	0.6	0	0	0.49	0.5
- satellite	0.51	0	0.51	1	0.51	1	0.6	0	0	0.49	0.5
Mobile voice telephone - analog, digital	0.51	0	0.35	1	0.51	1	0.6	0	0	0.49	0.4
- satellite	0.51	0	0.35	1	0.51	1	0.6	0	0	0.49	0.4
Data communications - fixed	0.51	0	0.05	1	0.51	1	0.6	0	0	0.49	0.4
- mobile	0.51	0	0.05	1	0.51	1	0.6	0	0	0.49	0.4
Leased lines	0.51	0	0.51	1	0.51	1	0.6	0	0	0.49	0.5
Internet access services - wire/cable	0.51	0	0.35	1	0.51	1	0.6	0	0	0.49	0.4
- fixed wireless	0.51	0	0.35	1	0.51	1	0.6	0	0	0.49	0.4
Other - VOIP	0.51	0	0.51	1	0.51	1	0.6	0	0	0.49	0.5
New entrants											
Local (fixed) voice telephone services	0.51	1	0.51	1	0.51	1	0.6	0	0	0.49	0.6
Domestic long distance (fixed) voice telephone services	0.51	1	0.51	1	0.51	1	0.6	0	0	0.49	0.6
International (fixed) voice telephone services - wire/cable	0.51	1	0.51	1	0.51	1	0.6	0	0	0.49	0.6
- satellite	0.51	1	0.51	1	0.51	1	0.6	0	0	0.49	0.6
Mobile voice telephone - analog, digital	0.51	1	0.35	1	0.51	1	0.6	0	0	0.49	0.5
- satellite	0.51	1	0.35	1	0.51	1	0.6	0	0	0.49	0.5
Data communications - fixed	0.51	1	0.05	1	0.51	1	0.6	0	0	0.49	0.5
- mobile	0.51	1	0.05	1	0.51	1	0.6	0	0	0.49	0.5
Leased lines	0.51	0	0.51	1	0.51	1	0.6	0	0	0.49	0.5
Internet access services - wire/cable	0.51	0	0.35	1	0.51	1	0.6	0	0	0.49	0.4
- fixed wireless	0.51	0	0.35	1	0.51	1	0.6	0	0	0.49	0.4
Other - VOIP	0.51	0	0.51	1	0.51	1	0.6	0	0	0.49	0.5

**Table 5 (Continued): Restrictions on Trade in Telecommunications Services
(Index 0-1)**

	Brunei	Cambodia	Indonesia	Lao PDR	Malaysia	Myanmar	Philippines	Singapore	Thailand	Vietnam	Average
D. Regulation											
b. Licensing											
25 a. Are individual or general/class <i>operating licenses</i> required for the provision of various services? Facilities-based	1	0.083	1	1	0	1	1	0	1	0	0.6
b. Are individual or general/class <i>operating licenses</i> required for the provision of various services? Resale-based	1	0.727	1	1	0	1	1	0.5	0	0	0.6
26 When <i>spectrum licenses</i> are required for the provision of services, are they individual or general/class use licenses.	1	0	1	1	0	1	1	0	1	0	0.6
27 Do any licences grant exclusive rights?	0	1	1	0	0	1	0	0	0	0	0.3
28 Are separate licenses required to establish branches in each state/province?	0	0	0	0	0	0	0	0	0	1	0.1
30 Are foreign-owned suppliers subject to different licensing conditions from domestic suppliers?	0	0	0	0	1	0	0	0	0	0	0.1
31 Once the licenses have been allocated, are there restrictions on firms' ability to sell or otherwise transfer these licenses?	1	0	1	1	0	1	0	1	1	1	0.7
Does spectrum trading occur?	1	1	1	1	1	1	1	0	1	0	0.8
c. Regulation of network interconnection											
32 How are interconnection agreements among service providers determined?											
Between fixed line service providers	0.5	0.5	0.5	1	0.5	1	0	0.5	0.5	0.5	0.6
Between mobile and fixed line carriers	0.5	0.5	0.5	1	0.5	1	0	0.5	0.5	0.5	0.6
Between mobile carriers	0.5	0.5	0.5	1	0.5	1	0	0.5	0.5	0.5	0.6
Between internet service providers	0.5	0.5	0.5	1	0.5	1	0	0.5	0	0.5	0.5
34 Which of the following interconnection pricing rules apply?											
Between fixed line service providers											
Reciprocal pricing	0	0	0	1	1	1	1	1	1	0	0.6
Unbundling	0	1	0	0	0	1	1	1	0	1	0.5
Imputation	0	1	0	1	1	1	1	0	1	1	0.7
Between mobile and fixed line carriers											
Reciprocal pricing	0	0	0	1	1	1	1	1	1	0	0.6
Unbundling	0	1	0	0	0	1	1	1	0	1	0.5
Imputation	0	1	0	1	1	1	1	0	1	1	0.7
Between mobile carriers											
Reciprocal pricing	0	0	0	1	1	1	1	1	1	0	0.6
Unbundling	0	1	0	0	0	1	1	1	0	1	0.5
Imputation	0	1	0	1	1	1	1	0	1	1	0.7
35 Other aspects of interconnection											
Are reference agreements publicly available?	1	1	0	0	1	1	1	0	0	1	0.6
Are mobile phone carriers allowed to charge for incoming mobile calls?	0	0	1	0	1	1	0	0	0	0	0.3
d. Regulation of end-user tariffs											
36 How are end used tariffs determined in your country?											
For fixed line calls	0.5	0	0	1	0.5	1	1	1	1	0	0.6
For mobile calls	0.5	0	0	1	0	1	1	1	1	0	0.6
37 Tariff rebalancing											
Are fixed line providers allowed to charge a subscriber access charge (eg per month) as well as a charge per call? Have tariffs been rebalanced, or are there plans to rebalance them?	0	0	0	0	0	1	1	0	0	0	0.2
	0	0	0	1	0	1	1	1	1	0	0.5
e. Universal Service											
39 What are the policy instruments used to pursue the universal service objective?	0.5	0	0	0	0.5	0	0.5	0	0.5	0	0.2

**Table 5 (Continued): Restrictions on Trade in Telecommunications Services
(Index 0-1)**

	Brunei	Cambodia	Indonesia	Lao PDR	Malaysia	Myanmar	Philippines	Singapore	Thailand	Vietnam	Average
II. Market Structure											
⁴¹ Domestic fixed line - market share of incumbent	1	0.25	0.25	0	1	1	0.25	0	0	0.5	0.4
Mobile voice telephone services (analog/digital) - market share of largest provider	1	0	0	0	0	1	0	0	0	0	0.2
⁴² How many providers are offering telecommunications services through VOIP?	0.75	0	0	1	0	0.75	0	0	1	0	0.4

Source: Survey responses.

Sometimes an intermediate score is assigned for intermediate stages of restrictiveness. In the case of telecommunications services, partial scores have been assigned as follows. For private and foreign equity restrictions, the partial scoring system is the same as in air transport. The overall scores for licence types are an average across all services, where for each service an individual licence (or service not permitted) has been assigned a score of 1, and a general licence has been assigned a score of 0. For the regulatory regimes governing interconnection, end-user tariffs and universal service, light-handed regulation has been assigned a low score and heavy-handed regulation a high score. However, a normative interpretation should not be placed on these scores because, as noted previously, it is coherence rather than light-handedness per se that matters. For interconnection agreements, private negotiation has been assigned a score of 0, detailed regulation a score of 1, and intermediate types of regulation a score of 0.5. Similarly, for the setting of end-user tariffs, market forces have been assigned a score of 0, CPI-X price caps on groups of services have been assigned a score of 0.25, CPI-X price caps on individual services have been assigned a score of 0.5, and other options have been assigned a score of 1. For the delivery of universal service obligations, monopoly provision has been assigned a score of 1, rollout obligations a score of 0.5, and direct subsidies or vouchers a score of 0.

The overall coherence of regulatory regimes can ultimately be judged according to whether they have engendered a competitive market structure. When scoring the market share of the dominant fixed line and mobile service provider, a market share of more than 90 per cent has been scored as 1, a share of more than 80 per cent has

been scored as 0.75, a share of more than 70 per cent has been scored as 0.5, a share of more than 60 per cent has been scored as 0.25, and all smaller market shares have been scored as 0. When scoring the number of VoIP service providers, no providers has been scored as 1, a single provider has been scored as 0.75, less than 10 providers has been scored as 0.5, and 10 or more has been scored as 0.

Summary restrictiveness scores for broad categories of restrictions have also been obtained using the same methods as for air transport. The results are shown in Table 6.

Table 6: Restrictions on Trade in Telecommunications Services - Prevalence (%)

	Brunei	Cambodia	Indonesia	Lao PDR	Malaysia	Myanmar	Philippines	Singapore	Thailand	Vietnam	Average
FACILITIES-BASED SERVICES (TOTAL)	20	24	18	94	20	80	22	0	21	18	32
A. Commercial presence (mode 3) [questions 1-4]	4	35	4	96	4	96	0	0	4	4	25
B. Cross-border trade (mode 1) [questions 13-14]	0	100	100	100	100	100	50	0	50	50	65
C. Ownership [questions 20-21]	26	17	19	92	26	70	30	0	26	25	33
D. Regulation - licensing [questions 25a and 26]	100	4	100	100	0	100	100	0	100	0	60
RESALE-BASED SERVICES (TOTAL)	18	45	17	99	20	96	23	1	3	18	34
A. Commercial presence (mode 3) [questions 5-8]	4	62	4	96	4	96	0	0	4	4	27
B. Cross-border trade (mode 1) [questions 16-17]	0	100	100	100	100	100	100	0	50	50	70
C. Ownership [questions 22-23]	26	33	19	100	26	95	30	0	0	25	35
D. Regulation - licensing [question 25b]	100	73	100	100	0	100	100	50	0	0	62
LEASED LINES AND PRIVATE NETWORKS (TOTAL)	22	22	33	11	33	11	0	33	44	22	23
A. Commercial presence (mode 3) [questions 9-12]	22	22	33	11	33	11	0	33	44	22	23
GENERAL (TOTAL)	34	42	23	59	52	92	58	44	52	43	50
D. Regulation - licensing [questions 27-31]	50	50	75	50	50	75	25	25	50	50	50
D. Regulation - other [questions 32-39]	23	45	15	65	55	95	73	55	55	45	53
Market structure [questions 41-42]	92	8	8	33	33	92	8	0	33	17	33
TOTAL	21	35	19	87	25	85	26	8	19	21	35

Source: Survey responses.

Turning first to the ‘acid test’ of market structure, most ASEAN countries score relatively well. One exception is Brunei, but with a population of just over 300,000 in 2000, this is a very small market — probably too small to support more than one player. Another exception is Myanmar, where the service is in practice dominated by the government, though foreign investment in partnership with the government is allowed in principle. Although Lao PDR has more than one player, even in fixed line services, it has extensive restrictions on further new entry, as does Myanmar and to a lesser extent, Cambodia. A final exception is Malaysia, which still has a virtual monopoly in fixed line telecommunications.

Turning next to the other explicit targets of the ASEAN Economic Community Blueprint, a majority of countries score poorly on restrictions on cross-border (mode 1) trade in telecommunications services. However, as noted earlier, the relevant restriction to this mode of trade is by now a technical restriction that has very little real relevance. Similarly, restrictions on the consumption of telecommunications services abroad (mode 2) are non-existent (other than through restrictions on the outward movement of consumers themselves), so have not been canvassed in the questionnaire.

Table 5 shows the situation regarding foreign equity limits on investment in existing or new telecommunications service providers. Cambodia, Lao PDR and Myanmar have total bans on foreign investment in new provision of at least some telecommunications services. The Philippines limits foreign equity to 40 per cent in all services. Four more countries limit foreign investment in at least some services to 49 per cent, which is less than the 51 per cent target for 2010 prescribed in the Blueprint. These are Brunei, Indonesia, Malaysia and Thailand. Thus only two ASEAN countries — Singapore and Vietnam — currently meet the Blueprint's foreign equity targets in telecommunications, at least on an MFN basis. This is hard to understand, given the extent of existing competition in most countries, even in fixed line services.

As far as regulation is concerned, most countries are relatively even-handed in their regulation of facilities-based and resale-based services, and most have a relatively liberal treatment of leased lines and private networks. However, only a minority of ASEAN members have moved comprehensively to general rather than individual licensing of telecommunications providers — these are Cambodia, Malaysia, Singapore and Vietnam. Malaysia is the one ASEAN country that still applies discriminatory licensing requirements to foreign-invested suppliers.

In terms of general regulation, Indonesia, Brunei, and to a lesser extent Cambodia and Vietnam apply relatively light-handed regulation to telecommunications suppliers. However, as noted previously, no normative interpretation should necessarily be placed on this result. Instead, the very high market share of the incumbent fixed line service supplier in Malaysia is perhaps most indicative of a problem with general regulation.

5. Implementation of the ASEAN Single Window

5.1. Key features of the regulatory regime for customs clearance

Business surveys routinely identify high money and time costs of customs clearance procedures as key contributors to an inefficient logistics chain. Recent business surveys within ASEAN were summarized in Findlay (2009). This summary noted that border procedures continue to be pervasive and critically affect both goods and services business across ASEAN. The procedures themselves are numerous and still need to be reduced or rationalized or streamlined. “The ASEAN Single Window program illustrates this difficulty, since national Single Windows still need to be realized in all member countries. The national Single Window program is a priority.” (Findlay 2009, p. 103)

Blueprints for simplifying and harmonizing customs procedures have been available for decades. The Kyoto Convention entered into force in 1974, and was revised in 1999 as the blueprint for modern and efficient customs procedures in the 21st century. The revised Kyoto Convention entered into force in 2006, and elaborates several key governing principles, including:

- transparency and predictability of customs actions;
- standardization and simplification of the goods declaration and supporting documents;
- simplified procedures for authorized persons;
- maximum use of information technology;
- minimum necessary customs control to ensure compliance with regulations;
- use of risk management and audit based controls;
- coordinated interventions with other border agencies; and
- partnership with the trade.

Significant progress has been made in ASEAN over the years, including the harmonization of tariff nomenclature, customs valuation, establishment of post-audit clearance system in all member countries, implementation of a green lane for ASEAN trade, and common customs formalities for transit goods (CIE 2006).

In 2005, ASEAN agreed to establish the ASEAN Single Window to further expedite customs procedures within ASEAN. This was to involve setting up a single clearance channel for goods for the ASEAN 6 by 2008, and newer members by 2012.

The ASEAN Single Window presupposes the existence of national Single Windows that can be interconnected. National Single Windows are to allow:

- a single point of entry for submission of data and information;
- re-use of data and information to avoid repeated keying-in of data;
- single synchronous processing of data and information; and
- quick and easy release and clearance of cargo.

The National Single Windows are to coordinate the processing of information and data across six major areas:

- customs;
- permit issuing agencies/other government agencies;
- banking and insurance agencies;
- transport community;
- trading community; and
- ASEAN/International link.

5.2. Scorecard for customs clearance

The questionnaire covering customs clearance asks about implementation of National Single Windows, and cooperation to achieve an ASEAN Single Window. Information about the current state of play is available on the ASEAN Secretariat's website (see www.aseansec.org/Fact%20Sheet/AEC/2009-AEC-018.pdf). The current questionnaire adds value by not only asking about progress towards the above-stated goals of the National Single Window, but also whether this has facilitated achieving the broader aims of the revised Kyoto Convention. Key to these aims is maximising the use of information technology and minimizing the scope for bureaucratic intervention, not just to speed up customs clearance procedures, but also to reduce the opportunities for informal payments.

The first section of the questionnaire asks about implementation of National Single Windows, on either a pilot basis or at all points of entry, and what this has contributed to achieving the broader goals of the revised Kyoto Convention. It asks

about the extent to which information can be submitted electronically, and about the extent of multiple handling and/or multiple keying that might still take place ‘behind’ the single window. It then asks a series of questions about how clearance and release procedures might thereby have been streamlined and automated. Specifically it asks whether there is a time limit for the approval of declarations, whether performance is measured against target, whether there is a fast-lane procedure for regular importers with a good track record, and critically, whether duty can be paid via electronic funds transfer, and whether there is automatic release of goods once duty is paid. These key steps were identified in the survey by Findlay (2009). Finally, it asks a series of questions about the risk assessment methods employed. Specifically, it asks whether there are clearly identified risk assessment criteria for cargo inspection, whether pre-arrival information is used in risk assessment, whether selection for assessment is done electronically, based on risk criteria, whether X-ray equipment is used in examination, and whether manual inspection is subject to time limits. These steps were also identified in the survey by Findlay (2009)

The next section of the questionnaire asks about transparency and due process. There is a series of questions about the online availability of information about trade regulations, and the availability of feedback and appeals mechanisms for importers, freight forwarders and transport operators. Critically, this section also asks whether performance is measured ex post. Specifically, it asks whether customs clearance times are measured according to the World Customs Organization’s (WCO) time-release methodology, and whether clearance times (however measured) are made public. As with telecommunications regulation, trade regulation involves a series of interconnected processes, and overall performance can remain poor if one component is missing. Therefore, it is critical not just to monitor the implementation of individual components, but also to measure overall performance, and to make this publicly available for scrutiny. According to the survey results, only half of ASEAN members measure clearance times according to WCO methodology, and even fewer make such data public.

In the final section, the questionnaire asks about a country’s participation in regional cooperation efforts towards an ASEAN Single Window. This includes not only participating in pilot schemes, but also working towards streamlining and

harmonizing customs marking requirements, and working towards mutual recognition of conformance assessments.

5.3. Scorecard results for customs clearance

As with the previous services, the qualitative information about customs clearance procedures has been coded in a zero-one fashion. Contrary to previous services, a higher score denotes a ‘better’ rather than a ‘worse’ outcome. Thus a score of 1 has been assigned if a streamlining or improvement measure has been implemented, and 0 if it has not, so the index is an implementation index rather than a restriction index. The detailed results are shown in Table 7.

Table 7: Implementation of ASEAN Single Window

	Brunei	Cambodia	Indonesia	Lao PDR	Malaysia	Myanmar	Philippines	Singapore	Thailand	Vietnam	Average
I. National Policy	(0=no implementation, 1=full implementation)										
A. National Single Window											
1 Is there a single point of entry for the submission of all data and information required to move goods across borders?	0.5	0.5	0.5	0.5	0.5	0	1	1	0.5	0.5	0.6
2 How must the data be submitted?	0.5	0.5	0.5	0	0.5	0	1	1	0.5	0.5	0.5
3 How is the data processed?	1	1	1	1	1	1	1	1	0.2	0.6	0.9
4 Clearance and release											
Is there a time limit for approval of declarations?	1	0	1	1	1	1	1	1	0	1	0.8
Is actual performance measured against target?	1	0	1	1	1	1	1	0	1	0	0.7
Fast-lane procedure for importers with good track record?	1	0	1	1	1	1	1	0	1	0	0.7
Can duty payment be made by electronic funds transfer?	1	0	0	0	1	0	1	1	1	0	0.5
Automatic release of goods once payment received?	1	1	0	0	1	0	1	1	1	0	0.6
5 Risk assessment											
Clearly identified risk assessment criteria for cargo inspection?	0.5	0.5	1	0.5	1	0.5	1	0	1	0.5	0.7
Pre-arrival information used in risk assessment?	0.5	0.5	0	0	0.5	0	1	1	1	1	0.6
Selection for examination electronic, based on risk criteria?	0.5	0	1	0	0.5	0	1	0	1	0	0.4
Is X-ray equipment used in examination?	0.5	1	1	0	0.5	1	1	1	1	1	0.8
Is manual inspection subject to time limits?	0.5	0	0.5	0.5	1	1	0	0	1	1	0.6
B. Transparency and due process											
6 Trade regulation											
Is trade regulation available online?	1	1	1	1	1	1	1	1	1	1	1.0
Is there provision for online feedback from importers etc?	1	1	1	0	1	0	1	1	1	0	0.7
Is there a telephone hotline for queries about procedures?	1	1	1	0	1	0	1	1	1	0	0.7
Is there a system of appeals in Customs matters?	1	0	1	0	1	1	1	0	1	1	0.7
7 Performance											
Clearance times measured according to WCO methodology?	0	0	1	0	1	0	1	0	1	1	0.5
Is the data made public?	0	0	1	1	0	1	0	0	0	0	0.3
II. Regional Cooperation											
8 Is your country participating in the ASEAN Single Window?	0.5	0.5	0.5	0.5	0.5	0	1	1	0.5	0.5	0.6
9 Is your country working towards streamlining and harmonising Customs marking requirements within ASEAN?											
Developing preferred approach at national level?	1	1	1	1	1	1	1	1	1	1	1.0
Participating in regional discussions?	1	1	1	1	1	1	1	1	1	1	1.0
10 Is your country working towards mutual recognition of conformance assessments within ASEAN?											
Developing preferred approach at national level?	1	1	1	1	1	1	1	1	1	1	1.0
Participating in regional discussions?	1	1	1	1	1	1	1	1	1	1	1.0

Source: Survey responses.

Sometimes an intermediate score is assigned for intermediate stages of implementation. In the case of customs clearance, a partial score of 0.5 has been assigned if a country has participated in a particular national or regional improvement activity on a pilot basis, rather than at all points of entry. A score of 0.5 has been assigned if data submission is only partially electronic. Finally, a score of 0.5 has been assigned if a particular risk assessment measure is undertaken only sometimes, rather than always.

Summary restrictiveness scores for broad categories of customs clearance improvement measures have been obtained using the same methods as for air transport. The results are shown in Table 8.

Table 8: Implementation of ASEAN Single Window - Prevalence (%)

	Brunei	Cambodia	Indonesia	Lao PDR	Malaysia	Myanmar	Philippines	Singapore	Thailand	Vietnam	Average
I. National Policy	73	45	78	43	83	48	90	60	81	46	64
<i>A. National Single Window [questions 1-5]</i>	73	38	65	42	81	50	92	62	78	47	63
<i>B. Transparency and due process [questions 6-7]</i>	71	57	100	43	86	43	86	57	86	43	67
II. Regional Cooperation [questions 8-10]	90	90	90	90	90	80	100	100	90	90	91
TOTAL	76	54	80	52	84	54	92	68	83	54	70

Source: Survey responses.

The two tables indicate, not surprisingly, that there is little apparent variation in countries' participation in formal ASEAN efforts to improve customs procedures. All countries are participating in regional cooperation efforts to simplify and harmonize customs documentation and to introduce mutual recognition of conformance assessments. Most countries are participating in efforts to introduce National Single Windows and integrate these into an ASEAN Single Window (the exception is Myanmar).

Differences arise in the extent to which this participation is translating into better customs procedures on the ground. There is little variation in the responses to the question about the number of times data is handled or keyed in 'behind' the window, indicating that this question was too simplistic to capture some of the issues involved. More revealing is the fact that only two countries have fully electronic filing of customs documentation — Singapore and the Philippines. Similarly, there is

considerable variation in the extent to which countries have set targets and used information technology to automate decision-making in their clearance and release procedures, although this variation partly reflects levels of development. Brunei, Malaysia and the Philippines do the best on this score. Singapore apparently does less well, though this may simply reflect the reticence of Singapore customs authorities to provide full information. Cambodia and Vietnam have made the least progress on setting targets and automating decision-making.

There is also considerable variation in the extent to which risk assessment is used in customs clearance. The Philippines and Thailand do well. Singapore's responses reflect the unwillingness of the Singapore customs authorities to reveal the existence and nature of any risk assessment criteria.

Most ASEAN countries are relatively transparent about their trade regulation. But very few are fully transparent about ex post performance, as measured by customs clearance times. Apparently only Indonesia measures these according to WCO methodology and makes the results public. Lao PDR and Myanmar are reported as making information public, though they do not use WCO methodology. By contrast, Malaysia, the Philippines, Thailand and Vietnam measure clearance times, but do not make the results public. As noted above, the publication of clearance times would provide the acid test as to whether ASEAN cooperation efforts were achieving their ultimate aims.

6. Summary and Conclusions

The key purpose of this paper has been to map the existing policy space in three key services sectors — air transport, maritime services (both shipping and port services), and telecommunications services — as well as to provide evidence on whether the implementation of the ASEAN Single Window is helping to achieve the broader objectives of the revised Kyoto Convention on customs procedures. The air transport sector is one of the priority sectors to be liberalized by 2010, while maritime and telecommunications services and customs clearance are key components of the logistics chain.

Air transport is regulated by bilateral and plurilateral air services agreements that have been negotiated largely outside of the normal disciplines of services trade agreements, and are typically far less liberal than such agreements, particularly in their ‘rules of origin’. The ownership provisions of air services agreements can significantly limit the ability of foreign service providers to offer international or domestic passenger and freight services, either cross-border or by commercial presence. The restrictions embodied in air services agreements have been shown to be costly.

According to the survey responses, only one country — Singapore — explicitly meets the Blueprint target of allowing at least 70 per cent foreign ownership in domestically established air services companies by 2010. But if Singapore were actually to achieve 70 per cent foreign ownership of its international airline, it could well be prevented from supplying international air services to other ASEAN countries, even if they had ratified the ASEAN Multilateral Agreements on Air Services. This is because that multilateral agreement allows them to retain withholding clauses in their air services agreements that would require Singapore to have ‘substantial ownership and effective control’ of Singapore Airlines by Singaporean entities in order to provide services.

Therefore, effective liberalization of mode 3 trade in air services not only requires the reform of investment laws, it also requires the reform of withholding clauses in air services agreements so that at minimum, they allow substantial ownership by an ASEAN community of interests. Currently, the secrecy surrounding the provisions of air services agreements makes it very difficult for outside observers to monitor such progress. ASEAN members should be working towards the further reform of their air services agreements, and should be demanding much greater transparency of their provisions.

As in many other services, restrictions on the movement of people remain one of the most prevalent of all types of trade restrictions. Looking beyond trade barriers (strictly defined) to look at domestic regulatory regimes, most ASEAN countries allocate flight and gate slots in ways that could potentially be anti-competitive. This is becoming an increasingly important barrier to effective competition.

In **maritime services**, most countries of the region have taken a relatively liberal approach to cargo sharing arrangements, a restriction on mode 1 trade. However, only three ASEAN countries — Cambodia, Indonesia and Thailand — have stated that they grant exemptions from cabotage restrictions, and Indonesia appears to be in the process of phasing the exemptions out. Nevertheless, cabotage restrictions have been shown to be costly, particularly for developing countries, and ASEAN members should be looking to expand the scope of exemptions on such restrictions.

According to the survey responses, no ASEAN economy meets the Blueprint target of allowing at least 51 per cent foreign ownership by 2010 in all maritime services. However, some countries meet the target for at least some services, including Cambodia, Singapore, Vietnam and (in principle) Myanmar. Some countries have moved to a relatively liberal landlord port model for at least some ports, including Cambodia, Malaysia, the Philippines and Thailand. Regulatory restrictions on entry (other than equity limits) are most prevalent in port superstructure services and pilotage, towing and tying.

In **telecommunications**, the ‘acid test’ of whether regulatory structures have promoted contestability is whether they have diluted the market shares of incumbent providers. Here most ASEAN countries score relatively well, except for Brunei (which has a very small market), Myanmar (where the service is in practice dominated by the government) and Malaysia (which still has a virtual monopoly in fixed line telecommunications).

Only two ASEAN countries — Singapore and Vietnam — currently meet the Blueprint’s foreign equity targets in all telecommunications services, at least on an MFN basis. The remaining restrictions on foreign equity limits are hard to understand, given the extent of existing competition in most countries, even in fixed line services, and should be phased out.

As far as regulation is concerned, most countries are relatively even-handed in their regulation of facilities-based and resale-based services. However, only a minority of ASEAN members have moved comprehensively to general rather than individual licensing of telecommunications, a move that can promote convergence and ensure the technological neutrality of regulation. Some countries apply relatively light-handed regulation to telecommunications suppliers, although no normative

interpretation should necessarily be placed on this result, since regulatory coherence is more important than light- or heavy-handedness per se. The persistence of very high market shares of incumbent service suppliers is perhaps most indicative of remaining problems with general regulation.

There is little apparent variation in countries' participation in formal ASEAN efforts to improve **customs clearance** procedures. Differences arise in the extent to which this participation is translating into better customs procedures on the ground. Only two countries report having fully electronic filing of customs documentation. Similarly, there is considerable variation in the extent to which countries have set targets and used information technology to automate decision-making in their clearance and release procedures, although this variation partly reflects levels of development. There is also considerable variation in the extent to which risk assessment is used in customs clearance.

Most ASEAN countries are relatively transparent about their trade regulation. But very few are fully transparent about ex post performance, as measured by customs clearance times. The publication of clearance times would provide the acid test as to whether ASEAN cooperation efforts were achieving their ultimate aims, and should be a priority for ASEAN members.

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ERIA TRADE IN SERVICES SECTORAL QUESTIONNAIRE – AIR TRANSPORT SERVICES

COVERAGE (CPC Codes)

10.C. Air Transport Services	
a. Passenger transportation	731
b. Freight transportation	732
c. Rental of aircraft with crew	734
d. Maintenance and repair of aircraft	8868**
e. Supporting services for air transport	746
10.H. Services Auxiliary to all Modes of Transport	
a. Cargo-handling services	741
b. Storage and warehouse services	742
c. Freight transport agency services	748
d. Other	749

Notes: ** The service specified constitutes only a part of the total range of activities covered by the CPC item number.

INTRODUCTION

The questionnaire covers the conditions of *competition* in the sector, notably policy restrictions on entry; restrictions on *ownership*, private and foreign; and *regulation*, including air services agreements and regulations governing the allocation of landing slots.

Note (1): Please give information for the current year only. Please record actual practice.

Note (2): Whenever a question is not applicable, (eg because the particular activity or institution is not allowed), please indicate using 'NA', rather than leaving the cell blank. Please also explain why the question is not applicable.

Note (3): Where reporting monetary values, please note currency.

Note (4): If insufficient space is provided, please attach additional information on separate sheets.

SUGGESTED INFORMATION SOURCES

Government department in charge of regulating domestic and/or international airline services and/or airports.

Independent national or regional regulatory body overseeing these activities (if different from the above institution)

A domestically-owned airline company (if necessary)

A foreign-invested airline company (if necessary)

A domestically-owned or foreign-invested airport management company (if necessary)

A. Commercial presence (mode 3) - restrictions on entry

1. Are there policy restrictions to new entry (refer only to operators wanting to establish commercially)?				
Service	Entry by any Firm	If yes, total number of firms allowed	Entry by firms with foreign participation ¹	If yes, number of firms with foreign participation allowed
International air passenger transport (scheduled services) ²	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
International air passenger transport (non-scheduled charter services)	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
International air freight transport ^{2,3}	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Domestic air transport (scheduled services)	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Domestic air transport (non-scheduled charter services)	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Domestic air freight transport ³	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Provision of fuel	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Luggage and freight loading and unloading	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Aircraft repair and maintenance	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Selling and marketing of air transport services	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Computer reservation system	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	

2. If entry is restricted, what are the reasons provided by the government?						
Use the definitions below to fill in the table:						
1—To give protected operators time to prepare for competition.						
2—To increase government revenue from privatization or license fees.						
3—Exclusive rights believed necessary to attract (strategic) investment.						
4—It is believed that market can sustain only a limited number of operators.						
5—Strategic activity reserved to the state.						
Service	Reasons					
	1	2	3	4	5	Other (describe in brief)
International air passenger transport (scheduled services)						
International air passenger transport (non-scheduled charter services)						
International air freight transport						
Domestic air transport (scheduled services)						
Domestic air transport (non-scheduled charter services)						
Domestic air freight transport						
Provision of fuel						

¹ This category also includes branches and subsidiaries of foreign suppliers.² Include designation among restrictions.³ All-cargo carriers, express delivery companies.

Luggage and freight loading and unloading						
Aircraft repair and maintenance						
Selling and marketing of air transport services						
Computer reservation system						

B. Restrictions on cross-border trade (mode 1)

3. Are there restrictions on cross-border supply by foreign service providers in non-scheduled (charter) air transport market?			
	Entry by foreign firm	If yes, total number of foreign providers allowed	If yes, reason for restriction ⁴
International air passenger transport (non-scheduled charter services)	<input type="checkbox"/> No <input type="checkbox"/> Yes		
Domestic air transport (non-scheduled charter services)	<input type="checkbox"/> No <input type="checkbox"/> Yes		

4. Bilateral Air Service Agreements (ASAs). If there is not enough space, please attach the answer separately.		
Type of bilateral ASAs	Number of signed, but not operational, bilateral ASAs	Number of operational bilateral ASAs
Predetermined (TP) ⁵		
Bermuda (B) ⁶		
"Point to Point" Open Skies (POS) ⁷		
"Multiple Point" Open Skies (MOS) ⁸		
Other (please state)		

⁴ Use reason codes in question 2.

⁵ each country designates one single company to operate on the bilateral route; limited number of points/routes operated by designated airlines as listed in the bilateral's annex; capacity and frequency to be agreed ex ante; few 5th freedom granted

⁶ each country designates one or several airlines on each route; limited number of points/routes operated by designated airlines as listed in the bilateral's annex; there is no ex ante capacity control on each route, capacity offered is often negotiated via commercial agreements between airlines; several 5th freedoms may be granted, but total capacity must be proportional to the needs of the main bilateral route

⁷ multiple designation of airlines; free access to designated routes, between specific points, either departure or arrival points may be left open and unrestricted; no frequency or capacity control; extensive 5th freedom rights are granted

⁸ multiple designation of airlines; airlines can fly on any route between two states; no frequency or capacity control; unrestricted 5th freedom

5. Is the country a member of any plurilateral open skies agreement group?

☐ No ☐ Yes If yes, please list other members of the group:

6. Please fill in the following information referring to clauses in operational Air Service Agreements:

a) Ownership/withholding clauses in ASAs

	Names of countries in the bilateral ASAs ⁹	Names of plurilateral open skies agreement groups ¹⁰
Substantial ownership and effective control		
Community of interest		
Principal place of business		

b) Tariff clauses in ASAs

	Names of countries in the bilateral ASAs	Names of plurilateral open skies agreement groups
Double approval ¹¹		
Country of origin ¹²		
No approval needed		
Double disapproval ¹³		
Other mechanism of setting tariffs (please describe in brief)		

c) Capacity clauses imposed on foreign airlines

	Names of countries in the bilateral ASAs	Names of plurilateral open skies agreement groups
No capacity constraints		
Capacity constraints		

d) Number of foreign airlines designated

	Names of countries in the bilateral ASAs	Names of plurilateral open skies agreement groups
Single		
Double		
Multiple		

e) Routes specification for the foreign airlines

	Names of countries in the bilateral ASAs	Names of plurilateral open skies agreement groups
Routes not specified		
Routes specified		

⁹ Include a single country in more than one category if necessary, ie if ASAs covering different city pairs have different provisions.

¹⁰ Include air transport liberalization within EU in this category.

¹¹ Both states must approve a tariff.

¹² Only the state in which the transportation originates needs to approve the tariff.

¹³ Both states concerned must disapprove a tariff to prevent it from coming into effect.

f) Frequency of flights for the foreign airlines		
	Names of countries in the bilateral ASAs	Names of plurilateral open skies agreement groups
Frequency not limited		
Frequency limited		
g) Freedoms of the air granted to foreign airlines for passenger traffic		
	Names of countries in the bilateral ASAs	
	Unrestricted freedom	Restricted freedom (eg only to capital cities – please state)
Third freedoms ¹⁴		
Fourth freedoms ¹⁵		
Fifth freedom ¹⁶		
Sixth freedom ¹⁷		
Seventh freedom ¹⁸		
Cabotage ¹⁹		
h) Freedoms of the air granted to foreign airlines for freight traffic (where different from above)		
	Names of countries in the bilateral ASAs	
	Unrestricted freedom	Restricted freedom (please state)
Third freedoms		
Fourth freedoms		
Fifth freedom		
Sixth freedom		
Seventh freedom		
Cabotage		

¹⁴ The right of an airline of one country to carry traffic (passenger, cargo, mail) from its country to another country.

¹⁵ The right of an airline of one country to carry traffic (passenger, cargo, mail) from another country to its own country.

¹⁶ The right of an airline of one country to carry traffic between two other countries providing the flight originates and terminates in its own country.

¹⁷ The right of an airline of one country to carry traffic between two other countries via its own country.

¹⁸ The right of an airline of one country to carry traffic between two other countries without the flight originating or terminating in its own country.

¹⁹ The right of an airline of one country to carry domestic traffic between two points within the territory of another country.

C. Restrictions on the movement of intra-corporate transferees of foreign-invested companies (mode 4)

7. Are there residency or nationality requirements or quotas for any of the following categories of personnel employed by locally established foreign airline transport services companies?	
	Minimum number/percentage of nationals/residents (please specify)
Members of the board of directors	
Executives	
Managers	
Skilled workers	
Unskilled workers	
Other staff (specify):	

8. Identify the categories of intra-corporate transferees whose entry and stay is subject to labour market tests?	
Members of the board of directors	
Executives	
Managers	
Skilled workers	
Unskilled workers	
Other staff (specify):	

D. Ownership

9. Is private ownership in the provision of services through commercial establishment allowed?				
Services	Existing operators	Maximum private equity permitted (%)	New entrants	Maximum private equity permitted (%)
International air passenger transport (scheduled services)	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
International air passenger transport (non-scheduled charter services)	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
International air freight transport	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Domestic air transport (scheduled services)	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Domestic air transport (non-scheduled charter services)				
Domestic air freight transport				
Provision of fuel	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Luggage and freight loading and unloading	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Aircraft repair and maintenance	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Selling and marketing of air transport services	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Computer reservation system	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	

10. Is foreign ownership in the provision of services through commercial establishment allowed?				
Services	Existing operators	Maximum foreign equity permitted (%)	New entrants	Maximum foreign equity permitted (%)
International air passenger transport (scheduled services)	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
International air passenger transport (non-scheduled charter services)	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
International air freight transport	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Domestic air transport (scheduled services)	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Domestic air transport (non-scheduled charter services)				
Domestic air freight transport				
Provision of fuel	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Luggage and freight loading and unloading	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Aircraft repair and maintenance	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Selling and marketing of air transport services	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Computer reservation system	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	

11. Does the government have a special government voting right in the airlines?

☐ No ☐ Yes

12. Please mark in the table below, the appropriate ownership structure for up to the 5 most important international airports in terms of traffic:

Assets ownership/Service provision	Airports				
Publicly owned/publicly operated					
Publicly owned/ privately operated (e.g., by concession)					
If so - is operator foreign?					
Privately owned/privately operated					
If so - is operator foreign?					
- is owner foreign?					

E. Regulation

13. Institutional status of sector regulator		
	For carriers	For airports
Name of regulator		
When was the regulator established?		
Is the regulator institutionally independent from the Ministry?	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes
Is the regulator institutionally independent from the operating entity (airline, airport)?	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes

14. How are flight slots allocated in airports?

- ☐ By grandfathering rights
- ☐ By slot auction
- ☐ By a combination of grandfathering rights and slot auction
- ☐ By authorities discretion
- ☐ By flag carrier discretion
- ☐ By airport discretion
- ☐ By IATA guidelines²⁰
- ☐ Other: _____

15. How are gate slots allocated in airports?

- ☐ By grandfathering rights
- ☐ By slot auction
- ☐ By a combination of grandfathering rights and slot auction
- ☐ By authorities discretion
- ☐ By flag carrier discretion
- ☐ By airport discretion
- ☐ By IATA guidelines
- ☐ Other: _____

16. Carrier alliances

- | | | |
|--|-----------------------------|------------------------------|
| a) Are alliances and other carrier agreements allowed? | <input type="checkbox"/> No | <input type="checkbox"/> Yes |
| b) Are carrier agreements exempted from competition law? | <input type="checkbox"/> No | <input type="checkbox"/> Yes |
| c) Is codesharing allowed? | <input type="checkbox"/> No | <input type="checkbox"/> Yes |

17. Price regulation

- a) Does the government regulate airfares?
- | | | |
|-------------------------|-----------------------------|------------------------------|
| On domestic routes | <input type="checkbox"/> No | <input type="checkbox"/> Yes |
| On international routes | <input type="checkbox"/> No | <input type="checkbox"/> Yes |
- b) If yes to a), is fare discounting allowed?
- | | | |
|-------------------------|-----------------------------|------------------------------|
| On domestic routes | <input type="checkbox"/> No | <input type="checkbox"/> Yes |
| On international routes | <input type="checkbox"/> No | <input type="checkbox"/> Yes |

²⁰ The IATA regime which has no legal status or enforcement mechanisms, is essentially based on the criteria of past performance, together with some simple rules intended to create openings for new entrants and to ensure that slots are not sterilized and left unused by companies (the 'use' or 'lose' principle).

18. What licence conditions must new domestic entrants fulfill?		
Service	Payment of license fee (indicate amount in local currency)	Other (describe in brief)
International air passenger transport (scheduled services)		
International air passenger transport (non-scheduled charter services)		
International air freight transport		
Domestic air transport (scheduled services)		
Domestic air transport (non-scheduled charter services)		
Domestic air freight transport		
Provision of fuel		
Luggage and freight loading and unloading		
Aircraft repair and maintenance		
Selling and marketing of air transport services		
Computer reservation system		

19. Do the licence conditions for foreign-invested providers who establish locally differ from those above (tick whichever applies)?				
	Foreign providers not allowed	Conditions same	Conditions differ	Describe difference
International air passenger transport (scheduled services)	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
International air passenger transport (non-scheduled charter services)	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
International air freight transport	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
Domestic air transport (scheduled services)	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
Domestic air transport (non-scheduled charter services)				
Domestic air freight transport				
Provision of fuel	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
Luggage and freight loading and unloading	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
Aircraft repair and maintenance	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
Selling and marketing of air transport services	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
Computer reservation system	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	

<p>20. Does the government subsidize domestic airlines?</p> <p><input type="checkbox"/> No <input type="checkbox"/> Yes If yes, please indicate the airlines.</p>
--

21. Has the government covered operational losses of airlines in the past ten years?
☐ No ☐ Yes If yes, please indicate the amount in each of the last ten years.

22. Does the government oblige large national airlines to provide universal service?

☐ No ☐ Yes

How does the government define universal service (or universal access)?

23. Please provide separately the texts of all bilateral and plurilateral air service agreements signed since 2002.

If you have any queries about this questionnaire, please contact:

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ERIA TRADE IN SERVICES SECTORAL QUESTIONNAIRE – MARITIME SERVICES - FINAL

The questionnaire covers both maritime shipping and onshore maritime services (eg cargo handling, other port services).

COVERAGE (CPC Codes)

10.A. Maritime Transport Services	
a. Passenger transportation	7211
b. Freight transportation	7212
c. Rental of vessels with crew	7213
d. Maintenance and repair of vessels	8868**
e. Pushing and towing services	7214
f. Supporting services for maritime transport	745**
10.B Internal Waterways Transport	
a. Passenger transportation	7221
b. Freight transportation	7222
c. Rental of vessels with crew	7223
d. Maintenance and repair of vessels	8868**
e. Pushing and towing services	7224
f. Supporting services for internal waterway transport	745**
10.H. Services Auxiliary to all Modes of Transport	
a. Cargo-handling services	741
b. Storage and warehouse services	742
c. Freight transport agency services	748
d. Other	749

Notes: ** The service specified constitutes only a part of the total range of activities covered by the CPC item number.

Port services require the construction, ownership and maintenance of port infrastructure and superstructure. In some countries, ownership and service provision (eg cargo handling) are vested in the same public entity. In other countries, there is private participation in the ownership and/or operation of port superstructure and perhaps infrastructure. Where there is private participation in its operation but not ownership, private firms typically rent port assets through concessions and/or licences. In this questionnaire, the construction/ownership of port superstructure/infrastructure (terminals, cranes) is treated as an additional activity, potentially distinct from its operation.

INTRODUCTION

The questionnaire covers the conditions of *competition* in the sector, notably policy restrictions on entry; restrictions on *ownership*, private and foreign; and *regulation*, including regulations governing shipping conferences and conditions required to carry the national flag.

Note (1): Please give information for the current year only. Please record actual practice.

Note (2): Whenever a question is not applicable, (eg because the particular activity or institution is not allowed), please indicate using 'NA', rather than leaving the cell blank. Please also explain why the question is not applicable.

Note (3): Where reporting monetary values, please note currency.

Note (4): If insufficient space is provided, please attach additional information on separate sheets.

SUGGESTED INFORMATION SOURCES

Government department in charge of regulating maritime shipping and/or port services

Independent national or regional regulatory body overseeing maritime shipping and/or port services (if different from the above institution)

A domestically-owned shipping company (if necessary)

A foreign-invested shipping company (if necessary)

A domestically-owned or foreign-invested onshore maritime service company (if necessary)

A. Commercial presence (mode 3) - restrictions on entry

1. Are there policy restrictions to new entry (refer only to commercially-established operators)?				
Service	Entry by any firm	If yes, total number of firms allowed	Entry by firms with foreign participation ¹	If yes, number of firms with foreign participation allowed
International shipping	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Cabotage ²	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Internal waterways	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Port superstructure	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Cargo handling services	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Storage and warehousing	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Freight forwarding	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Pilotage, towing and tying	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Maintenance and repair of vessels	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	

2. If entry is restricted, what are the reasons provided by the government?				
Use the definitions below to fill in the table:				
1—To give the incumbent(s) time to prepare for competition.				
2—To increase government revenue from privatization or license fees				
3—Exclusive rights believed necessary to attract (strategic) investment. If so, please specify how many and how long exclusive rights are provided.				
	Reasons			
	1	2	3	Other (describe in brief)
International shipping				
Cabotage				
Internal waterways				
Port superstructure				
Cargo handling				
Storage and warehousing				
Freight forwarding				
Pilotage, towing and tying				
Maintenance and repair				

3. Are foreign maritime companies <i>prohibited</i> from establishing in a joint venture with local firms? Are they <i>required</i> to establish in a JV? Are there restrictions on JVs (eg equity limits)				
	JV prohibited?	JV required?	Restrictions on JVs	
International shipping	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes		
Cabotage	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes		
Internal waterways	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes		
Port superstructure	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes		
Cargo handling	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes		
Storage and warehousing	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes		
Freight forwarding	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes		
Pilotage, towing and tying	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes		
Maintenance and repair	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes		

¹ This category also includes branches and subsidiaries of foreign suppliers.

² Trade transit of a vessel along the coast (coastal trading), from one port to another within the territorial limits of a single nation.

4. Which of the following legal forms of establishment are allowed for foreign maritime transport companies? (tick all relevant forms)

	Subsidiaries	Branches	Representative offices	All
International shipping	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Cabotage	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Internal waterways	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Port superstructure	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Cargo handling	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Storage and warehousing	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Freight forwarding	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Pilotage, towing and tying	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Maintenance and repair of vessels	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

B. Restrictions on cross-border trade (mode 1)

5. Describe restrictions on cross-border supply imposed on foreign shipping companies:

Restriction	International Shipping		Cabotage	
	Liner	Tramp ³	Liner	Tramp ³
Application of principle of reciprocity	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes
Restrictions on the number of foreign suppliers (indicate how many foreign suppliers are allowed)	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes
Are exemptions from cabotage restrictions available? Please specify.				
Party to UN Liner Code, but Article 2 not applied ⁴	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes
UN Liner Code applied, including Article 2 (provide quota applicable to foreign suppliers)	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes
Bilateral agreements including cargo-sharing clauses (provide total number and list countries affected)	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes
Cargo reservation if different from the application of UN Liner Code and bilateral agreements (provide quota applicable to foreign suppliers)	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes
Selective restrictions imposed by government for retaliatory purposes	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes
Other (please specify): _____	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes

³ As opposed to freight liners, tramp ships trade on the spot market with no fixed schedule or itinerary/ports-of-call(s).

⁴ Article 2 gives the governments of trading states the right to specify the amount of conference cargo that can be carried by shipping lines of the state of origin, the state of destination and third-country shipping lines. The most common (though not mandated) ratio is 40/40/20.

6. If cross-border entry is restricted, what are the reasons provided by the government?		
	International Shipping	Cabotage
To give the incumbent(s) time to prepare for competition.	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes
For national security reasons.	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes
Other (please specify)		

7. Please fill in the following table with information referring to any of the top 3 main international ports (in terms of traffic):		
Port service	Are the following services mandatory for ships entering the port (main port only)?	Is access to service discriminatory for foreign carriers as opposed to domestic ones?
Pilotage	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes
Towing	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes
Tug assistance	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes
Navigation aids	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes
Berthing	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes
Waste disposal	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes
Anchorage	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes
Casting off	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes
Are there restrictions on domestic ships getting access to ports?		<input type="checkbox"/> No <input type="checkbox"/> Yes
Are there restrictions on foreign ships getting access to ports?		<input type="checkbox"/> No <input type="checkbox"/> Yes

C. Restrictions on the movement of intra-corporate transferees of foreign-invested companies (mode 4)

8. Are there residency or nationality requirements or quotas for any of the following categories of personnel employed by locally established foreign maritime transport services companies?	
	Minimum number/percentage of nationals/residents (please specify)
Members of the board of directors	
Executives	
Managers	
Skilled workers	
Unskilled workers	
Other staff (specify):	

9. Identify the permitted length of short-term visit (in days) for foreign personnel (eg shipping agents). Identify the permitted length of long-term stay (in years) of foreign intra-corporate transferees.	
Short-term	
Long-term	

D. Ownership

10. Is private ownership in the provision of services through commercial establishment allowed?				
	Existing operators	Maximum private equity permitted (%)	New entrants	Maximum private equity permitted (%)
International shipping	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Cabotage	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Internal waterways	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Port superstructure	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Cargo handling	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Storage and warehousing	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Freight forwarding	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Pilotage, towing and tying	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Maintenance and repair of vessels	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	

11. Is foreign ownership in the provision of services through commercial establishment allowed?				
	Existing operators	Maximum foreign equity permitted (%)	New entrants	Maximum foreign equity permitted (%)
International shipping	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Cabotage	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Internal waterways	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Port superstructure	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Cargo handling	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Storage and warehousing	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Freight forwarding	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Pilotage, towing and tying	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Maintenance and repair of vessels	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	

12. Please fill in the table below, for the 5 most important international maritime ports with respect to the amount of traffic.						
Port	Port Authority	Port type ⁵				
	<input type="checkbox"/> Public <input type="checkbox"/> Private	<input type="checkbox"/> Landlord <input type="checkbox"/> Tool <input type="checkbox"/> Service <input type="checkbox"/> Other				
	<input type="checkbox"/> Public <input type="checkbox"/> Private	<input type="checkbox"/> Landlord <input type="checkbox"/> Tool <input type="checkbox"/> Service <input type="checkbox"/> Other				
	<input type="checkbox"/> Public <input type="checkbox"/> Private	<input type="checkbox"/> Landlord <input type="checkbox"/> Tool <input type="checkbox"/> Service <input type="checkbox"/> Other				
	<input type="checkbox"/> Public <input type="checkbox"/> Private	<input type="checkbox"/> Landlord <input type="checkbox"/> Tool <input type="checkbox"/> Service <input type="checkbox"/> Other				
	<input type="checkbox"/> Public <input type="checkbox"/> Private	<input type="checkbox"/> Landlord <input type="checkbox"/> Tool <input type="checkbox"/> Service <input type="checkbox"/> Other				

⁵ In the case of landlord ports, the port authority typically owns and manages infrastructure, private firms are able to own superstructure, and provide port services as well as rent port assets by concessions or licenses. In the case of tool ports, port authority owns infrastructure and super structure, private firms provide services by renting port assets through concessions and licenses. In the case of service ports, the port authority owns assets and supplies services by directly hiring employees.

E Regulation

13. Characteristics of the sector regulator		
Institutional status of sector regulator	For carriers	For ports
Name of regulator		
When was the regulator established?		
Is the regulator institutionally independent of the Ministry? ⁶	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes
Is the regulator institutionally independent of the operating entity (shipping company, port operator)?	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes

14. What are the conditions that a vessel or fleet must fulfill in order to fly the national flag ⁷ (if a national merchant fleet does not exist or an "open registry" ⁸ system is in place, please specify). Please tick all that apply.	
Commercial presence required?	<input type="checkbox"/> No <input type="checkbox"/> Yes
At least 50% equity participation must be domestic?	<input type="checkbox"/> No <input type="checkbox"/> Yes
At least 50% of crew required to be domestic?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Other (please state):	
National merchant fleet does not exist?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Open registry system in place?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Do exporters or importers receive concessional treatment of any sort if they use national flagged vessels?	<input type="checkbox"/> No <input type="checkbox"/> Yes

15. Regulation of carrier agreements	
Do agreements between transport carriers (such as conferences ⁹) benefit from exemptions to competition law?	<input type="checkbox"/> No <input type="checkbox"/> Yes
If yes, what types of carrier agreements benefit from exemptions?	
What types of conference agreements are allowed?	
Open?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Closed?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Both open and closed?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Are tariffs established by carrier agreements required to be filed or notified?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Open registry system in place?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Does the government enforce tariffs agreed upon within carrier agreements?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Is fare discounting allowed?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Does the regulatory agency monitor conferences' activities?	<input type="checkbox"/> No <input type="checkbox"/> Yes

⁶ 'Institutionally independent' means that the regulator is not part of the ministry and is not linked to the operating entity (national carriers/port authorities)

⁷ 'Flagged' fleets are where countries exercise effective State control.

⁸ 'Open registries' are where countries do not exercise effective 'flag' or State control over fleets.

⁹ Shipping 'Conferences' are integrated cartels fixing prices and frequencies, that are open to new entrants on US routes and closed in the rest of the world. They often enjoy anti-trust immunity and benefit from block exemption from competition authorities on the basis that it is thought by some that they constitute a factor of stability and a source of technical progress and services to customers.

16. Regulation of port services (please answer for any of the top 3 international ports)	
Are terminal handling costs regulated by government?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Are terminal handling costs non-negotiable?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Are terminals restricted in the activities they can undertake (eg only container operations)?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Are private ports prohibited from handling general cargo? ¹⁰	<input type="checkbox"/> No <input type="checkbox"/> Yes
Are private ports able to handle general cargo on payment of a fee?	<input type="checkbox"/> No <input type="checkbox"/> Yes

17. What licence conditions must new domestic entrants fulfill?		
	Payment of license fee (indicate amount in local currency)	Other (describe in brief)
International shipping		
Cabotage		
Internal waterways		
Port superstructure		
Cargo handling		
Storage and Warehousing		
Freight forwarding		
Pilotage, towing and tying		
Maintenance and repair of vessels		

18. Do the licence conditions for foreign-invested providers who establish locally differ from those above (tick whichever applies)? For example, please note if foreign providers must fly the national flag in order to provide cabotage services, or if they have restrictions on type of cargoes.				
	Foreign providers not allowed	Conditions same	Conditions differ	Describe difference
International shipping	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
Cabotage	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
Internal waterways	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
Port superstructure	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
Cargo handling	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
Storage and Warehousing	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
Freight forwarding	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
Pilotage, towing and tying	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
Maintenance and repair of vessels	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	

¹⁰ Private ports are typically built and operated for a special purpose, eg to service a mining operation.

19. Do the licence conditions for foreign cross-border providers differ from those above (tick whichever applies)? For example, please note if foreign providers must fly the national flag in order to provide cabotage services, or if they have restrictions on type of cargoes.				
	Foreign providers not allowed	Conditions same	Conditions differ	Describe difference
International shipping	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
Cabotage	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
Internal waterways	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	

20. Does the provision of shipping services by domestic or foreign providers require the appointment of a domestic shipping agent?		
	Domestic providers	Foreign providers
International shipping	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes
Cabotage	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes
Internal waterways	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes
If yes, briefly describe the conditions the agent must fulfill.		

21. Restrictions on the transportation of non-commercial (eg government, defence) cargoes. Tick whichever applies.	
No private shipping service supplier can carry non-commercial cargoes?	<input type="checkbox"/> Yes <input type="checkbox"/> No
Only national flagged suppliers can carry non-commercial cargoes?	<input type="checkbox"/> Yes <input type="checkbox"/> No
Other restrictions on commercial shipping companies carrying non-commercial cargoes? Please describe	
No restrictions on commercial shipping companies carrying non-commercial cargoes?	<input type="checkbox"/> Yes <input type="checkbox"/> No

22. Does the government subsidise domestic shipping companies?
<input type="checkbox"/> No <input type="checkbox"/> Yes If yes, please indicate the shipping company.

23. Has the government covered operational losses of shipping companies in the past ten years?
<input type="checkbox"/> No <input type="checkbox"/> Yes If yes, please indicate the amount in each of these past ten years.

If you have any queries about this questionnaire, please contact:

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ERIA TRADE IN SERVICES SECTORAL QUESTIONNAIRE – TELECOMMUNICATIONS - FINAL

COVERAGE (CPC Codes)

2.C. Telecommunications Services

a.	Voice telephone services	7521
b.	Packet-switched data transmission services	7523**
c.	Circuit-switched data transmission services	7523**
d.	Telex services	7523**
e.	Telegraph services	7522
f.	Facsimile services	7521**+7529**
g.	Private leased circuit services	7522**+7523**
h.	Electronic mail	7523**
i.	Voice mail	7523**
j.	On-line information and data base retrieval	7523**
k.	Electronic data interchange (EDI)	7523**
l.	Enhanced/value-added facsimile services, incl. store and forward, store and retrieve	7523**
m.	Code and protocol conversion	n.a.
n.	On-line information and/or data processing (incl. transaction processing)	843**
o.	Other	

Notes: ** The service specified constitutes only a part of the total range of activities covered by the CPC item number.

INTRODUCTION

The questionnaire is divided into two parts.

- The policy section covers the conditions of *competition* in the sector, notably policy restrictions on entry; restrictions on *ownership*, private and foreign; and *regulation*, including measures to ensure access to the network, and measures to achieve social objectives such as universal access.
- The market structure section covers information on the number of firms, their market shares and actual ownership patterns.

Note (1): Please give information for the current year only.

Note (2): Whenever a question is not applicable, (eg because the particular activity or institution is not allowed), please indicate using 'NA', rather than leaving the cell blank.

Note (3): Where reporting monetary values, please note currency.

Note (4): If insufficient space is provided, please attach additional information on separate sheets.

SUGGESTED INFORMATION SOURCES

Government department in charge of regulating telecommunications.

Independent national or regional regulatory body overseeing telecommunications (if different from the above institution)

A domestically-owned and/or foreign-invested telecommunications company (if necessary)

Chapter2: Appendix3- Questionnaire form, Telecommunications

I. Policy Section

A. Commercial presence (mode 3) - restrictions on entry

a. Own-facilities basis

1. Are there restrictions on new <i>facilities-based</i> ¹ suppliers of telecommunication services in any of the sub-sectors listed below (other than associated with scarcity of spectrum – see Q. 26)?				
Sub-sectors	Entry by any firm?	Total number of firms allowed?	Entry by any foreign firm?	Total number of firms allowed?
Local (fixed) voice telephone services	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Domestic long distance (fixed) voice telephone services	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
International (fixed) voice telephone services	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
- wire/cable	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
- satellite	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Mobile voice telephone				
- analog, digital	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
- satellite	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Data communications				
- fixed	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
- mobile	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Leased lines ²	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Internet access services				
- wire/cable	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
- fixed wireless	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Others (eg VoIP, please specify)				
-	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
-	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
-	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	

2. If <i>facilities-based</i> entry is restricted, what are the reasons provided by the government?.	
To ensure/increase government revenue from state-owned service supplier(s)	<input type="checkbox"/> Yes <input type="checkbox"/> No
To increase government revenue from privatization of state-owned suppliers	<input type="checkbox"/> Yes <input type="checkbox"/> No
Exclusive rights believed necessary to attract (strategic) investment	<input type="checkbox"/> Yes <input type="checkbox"/> No
To give state- or locally- owned service suppliers time to prepare for competition	<input type="checkbox"/> Yes <input type="checkbox"/> No
To ensure/increase government revenue from license fees	<input type="checkbox"/> Yes <input type="checkbox"/> No
Exclusive rights believed necessary to ensure the provision of universal service	<input type="checkbox"/> Yes <input type="checkbox"/> No
Exclusive rights believed necessary to ensure national security	<input type="checkbox"/> Yes <input type="checkbox"/> No
No perceived economic need for new service suppliers	<input type="checkbox"/> Yes <input type="checkbox"/> No
Other (please state)	

¹ This refers to suppliers who own most or all of the transmission capacity used.

² Leased line services are defined as the ability of telecom service suppliers to sell or lease circuits for any type of bulk network capacity (cable, satellite, wireless) to third parties. Restrictions on the ability to resell leased line capacity are covered in question 5.

Chapter2: Appendix3- Questionnaire form, Telecommunications

3. Are there any restrictions on *facilities-based* companies offering services in certain market segments if they are operating in another market segment (or others) (e.g., local, long distance, international, mobile)?

☐ No ☐ Yes If yes, please explain the nature of and reason for these restrictions:

4. Are foreign *facilities-based* telecom service suppliers required to establish under certain legal forms that are not required for domestic operators? If yes, please indicate:

☐ corporation ☐ unincorporated branch ☐ joint venture ☐ partnership ☐ trust ☐ association
☐ sole proprietorship

b. Resale basis

5. Are there restrictions on new *resale-based*³ suppliers of telecommunication services in any of the sub-sectors listed below?

Sub-sectors	Entry by any firm?	Total number of firms allowed?	Entry by any foreign firm?	Total number of firms allowed?
Local (fixed) voice telephone services	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Domestic long distance (fixed) voice telephone services	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
International (fixed) voice telephone services	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
- wire/cable	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
- satellite	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Mobile voice telephone				
- analog, digital	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
- satellite	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Data communications				
- fixed	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
- mobile	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Leased lines	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Internet access services				
- wire/cable	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
- fixed wireless	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Others (eg VoIP, please specify)				
-	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
-	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
-	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	

6. If *resale-based* entry is restricted, what are the reasons provided by the government?.

To encourage facilities-based competition	<input type="checkbox"/> Yes <input type="checkbox"/> No
To ensure/increase government revenue from state-owned service supplier(s)	<input type="checkbox"/> Yes <input type="checkbox"/> No
To increase government revenue from privatization of state-owned suppliers	<input type="checkbox"/> Yes <input type="checkbox"/> No
Exclusive rights believed necessary to attract (strategic) investment	<input type="checkbox"/> Yes <input type="checkbox"/> No

³ This refers to firms that lease capacity from facilities-based operators and use the leased capacity to provide services to third parties. Resellers may own switches and routers, but they do not own transmission facilities other than terminal equipment.

Chapter2: Appendix3- Questionnaire form, Telecommunications

To give state- or locally- owned service suppliers time to prepare for competition	<input type="checkbox"/> Yes <input type="checkbox"/> No
To ensure/increase government revenue from license fees	<input type="checkbox"/> Yes <input type="checkbox"/> No
Exclusive rights believed necessary to ensure the provision of universal service	<input type="checkbox"/> Yes <input type="checkbox"/> No
Exclusive rights believed necessary to ensure national security	<input type="checkbox"/> Yes <input type="checkbox"/> No
No perceived economic need for new service suppliers	<input type="checkbox"/> Yes <input type="checkbox"/> No
Other (please state)	

7. Are there any restrictions on *resale-based* companies offering services in certain market segments if they are operating in another market segment (or others) (e.g., local, long distance, international, mobile)?

☐ No ☐ Yes If yes, please explain the nature of and reason for these restrictions:

8. Are foreign *resale-based* telecom service suppliers required to establish under certain legal forms that are not required for domestic operators? If yes, please indicate:

☐ corporation ☐ unincorporated branch ☐ joint venture ☐ partnership ☐ trust ☐ association
☐ sole proprietorship

c. .Leased lines and private networks

9. Are companies permitted to operate private networks of *leased lines* between their various premises?

☐ No ☐ Yes If yes, is prior authorization required? Explain how this authorization is obtained.

10. Are companies permitted to operate private networks of "*own facilities*" between their various premises?

☐ No ☐ Yes If yes, is prior authorization required? Explain how this authorization is.

11. What types of affiliated firms may be connected to the same private network?.

Parent/holding companies, subsidiaries and branches	<input type="checkbox"/> Yes <input type="checkbox"/> No
Those companies above and affiliates in which there is minority ownership	<input type="checkbox"/> Yes <input type="checkbox"/> No
Is there a minimum percentage ownership required in order to be connected?	<input type="checkbox"/> Yes <input type="checkbox"/> No
If yes, please specify the percentage:	
Close user groups of self-selecting companies and affiliates regardless of ownership linkages	<input type="checkbox"/> Yes <input type="checkbox"/> No

12. Is interconnection of these private networks to the public switched network permitted?

At one end? ☐ Yes ☐ No

Both ends? ☐ Yes ☐ No

If yes, what conditions apply?

Chapter2: Appendix3- Questionnaire form, Telecommunications

B. Restrictions on cross-border trade (mode 1)

a. Own-facilities basis

13. Are there restrictions on the cross-border supply or consumption of telecommunication services over the networks of facilities-based service suppliers in any of the sub-sectors listed above, e.g., callback?

☐ No ☐ Yes

If yes, please describe:

14. Are there routing restrictions (e.g., do new facilities-based entrants have to use the incumbent carrier's international circuits or gateways, or are they free to choose how to route their international traffic)?

☐ No ☐ Yes

If yes, please describe:

15. Is there an expiry date for such restrictions?

☐ No ☐ Yes

If yes, please describe:

a. Resale basis

16. Are there restrictions on the cross-border supply or consumption of telecommunication services over the networks of resale-based service suppliers in any of the sub-sectors listed above, e.g., callback?

☐ No ☐ Yes

If yes, please describe:

17. Are there routing restrictions (e.g., do resellers have to use the incumbent carrier's international circuits or gateways, or are they free to choose how to route their international traffic)?

☐ No ☐ Yes

If yes, please describe:

18. Is there an expiry date for such restrictions?

☐ No ☐ Yes

If yes, please describe:

19. Reasons for restrictions on cross-border competition (whether for facilities-based or resale-based services)

To ensure/increase government revenue from state-owned service supplier(s)

☐ Yes ☐ No

To increase government revenue from privatization of state-owned suppliers

☐ Yes ☐ No

Exclusive rights believed necessary to attract (strategic) investment

☐ Yes ☐ No

To give state- or locally- owned service suppliers time to prepare for competition

☐ Yes ☐ No

To ensure/increase government revenue from license fees

☐ Yes ☐ No

Exclusive rights believed necessary to ensure the provision of universal service

☐ Yes ☐ No

Other (please state)

Chapter2: Appendix3- Questionnaire form, Telecommunications

C. Ownership

20. Is private ownership of <i>facilities-based</i> telecom service suppliers allowed?				
	Existing operators	Maximum private equity permitted (%)	New entrants	Maximum private equity permitted (%)
Local (fixed) voice telephone services	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Domestic long distance (fixed) voice telephone services	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
International (fixed) voice telephone services	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
- wire/cable	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
- satellite	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Mobile voice telephone				
- analog, digital	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
- satellite	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Data communications				
- fixed	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
- mobile	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Leased lines	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Internet access services				
- wire/cable	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
- fixed wireless	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Others (eg VoIP, please specify):				
-	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
-	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
-	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	

21. Is foreign ownership of <i>facilities-based</i> telecom service suppliers allowed?				
	Existing operators	Maximum private equity permitted (%)	New entrants	Maximum private equity permitted (%)
Local (fixed) voice telephone services	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Domestic long distance (fixed) voice telephone services	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
International (fixed) voice telephone services	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
- wire/cable	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
- satellite	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Mobile voice telephone				
- analog, digital	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
- satellite	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	

Chapter2: Appendix3- Questionnaire form, Telecommunications

Data communications				
- fixed	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
- mobile	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Leased lines	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Internet access services				
- wire/cable	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
- fixed wireless	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Others (eg VoIP, please specify):				
-	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
-	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
-	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	

22. Is private ownership of <i>resale-based</i> telecom service suppliers allowed?				
	Existing operators	Maximum private equity permitted (%)	New entrants	Maximum private equity permitted (%)
Local (fixed) voice telephone services	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Domestic long distance (fixed) voice telephone services	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
International (fixed) voice telephone services	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
- wire/cable	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
- satellite	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Mobile voice telephone				
- analog, digital	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
- satellite	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Data communications				
- fixed	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
- mobile	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Leased lines	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Internet access services				
- wire/cable	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
- fixed wireless	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Others (eg VoIP, please specify):				
-	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
-	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
-	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	

Chapter2: Appendix3- Questionnaire form, Telecommunications

23. Is foreign ownership of <i>resale-based</i> telecom service suppliers allowed?				
	Existing operators	Maximum private equity permitted (%)	New entrants	Maximum private equity permitted (%)
Local (fixed) voice telephone services	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Domestic long distance (fixed) voice telephone services	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
International (fixed) voice telephone services				
- wire/cable	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
- satellite	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Mobile voice telephone				
- analog, digital	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
- satellite	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Data communications				
- fixed	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
- mobile	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Leased lines	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Internet access services				
- wire/cable	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
- fixed wireless	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
Others (eg VoIP, please specify):				
-	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
-	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	
-	<input type="checkbox"/> No <input type="checkbox"/> Yes		<input type="checkbox"/> No <input type="checkbox"/> Yes	

D. Regulation

a. The regulator

24. Characteristics of the sector regulator	
Name of regulator	
When was the regulator established?	
Is the regulator institutionally separate from the ministry responsible for telecommunications ?	<input type="checkbox"/> No <input type="checkbox"/> Yes
If yes, when was the regulator made separate?	
Are the decisions of the regulator self-executing, or must they be approved by the ministry or government before they can take effect	<input type="checkbox"/> Self-executing <input type="checkbox"/> Need Ministry approval

b. Licensing

25. Are individual or general/class *operating licenses* required for the provision of the following services?⁴
What type of selection process is used (include bureaucratic discretion under 'beauty contest')?

Service Sub-sector	Type of Licence Required ⁵	Type of Selection Process		
Local (fixed) voice telephone services - facilities based	<input type="checkbox"/> Individual <input type="checkbox"/> General	<input type="checkbox"/> Auction <input type="checkbox"/> "Beauty Contest" <input type="checkbox"/> Combination <input type="checkbox"/> First come, first served		
Local (fixed) voice telephone services - resale based	<input type="checkbox"/> Individual <input type="checkbox"/> General	<input type="checkbox"/> Auction <input type="checkbox"/> "Beauty Contest" <input type="checkbox"/> Combination <input type="checkbox"/> First come, first served		
Domestic long distance (fixed) voice telephone services - facilities based	<input type="checkbox"/> Individual <input type="checkbox"/> General	<input type="checkbox"/> Auction <input type="checkbox"/> "Beauty Contest" <input type="checkbox"/> Combination <input type="checkbox"/> First come, first served		
Domestic long distance (fixed) voice telephone services - resale based	<input type="checkbox"/> Individual <input type="checkbox"/> General	<input type="checkbox"/> Auction <input type="checkbox"/> "Beauty Contest" <input type="checkbox"/> Combination <input type="checkbox"/> First come, first served		
International (fixed) voice telephone services - wire/cable - facilities based	<input type="checkbox"/> Individual <input type="checkbox"/> General	<input type="checkbox"/> Auction <input type="checkbox"/> "Beauty Contest" <input type="checkbox"/> Combination <input type="checkbox"/> First come, first served		
International (fixed) voice telephone services - wire/cable - resale based	<input type="checkbox"/> Individual <input type="checkbox"/> General	<input type="checkbox"/> Auction <input type="checkbox"/> "Beauty Contest" <input type="checkbox"/> Combination <input type="checkbox"/> First come, first served		
International (fixed) voice telephone services - satellite - facilities based	<input type="checkbox"/> Individual <input type="checkbox"/> General	<input type="checkbox"/> Auction <input type="checkbox"/> "Beauty Contest" <input type="checkbox"/> Combination <input type="checkbox"/> First come, first served		
International (fixed) voice telephone services - satellite - resale based	<input type="checkbox"/> Individual <input type="checkbox"/> General	<input type="checkbox"/> Auction <input type="checkbox"/> "Beauty Contest" <input type="checkbox"/> Combination <input type="checkbox"/> First come, first served		
Mobile voice telephone – analog/digital - facilities based	<input type="checkbox"/> Individual <input type="checkbox"/> General	<input type="checkbox"/> Auction <input type="checkbox"/> "Beauty Contest" <input type="checkbox"/> Combination <input type="checkbox"/> First come, first served		

⁴ Operating licences are for purposes of supplying a service. They are distinct from radiocommunications/spectrum licences for the use of radio frequencies.

⁵ Individual (or operator-specific) licenses are generally customized and detailed (and may be specific to a particular technology), are frequently granted through some sort of competitive selection process, and are typically used when a regulator has an interest in ensuring a service is provided in a particular manner (eg where the operator is deemed to have market power). General authorisations (or class licences) establish general conditions of operation, typically including consumer protection, and are generally issued without a competitive selection process to all qualified entities.

Chapter2: Appendix3- Questionnaire form, Telecommunications

Mobile voice telephone – analog/digital - resale based	<input type="checkbox"/> Individual <input type="checkbox"/> General	<input type="checkbox"/> Auction <input type="checkbox"/> "Beauty Contest" <input type="checkbox"/> Combination <input type="checkbox"/> First come, first served		
Mobile voice telephone - satellite - facilities based	<input type="checkbox"/> Individual <input type="checkbox"/> General	<input type="checkbox"/> Auction <input type="checkbox"/> "Beauty Contest" <input type="checkbox"/> Combination <input type="checkbox"/> First come, first served		
Mobile voice telephone - satellite -resale based	<input type="checkbox"/> Individual <input type="checkbox"/> General	<input type="checkbox"/> Auction <input type="checkbox"/> "Beauty Contest" <input type="checkbox"/> Combination <input type="checkbox"/> First come, first served		
Data communications - fixed - facilities based	<input type="checkbox"/> Individual <input type="checkbox"/> General	<input type="checkbox"/> Auction <input type="checkbox"/> "Beauty Contest" <input type="checkbox"/> Combination <input type="checkbox"/> First come, first served		
Data communications - fixed - resale based	<input type="checkbox"/> Individual <input type="checkbox"/> General	<input type="checkbox"/> Auction <input type="checkbox"/> "Beauty Contest" <input type="checkbox"/> Combination <input type="checkbox"/> First come, first served		
Data communications - mobile - facilities based	<input type="checkbox"/> Individual <input type="checkbox"/> General	<input type="checkbox"/> Auction <input type="checkbox"/> "Beauty Contest" <input type="checkbox"/> Combination <input type="checkbox"/> First come, first served		
Data communications - mobile - resale based	<input type="checkbox"/> Individual <input type="checkbox"/> General	<input type="checkbox"/> Auction <input type="checkbox"/> "Beauty Contest" <input type="checkbox"/> Combination <input type="checkbox"/> First come, first served		
Leased lines - facilities based	<input type="checkbox"/> Individual <input type="checkbox"/> General	<input type="checkbox"/> Auction <input type="checkbox"/> "Beauty Contest" <input type="checkbox"/> Combination <input type="checkbox"/> First come, first served		
Leased lines -resale based	<input type="checkbox"/> Individual <input type="checkbox"/> General	<input type="checkbox"/> Auction <input type="checkbox"/> "Beauty Contest" <input type="checkbox"/> Combination <input type="checkbox"/> First come, first served		
Internet access services - - wire/cable - facilities based	<input type="checkbox"/> Individual <input type="checkbox"/> General	<input type="checkbox"/> Auction <input type="checkbox"/> "Beauty Contest" <input type="checkbox"/> Combination <input type="checkbox"/> First come, first served		
Internet access services - - wire/cable - resale based	<input type="checkbox"/> Individual <input type="checkbox"/> General	<input type="checkbox"/> Auction <input type="checkbox"/> "Beauty Contest" <input type="checkbox"/> Combination <input type="checkbox"/> First come, first served		

Chapter2: Appendix3- Questionnaire form, Telecommunications

Internet access services - - fixed wireless - facilities based	<input type="checkbox"/> Individual <input type="checkbox"/> General	<input type="checkbox"/> Auction <input type="checkbox"/> "Beauty Contest" <input type="checkbox"/> Combination <input type="checkbox"/> First come, first served		
Internet access services - - fixed wireless - resale based	<input type="checkbox"/> Individual <input type="checkbox"/> General	<input type="checkbox"/> Auction <input type="checkbox"/> "Beauty Contest" <input type="checkbox"/> Combination <input type="checkbox"/> First come, first served		
Others (eg VoIP, please specify)-	<input type="checkbox"/> Individual <input type="checkbox"/> General	<input type="checkbox"/> Auction <input type="checkbox"/> "Beauty Contest" <input type="checkbox"/> Combination <input type="checkbox"/> First come, first served		
-	<input type="checkbox"/> Individual <input type="checkbox"/> General	<input type="checkbox"/> Auction <input type="checkbox"/> "Beauty Contest" <input type="checkbox"/> Combination <input type="checkbox"/> First come, first served		
	<input type="checkbox"/> Individual <input type="checkbox"/> General	<input type="checkbox"/> Auction <input type="checkbox"/> "Beauty Contest" <input type="checkbox"/> Combination <input type="checkbox"/> First come, first served		

26. When *spectrum licenses* are required for the provision of the following services, what processes are required (include bureaucratic discretion under 'beauty contest')?⁶ The service providers in this context are all facilities-based, in that they all must hold a spectrum licence.

Service Sub-sector	Type of Licence Required	Type of Selection Process		
Local (fixed) voice telephone services	<input type="checkbox"/> Individual <input type="checkbox"/> General	<input type="checkbox"/> Auction <input type="checkbox"/> "Beauty Contest" <input type="checkbox"/> Combination <input type="checkbox"/> First come, first served		
Long Distance (fixed) voice telephone services	<input type="checkbox"/> Individual <input type="checkbox"/> General	<input type="checkbox"/> Auction <input type="checkbox"/> "Beauty Contest" <input type="checkbox"/> Combination <input type="checkbox"/> First come, first served		
International (fixed) voice telephone services - satellite	<input type="checkbox"/> Individual <input type="checkbox"/> General	<input type="checkbox"/> Auction <input type="checkbox"/> "Beauty Contest" <input type="checkbox"/> Combination <input type="checkbox"/> First come, first served		
Mobile voice telephone - analog/digital	<input type="checkbox"/> Individual <input type="checkbox"/> General	<input type="checkbox"/> Auction <input type="checkbox"/> "Beauty Contest" <input type="checkbox"/> Combination <input type="checkbox"/> First come, first served		
Mobile voice telephone - satellite	<input type="checkbox"/> Individual <input type="checkbox"/> General	<input type="checkbox"/> Auction <input type="checkbox"/> "Beauty Contest" <input type="checkbox"/> Combination <input type="checkbox"/> First come, first served		
Data communications - fixed	<input type="checkbox"/> Individual <input type="checkbox"/> General	<input type="checkbox"/> Auction <input type="checkbox"/> "Beauty Contest" <input type="checkbox"/> Combination <input type="checkbox"/> First come, first served		

⁶ Operating licences are for purposes of supplying a service. They are distinct from radiocommunications/ spectrum licences for the use of radio frequencies.

Chapter2: Appendix3- Questionnaire form, Telecommunications

Data communications - mobile	<input type="checkbox"/> Individual <input type="checkbox"/> General	<input type="checkbox"/> Auction <input type="checkbox"/> "Beauty Contest" <input type="checkbox"/> Combination <input type="checkbox"/> First come, first served		
Internet access services - - fixed wireless	<input type="checkbox"/> Individual <input type="checkbox"/> General	<input type="checkbox"/> Auction <input type="checkbox"/> "Beauty Contest" <input type="checkbox"/> Combination <input type="checkbox"/> First come, first served		
Others (eg VoIP, please specify)	<input type="checkbox"/> Individual <input type="checkbox"/> General	<input type="checkbox"/> Auction <input type="checkbox"/> "Beauty Contest" <input type="checkbox"/> Combination <input type="checkbox"/> First come, first served		
	<input type="checkbox"/> Individual <input type="checkbox"/> General	<input type="checkbox"/> Auction <input type="checkbox"/> "Beauty Contest" <input type="checkbox"/> Combination <input type="checkbox"/> First come, first served		
	<input type="checkbox"/> Individual <input type="checkbox"/> General	<input type="checkbox"/> Auction <input type="checkbox"/> "Beauty Contest" <input type="checkbox"/> Combination <input type="checkbox"/> First come, first served		

27. Do any licences grant exclusive rights?

☐ No ☐ Yes

If yes, please indicate the nature of those exclusive rights, the relevant market segments and when the exclusive rights will expire.

28. Are separate licenses required to establish branches in each state/province?

☐ No ☐ Yes

29. Specify the main licensing conditions new entrants must fulfill.

Payment of license fee?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Presentation of detailed business plan?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Network coverage / satellite footprint requirements	<input type="checkbox"/> No <input type="checkbox"/> Yes
Minimum capital?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Safeguards against anti-competitive behaviour?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Compatible home country regulation?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Other (please state):	

30. Are foreign-owned telecommunication service suppliers subject to different licensing conditions from domestic suppliers?

☐ No ☐ Yes

If yes, please specify what additional requirements have to be met by foreign suppliers

31. Once the licenses have been allocated, are there restrictions on firms' ability to sell, dispose of, or otherwise transfer these licenses?

☐ No ☐ Yes If yes, please explain the policy and methods allowed:

Does spectrum trading occur?

☐ No ☐ Yes

c. Regulation of network interconnection

32. How are interconnection agreements among service providers determined?

	Between fixed line service providers	Between mobile and fixed line carriers	Between mobile carriers	Between internet service providers
Private negotiation between parties?	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes
Private negotiation, but general terms set by regulatory agency?	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes
Detailed terms set by regulatory agency?	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes
Other (please specify):				

33. Which of the following aspects of interconnection are set by the regulatory agency?

	Between fixed line service providers	Between mobile and fixed line carriers	Between mobile carriers	Between internet service providers
Technical standards?	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes
Procedures for interconnection?	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes
Time frames for interconnection?	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes
Points of interconnection?	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes
Price of interconnection?	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes
Other (please specify):				

34. Which of the following interconnection pricing rules apply in your country?

	Between fixed line service providers	Between mobile and fixed line carriers	Between mobile carriers
Reciprocal pricing ⁷	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes
Unbundling ⁸	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes
Imputation ⁹	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes
Other (please specify):			

⁷ Reciprocal pricing requires that all networks charge the same amount to terminate calls coming from other networks.

⁸ Unbundling requires the dominant network operator to sell network components independently of each other, so that rival networks are not forced to buy services they do not need.

⁹ Imputation rules are designed to eliminate any markup on services components sold to competing firms over and above the implicit charges for internal use — and should tend to equalize prices charged by direct competitors.

35. Other aspects of interconnection	
Are actual interconnection agreements required to be made public?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Are reference agreements publicly available?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Are mobile phone carriers allowed to charge for incoming mobile calls?	<input type="checkbox"/> No <input type="checkbox"/> Yes

d. Regulation of end-user tariffs

36. How are end used tariffs determined in your country?		
	For fixed line calls	For mobile calls
By market forces (ie not regulated)	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes
Average price caps for groups of services established by the regulator (eg CPI-X caps)	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes
Price caps for individual services established by the regulator (eg CPI-X caps)	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes
Rate of return regulation	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes
Other cost-based regulation	<input type="checkbox"/> No <input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Yes
Other (please specify):		

37. Tariff rebalancing ¹⁰	
Are fixed line services providers allowed to charge a subscriber access charge (eg per month) as well as a charge per call?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Have tariffs been rebalanced?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Are there plans to rebalance tariffs?	<input type="checkbox"/> No <input type="checkbox"/> Yes
If yes, when is the plan scheduled to be completed	

e. Universal Service

38. How does the government define universal service (or universal access)?

39. What are the policy instruments used to pursue the universal service objective?	
Monopoly?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Roll-out obligations in services licences?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Subsidies to operator(s); e.g., from universal service funds or state budgets	<input type="checkbox"/> No <input type="checkbox"/> Yes
Vouchers or other forms of subsidy to target consumers?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Other (please state):	

¹⁰ Tariff rebalancing may be required when the dominant fixed line carrier provides both local and long distance/international services. Rebalancing is sometimes defined as the elimination of cross subsidies from long distance/international services to local call services. A broader definition (eg as used by ITU) is the elimination of the subscriber access deficit, ie eliminating the undercharging for subscriber access (as distinct from use), for example by instituting a separate subscriber access charge.

Chapter2: Appendix3- Questionnaire form, Telecommunications

40. On which service suppliers are universal service obligations imposed??	
Incumbent operator?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Private operators offering local services?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Private operators offering long distance and international services?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Other (please state):	

II. Market Structure

41. Please list the characteristics of all facilities-based operators providing the following services.			
Name of firm	Year of service commencement	Market share	Owners of capital and their respective shares (domestic/foreign/government)
Domestic fixed line			
International fixed line (combine with above only if necessary)			
Mobile voice telephone services (analog/digital)			

42. Other	
How many providers are offering telecommunications services through networks other than the public switched network?	
VoIP	
Through cable TV network	
By satellite	
Other (eg through electricity networks – please state) _____	
How many internet service providers are there?	

If you have any queries about this questionnaire, please contact:

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ERIA TRADE IN SERVICES SECTORAL QUESTIONNAIRE – ASEAN SINGLE WINDOW

COVERAGE

This questionnaire covers regulations and procedures that have been identified in business surveys as providing the most prevalent and/or significant barriers to the movement of goods across borders within the ASEAN region. The research findings were summarised in the chapter on Trade Facilitation in ERIA Research Project Report 2008 No. 1 on Deepening East Asian Economic Integration.

INTRODUCTION

The questionnaire is divided into two parts.

- The national policy section covers progress toward achieving a National Single Window for goods clearance, the introduction of electronic information exchange and management, and the development of transparency in trade regulation.
- The regional cooperation section covers national progress towards participating in an ASEAN Single Window, towards streamlining and harmonising Customs marking requirements, and towards granting mutual recognition of conformance assessments of whether goods meet each country's technical requirements.

Note (1): Please give information for the current year only.

Note (2): Whenever a question is not applicable, (eg because the particular activity or institution is not allowed), please indicate using 'NA', rather than leaving the cell blank. Please also explain why the question is not applicable.

Note (3): Where reporting monetary values, please note currency.

Note (4): If insufficient space is provided, please attach additional information on separate sheets.

SUGGESTED INFORMATION SOURCES

Government department in charge of Customs

Other agencies involved in the clearance of goods at borders, ie banks, insurance companies, port authorities, other agencies involved in issuing permits, transport companies, importers

A logistics company (if necessary)

Chapter2: Appendix4- Questionnaire form, ASEAN Single Window

I. National Policy

A. National Single Window

1. Is there a single point of entry for the submission of all data and information required to move goods across borders?	
Pilot scheme (eg only at some ports)?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Full implementation at all points of entry?	<input type="checkbox"/> No <input type="checkbox"/> Yes

2. How must the data be submitted?	
Paper?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Electronically?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Mix of both?	<input type="checkbox"/> No <input type="checkbox"/> Yes

3. How is the data processed?	
Entered into a single database for use by all relevant agencies?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Entered into two separate databases (or passed on twice) for different purposes?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Entered into three separate databases (or passed on three times) for different purposes?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Entered into four separate databases (or passed on four times) for different purposes?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Entered into five or more separate databases (or passed on five or more times) for different purposes?	<input type="checkbox"/> No <input type="checkbox"/> Yes

4. Clearance and release	
Is there a time limit for approval of declarations?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Is actual performance measured against target?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Is there a fast-lane procedure for regular importers with a good track record?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Can duty payment be made by electronic funds transfer?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Is there automatic release of goods once payment is received?	<input type="checkbox"/> No <input type="checkbox"/> Yes

5. Risk assessment			
	No	Sometimes	Yes
Are there clearly identified risk assessment criteria for cargo inspection?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Is pre-arrival information used in risk assessment?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Is selection for examination done electronically, based on risk criteria?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Is X-ray equipment used in examination	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Is manual inspection subject to time limits?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

B. Transparency and due process

6. Trade regulation	
Is trade regulation available online?	<input type="checkbox"/> No <input type="checkbox"/> Yes
How often is the website updated – please state (eg monthly, annually)	
Is there provision for online feedback from importers etc?	<input type="checkbox"/> No <input type="checkbox"/> Yes

Chapter2: Appendix4- Questionnaire form, ASEAN Single Window

Is there a telephone hotline for queries about procedures?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Is there a formal system of consultation between Customs and industry participants (importers, freight forwarders, transport operators)?	<input type="checkbox"/> No <input type="checkbox"/> Yes
If yes, please give details (eg how often it is convened, who participates)	
Is there a system of appeals in Customs matters?	<input type="checkbox"/> No <input type="checkbox"/> Yes
If yes, please give details (eg name of organisation, whether it is independent of Customs Department:	

7. Performance	
Are clearance times measured according to the World Customs Organisation's time-release methodology?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Is the data made public?	<input type="checkbox"/> No <input type="checkbox"/> Yes

II. Regional Cooperation

8. Is your country participating in the ASEAN Single Window?	
Pilot scheme (eg only at some ports, or for limited time)?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Full implementation at all points of entry?	<input type="checkbox"/> No <input type="checkbox"/> Yes

9. Is your country working towards streamlining and harmonising Customs marking requirements ¹ within ASEAN?	
Developing preferred approach at national level?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Participating in regional discussions?	<input type="checkbox"/> No <input type="checkbox"/> Yes

10. Is your country working towards mutual recognition of conformance assessments within ASEAN?	
Developing preferred approach at national level?	<input type="checkbox"/> No <input type="checkbox"/> Yes
Participating in regional discussions?	<input type="checkbox"/> No <input type="checkbox"/> Yes

If you have any queries about this questionnaire, please contact:

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¹ The Customs marking requirement is a technical standard that defines the information to be printed on the package such as country of origin, weight, special symbols for dangerous substances and the like.

Trade Facilitation toward the ASEAN Economic Community

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Establishment of the ASEAN Economic Community (AEC) hinges largely on successful and on-time implementation of the AEC Blueprint. A monitoring system is a vital component of effective implementation. This paper contributes to the monitoring debate by (1) developing a composite indicator of trade costs for each individual ASEAN member country, which indicates success in trade facilitation and can be used to assess proximity to regional best practice, and (2) comparing the composite indicator with the AEC Scorecard approach endorsed by ASEAN member countries.

The Index of Trade Costs is based on the gap between cif and fob values of ASEAN exports to third countries using import data from the USA, Australia, Brazil and Chile for 1990-2008. We conduct econometric analysis to better understand why trade costs vary across countries and to compare the ASEAN members' record to the global average. Trade costs vary between ASEAN members, but the results indicated substantial reduction, converging on the lowest-cost trader (Singapore) and coinciding with increased attention to trade facilitation in ASEAN during the 1990s.

The Index of Trade Costs and the Scorecard approach are complementary. The Index of Trade Costs is a simple scalar measure of trade costs, which indicates success in trade facilitation and can be used to assess proximity to regional or global best practice. The Scorecard approach indicates whether governments have implemented specific measures, such as mutual recognition agreements, or ratified ASEAN decisions that are critical to establishing the AEC.

1. Introduction

Establishment of the ASEAN Economic Community (AEC) hinges largely on successful and on-time implementation of the AEC Blueprint. A monitoring system is a vital component of effective implementation. This paper contributes to the monitoring debate in two ways. First, we develop a composite indicator of trade costs for each individual ASEAN member country. Second, we compare and contrast the composite indicator with the AEC Scorecard approach to monitoring.

The indicator of trade costs in Sections 2-4 is based on the gap between cif and fob values of ASEAN exports to third countries. The cif/fob gap is a commonly used aggregate measure of trade costs, i.e. the difference between the costs of a domestic and an international transaction apart from tariffs and behind-the-border costs. In an earlier paper (*ERIA Discussion Paper Series ERIA-DP-2009-12*, April 2009), we set out the case for using such a measure of trade costs and reported results using Australian import data. Although there are many definitions of trade costs and of trade facilitation, the cif/fob gap is suitable as an operational definition, using universally acceptable concepts and approximating the cost of international as opposed to domestic trade. It includes transport and logistics costs which may be driven by technical improvements as well as by improved policies and procedures. The cif/fob measure should be treated as a benchmark rather than a perfect way to capture the impact of trade facilitation commitments.

We conducted econometric analysis of the cif/fob measure to better understand why trade costs vary across countries and to compare the ASEAN members' record to the global average during the period 1990-2007. The results indicated variation in trade costs between ASEAN members, but also substantial reduction of trade costs, converging on the lowest cost trader (Singapore) and coinciding with increased attention to trade facilitation in ASEAN during the 1990s. The present paper aims to establish whether any biases arose from using Australian data, and to refine the measure further.

The next section reports cif/fob trade cost measures for ASEAN countries based on import data from the USA, Australia, Brazil and Chile. Section 3 conducts econometric analysis of the determinants of trade costs and Section 4 reports an Index of Trade Costs.

Section 5 compares and contrasts the Index approach to the AEC Scorecard approach. Section 6 draws some conclusions.

2. Trade Costs in ASEAN Member Countries

This section uses cif/fob data for 1990-2008 from four major importing countries: USA, Australia, Brazil and Chile to examine ASEAN countries' trade costs. These countries' customs agencies collect detailed information on their imported goods at the HS6 digit level of aggregation and are among the few countries which report fob and cif values as well as mode of transport (sea, air, road, river, parcel post, etc.).¹ The usable dataset contains more than 8 million observations from the four importing countries for 242 exporting countries, including the 10 ASEAN member economies.

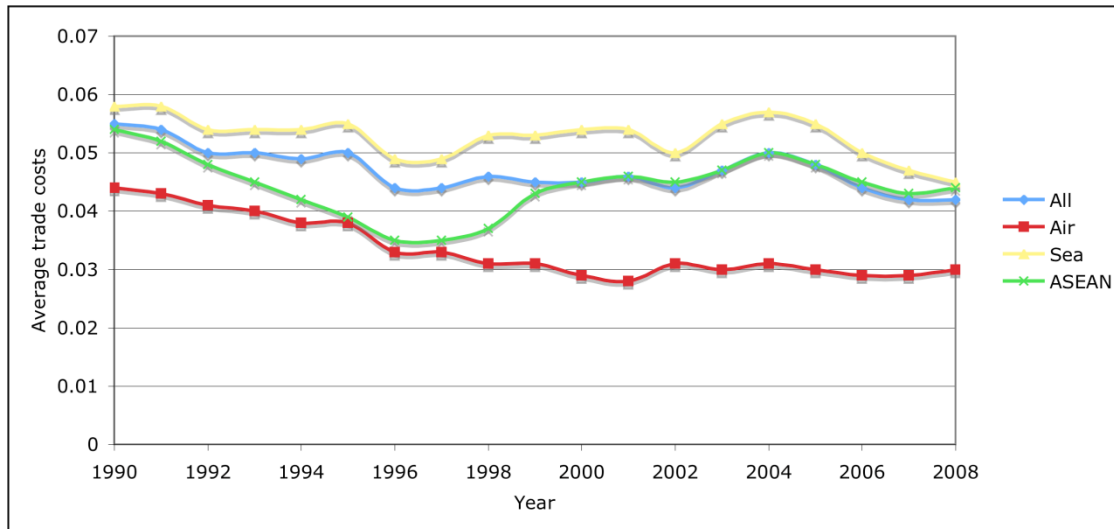
Table 1 reports average import-weighted ad valorem trade costs (trade costs as a proportion of import value) for all four importers. On average, trade costs for all importers and over all exporters fell from 5.5% ad valorem in 1990 to 4.2% in 2008, a 24% decline. Ad valorem trade costs for imports arriving by air are lower than by sea reflecting the fact that higher value goods are generally shipped by air freight. Trade costs for air-freighted imports fell slightly faster at 25% as compared to imports arriving by sea at 22% over the same period. For ASEAN members, trade costs declined over the same period, but at a slightly lower rate at 19%. This pattern of falling trade costs over time can be clearly seen in Figure 1.

¹ Because of the need to distinguish between modes of transport and to adjust for the commodity composition of trade at a disaggregated level, use of the cif/fob gap is time- and data-intensive. More constraining, few countries report the fob and cif values of trade data in sufficient detail to be useful (e.g. to allow for commodity composition effects). The US data are the most detailed, but may be contaminated by some imports arriving by land, which is difficult to monitor; e.g. imports from ASEAN may be shipped through Vancouver before entering the USA overland. We are grateful to ALADI for assistance obtaining data for Brazil and Chile. The Chilean results revealed problems with a smaller trading nation's data having commodity groups with few observations producing an excessively volatile Index.

Table 1: Average trade costs. All importers.

Year	All	Air	Sea	ASEAN	Year	All	Air	Sea	ASEAN
1990	0.055	0.044	0.058	0.054	2000	0.045	0.029	0.054	0.045
1991	0.054	0.043	0.058	0.052	2001	0.046	0.028	0.054	0.046
1992	0.050	0.041	0.054	0.048	2002	0.044	0.031	0.050	0.045
1993	0.050	0.040	0.054	0.045	2003	0.047	0.030	0.055	0.047
1994	0.049	0.038	0.054	0.042	2004	0.050	0.031	0.057	0.050
1995	0.050	0.038	0.055	0.039	2005	0.048	0.030	0.055	0.048
1996	0.044	0.033	0.049	0.035	2006	0.044	0.029	0.050	0.045
1997	0.044	0.033	0.049	0.035	2007	0.042	0.029	0.047	0.043
1998	0.046	0.031	0.053	0.037	2008	0.042	0.030	0.045	0.044
1999	0.045	0.031	0.053	0.043					

Note: import weighted ad valorem trade costs; ad valorem trade costs = $\left(\frac{\sum cif}{\sum fob} - 1 \right)$

Figure 1: Average Trade costs, all importers, 1990-2008.

Since we have four importing countries, it is instructive to examine how trade costs vary by importing country. Sourdin and Pomfret (2009) using only Australian import data found average weighted trade costs ranging from 8% in 1990 to 5% in 2007. Table A1 in the Appendix reports average trade costs by importing country. Imports into the USA exhibit the lowest ad valorem trade costs followed by Australia, Brazil and Chile, with Australia and Brazil experiencing the largest fall since 1990 and little change over the period for Chilean imports. Since the USA is the largest of the four markets, the higher volume of trade to the USA contributes to lower trade costs when the data are aggregated.

The variation in trade costs across importing country points to the importance of both the exporting and importing country in the determination of trade costs.

Turning to ASEAN member countries, Table 2 highlights the variation in ad valorem trade costs among the individual ASEAN countries' exports to Australia, USA, Chile and Brazil from 1990-2008. Weighted average ad valorem trade costs for individual Asian trading partners in 1990-2008 are reported in Appendix Table A2. The final column in Table 2 presents the ASEAN average. While there is a large variation in trade costs in 1990, by 2008 the ASEAN economies' trade costs appear to be converging. Graphically, Table 2 results are presented in Figures 2 and 3 along with the global (i.e. for all exporters) averages. For the original five ASEAN members there is a substantial decline in trade costs during the 1990s and convergence towards the lowest cost country, Singapore, although in the 2000s there is no clear trend. For the other five ASEAN member countries it is harder to identify a trend due to the higher volatility – especially for Laos and Cambodia – reflecting the small number of trade items.

Table 2: Average import weighted trade costs ASEAN countries. 1990-2008.

Year	BRN	IDN	KHM	LAO	MMR	MYS	PHL	SGP	THA	VNM	ASEAN
1990	0.072	0.102	0.176	0.104	0.049	0.05	0.074	0.03	0.059	0.072	0.054
1991	0.073	0.102	0.013	0.033	0.084	0.047	0.071	0.028	0.057	0.127	0.052
1992	0.056	0.085	0.029	0.075	0.046	0.041	0.063	0.025	0.055	0.085	0.048
1993	0.056	0.083	0.096	0.065	0.042	0.038	0.059	0.023	0.054	0.076	0.045
1994	0.036	0.079	0.067	0.074	0.046	0.035	0.055	0.023	0.05	0.087	0.042
1995	0.045	0.073	0.077	0.08	0.048	0.032	0.052	0.021	0.046	0.067	0.039
1996	0.042	0.067	0.064	0.073	0.053	0.031	0.042	0.017	0.043	0.077	0.035
1997	0.04	0.066	0.066	0.057	0.057	0.031	0.036	0.018	0.039	0.073	0.035
1998	0.063	0.07	0.062	0.051	0.058	0.031	0.033	0.019	0.043	0.079	0.037
1999	0.069	0.081	0.072	0.053	0.061	0.033	0.038	0.022	0.059	0.065	0.043
2000	0.062	0.082	0.066	0.076	0.051	0.035	0.039	0.022	0.062	0.069	0.045
2001	0.072	0.08	0.057	0.066	0.043	0.036	0.04	0.023	0.059	0.084	0.046
2002	0.058	0.074	0.07	0.06	0.044	0.032	0.041	0.024	0.061	0.071	0.045
2003	0.061	0.074	0.058	0.072	0.043	0.032	0.043	0.027	0.061	0.077	0.047
2004	0.07	0.081	0.063	0.088	0.048	0.035	0.049	0.027	0.062	0.084	0.050
2005	0.047	0.079	0.061	0.033	0.054	0.032	0.05	0.028	0.059	0.08	0.048
2006	0.043	0.069	0.064	0.029	0.045	0.03	0.047	0.026	0.055	0.072	0.045
2007	0.035	0.064	0.055	0.051	0.045	0.031	0.045	0.026	0.047	0.067	0.043
2008	0.036	0.059	0.056	0.048	0.05	0.032	0.047	0.028	0.047	0.066	0.044

Figure 2: Average trade costs for exports to USA, Australia, Chile and Brazil, 1990-2008. Indonesia, Malaysia, Philippines, Singapore, and Thailand.

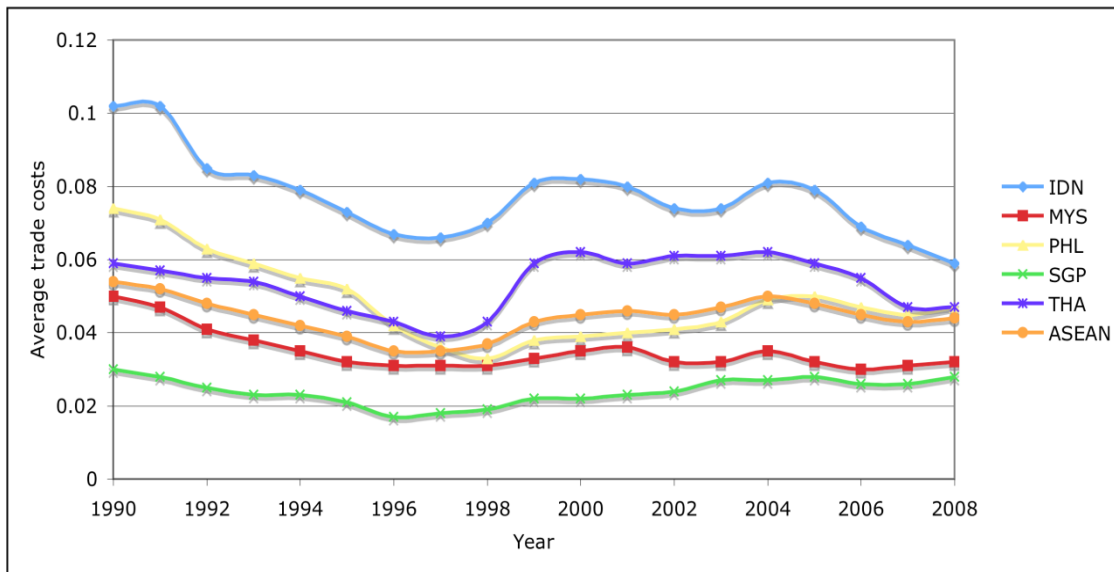
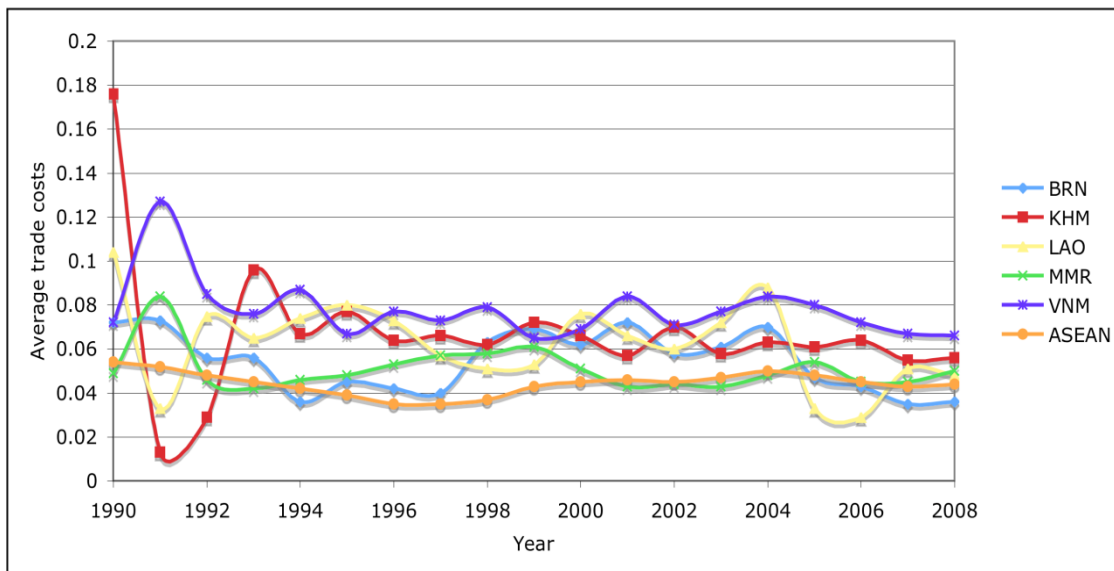


Figure 3: Average trade costs for exports to USA, Australia, Chile and Brazil, 1990-2008. Brunei, Cambodia, Lao PDR, Myanmar, Viet Nam.



3. Why Do Trade Costs Vary? Econometric Analysis of Trade Cost Determination

In this section we analyze econometrically the determinants of ad valorem trade costs. There are many factors contributing to the level of ad valorem trade costs. Our modeling strategy follows earlier studies in that we model trade costs as a function of exogenous factors such as distance or landlockedness and endogenous factors such as trade volumes and institutional variables that are directly thought to influence trade costs.² For ASEAN member countries for 2008 we estimate trade cost functions based on the following:

$$\left(\frac{cif - fob}{fob}\right)_{ij}^k = f\left(dist_{ij}, imports_{ij}, VW_{ij}^k, llock_i, institutions_i\right) \quad (1)$$

in which ad valorem trade costs $\left(\frac{cif - fob}{fob}\right)_{ij}^k$ for commodity k from country i to country j depend on the distance between the two countries $(dist_{ij})$, a dummy for landlocked exporting countries to proxy added border crossings $(llock_i)$, the value to weight ratio for commodity k from exporting country i to importing country j $(VW_{ij}^k = cif \text{ value divided by weight in kilograms})$ since for a given weight, a higher value good will have lower ad valorem trade costs, *total* bilateral imports from the exporting country to the importing country $(imports_{ij})$ to capture scale effects, and measures of either institutional quality or indicators capturing trade facilitation measures in the exporting country.

We use three measures of general institution or infrastructure quality aimed at capturing any trade-enabling or trade-cost-reducing factors present in the exporting country. The first measure is the Enabling Trade Index (ETI) from the World Economic Forum. The ETI is designed to measure the “institutions, policies, and services facilitating the free flow of goods over borders and to final destinations”.³ The index is composed of four

² For example, Korinek and Sourdin (2009), Sourdin and Pomfret (2009), Clark, Dollar and Micco (2004), Fink, Mattoo and Neagu (2002), Wilmsmeier and Hoffmann (2008), Hummels (2007), Hummels, Lygovysky and Skiba (2009), Micco and Perez (2002), Mirza and Habib (2009), Moreira, Volpe and Blyde (2008) and Wilmsmeier, Hoffmann and Sanchez (2006).

³ *The Global Enabling Trade Report* 2009, World Economic Forum. Of the importing countries, Australia ranks 14th overall, USA 16th, Chile 19th and Brazil 87th out of the 121 countries included in the survey. For the ASEAN economies, Singapore ranks 1st place overall followed by Malaysia (28), Thailand (50), Indonesia

subindexes to capture the main enablers of trade; (1) market access, (2) border administration, (3) transport and communications infrastructure, and (4) the business environment. We use the 2009 index which is the latest available and relates to the year 2008. A higher value of the index indicates higher quality trade enabling measures in place and therefore we expect a negative relationship between the ETI and ad valorem trade costs.

The second institutional variable we use is a measure of overall infrastructure quality from the World Economic Forum's *Global Competitiveness Report*. The infrastructure index is one of the components of the Global Competitiveness Index and is made up of indexes relating to the quality of port infrastructure, telephony, electricity supply, air transport infrastructure, roads and railroad infrastructure.⁴ A higher index is indicative of higher quality infrastructure and we therefore expect a negative relationship between ad valorem trade costs and the infrastructure quality index.

The third measure is the Corruptions Perceptions Index from Transparency International which indicates the degree of public sector corruption as perceived by the business community and country analysts.⁵ This index is measured on a scale from 0 – 10, with a higher number indicating less corruption.

For 2008, we rank the ASEAN countries according to the level of average ad valorem trade costs for sea and air and by each of the indexes outlined above. Tables 3 and 4 report the rankings for ASEAN-6 countries for air and sea freighted exports respectively. Spearman rank correlation tests for airfreighted goods confirm that the rankings are not independent and are statistically significant for all ranking pairs except for the CPI ranking. On the other hand, for sea-transported goods, the rankings are statistically independent only for the CPI – trade costs pair of rankings.⁶

(62), Philippines (82), Viet Nam (89) and Cambodia (91). Laos, Myanmar and Brunei were not included in the survey and therefore not included in the econometric analysis.

⁴ Of the ASEAN countries, Singapore ranks 2nd overall, Malaysia (19), Thailand (35), Brunei (39), Cambodia (82), Philippines (94), Indonesia (96) and Viet Nam (98). Laos and Myanmar were not represented.

⁵ Singapore ranks 4th, Thailand (40), Malaysia (47), Viet Nam (121), Indonesia (126), Philippines (141), Laos (151), Cambodia (166) and Myanmar (178).

⁶ Results of the tests are available upon request.

Table 3: 2008 Rankings for air freighted goods.

Country	Ad valorem Trade costs	Enabling Trade index	Overall infrastructure	Corruptions Perceptions Index	Air infrastructure
SGP	1	1	1	1	1
MYS	2	2	2	2	2
PHL	3	5	4	6	5
THA	4	3	3	3	3
IDN	5	4	5	5	4
VNM	6	6	6	4	6

Table 4: 2008 Rankings for sea freighted goods.

Country	Ad valorem trade costs	Enabling Trade index	Overall infrastructure	Corruptions Perceptions Index	Port infrastructure
SGP	1	1	1	1	1
MYS	2	2	2	2	2
VNM	3	6	8	4	8
THA	4	3	3	3	4
PHL	5	5	6	6	6
IDN	6	4	7	5	7

Table 5 presents regression results using 2008 data for ASEAN countries. Three models are estimated each of which take the different institution/infrastructure variables into consideration. For each model, three different equations are estimated; one which includes the full sample and two models where the sample is split into goods arriving by sea and goods arriving by air.⁷ The results show that distance has the expected positive sign and is statistically significant at the one percent level in all specifications, but has a larger impact on goods arriving by air than on sea-shipped imports. The value to weight ratio, which captures the degree of bulkiness of an imported product, is also statistically significant in all equations, but has a larger impact on ad valorem trade costs for goods

⁷ The reported data does not include 6-digit product groups which are not traded (zero flows) and as such the omitted trade flows may represent goods whose trade costs are prohibitively high. If this is correct, then our estimates are likely biased downwards.

arriving by sea. The size of bilateral imports is statistically negative in all models, pointing to the presence of scale effects.⁸ For a 10 percent rise in bilateral imports, estimated trade costs decrease by between 0.8 and 0.9 percent. This scale effect captures reduced transport costs from higher volumes on a particular route as well as enhanced trade facilitation efforts of important trading partners. The mode of transport, captured by a dummy variable equal to unity for sea and zero for air indicates that sea transport is less expensive than air transport, on average on a per value basis. The differences in coefficient values and in goodness of fit measures (R^2) indicate that not only the level of trade costs but also their determinants differ according to mode of transport.

In columns 1 to 3, we find that the Enabling Trade Index is negatively related to trade costs for seaborne imports but not for airborne imports. This suggests that trade-enabling measures may be better directed toward trade arriving by sea since the vast majority of trade occurs by containerized vessels, and appears to not matter for goods arriving by air. For the models where infrastructural quality is included, there are mixed results. While it matters for seaborne trade, the sign is unexpectedly positive for airborne trade. The simple correlation between *infr* and *log(adval)* is negative suggesting there may be some multicollinearity in the model. Using the Transparency International measure, *cpi*, the quality of institutions matters for seaborne trade but not for airborne, which is in contrast to Sourdin and Pomfret (2009) who found that for all exporters into Australia institutional quality mattered for airborne trade but not seaborne.

⁸ It is possible that the volume of imports is endogenous in a trade cost equation since higher trade volumes act to reduce trade and transport costs and higher trade costs reduce the volume of trade. Due to the lack of a suitable instrument we were not able to deal with this potential source of endogeneity bias. In addition, GMM estimation was performed with not appreciable differences in results.

Table 5: Baseline regressions, 2008. Dependent variable: $\text{Log}((\text{cif} - \text{fob}) / \text{fob})$

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
	Sea only	Air only	Full sample	Sea only	Air only	Full sample	Sea only	Air only	Full sample
Log(distance)	0.267***	0.445***	0.345***	0.276***	0.445***	0.350***	0.280***	0.475***	0.357***
	(0.024)	(0.055)	(0.023)	(0.024)	(0.056)	(0.023)	(0.024)	(0.056)	(0.023)
Log(imports)	-0.090***	-0.086***	-0.083***	-0.086***	-0.086***	-0.080***	-0.080***	-0.077***	-0.076***
	(0.005)	(0.007)	(0.005)	(0.005)	(0.007)	(0.005)	(0.005)	(0.007)	(0.005)
Log(val/wgt)	-0.451***	-0.269***	-0.352***	-0.451***	-0.271***	-0.353***	-0.449***	-0.269***	-0.352***
	(0.013)	(0.016)	(0.010)	(0.013)	(0.016)	(0.010)	(0.013)	(0.016)	(0.010)
ETI	-0.078***	0.015	-0.036***						
	(0.011)	(0.015)	(0.009)						
sea			-1.400***			-1.401***			-1.406***
			(0.021)			(0.020)			(0.020)
infr				-0.030***	0.026***	-0.009*			
				(0.006)	(0.009)	(0.005)			
cpi							-0.027***	0.001	-0.014***
							(0.004)	(0.005)	(0.003)
Constant	-2.301***	-3.719***	-2.205***	-2.686***	-3.766***	-2.427***	-2.863***	-4.132***	-2.575***
	(0.284)	(0.564)	(0.264)	(0.284)	(0.567)	(0.265)	(0.280)	(0.570)	(0.262)
R-squared	0.212	0.111	0.306	0.208	0.109	0.304	0.210	0.107	0.304
N	16202	11337	27539	16252	11374	27626	16302	11403	27705

Notes: * p<0.1, ** p<0.05, *** p<0.01. 2008. ASEAN exports to all importers in the sample. All models estimated with product fixed effects. Robust standard errors in parentheses.

We next estimate a model which includes the full sample and control for country and product unobserved heterogeneity, scale captured by imports and bulkiness accounted for by the value to weight ratio. Table 6 reports panel fixed effects regression for the entire panel for 1990-2008. Controlling for country-pair-product fixed effects will capture any country-pair-product related characteristic – the fact that a particular country-pair-product combination will be unique. The estimating equation includes as explanatory variables the value/weight ratio of each commodity and the total exports of each country to the importing country, as well as year fixed effects. The negative and statistically significant time dummies in Table 6 indicate the declining trade costs associated on average with exports to the USA, Australia, Chile and Brazil over the period 1990-2008. In general, the year dummy coefficients are becoming more negative over time which is evidence that ad valorem trade costs on average are decreasing over time.

Table 6: Panel Regressions, 1990-2008: Dependent variable: $\text{Log}((cif - fob)/fob)$

	sea	air	all
Log(value/weight)	-0.383***	-0.266***	-0.315***
	(0.001)	(0.001)	(0.000)
Log(imports)	-0.057***	-0.062***	-0.069***
	(0.000)	(0.000)	(0.000)
1991	0.003	0.020***	0.010***
	(0.003)	(0.003)	(0.002)
1992	-0.026***	0.016***	-0.008***
	(0.003)	(0.003)	(0.002)
1993	-0.058***	-0.009***	-0.033***
	(0.003)	(0.003)	(0.002)
1994	-0.071***	-0.003	-0.036***
	(0.003)	(0.003)	(0.002)
1995	-0.085***	0.013***	-0.034***
	(0.003)	(0.003)	(0.002)
1996	-0.147***	-0.070***	-0.110***
	(0.003)	(0.003)	(0.002)
1997	-0.185***	-0.075***	-0.127***
	(0.003)	(0.003)	(0.002)
1998	-0.222***	-0.079***	-0.146***
	(0.003)	(0.003)	(0.002)
1999	-0.240***	-0.085***	-0.157***
	(0.003)	(0.003)	(0.002)
2000	-0.222***	-0.120***	-0.165***
	(0.003)	(0.003)	(0.002)
2001	-0.228***	-0.122***	-0.168***
	(0.003)	(0.003)	(0.002)
2002	-0.294***	-0.098***	-0.189***
	(0.003)	(0.003)	(0.002)
2003	-0.297***	-0.047***	-0.165***
	(0.003)	(0.003)	(0.002)
2004	-0.250***	-0.033***	-0.133***
	(0.003)	(0.003)	(0.002)
2005	-0.213***	-0.023***	-0.110***
	(0.003)	(0.003)	(0.002)
2006	-0.255***	-0.020***	-0.129***
	(0.003)	(0.003)	(0.002)
2007	-0.271***	0.055***	-0.098***
	(0.003)	(0.003)	(0.002)
2008	-0.242***	0.128***	-0.045***
	(0.003)	(0.003)	(0.002)
sea			-1.145***
			(0.001)
Constant	-1.500***	-0.910***	-0.512***
	(0.004)	(0.004)	(0.003)
R-squared	0.036	-0.047	0.226
N	3006474	3059572	6066046

Notes: Full sample 1990-2008. Country pair-product fixed effects. * p<0.1, ** p<0.05, *** p<0.01. Robust standard errors in parentheses.

4. An Index of Trade Costs

In this section we estimate an Index of Trade Costs based on the gap between cif and fob values of ASEAN exports to third countries. In an earlier ERIA paper we set out the case for using such an Index as a measure of trade costs, and reported results for ASEAN countries using Australian import data from 1990 to 2007.⁹ The Index indicated variation in trade costs between ASEAN members as well as substantial reduction of trade costs, converging on the lowest cost trader (Singapore) and coinciding with increased attention to trade facilitation in ASEAN during the 1990s. Australia is a useful benchmark for ASEAN countries because it is a large trading partner whose major ports of entry are roughly equidistant from the ASEAN countries, but reliance on a single country as a benchmark raises a question of whether features specific to that country's trade with ASEAN countries influence the results.

The aim of the present section is to establish whether biases arise from using Australian data, and to refine the measure further. We extend the earlier Index by including Australian data for 2008, and additionally include results based on imports into the USA, Chile and Brazil. Our data spans 1990-2008 for imports arriving by both air and sea and contain more than 8 million observations. The Index, based on the total import data described earlier, is calculated by regressing ad valorem trade costs on year and commodity-country-pair dummies and weight/value. This approach allows us to control for changes in trade composition over time. We refine the measure further by performing this calculation for each importing country individually and pooled and for each ASEAN member country for air and sea freighted goods and then weight the resulting predicted values by ASEAN countries' exports. These resulting adjusted predicted ad valorem trade costs are then converted to an index where we use Singapore 2008 as the benchmark of best practice (i.e. Singapore 2008 Index = 100).

⁹ Patricia Sourdin and Richard Pomfret **Monitoring Trade Costs in Southeast Asia** *ERIA Discussion Paper Series ERIA-DP-2009-12*, April 2009.

Table A3 reproduces the Index using **Australian** data.¹⁰ For the five founder members of ASEAN there is a clear pattern of falling trade costs over the period 1990-2008, with convergence towards the least-cost country, Singapore (Figure A2), although relative to Singapore in 2008 the Philippines exhibits a level that is significantly higher than the rest. The ranking among the ASEAN5 differs slightly by mode, with Indonesia and Philippines having the highest costs for both air and maritime transport and Malaysia jumping to first-ranked for air freight. Surprisingly, after very high and volatile levels in the 1990s, the index for Vietnam exhibits relatively low levels in 2008. Generally, air trade costs are more volatile than maritime trade costs and they have a very high level initially relative to Singapore 2008. They eventually settle down but remain significantly higher than the reference period. The Index was unable to be calculated for the newer, smaller ASEAN members, Brunei, Laos and Myanmar, which reflects the disadvantage of smaller datasets and fewer trade flows.

Table A4 reports the Index using **US** data for 1990-2008. The trade flows are largest in the US dataset and, apart from Myanmar, this is reflected in more plausible Index numbers for the other nine ASEAN countries as well as being able to calculate an index for the smaller nations. For Brunei, Cambodia and Vietnam the Index is volatile in the 1990s when trade with the USA was low, but it indicates a steady and substantial reduction in trade costs by both modes after the turn of the century when larger and more stable trade links become established.¹¹ For airborne freight the ASEAN5 the US-based Index gives similar results to those reported above. Singapore has the lowest trade costs, followed by Malaysia, while Indonesia has the highest trade costs and Thai and Philippine trade costs lie between those of Malaysia and Indonesia (Figure A3).

Table A5 reports the Index using **Chilean** data for 1990-2008. The results for some ASEAN members are extremely high and volatile, (e.g. costs for Indonesia in the early 90s associated with exporting by sea and air) and sometimes implausibly

¹⁰ Table A3 is comparable to Appendix Table A2 in our earlier paper, apart from that the base is now 2008 instead of 2007 and we distinguish between air and sea because the econometric analysis reported in the previous section indicates significant differences in the size and determinants of trade costs according to the mode of transport.

¹¹ The only exception to this generalization is the Index of Laotian trade costs associated with airborne exports which increases sharply between 2005 and 2008.

low (e.g. the cost of exporting by sea from Thailand, Vietnam and Malaysia are more than half those of Singapore in 2008). Even for the ASEAN5 the Index exhibits larger year-on-year fluctuations than are desirable in an index of the ASEAN countries trade costs (Figure A4).

Table A6 reports the Index using **Brazilian** data for 1990-2008. For the smaller ASEAN countries (Cambodia, Laos and Myanmar) the problem of too few observations is pronounced as seen earlier. For the ASEAN5, however, the Brazil-based Index presents a similar picture to the Australia-based Index, especially after the mid-1990s when Brazil's outward-oriented economic reforms became firmly-entrenched and Brazil emerged as one of the fast-growing large economies (BRICs). For the ASEAN5 as a group the variance is much smaller in the 2000s than in the 1990s (Figure A5).

Two conclusions emerge from the above results. First, because reported cif-fob gaps on individual transactions contain much "noise" from misreporting or idiosyncratic features, the Index for an individual ASEAN country becomes more useful when based on a larger number of observations in each commodity category. The Index numbers for the five more recent members are less firmly based than those for the ASEAN5, but they are becoming more useful as trade of the smaller ASEAN countries increases and are more reliable guides post-2000 than before 2000 and for Vietnam than for Cambodia, Laos or Myanmar. Second, in selecting an appropriate importing country, there is little choice because few countries collect the required data and the trade flows of even a mid-sized trading nation such as Chile appear to be too small for our purposes.

An alternative approach to using individual importing country data is to pool the over eight million observations in our dataset.¹² Table 7a and 7b present the Index of trade costs for air and sea freight with Singapore 2008 as the base. The values indicate the falling trend of trade costs in ASEAN countries by both transport modes (apart from air freight from Cambodia and Laos), which can be seen as convergence to regional best practice, represented by Singapore. The pattern is clearest for the five original ASEAN members (Figures 4a and 5a) and for Viet Nam.

¹² An observation is the exports of goods in an HS 6-digit category from a country to one of the four reporting countries. Each observation has equal weight; more US observations enter into the Index and there are fewest Chilean observations.

For the four smaller trading ASEAN nations, the Index is more volatile (Figures 4b and 5b) and less reliable due to the smaller volume of exports for those countries.

Table 7: Index of Trade Costs, adjusted for country and product effects and weight/value (Singapore 2008 = 100).

Table 7a: Import-weighted Sea Freight index

Year	BRN	IDN	KHM	LAO	MMR	MYS	PHL	SGP	THA	VNM
1990	2302	1433	454	700	768	462	540	258	447	555
1991	606	1060		744	1443	381	504	212	447	1723
1992	60	864	517	476	666	347	471	233	401	483
1993	249	904	509	410	523	301	434	257	419	280
1994	201	907	402	536	345	287	402	245	393	689
1995	123	777	829	84	367	295	418	204	355	479
1996	232	692	537	350	462	289	400	174	332	924
1997	155	585	327	299	331	289	355	190	301	481
1998	1714	648	314	187	246	325	373	227	341	593
1999	1865	688	344	244	265	316	384	212	453	402
2000	829	719	308	344	213	337	423	229	437	301
2001	734	557	291	374	318	311	394	177	413	402
2002	367	527	261	368	287	271	377	177	381	320
2003	576	531	252	252	348	281	381	132	398	333
2004	409	615	270	462	461	320	415	129	434	381
2005	347	574	260	413	385	316	411	136	427	383
2006	320	506	256	264	389	285	367	108	385	327
2007	234	480	251	434	255	272	370	114	322	306
2008	39	449	243	341	222	255	398	100	312	302

Table 7b: Import-weighted Air freight index

Year	BRN	IDN	KHM	LAO	MMR	MYS	PHL	SGP	THA	VNM
1990	143	444	439	180		148	191	113	153	159
1991	266	498		162		149	197	115	157	574
1992	141	482	26	353		138	178	109	164	335
1993	172	514	172	119		145	165	115	157	50
1994	122	484	169	295		134	153	106	159	314
1995	260	390	648	457	1446	116	137	104	150	542
1996	237	377	835	314	351	113	130	99	153	520
1997	252	322	325	185	139	112	125	94	156	291
1998	108	215	379	144	12	99	98	97	145	500
1999	370	282	420	233	1	90	99	94	156	454
2000	348	272	386	284	1	88	95	90	155	467
2001	435	241	320	325	36	101	99	88	155	531
2002	377	257	530	298	41	108	114	96	188	505
2003	477	190	529	259	3	101	101	93	158	492
2004	378	255	532	179	23	96	121	94	149	511
2005	408	256	540	48	28	97	119	88	149	462
2006	168	241	459	47	18	90	118	75	147	413
2007	292	247	522	81	37	118	128	84	161	445
2008	130	251	568	455	85	121	143	100	157	418

Notes: Index controls for commodity-country-pair effects (commodity composition) and weight/value. The index is weighted by the value of bilateral ASEAN exports.

Figure 4a: Index of Trade Costs for Air Freight, adjusted for country and product effects, 1990-2008, ASEAN 5 (Singapore 2008=100)

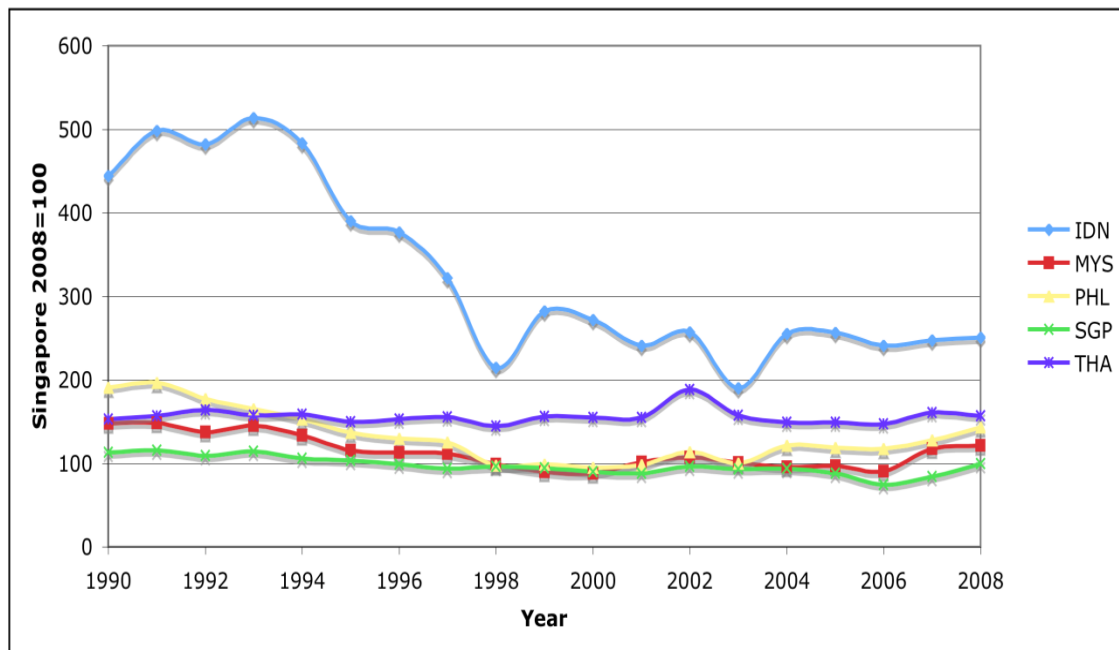


Figure 4b: Index of Trade Costs for Air Freight, adjusted for country and product effects, 1990-2008, CLMV & Brunei (Singapore 2008=100)

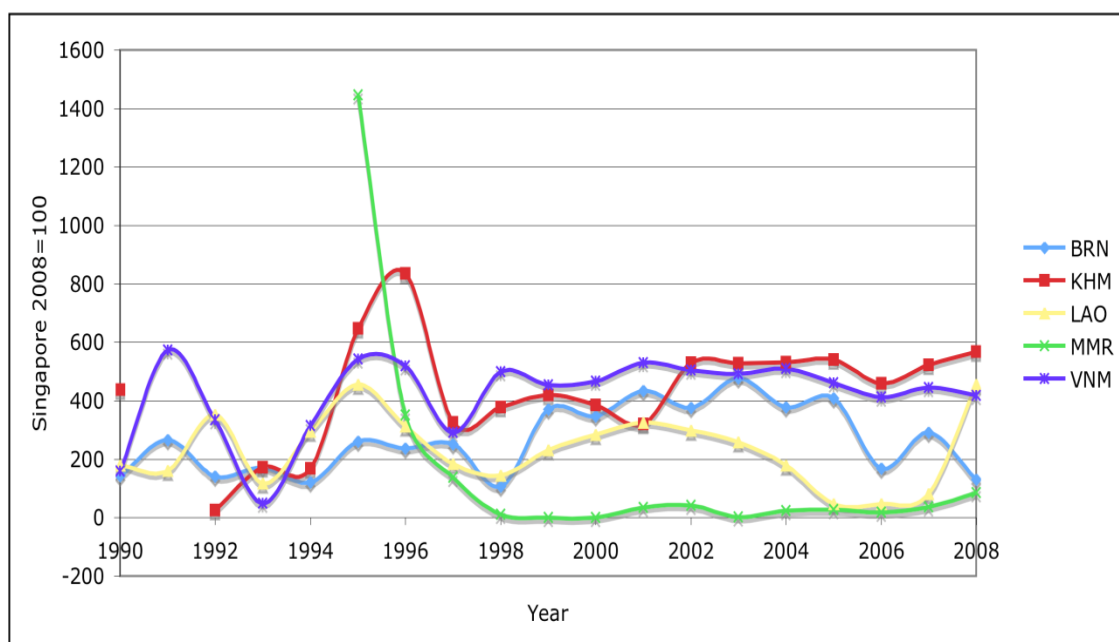


Figure 5a: Index of Trade Costs for Sea Freight, adjusted for country and product effects, 1990-2008, ASEAN 5 (Singapore 2008=100)

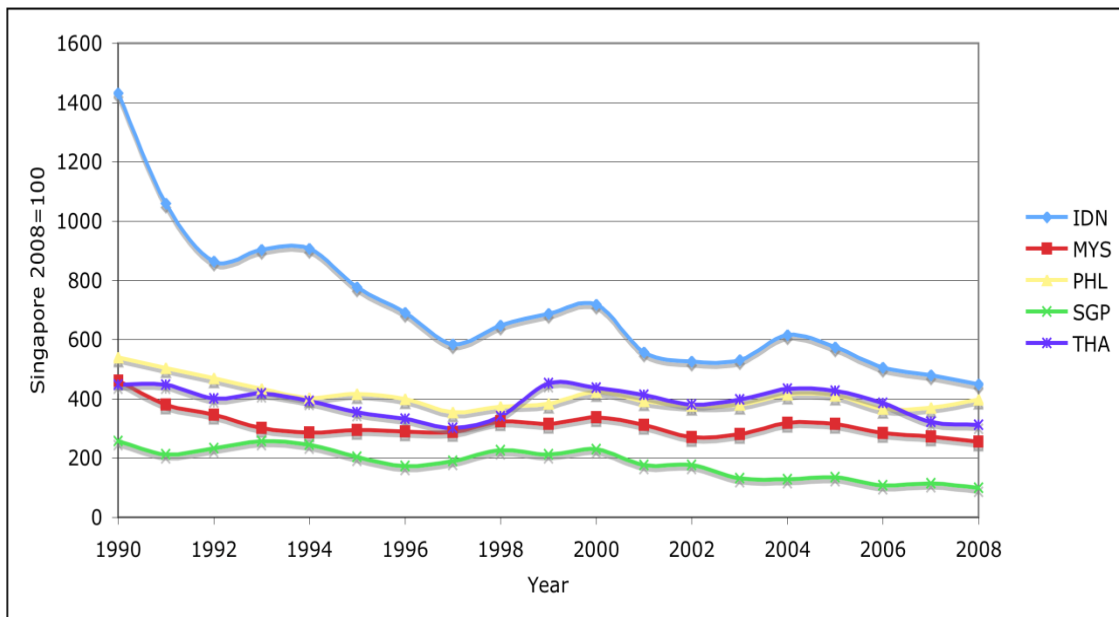
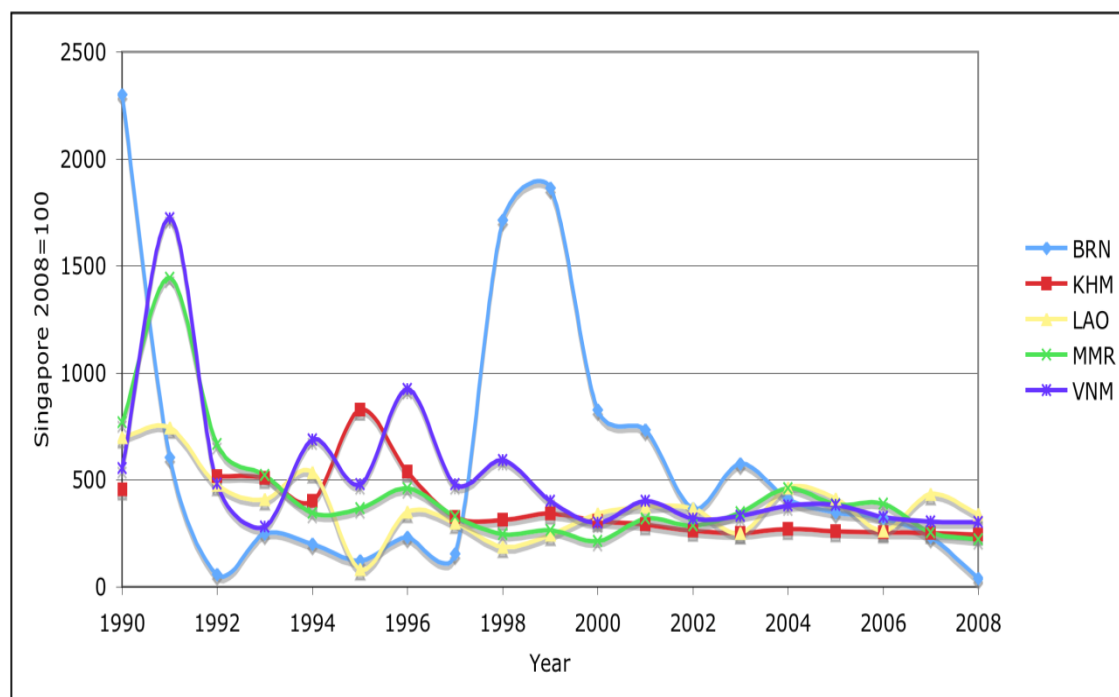


Figure 5b: Index of Trade Costs for Sea Freight, adjusted for country and product effects, 1990-2008, CLMV & Brunei (Singapore 2008=100)



5. The Scorecard Approach and the Index of Trade Costs Compared

At the January 2007 Cebu Summit ASEAN members committed to creating an AEC by 2015. The AEC was given more concrete form in November 2007 with approval of the AEC Blueprint and signing of the ASEAN Charter which enhances the legal status of the AEC. ASEAN members agreed to a Scorecard approach to checking their individual progress in meeting targets and deadlines set out in the Blueprint.

In establishing the AEC, agreements need to be concluded and ratified, institutions must be established, infrastructure put in place, and so forth. Individual member countries must be accountable for completing actions at the appropriate time, and some kind of Scorecard or account-keeping is essential. The Scorecard indicates whether governments have implemented specific measures, such as mutual recognition agreements, or ratified ASEAN decisions. Such legal or administrative decisions are critical to establish a solid foundation for the kind of integration envisaged in the AEC, and the target date of 2015 requires fairly rapid progress.

The broad categories identified in the AEC Blueprint (creating a single market, creating a competitive region, fostering equitable economic development and working towards ASEAN-centrality in external economic relations) provide a reasonable taxonomy for dividing up the Scorecard. To become operational, however, more specific measures must be identified which can be checked off as they are completed. Not all measures will be equally important, and they will not be identified with equal precision, introducing some subjectivity in reporting when a measure has actually been fully implemented.

These characteristics define the strengths and weaknesses of the Scorecard approach. A Scorecard provides an essential checklist of measures completed, providing a reminder to countries that are not keeping up. At the same time, if countries become concerned about achieving good scores, there is endless opportunity for disputing the results. Any appearance of a "league table" is likely to lead to argument especially by countries scoring below average, who can point to the measures they have achieved being the more important ones or can imply that other countries' completion of an action is superficial rather than fully realized.

An overarching problem with the Scorecard approach in the ASEAN context is that it challenges ASEAN traditions of consensus and avoidance of finger-pointing. Publishing a Scorecard, with the inevitable summaries and adding up percentage success rates for each country, is confronting for countries which score below average - as some must. A low score may be the result of very specific implementation failures, even if a country has made substantial progress in trade facilitation, while a relatively high-scoring country may retain practices that are inimical to the AEC concept, but are not on the list of measures to be implemented during the year in question. Because the definition of successful implementation is imprecise for some measures, time will be wasted arguing about the numbers, rather than addressing substantive integration issues.

The Index of Trade Costs developed in the previous sections is complementary to the Scorecard approach. The Index provides a simple indicator of trade costs, which can be used to show progress in trade facilitation and assess proximity to regional or global best practice. As a single measure, it has the political advantage over any aggregate score derived from the Scorecard in that the Index is calculated from an independent external source with little scope for manipulation by national policymakers to improve their country's standing.¹³

6. Policy Implications

The Index of Trade Costs developed in this paper and the Scorecard approach endorsed by ASEAN member countries are complementary. Each has a strength, which can be used in monitoring progress in creating the AEC, but neither is adequate on its own.

The Index of Trade Costs provides a scalar measure of trade costs, which over time indicates success in trade facilitation and can be used to assess proximity to regional or global best practice. It is an excellent, best of its type, simple indicator. However, as with all simple measures it must be treated with care, because the

¹³ There is scope for subjectivity in selecting which trading partner to use in calculating cif-fob ratios and which factors (distance, commodity composition, and so forth) to control for, but the tables suggest that such design choices will not influence the results greatly.

results vary depending on precisely how commodity composition and so forth are controlled for and on which importing country dataset is used. The econometric analysis in Section 2 indicates the need to distinguish between trade costs associated with different modes of transport, but beyond that the qualitative results about the determinants of trade costs are robust.

The Index measures reported in Section 3 highlight the need for very large datasets in order to produce trustworthy results. Pooling data from all available importing-country sources may be the best way to address this requirement, but that is data-intensive work. For ASEAN purposes our conclusion is that the Australian data are sufficiently plentiful and unbiased to provide a good foundation for an Index of Trade Costs.

The Index has the political advantage of being from an independent source. The currently usable datasets are from Australasia, Latin America and the USA and calculating the Index is a technical exercise. There is, as just mentioned, some variation depending on the choice of data and the specific technique, but the results do not change much. In sum, there is little scope for manipulation by national policymakers to improve their country's standing.

The strength of the Scorecard approach lies in revealing whether governments have implemented specific measures, such as mutual recognition agreements, or ratified ASEAN decisions. Such legal or administrative decisions are critical to establish a solid foundation for the kind of integration envisaged in the AEC, and the target date of 2015 requires fairly rapid progress.

The Scorecard approach is, however, poorly suited to providing a simple measure of progress in implementation. As it stands the four categories identified in the Blueprint, and their sub-categories, provide a reasonable list, but once these are replaced by more specific measures for implementation there is a serious problem of heterogeneity; not all measures are equally important, and some may be reported having been implemented when the action is superficial. Any attempt to synthesize the Scorecard into a single grade, such as 40/67 (or 60% or B+) will be controversial, because no country wants to be below-average. To avoid being below-average countries can focus on scoring easy points or exaggerate their progress on less

concrete measures, but this undermines the whole purpose of a Scorecard as an objective indicator of actions completed.

The Scorecard should be used as a checklist of measures completed, avoiding any appearance of a "league table" and providing a reminder to countries that are not keeping up with the group. This kind of monitoring is essential as ASEAN moves towards creation of the AEC. The Scorecard is, however, not a measure of overall progress in integration. Any confusion could perhaps have been pre-empted by referring to the approach as a Checklist rather than a Scorecard.

It is desirable to have an indicator of which member country provides the benchmark of best practice in reducing trade costs, and of the extent to which other countries are converging towards best practice and of movements in the benchmark. The desire for an aggregate indicator of progress towards integration lies behind the natural instinct to summarize the Scorecard into an aggregate grade, despite the conceptual and political flaws in such aggregation. That is precisely where the Index of Trade Costs is useful. The Index provides an objective measure of progress in trade facilitation, which is a reasonable proxy for economic integration.

Future research in monitoring ASEAN progress in trade facilitation should investigate the role and policy implications of the quality of logistics services since these can be directly influenced by policy. In addition, analysis of the existence of restrictive and anti-competitive practices in the transport services sector and their impact on trade costs for maritime and air services should be an important focus.

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APPENDIX

Table A1: Average trade costs by importing country. Import weighted. 1990-2008.

USA					BRAZIL				AUSTRALIA				CHILE			
YEAR	ALL	ASEAN	AIR	SEA	ALL	ASEAN	AIR	SEA	ALL	ASEAN	AIR	SEA	ALL	ASEAN	AIR	SEA
1990	0.05	0.05	0.04	0.053	0.087	0.181	0.068	0.1	0.08	0.085	0.066	0.086	0.093	0.142	0.087	0.096
1991	0.049	0.048	0.039	0.052	0.092	0.158	0.071	0.105	0.076	0.079	0.058	0.084	0.101	0.098	0.089	0.107
1992	0.045	0.045	0.037	0.048	0.084	0.149	0.064	0.097	0.075	0.073	0.062	0.08	0.096	0.105	0.083	0.101
1993	0.045	0.042	0.036	0.049	0.081	0.086	0.073	0.089	0.073	0.071	0.061	0.077	0.093	0.1	0.08	0.096
1994	0.045	0.04	0.034	0.049	0.074	0.111	0.074	0.079	0.07	0.066	0.058	0.075	0.088	0.104	0.083	0.091
1995	0.044	0.036	0.032	0.05	0.083	0.081	0.104	0.082	0.067	0.058	0.056	0.072	0.086	0.106	0.082	0.089
1996	0.04	0.033	0.029	0.045	0.065	0.074	0.069	0.066	0.066	0.055	0.053	0.071	0.081	0.108	0.082	0.082
1997	0.039	0.032	0.029	0.045	0.061	0.069	0.067	0.063	0.066	0.057	0.054	0.071	0.08	0.101	0.081	0.081
1998	0.042	0.034	0.028	0.049	0.059	0.075	0.059	0.062	0.064	0.057	0.047	0.072	0.083	0.126	0.072	0.084
1999	0.043	0.042	0.028	0.052	0.054	0.074	0.056	0.055	0.056	0.049	0.041	0.063	0.084	0.128	0.067	0.084
2000	0.043	0.043	0.027	0.053	0.055	0.073	0.053	0.057	0.057	0.055	0.04	0.064	0.081	0.135	0.065	0.083
2001	0.043	0.044	0.025	0.052	0.057	0.067	0.052	0.059	0.057	0.06	0.04	0.064	0.085	0.13	0.065	0.085
2002	0.042	0.044	0.029	0.049	0.053	0.059	0.055	0.052	0.051	0.046	0.038	0.056	0.082	0.136	0.065	0.08
2003	0.046	0.045	0.028	0.055	0.053	0.045	0.056	0.051	0.051	0.052	0.037	0.057	0.078	0.108	0.066	0.074
2004	0.048	0.047	0.029	0.056	0.058	0.062	0.058	0.057	0.055	0.06	0.04	0.062	0.082	0.136	0.065	0.084
2005	0.046	0.046	0.028	0.054	0.055	0.056	0.054	0.055	0.055	0.054	0.039	0.061	0.075	0.16	0.064	0.075
2006	0.043	0.044	0.026	0.049	0.049	0.048	0.055	0.047	0.051	0.047	0.037	0.057	0.071	0.122	0.063	0.068
2007	0.04	0.042	0.026	0.046	0.05	0.052	0.059	0.048	0.049	0.043	0.036	0.054	0.073	0.129	0.066	0.072
2008	0.038	0.043	0.026	0.043	0.053	0.054	0.065	0.051	0.049	0.042	0.036	0.053	0.078	0.135	0.087	0.076

Figure A1a: Average trade costs, US imports, 1990-2008

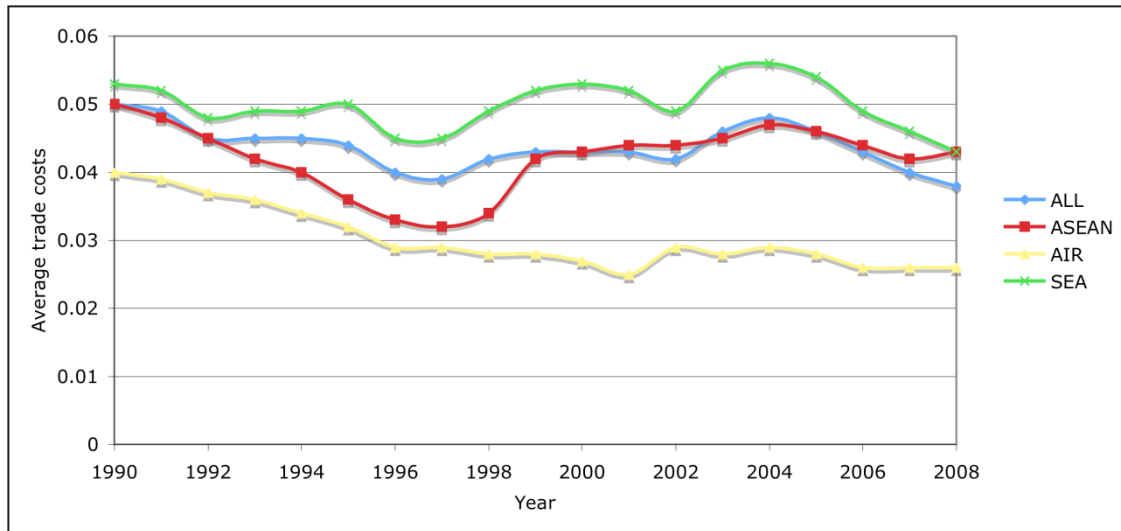


Figure A1b: Average trade costs, Brazil imports, 1990-2008.

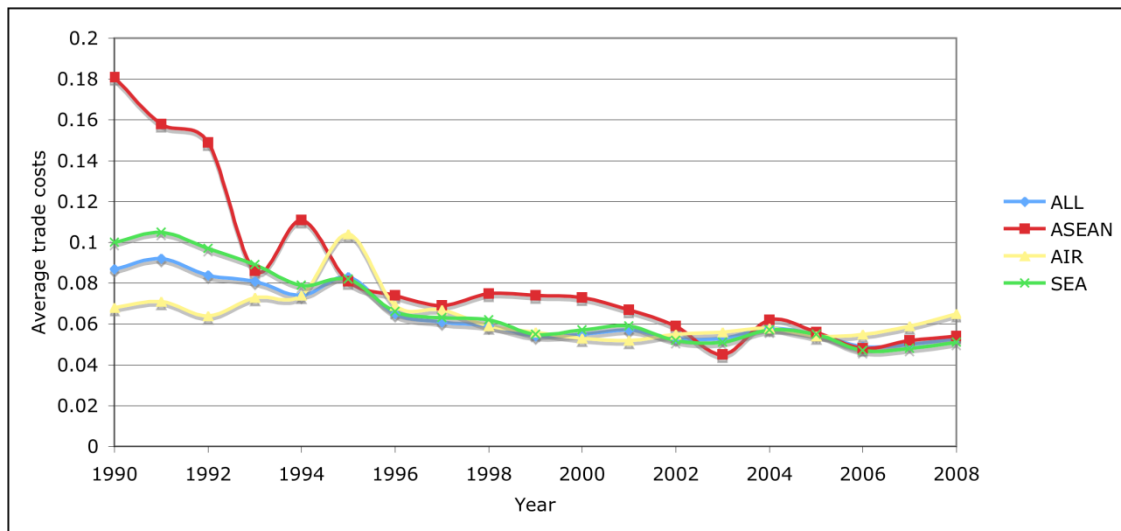


Figure A1c: Average trade costs, Australian imports, 1990-2008

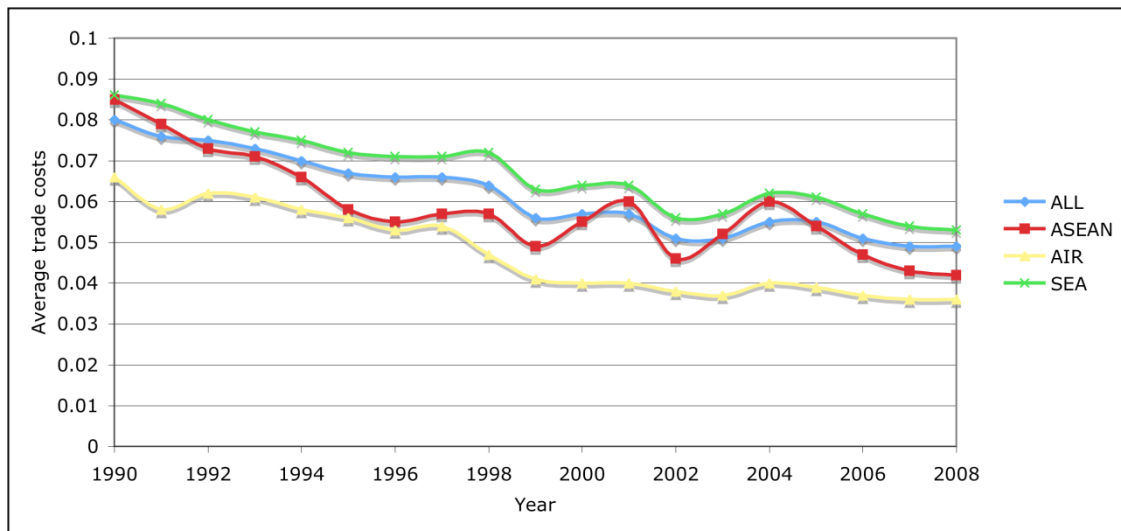


Figure A1d: Average trade costs, Chilean imports, 1990-2008

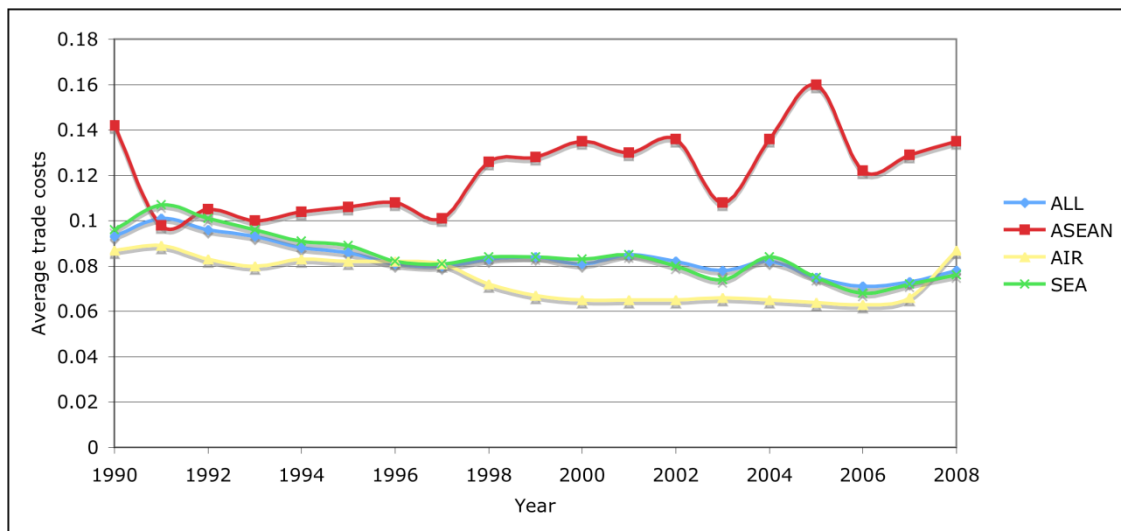


Table A2: Average ad valorem Trade Costs; Selected Asian Economies, 1990-2008

Exporter	1990	1991	1992	1993	1994	1995	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008
AFG	0.068	0.029	0.053	0.072	0.043	0.059	0.086	0.132	0.059	0.114	0.244	0.080	0.207	0.118	0.010	0.005	0.014	0.030	0.029
BGD	0.104	0.095	0.085	0.077	0.076	0.072	0.060	0.062	0.056	0.072	0.077	0.063	0.072	0.069	0.072	0.072	0.070	0.059	0.064
BRN	0.072	0.073	0.056	0.056	0.036	0.045	0.042	0.040	0.063	0.069	0.062	0.072	0.058	0.061	0.070	0.047	0.043	0.035	0.036
BTN	0.050	0.173	0.053	0.080	0.185	0.118	0.106	0.046	0.077	0.085	0.079	0.095	0.153	0.038	0.060	0.085	0.039	0.030	0.101
CHN	0.074	0.073	0.070	0.071	0.069	0.067	0.059	0.055	0.058	0.074	0.076	0.071	0.067	0.072	0.072	0.069	0.064	0.061	0.058
HKG	0.051	0.051	0.050	0.049	0.050	0.050	0.044	0.042	0.042	0.047	0.048	0.046	0.049	0.051	0.053	0.049	0.045	0.046	0.044
IDN	0.102	0.102	0.085	0.083	0.079	0.073	0.067	0.066	0.070	0.081	0.082	0.080	0.074	0.074	0.081	0.079	0.069	0.064	0.059
IND	0.075	0.076	0.078	0.076	0.071	0.065	0.061	0.057	0.056	0.057	0.060	0.060	0.056	0.057	0.058	0.058	0.055	0.047	0.049
IRN	0.091	0.132	0.117	0.141	0.085	0.083	0.069	0.059	0.074	0.068	0.042	0.045	0.046	0.049	0.037	0.036	0.047	0.038	0.054
IRQ	0.094	0.105		0.514	0.018		0.228	0.109	0.134	0.076	0.066	0.086	0.055	0.071	0.079	0.066	0.056	0.042	0.045
ISR	0.030	0.029	0.027	0.026	0.026	0.024	0.022	0.022	0.021	0.020	0.021	0.018	0.019	0.022	0.023	0.019	0.017	0.017	0.018
JOR	0.101	0.132	0.088	0.145	0.164	0.174	0.125	0.232	0.250	0.060	0.072	0.057	0.062	0.047	0.048	0.043	0.048	0.041	0.041
JPN	0.042	0.042	0.036	0.034	0.032	0.033	0.027	0.028	0.030	0.030	0.031	0.028	0.029	0.030	0.032	0.031	0.031	0.031	0.034
KAZ			0.146	0.068	0.122	0.047	0.055	0.023	0.057	0.051	0.043	0.038	0.042	0.044	0.057	0.059	0.042	0.033	0.030
KGZ			0.059	0.065	0.032	0.023	0.020	0.034	0.064	0.141	0.090	0.045	0.135	0.066	0.060	0.149	0.079	0.082	0.061
KHM	0.176	0.013	0.029	0.096	0.067	0.077	0.064	0.066	0.062	0.072	0.066	0.057	0.070	0.058	0.063	0.061	0.064	0.055	0.056
KOR	0.045	0.045	0.043	0.043	0.041	0.035	0.034	0.035	0.042	0.043	0.039	0.041	0.040	0.040	0.039	0.043	0.043	0.042	0.043
LAO	0.104	0.033	0.075	0.065	0.074	0.080	0.073	0.057	0.051	0.053	0.076	0.066	0.060	0.072	0.088	0.033	0.029	0.051	0.048
LBN	0.042	0.052	0.054	0.061	0.069	0.055	0.050	0.045	0.035	0.056	0.047	0.042	0.083	0.052	0.079	0.071	0.070	0.060	0.045
LKA	0.083	0.085	0.089	0.077	0.075	0.068	0.062	0.058	0.053	0.067	0.072	0.059	0.063	0.066	0.064	0.065	0.065	0.056	0.057
MAC	0.057	0.058	0.051	0.052	0.052	0.051	0.046	0.043	0.039	0.050	0.052	0.047	0.062	0.055	0.059	0.057	0.050	0.045	0.045
MDV	0.072	0.059	0.070	0.082	0.089	0.073	0.082	0.090	0.112	0.056	0.065	0.054	0.069	0.038	0.047	0.048	0.420	0.613	0.115
MMR	0.049	0.084	0.046	0.042	0.046	0.048	0.053	0.057	0.058	0.061	0.051	0.043	0.044	0.043	0.048	0.054	0.045	0.045	0.050
MNG	0.059	0.061	0.057	0.089	0.096	0.073	0.078	0.068	0.072	0.102	0.083	0.063	0.063	0.062	0.057	0.063	0.063	0.053	0.046

MYS	0.050	0.047	0.041	0.038	0.035	0.032	0.031	0.031	0.031	0.033	0.035	0.036	0.032	0.032	0.035	0.032	0.030	0.031	0.032
NPL	0.205	0.208	0.225	0.213	0.176	0.134	0.121	0.115	0.105	0.098	0.106	0.091	0.090	0.090	0.097	0.088	0.090	0.087	0.091
PAK	0.078	0.077	0.078	0.078	0.072	0.067	0.065	0.059	0.058	0.075	0.080	0.076	0.077	0.080	0.076	0.075	0.079	0.071	0.067
PHL	0.074	0.071	0.063	0.059	0.055	0.052	0.042	0.036	0.033	0.038	0.039	0.040	0.041	0.043	0.049	0.050	0.047	0.045	0.047
PNG	0.017	0.009	0.013	0.027	0.033	0.032	0.033	0.035	0.041	0.036	0.025	0.034	0.022	0.019	0.018	0.018	0.020	0.015	0.013
PRK	0.097	0.100	0.098	0.090	0.225	0.149	0.084	0.086	0.104	0.097	0.073	0.080	0.070	0.066	0.053	0.077	0.070	0.067	0.069
RUS			0.086	0.066	0.067	0.064	0.057	0.060	0.051	0.040	0.034	0.046	0.050	0.059	0.066	0.061	0.051	0.048	0.046
SGP	0.030	0.028	0.025	0.023	0.023	0.021	0.017	0.018	0.019	0.022	0.022	0.023	0.024	0.027	0.027	0.028	0.026	0.026	0.028
SYR	0.097	0.097	0.093	0.116	0.122	0.172	0.082	0.084	0.060	0.066	0.075	0.056	0.082	0.091	0.110	0.088	0.074	0.078	0.064
THA	0.059	0.057	0.055	0.054	0.050	0.046	0.043	0.039	0.043	0.059	0.062	0.059	0.061	0.061	0.062	0.059	0.055	0.047	0.047
TJK			0.054	0.053	0.040	0.033	0.052	0.026	0.019	0.039	0.064	0.059	0.117	0.053	0.037	0.033	0.024	0.056	0.023
TUR	0.081	0.074	0.070	0.074	0.078	0.073	0.062	0.063	0.055	0.053	0.067	0.068	0.071	0.073	0.079	0.080	0.077	0.065	0.069
TWN	0.054	0.054	0.051	0.050	0.048	0.044	0.040	0.037	0.040	0.047	0.045	0.044	0.042	0.046	0.048	0.047	0.044	0.043	0.043
UZB			0.007	0.071	0.039	0.031	0.045	0.048	0.040	0.057	0.073	0.058	0.056	0.047	0.022	0.020	0.012	0.005	0.004
VNM	0.072	0.127	0.085	0.076	0.087	0.067	0.077	0.073	0.079	0.065	0.069	0.084	0.071	0.077	0.084	0.080	0.072	0.067	0.066

Notes: Average trade costs for all four importers by exporting partner; import weighted.

Table A3: Index of Trade Costs. Australian imports (Singapore 2008=100).**Table A3a: Sea freight**

year	IDN	MYS	PHL	SGP	THA	VNM
1990	878	844	1194	411	1366	2855
1991	635	727	1055	308	1377	2090
1992	559	756	883	364	1024	586
1993	696	933	903	356	1127	383
1994	796	795	827	322	1061	600
1995	642	689	683	261	921	577
1996	561	635	847	205	790	283
1997	595	587	633	267	748	323
1998	675	552	736	340	760	282
1999	642	424	590	291	572	181
2000	659	372	653	299	526	138
2001	449	420	472	226	560	120
2002	385	394	453	201	415	116
2003	479	354	307	180	449	160
2004	551	356	393	196	572	241
2005	400	368	501	175	452	190
2006	345	301	372	128	298	114
2007	337	291	554	133	262	126
2008	339	257	668	100	316	137

Table A3b: Air freight

year	IDN	MYS	PHL	SGP	THA	VNM
1990	2846	2335	688	884	484	2155
1991	2109	1830	3059	859	367	16230
1992	1329	693	1482	841	546	10498
1993	1732	739	1857	628	1259	1333
1994	1893	962	846	443	742	3577
1995	2170	871	1178	316	744	10563
1996	1064	889	601	448	679	4037
1997	842	292	629	380	797	3339
1998	91	174	292	267	986	3199
1999	238	78	252	156	646	952
2000	391	102	223	190	621	615
2001	111	142	163	141	578	478
2002	101	144	106	226	447	363
2003	46	109	134	250	420	302
2004	186	75	90	258	562	211
2005	595	58	112	132	424	198
2006	225	55	308	96	228	199
2007	343	82	502	121	205	263
2008	335	78	761	100	164	108

Notes: include exporter-product effects, value/weight.

Figure A2a: Index of Trade Costs, Sea, ASEAN5 (Australian imports; Singapore 2008=100)

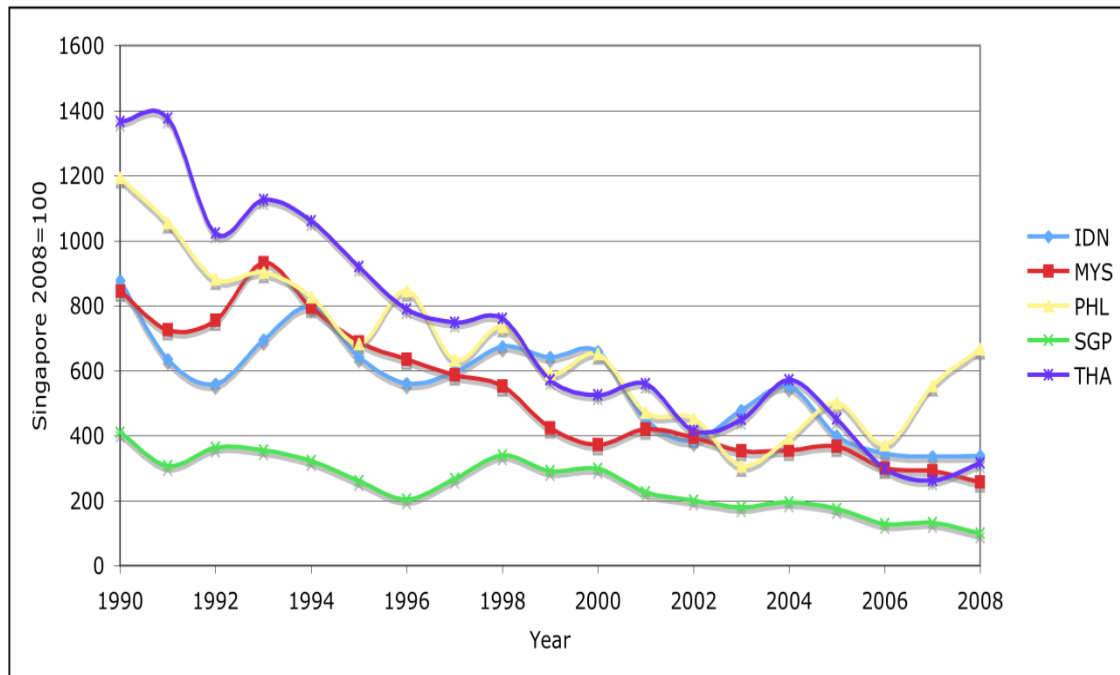


Figure A2b: Index of Trade Costs, Air, ASEAN5 (Australian imports; Singapore 2008=100)

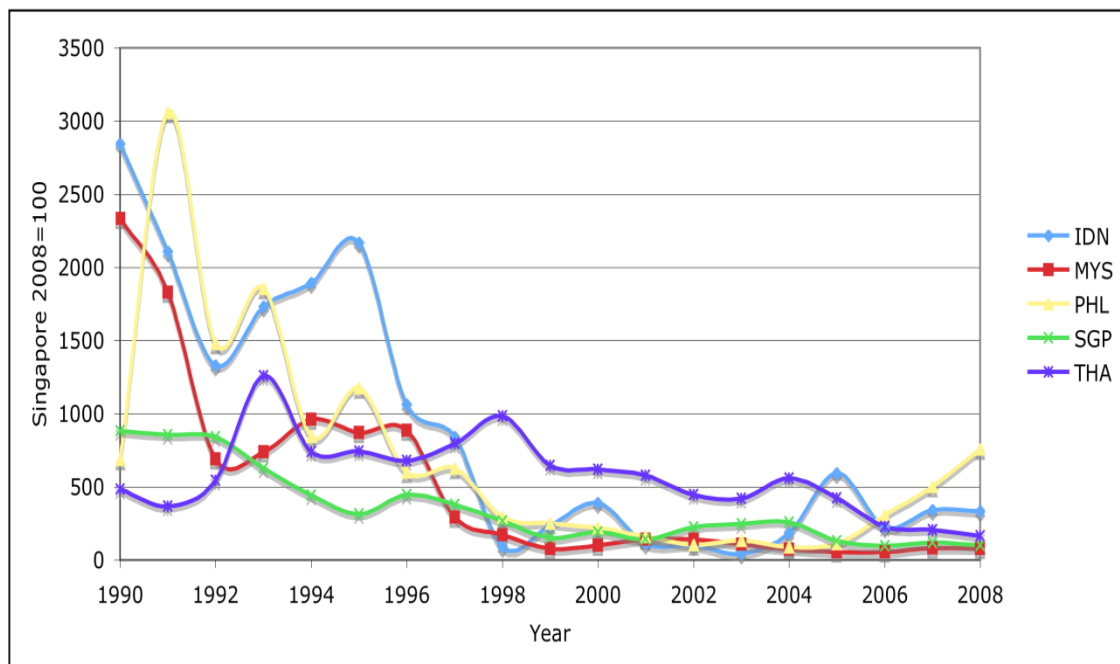


Table A4: Index of Trade Costs. USA imports (Singapore 2008=100).**Table A4a: Sea freight**

year	BRN	IDN	KHM	LAO	MYS	PHL	SGP	THA	VNM
1990	2545	672	n/a	403	301	306	162	261	n/a
1991	1521	520	n/a	469	223	290	122	247	n/a
1992	165	428	826	347	195	277	130	229	79
1993	320	416	441	292	173	249	141	232	n/a
1994	122	416	487	328	164	233	145	215	978
1995	111	354	610	47	167	246	127	200	552
1996	136	310	292	211	156	221	105	182	904
1997	96	267	221	218	168	198	117	161	592
1998	1424	304	199	138	198	205	137	191	823
1999	1732	360	229	166	228	235	159	288	740
2000	927	354	199	239	258	256	190	292	547
2001	824	300	191	291	228	242	139	252	627
2002	647	307	174	260	194	241	147	246	348
2003	848	333	171	188	227	255	120	277	310
2004	703	336	180	309	266	266	122	287	325
2005	512	312	172	279	257	259	150	283	333
2006	610	277	169	220	235	228	135	273	302
2007	591	254	168	271	229	223	139	238	252
2008	284	240	153	222	219	231	100	224	238

Table A4b: Air freight

year	BRN	IDN	KHM	LAO	MYS	PHL	SGP	THA	VNM
1990	153	496	557	233	158	219	108	170	n/a
1991	276	463	n/a	182	157	214	120	171	n/a
1992	137	483	44	421	147	198	110	181	n/a
1993	205	479	146	147	153	180	110	166	n/a
1994	139	451	142	312	134	169	105	168	759
1995	294	371	296	587	121	151	101	156	893
1996	253	355	1079	391	116	146	94	150	684
1997	284	339	373	217	116	132	85	153	448
1998	116	312	450	181	99	102	82	140	727
1999	422	332	491	290	97	104	93	171	714
2000	415	290	456	390	96	101	91	167	779
2001	483	289	380	410	108	111	93	161	812
2002	426	328	613	313	119	128	92	208	688
2003	575	306	577	354	107	112	92	172	628
2004	428	294	605	253	102	132	87	158	605
2005	436	268	620	204	105	121	88	155	525
2006	327	282	523	417	90	123	74	153	482
2007	344	265	568	346	122	138	83	167	529
2008	165	269	586	704	118	150	100	162	489

Figure A3a: Index of Trade Costs, Sea, ASEAN5 (USA imports; Singapore 2008=100)

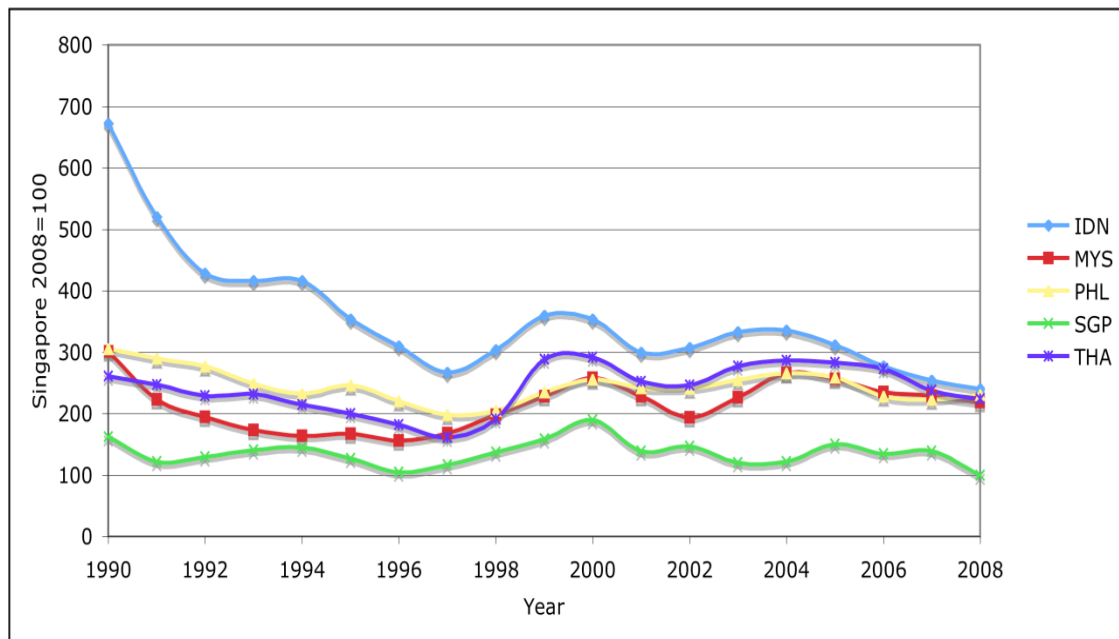


Figure A3b: Index of Trade Costs, Air, ASEAN5 (USA imports; Singapore 2008=100)

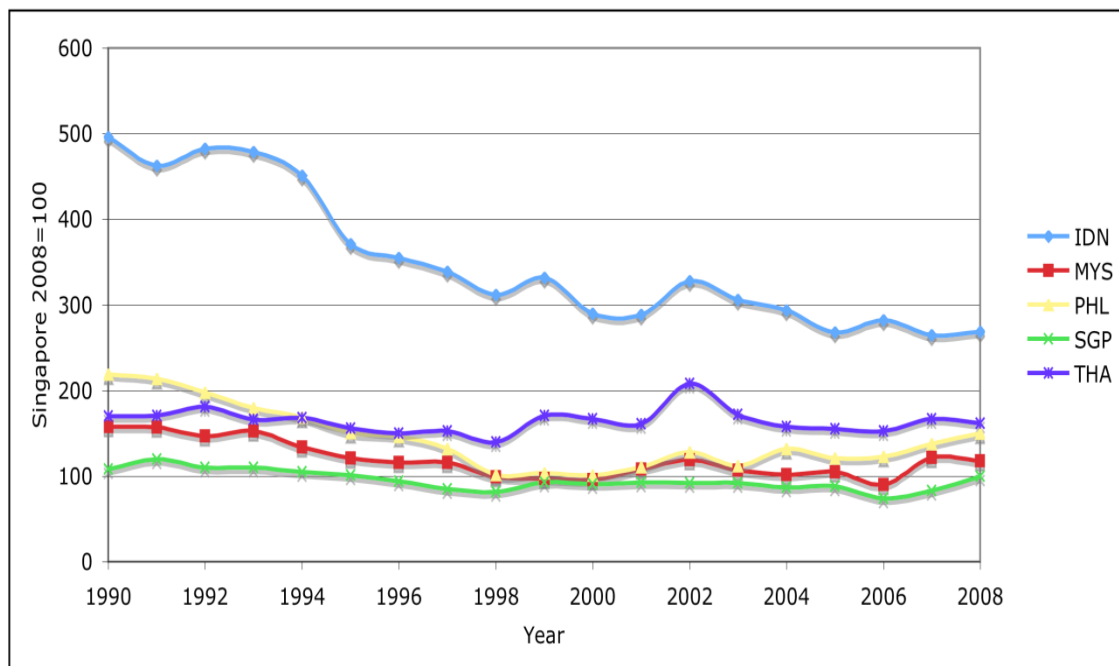


Table A5: Index of Trade Costs. Chilean imports (Singapore 2008=100).

Table A5a: Sea freight

year	IDN	MYS	PHL	SGP	THA	VNM
1990	1036	191	157	107	195	63
1991	454	303	153	81	236	12
1992	313	317	138	70	136	80
1993	197	97	136	76	108	427
1994	224	94	123	118	118	350
1995	434	95	108	65	102	123
1996	387	76	84	60	90	236
1997	364	69	70	55	87	245
1998	428	135	95	103	114	136
1999	621	36	47	44	125	74
2000	1103	46	60	13	74	16
2001	364	23	45	17	92	21
2002	405	117	91	42	109	28
2003	212	76	55	37	119	25
2004	325	30	78	27	95	36
2005	453	94	69	56	71	60
2006	427	68	43	43	80	51
2007	431	38	166	133	64	47
2008	248	42	191	100	33	25

Table A5b: Air freight

year	IDN	MYS	PHL	SGP	THA	VNM
1990	919	478	337	228	385	530
1991	891	410	2213	290	538	687
1992	897	453	1295	216	509	n/a
1993	997	436	666	332	272	200
1994	809	436	507	285	477	118
1995	865	220	422	265	430	66
1996	801	552	256	345	366	823
1997	637	273	227	240	422	578
1998	1023	323	308	203	435	399
1999	280	96	237	174	255	531
2000	444	27	12	23	312	82
2001	420	33	24	15	200	274
2002	221	32	44	32	144	86
2003	210	19	40	40	241	48
2004	13938	9	49	121	175	39
2005	118	11	116	42	128	148
2006	143	12	26	38	92	42
2007	127	11	38	93	148	233
2008	275	19	66	100	195	137

Figure A4a: Index of Trade Costs, Sea, ASEAN5 (Chilean imports; Singapore 2008=100)

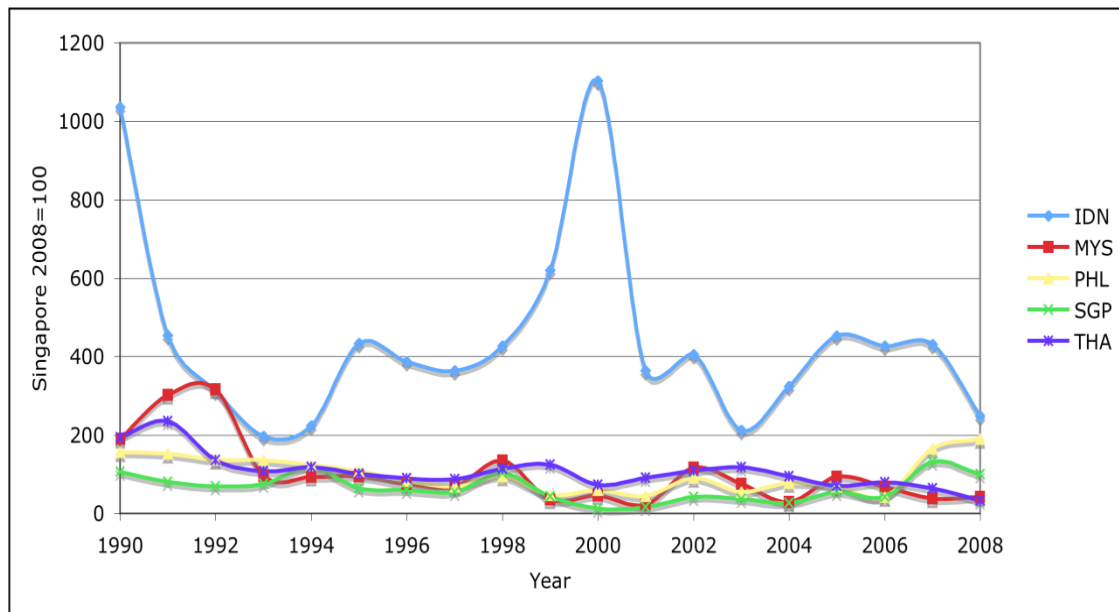


Figure A4b: Index of Trade Costs, Air, ASEAN5 (Chilean imports; Singapore 2008=100)

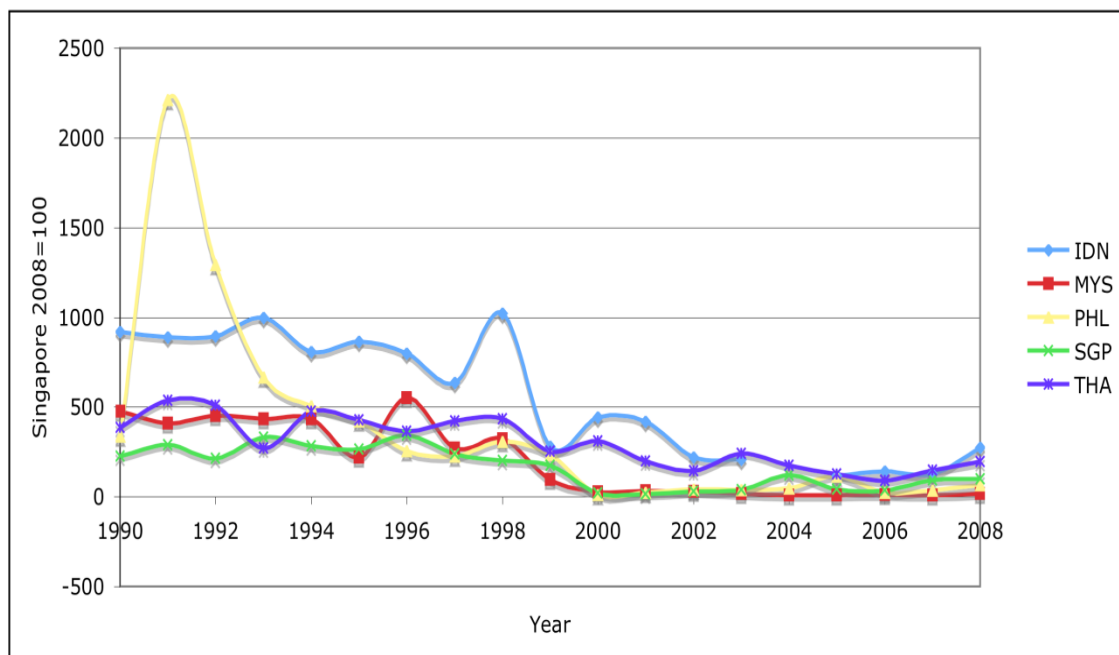


Table A6: Index of Trade Costs. Brazilian imports (Singapore 2008=100).**Table A6a: Sea freight**

YEAR	IDN	KHM	LAO	MMR	MYS	PHL	SGP	THA	VNM
1990	267	n/a	n/a	n/a	215	548	72	983	0
1991	301	n/a	n/a	518	278	519	309	450	375
1992	304	n/a	n/a	n/a	172	474	221	191	529
1993	418	n/a	n/a	n/a	114	539	86	107	406
1994	330	121	n/a	n/a	108	424	83	115	376
1995	142	166	n/a	249	118	238	48	82	295
1996	179	112	n/a	331	48	111	22	55	329
1997	172	78	n/a	257	40	144	29	47	261
1998	148	14	n/a	232	49	101	116	114	111
1999	267	118	n/a	21	48	53	48	99	98
2000	231	130	76	20	46	57	51	69	57
2001	192	96	63	89	55	84	54	78	60
2002	136	124	22	15	127	344	106	107	54
2003	102	11	5	57	55	237	112	91	106
2004	175	128	12	116	52	193	44	99	266
2005	136	24	11	104	55	45	100	61	230
2006	100	13	9	80	47	155	79	50	135
2007	99	13	208	136	48	137	68	57	237
2008	88	15	6	97	48	128	100	44	108

Table A6b: Air freight

YEAR	IDN	KHM	LAO	MMR	MYS	PHL	SGP	THA	VNM
1990	507	n/a	n/a	n/a	514	153	438	628	n/a
1991	2288	n/a	n/a	n/a	594	1397	355	710	n/a
1992	2041	n/a	n/a	n/a	423	474	371	271	n/a
1993	2459	n/a	n/a	n/a	636	307	570	435	n/a
1994	2653	n/a	n/a	n/a	513	236	343	487	149
1995	1486	n/a	n/a	n/a	892	264	429	455	1231
1996	543	401	n/a	n/a	433	659	464	1863	714
1997	434	454	n/a	971	117	104	211	248	108
1998	508	205	n/a	238	96	75	171	197	617
1999	612	200	n/a	n/a	108	63	119	217	121
2000	376	198	n/a	79	109	74	150	191	214
2001	396	25	n/a	196	84	72	123	223	268
2002	461	136	132	122	81	35	130	165	165
2003	329	572	202	68	72	30	112	197	218
2004	429	434	310	313	96	43	107	192	269
2005	397	358	730	239	97	62	89	229	233
2006	468	444	157	162	119	73	88	191	296
2007	491	531	161	86	119	68	72	275	495
2008	461	604	166	441	120	65	100	231	469

Figure A5a: Index of Trade Costs, Sea, ASEAN5 (Brazilian imports; Singapore 2008=100).

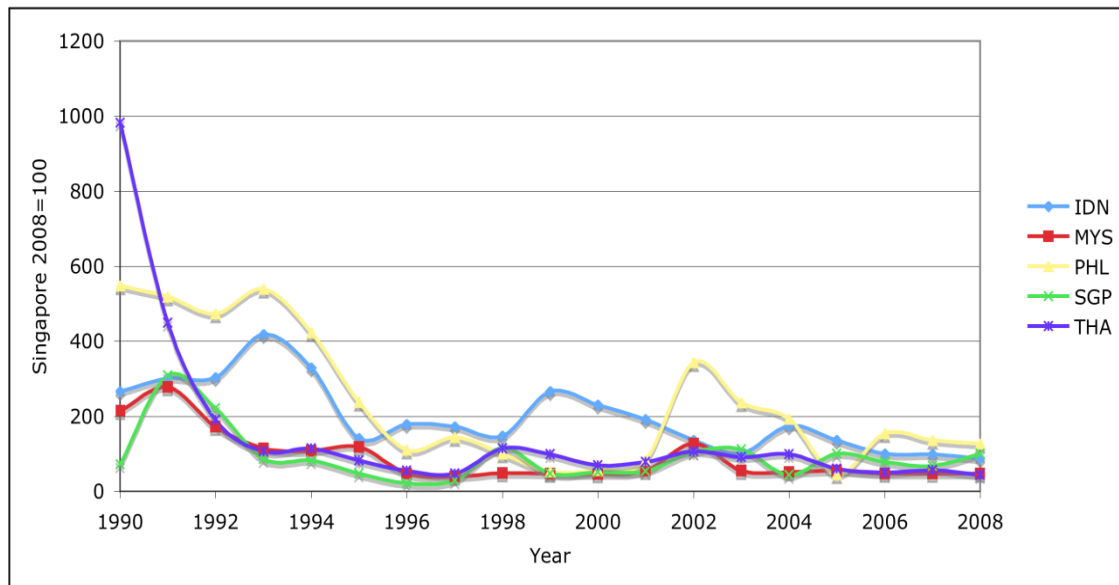
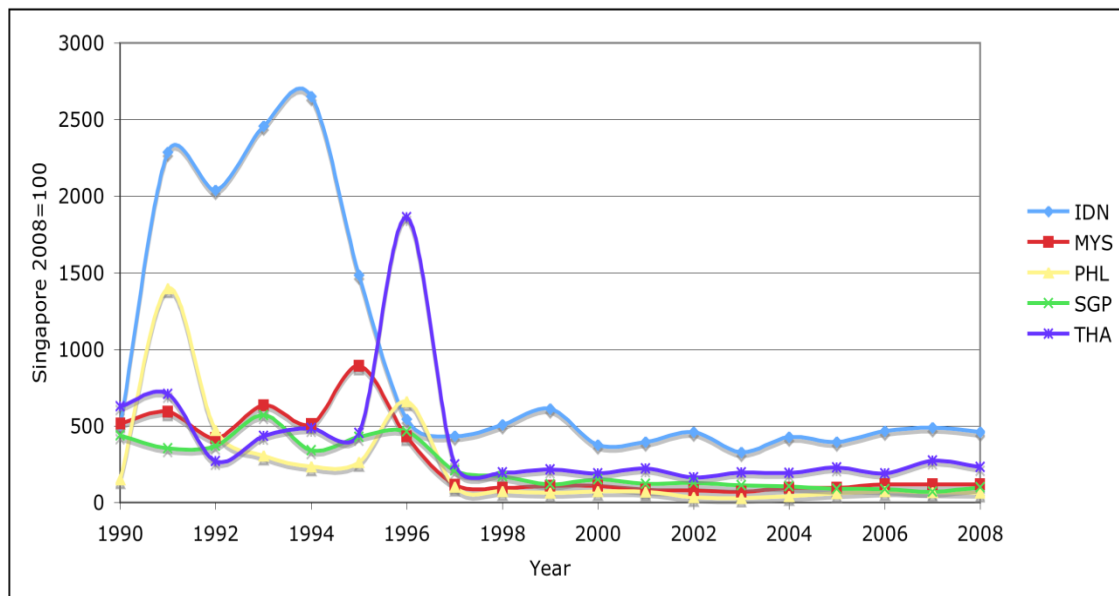


Figure A5b: Index of Trade Costs, Air, ASEAN5 (Brazilian imports; Singapore 2008=100).



CHAPTER 4

Investment Climate Study of ASEAN Member Countries

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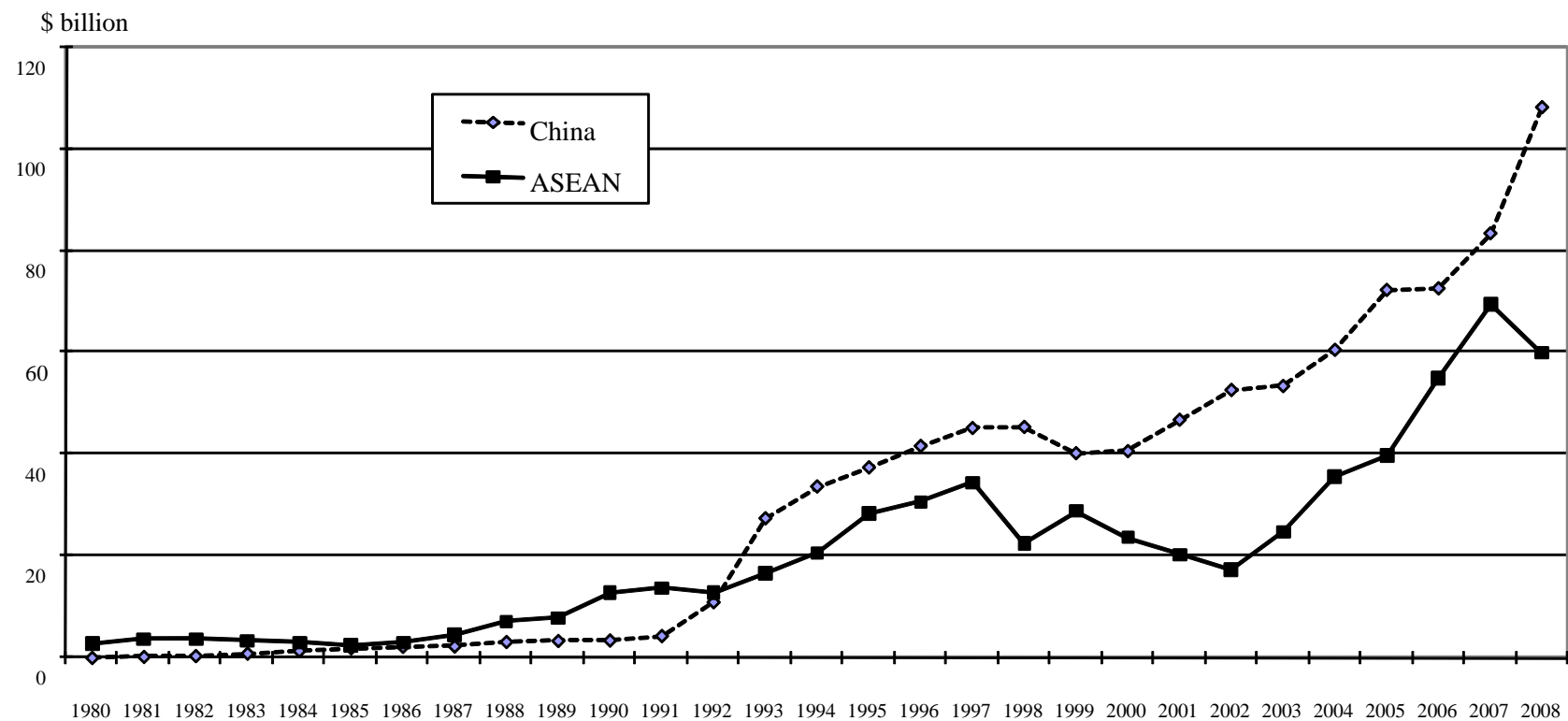
This paper analyzes the FDI environment of the ASEAN countries with a view that the identification of impediments to FDI would provide useful information to policy makers interested in attracting FDI. The coverage of impediments to FDI in this study includes not only the FDI policies but also the implementation and enforcement of these policies. As for the openness of FDI policies, we find wide variations among the ASEAN countries. Most serious impediments are found to be the lack of transparency and complicated/delayed processing in screening and appraisal procedures regarding FDI application. Our findings indicate the need for further liberalization of FDI policies and promotion of facilitation measures in order to successfully attract FDI. In order to achieve these goals, we make several suggestions. First, to promote FDI policy liberalization, the ASEAN countries should use various existing frameworks, such as WTO/GATT's TRIMs agreement, BITs, and FTAs. In particular, ASEAN should use the ASEAN Comprehensive Investment Agreement. Second, to overcome obstacles concerning FDI facilitation, the ASEAN countries should actively use various cooperation programs with developed countries to improve human resources engaged in the implementation and enforcement of FDI policies. Possible multilateral and regional sources of technical assistance in this area are the UNCTAD, OECD, and ERIA. Third, monitoring of the implementation of FDI liberalization and facilitation measures has to be emphasized to achieve a freer FDI environment. In this regard, a monitoring mechanism should be established in ASEAN or in ERIA.

1. Introduction

Many countries are eager to attract foreign direct investment (FDI), as FDI can contribute to economic development and growth in the FDI recipient countries. FDI has been proven to contribute to economic growth through various channels. FDI can bring not only financial resources for fixed investment but also technologies and managerial know-how, which play crucial roles in promoting economic growth for the recipient countries. Moreover, FDI enables the recipient countries to be engaged in various networks, such as the production, sales, procurement, and information networks of foreign multinational corporations (MNCs), major suppliers of FDI, resulting in an improvement of efficiency in production and marketing. Indeed, in East Asia FDI has helped enable East Asian countries to achieve high economic growth through these factors.

The members of the Association of Southeast Asian Nations (ASEAN) have been quite successful in attracting FDI in recent years (Figure 1.1). After reaching a trough in 2002, FDI inflows to ASEAN continued rising noticeably until 2007. In five years from 2002 to 2007 FDI inflows to ASEAN more than quadrupled from \$17 billion to \$69 billion (Table 1.1). In 2008 ASEAN as a whole experienced a substantial decline in FDI inflow by approximately \$10 billion or 13.8 percent from 2007. There are wide variations in the changes in FDI inflows in 2008 among the ASEAN members, all of which recorded a more or less steady increase prior to 2008. Indonesia achieved a notable increase while Singapore, the Philippines and many other countries saw a decline.

Figure 1.1 FDI Inflows to ASEAN and China: 1980-2008



Source: UNCTAD, Foreign Direct Investment Database

Table 1.1. Foreign Direct Investment Inflows to ASEAN and China by Country (million)

Countries	1990	1991	1992	1993	1994	1995	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	1990-2008
Brunei	7	6	7	8	6	583	654	702	573	748	549	526	1,035	3,375	334	289	434	260	239	10,335
Cambodia	0	0	33	54	69	151	294	168	243	232	149	149	145	84	131	381	483	867	815	4,449
Indonesia	1,092	1,482	1,799	2,003	2,191	4,419	6,245	4,729	-207	-1,838	-4,495	-2,926	232	-507	1,896	8,336	4,914	6,928	7,919	44,212
Lao PDR	6	7	8	36	59	88	128	86	45	52	34	24	25	19	17	28	187	324	228	1,401
Malaysia	2,611	4,043	5,138	5,741	4,581	5,815	7,297	6,323	2,714	3,895	3,788	554	3,203	2,473	4,624	4,064	6,060	8,401	8,053	89,378
Myanmar	225	235	149	92	135	318	581	879	684	304	208	192	191	291	251	236	428	258	283	5,939
Philippines	550	556	776	1,238	1,591	1,459	1,520	1,249	1,752	1,247	2,240	195	1,542	491	688	1,854	2,921	2,916	1,520	26,305
Singapore	5,575	4,887	2,204	4,686	8,550	11,535	9,682	13,753	7,314	16,578	16,484	15,093	6,381	11,800	20,054	14,374	27,680	31,550	22,725	250,907
Thailand	2,575	2,049	2,151	1,807	1,369	2,070	2,338	3,882	7,492	6,091	3,349	5,061	3,335	5,235	5,862	8,048	9,460	11,238	10,091	93,502
Vietnam	180	375	474	926	1,945	1,780	1,803	2,587	1,700	1,484	1,289	1,300	1,200	1,450	1,610	2,021	2,400	6,739	8,050	39,314
ASEAN	12,821	13,640	12,739	16,591	20,496	28,218	30,542	34,358	22,310	28,793	23,595	20,169	17,291	24,712	35,468	39,630	54,967	69,481	59,922	656,741
China	3,487	4,366	11,008	27,515	33,767	37,521	41,729	45,257	45,463	40,319	40,715	46,878	52,743	53,505	60,630	72,406	72,715	83,521	108,312	881,851

Source: UNCTAD, Foreign Direct Investment Database

Although ASEAN members have been experiencing favorable performance in attracting FDI in recent years, except for 2008, their performance has been overshadowed by China. After being surpassed by China in the early 1990s in terms of FDI inflows, ASEAN has not been able to regain the commanding position it had in the 1980s. In 2008 China continued attracting FDI successfully, while FDI inflows to ASEAN declined.

Various factors influence the attractiveness of the host country for FDI inflows¹. Political and economic stability is found to play an important role in attracting FDI. Political and economic instability discourages MNCs from undertaking FDI as it increases the risk of losing invested assets. Large market size, favorable future economic prospects, availability of educated, well-disciplined, low-wage labor, well-developed soft and hard infrastructure are also attractive features of the host country for attracting FDI. Having discussed important elements in attracting FDI, one of the most important factors is a country's FDI policy regime. A country with many attractive features such as large market size cannot attract FDI if the country imposes restrictions on FDI inflows. Even if the FDI regime is open, a country has difficulty in attracting FDI if the FDI regime of the country lacks transparency or stability. These observations indicate the importance of the FDI policy regime as well as the FDI policy environment in determining the attractiveness of a country for FDI inflows.

In light of the observation that the FDI policy regime and FDI policy environment play important roles in determining FDI inflows, this study examines and evaluates the

¹ For example, see Urata (2006) for the determinants of FDI inflows in East Asian countries.

restrictiveness/openness of FDI policy regimes and environments for ASEAN countries. We adopt two approaches to achieve our objective. In order to evaluate an FDI policy regime, we examine FDI policies which are documented in legal documents, such as FDI Laws, from the following six aspects: market access or right of establishment, national treatment, screening and approval procedure, restrictions on boards of directors as well as foreign investors, and performance requirements. To shed more light on the FDI policy environment, we use the information on barriers to FDI available from the survey compiled by the Japan Machinery Center for Trade and Investment (JMC), (JMC survey hereinafter).² Use of the information provided by the companies would reveal the true impediments to FDI. It is indeed well known, especially in developing countries, that the presence of a law does not mean that the law is actually implemented and enforced. By conducting these two kinds of analysis, we should be able to discern the policy-related impediments to FDI in ASEAN countries.

It is hoped that our study would contribute to a deeper understanding of the FDI policy regimes and FDI policy environments of ASEAN countries and to help them formulate FDI policy. In particular, the results of this study may provide useful information to the ASEAN country governments, which have committed to creating an ASEAN economic community by 2015, where free flow of FDI would be realized.

The structure of the study is as follows. Section 2 reviews two comparative studies assessing the business environment of ASEAN and other countries, to set the stage for our analysis of FDI policy regimes and environments. This review is expected to

² See section 3 for a detailed explanation of the JMC survey.

discern the business environment in ASEAN from the global perspective. Sections 3 and 4 focus on ASEAN countries. Section 3 examines FDI policy regimes by assessing the contents of legal frameworks, while section 4 examines FDI policy environments by assessing the information collected from companies. Section 5 concludes the study by presenting policy recommendations.

2. ASEAN's Business Environment from a Global Perspective

An assessment of the business environment in ASEAN countries from a global perspective provides useful information for understanding the problems/barriers impeding foreign direct investment. With this in mind, this section reviews the results of two studies by international organizations and think-tanks that have analyzed the business environment of a large number of countries. Specifically, we take up the following studies: *Doing Business Database* compiled by the World Bank (World Bank, 2010) and *Global Competitiveness Report* 2006-2007, 2008-2009, and 2009-2010 published by the World Economic Forum (World Economic Forum, 2006, 2008, and 2009).

Table 2.1, constructed from the *Doing Business Database*, presents the latest ranking of the ease of doing business for the ASEAN10 economies in 2005, 2009, and 2010. It highlights cases with rankings lower than half of the number of sample countries. While the overall rankings in 2010 (Table 2.1 (a)) are high for Singapore (1st

out of 183), Thailand (12th), and Malaysia (23rd), they are particularly low for new ASEAN members and Indonesia and the Philippines: Laos (167th), the Philippines (166th), Cambodia (145th), Indonesia (122nd), and Viet Nam (93rd). When the overall rankings in 2010 are compared with those in 2009 (Table 2.1 (b)) and those in 2005 (Table 2.1 (c)), they are more or less similar to each other, except in the case of the Philippines; this country's ranking gradually dropped from 121st (out of 175) in 2005 to 140th (out of 181) in 2009 and 166th (out of 183) in 2010.

Table 2.1. Ranking of ease of doing business of ASEAN economies

	Brunei	Cambodia	Indonesia	Lao PDR	Malaysia	Philippines	Singapore	Thailand	Vietnam	Average (9)	Average (6)
(a) 2010											
Overall ranking (out of 183)	96	145	122	167	23	166	1	12	93	92	70
Ranking for 10 factors											
Starting a business	153	173	161	89	88	162	4	55	116	111	98
Dealing with licenses	75	145	61	115	109	111	2	13	69	78	61
Employing workers	4	134	149	107	61	115	1	52	103	81	80
Registering property	183	116	95	161	86	102	16	6	40	89	58
Getting credit	113	87	113	150	1	127	4	71	30	77	58
Protecting investors	119	73	41	182	4	132	2	12	172	82	61
Paying taxes	22	58	127	113	24	135	5	88	147	80	88
Trading across borders	48	127	45	168	35	68	1	12	74	64	39
Enforcing contracts	160	141	146	111	59	118	13	24	32	89	65
Closing a business	37	183	142	183	57	153	2	48	127	104	88
(b) 2009											
Overall ranking (out of 181)	88	135	129	165	20	140	1	13	92	87	66
Ranking for 10 factors											
Starting a business	130	169	171	92	75	155	10	44	108	106	94
Dealing with licenses	72	147	80	110	104	105	2	12	67	78	62
Employing workers	5	134	157	85	48	126	1	56	90	78	80
Registering property	177	108	107	159	81	97	16	5	37	87	57
Getting credit	109	68	109	145	1	123	5	68	43	75	58
Protecting investors	113	70	53	180	4	126	2	11	170	81	61
Paying taxes	35	24	116	113	21	129	5	82	140	74	82
Trading across borders	42	122	37	165	29	58	1	10	67	59	34
Enforcing contracts	157	136	140	111	59	114	14	25	42	89	66
Closing a business	35	181	139	181	54	151	2	46	124	101	86
(c) 2005											
Overall ranking (out of 175)	n.a.	n.a.	131	n.a.	25	121	2	19	98	n.a.	66
Ranking for 10 factors											
Starting a business	n.a.	n.a.	161	n.a.	66	99	11	23	89	n.a.	75
Dealing with licenses	n.a.	n.a.	129	n.a.	134	112	10	6	28	n.a.	70
Employing workers	n.a.	n.a.	141	n.a.	37	118	4	46	137	n.a.	81
Registering property	n.a.	n.a.	118	n.a.	68	91	12	16	30	n.a.	56
Getting credit	n.a.	n.a.	76	n.a.	3	96	7	41	76	n.a.	50
Protecting investors	n.a.	n.a.	58	n.a.	3	151	2	33	170	n.a.	70
Paying taxes	n.a.	n.a.	129	n.a.	49	96	8	54	116	n.a.	75
Trading across borders	n.a.	n.a.	55	n.a.	41	61	2	97	68	n.a.	54
Enforcing contracts	n.a.	n.a.	144	n.a.	78	50	23	43	90	n.a.	71
Closing a business	n.a.	n.a.	126	n.a.	47	143	2	36	105	n.a.	77

Data source: World Bank (2010)

Notes: average ranking is calculated for a comparison among 10 factors. Average (9) and average, (6) show average ranking for nine countries and six countries who appear in 2005, respectively.

The *Doing Business Database* evaluates the following 10 aspects of the business environment: i. starting a business, ii. dealing with licenses, iii. employing workers, iv. registering property, v. getting credit, vi. protecting investors, vii. paying taxes, ix. enforcing contracts, and x. closing a business. The problems that need to be solved vary among the ASEAN countries. For the ASEAN region as a whole, however, the most serious problems are in the areas of starting a business (111th/106th on average) and closing a business (104th/101st), for which their rankings are significantly lower than their overall average of 92nd/87th in 2010/2009. On the other hand, interestingly, the ranking for trading across borders is much higher than other items for ASEAN: 64th/59th on average for ASEAN9 and 39th/34th for ASEAN6 in 2010/2009. When the rankings in 2010 are compared with those in 2005, some items tend to improve while others worsen. In particular, relative evaluations for trading across borders drastically improved from 54th to 39th on average of ASEAN6 countries, while relative evaluations for starting a business significantly worsened from 75th to 98th. These relatively high and rapidly improving rankings for trade activities may reflect the recent efforts that ASEAN countries have made for trade liberalization and facilitation, particularly to create an ASEAN Economic Community (AEC) with a targeted year of 2015.³

The survey results in Table 2.2 reveal that the lengths of time required for starting a business and closing a business are too long; for instance, it takes 116 days for Brunei

³ See Ishikawa *et al.*(2009) for efforts made by ASEAN countries, as a part of movements toward AEC, to form national single windows (NSW) and ASEAN single windows (ASW), which are one-stop services for trade at the national and ASEAN-wide level, as well as other discussion on AEC.

and 100 days for Laos to start a business. Many procedures are necessary, particularly for starting a business and obtaining certain licenses, and the time requirement may be due to the complexity of and/or delays in procedures; more than 10 kinds of procedure are required to start a business in Brunei, the Philippines, and Vietnam, and more than 20 procedures are necessary to deal with licenses in Brunei, Malaysia, Lao PDR, the Philippines, and Cambodia. Costs expressed as percentage of income per capita to start a business/ dealing with licenses are also high in some countries; for example, Cambodia for starting a business and Vietnam, Indonesia, and Lao PDR for dealing with licenses. Moreover, high minimum capital levels discourage starting a business in countries such as Indonesia and Cambodia. Furthermore, the degree of difficulty in hiring and firing workers seem to be extremely high for Indonesia, and firing costs are particularly troublesome; firing costs expressed as the number of weeks wages are as high as 162 for Lao PDR, 108 for Indonesia, 91 for the Philippines, and 87 for Vietnam in extreme cases.

Table 2.2. Components of Ease of Doing Business and Their Evaluation for ASEAN Economies, 2C

		2010								
		Brunei	Cambodia	Indonesia	Lao PDR	Malaysia	Philippines	Singapore	Thailand	Vietnam
Starting a Business	Procedures (number)	18	9	9	7	9	15	3	7	11
	Time (days)	116	85	60	100	11	52	3	32	50
	Cost (% of income per capita)	10	138	26	12	12	28	1	6	13
	Min. capital (% of income per capita)	0	37	60	0	0	6	0	0	0
Dealing with Licenses	Procedures (number)	32	23	14	24	25	24	11	11	13
	Time (days)	163	709	160	172	261	203	25	156	194
	Cost (% of income per capita)	5	54	195	144	7	82	20	12	248
Employing Workers	Difficulty of Hiring Index (0-100)	0	44	61	11	0	56	0	33	11
	Rigidity of Hours Index (0-100)	0	33	0	0	0	0	0	0	13
	Difficulty of Firing Index (0-100)	0	30	60	50	30	30	0	0	40
	Rigidity of Employment Index (0-100)	0	36	40	20	10	29	0	11	21
	Firing costs (weeks of wages)	4	39	108	162	75	91	4	54	87
Registering Property	Procedures (number)	..	7	6	9	5	8	3	2	4
	Time (days)	..	56	22	135	144	33	5	2	57
	Cost (% of property value)	..	4	11	4	3	4	3	1	1
Getting Credit	Legal Rights Index (0-10)	7	8	3	4	10	3	10	4	8
	Credit Information Index (0-6)	0	0	4	0	6	3	9	5	4
	Public registry coverage (% adults)	0	0	22	0	49	0	9	0	19
	Private bureau coverage (% adults)	0	0	0	0	82	6	9	33	0
Protecting Investors	Disclosure Index (0-10)	3	5	10	0	10	2	5	10	6
	Director Liability Index (0-10)	2	9	5	3	9	2	84	7	0
	Shareholder Suits Index (0-10)	8	2	3	2	7	8	7.9	6	2
	Investor Protection Index (0-10)	4	5	6	2	9	4	15	8	3
Paying Taxes	Payments (number)	15	39	51	34	12	47	5	23	32
	Time (hours)	144	173	266	362	145	195	84	264	1050
	Profit tax (%)	25	19	27	25	17	25	8	29	21
	Labor tax and contributions (%)	6	0	11	6	16	10	15	6	19
	Other taxes (%)	0	4	0	3	2	14	5	3	0
	Total tax rate (% profit)	30	23	38	34	34	49	28	37	40
Trading Across Borders	Documents for export (number)	6	11	5	9	7	8	4	4	6
	Time for export (days)	28	22	21	50	18	16	5	14	22
	Cost to export (US\$ per container)	630	732	704	1860	450	816	456	625	756
	Documents for import (number)	6	11	6	10	7	8	4	3	8
	Time for import (days)	19	30	27	50	14	16	3	13	21
	Cost to import (US\$ per container)	708	872	660	2040	450	819	439	795	940
Enforcing Contracts	Procedures (number)	58	44	39	42	30	37	21	35	34
	Time (days)	540	401	570	443	585	842	150	479	295
	Cost (% of debt)	37	103	123	32	28	26	26	12	29
Closing a Business	Time (years)	3	..	6	..	2	6	1	3	5
	Cost (% of estate)	4	..	18	..	15	38	1	36	15
	Recovery rate (cents on the dollar)	47	0	14	0	39	4	91	42	18

Data source: World Bank (2010)

Even for trading across borders with relatively high ranking, there remains room for further improvement in terms of the number of days and the costs required for export and import processes. For instance, reduction of costs for exports and imports is necessary particularly for Lao PDR, the Philippines, Vietnam, and Cambodia, and the reduction of time for export and import operations is needed mainly for Lao PDR, Cambodia, Indonesia, and Vietnam. To realize them requires the development of a logistics-related infrastructure such as ports and roads, and improved efficiency in customs clearance in addition to the reduction (and simplification) of tariffs and non-tariff measures (NTMs).

Table 2.3 presents a global competitiveness index (GCI) by country and by category, obtained from the *Global Competitiveness Report*, highlighting cases with rankings lower than half of the number of sample countries. The figures in the upper portion of Table 2.3 (a)/(b)/(c) indicate the ranking of a country among 133/134/125 countries for the items concerned (low figures indicate high rankings), while the figures in the lower portion of the table indicate the score (high numbers indicate high scores with 7 as the full score). The GCI evaluates the competitiveness of countries based on three broad categories with two to six sub-categories. The three broad categories are basic requirements, efficiency enhancers, and innovation and sophistication factors. The sub-categories are further broken down into the much more precise factors shown in Table A.2.1 in the Appendix.⁴ Although the degree of competitiveness of a specific country

⁴ Factors considered as disadvantages are those ranked below 10 for Singapore with an overall ranking in the top 10 economies, those ranked equal to or lower than the economy's overall ranking

may not directly influence the investment activities of firms, competitiveness would have a positive impact on investment decisions. Firms prefer competitive countries to less competitive ones for the location of their operations in the global market when considering investment decisions.

for Brunei, Malaysia, Thailand, and Indonesia with an overall ranking from 11 to 50, and those ranked lower than 50 for Cambodia, Indonesia, the Philippines, and Viet Nam with an overall ranking lower than 51.

Table 2.3. The Global Competitiveness Index (GCI) for ASEAN economies

	Brunei	Cambodia	Indonesia	Malaysia	Philippines	Singapore	Thailand	Vietnam	Average (8)	Average (6)	Brunei	Cambodia	Indonesia	Malaysia	Philippines	Singapore	Thailand	Vietnam	Average (8)	Average (6)
	(a) 2009-2010 (133 economies)										(b) 2008-2009 (134 economies)									
Ranking (out of 133/134 economies)																				
GCI	32	110	54	24	87	3	36	75	53	47	39	109	55	21	71	5	34	70	51	43
Basic requirements	19	112	70	33	95	2	43	92	58	56	29	107	76	25	85	3	43	79	56	52
Institutions	36	92	58	43	113	1	60	63	58	56	41	103	68	30	105	1	57	71	60	55
Infrastructure	41	95	84	26	98	4	40	94	60	58	39	97	86	23	92	4	29	93	58	55
Macroeconomy	1	122	52	42	76	35	22	112	58	57	2	105	72	38	53	21	41	70	50	49
Health and primary education	42	107	82	34	93	16	61	76	64	60	47	111	87	23	90	16	58	84	65	60
Efficiency enhancers	76	103	50	25	78	2	40	61	54	43	77	115	49	24	68	2	36	73	56	42
Higher education and training	62	122	69	41	68	5	54	92	64	55	69	127	71	35	60	8	51	98	65	54
Goods market efficiency	100	85	41	30	95	1	44	67	58	46	91	88	37	23	81	1	46	70	55	43
Labor market efficiency	10	52	75	31	113	1	25	38	43	47	16	33	43	19	101	2	13	47	34	38
Financial market sophistication	68	94	61	6	93	2	49	82	57	49	75	130	57	16	78	2	49	80	61	47
Technological readiness	60	113	88	37	84	6	63	73	66	59	54	123	88	34	70	7	66	79	65	57
Market size	115	92	16	28	35	39	21	38	48	30	116	95	17	28	34	41	21	40	49	30
Innovation and sophistication factors	81	107	40	24	74	10	47	55	55	42	87	112	45	23	67	11	46	71	58	44
Business sophistication	77	101	40	24	65	14	43	70	54	43	89	110	39	22	57	14	46	84	58	44
Innovation	75	107	39	24	99	8	57	44	57	45	91	112	47	22	76	11	54	57	59	45
Score (out of 7)																				
GCI	4.6	3.5	4.3	4.9	3.9	5.5	4.6	4.0	4.4	4.5	4.5	3.5	4.3	5.0	4.1	5.5	4.6	4.1	4.5	4.6
Basic Requirements	5.4	3.6	4.3	5.1	3.9	6.0	4.9	4.0	4.7	4.7	5.3	3.7	4.3	5.4	4.2	6.1	5.0	4.2	4.8	4.9
Institutions	4.8	3.5	4.0	4.5	3.2	6.1	4.0	3.9	4.3	4.3	4.7	3.4	3.9	4.9	3.4	6.2	4.2	3.9	4.3	4.4
Infrastructure	4.6	2.9	3.2	5.0	2.9	6.4	4.6	3.0	4.1	4.2	4.4	2.8	3.0	5.3	2.9	6.4	4.7	2.9	4.1	4.2
Macroeconomy	6.6	3.4	4.8	5.0	4.5	5.2	5.4	3.9	4.9	4.8	6.3	4.4	4.9	5.4	5.2	5.7	5.4	4.9	5.3	5.3
Health and primary education	5.8	4.4	5.2	5.9	5.1	6.2	5.5	5.3	5.4	5.5	5.8	4.3	5.3	6.1	5.2	6.2	5.6	5.3	5.5	5.6
Efficiency enhancers	3.9	3.5	4.2	4.8	3.9	5.6	4.5	4.1	4.3	4.5	3.8	3.3	4.3	4.8	4.0	5.5	4.5	3.9	4.3	4.5
Higher education and training	4.1	2.8	3.9	4.5	3.9	5.6	4.3	3.5	4.1	4.3	3.9	2.7	3.9	4.6	4.1	5.6	4.3	3.4	4.1	4.3
Goods market efficiency	3.9	4.0	4.5	4.8	3.9	5.8	4.5	4.2	4.5	4.6	3.9	4.0	4.7	5.0	4.1	5.8	4.5	4.2	4.5	4.7
Labor market efficiency	5.2	4.5	4.3	4.7	3.9	5.9	4.8	4.7	4.8	4.7	4.9	4.7	4.6	4.9	4.1	5.7	5.0	4.5	4.8	4.8
Financial market sophistication	4.2	3.8	4.3	5.4	3.8	5.9	4.5	4.1	4.5	4.7	4.1	3.0	4.5	5.4	4.1	5.9	4.6	4.1	4.5	4.8
Technological readiness	3.8	2.7	3.2	4.5	3.3	5.9	3.7	3.5	3.8	4.0	3.6	2.4	3.0	4.4	3.3	5.6	3.4	3.1	3.6	3.8
Market size	2.6	3.1	5.2	4.7	4.6	4.5	5.0	4.6	4.3	4.8	2.4	3.0	5.1	4.7	4.5	4.4	4.9	4.4	4.2	4.7
Innovation and sophistication factors	3.4	3.1	4.0	4.4	3.4	5.1	3.8	3.7	3.9	4.1	3.3	3.0	4.0	4.6	3.7	5.2	3.9	3.6	3.9	4.2
Business sophistication	3.8	3.4	4.5	4.8	4.1	5.2	4.4	4.0	4.3	4.5	3.8	3.4	4.5	5.0	4.3	5.3	4.4	3.8	4.3	4.6
Innovation	3.0	2.7	3.6	4.1	2.8	5.1	3.3	3.5	3.5	3.7	2.9	2.7	3.4	4.3	3.0	5.1	3.4	3.3	3.5	3.8

Data source: World Economic Forum (2006, 2008, 2009)

Notes: average is calculated for a comparison among factors.

(Continued)

(Continued)

	Indonesia	Malaysia	Philippines	Singapore	Thailand	Vietnam	Average (6)
	(c) 2006-2007 (125 economies)						
<i>Ranking (out of 125 economies)</i>							
GCI	50	26	71	5	35	77	44
Basic requirements	68	24	84	2	38	71	48
Institutions	52	18	88	4	40	74	46
Infrastructure	89	23	88	6	38	83	55
Macroeconomy	57	31	62	8	28	53	40
Health and primary education	72	42	82	20	84	56	59
Efficiency enhancers	50	26	63	3	43	83	45
Higher education and training	53	32	63	10	42	90	48
Market efficiency	27	9	57	4	31	73	34
Technological readiness	72	28	61	2	48	85	49
Innovation factors	41	22	66	15	36	81	44
Business sophistication	42	20	59	23	40	86	45
Innovation	37	21	79	9	33	75	42
<i>Score (out of 7)</i>							
GCI 2006-2007	4.3	5.1	4.0	5.6	4.6	3.9	4.6
Basic Requirements	4.4	5.4	4.2	6.1	5.0	4.4	4.9
Institutions	4.0	5.1	3.4	5.9	4.4	3.6	4.4
Infrastructure	2.7	5.1	2.7	6.2	4.4	2.8	4.0
Macroeconomy	4.5	5.0	4.4	5.7	5.1	4.6	4.9
Health and primary education	6.4	6.6	6.2	6.8	6.1	6.4	6.4
Efficiency enhancers	4.1	4.9	3.9	5.6	4.3	3.4	4.4
Higher education and training	4.3	4.8	4.0	5.6	4.4	3.4	4.4
Market efficiency	4.9	5.2	4.2	5.6	4.8	4.1	4.8
Technological readiness	3.2	4.6	3.3	5.7	3.7	2.8	3.9
Innovation factors	4.1	4.9	3.6	5.1	4.2	3.3	4.2
Business sophistication	4.5	5.3	4.2	5.2	4.6	3.5	4.6
Innovation	3.6	4.5	3.1	5.0	3.7	3.1	3.8

Similarly to the rankings in *Doing Business*, the overall rankings in 2009-2010/2008-2009 are high for Singapore (3rd/5th out of 133/134), Malaysia (24th/21st), and Thailand (36th/34th), while they are particularly low for new ASEAN countries and the Philippines, indicating unfavorable business environments in these countries: Cambodia (110th/109^h), the Philippines (87th/71st), and Vietnam (75th/70th) (Table 2.3 (a)/(b)). When the overall rankings in 2009-2010/2008-2009 are compared with those in 2006-2007 (Table 2.3 (c)), they are more or less similar to each other, again except for the Philippines; the ranking worsened by more than 10 places, from 71st to 87th.

Based on the average figures shown in the right hand columns in Table 2.3, basic requirements such as institutions, infrastructure, and health and primary education are still not well developed at the sub-category level in ASEAN6 countries compared to the rest of the world. More precisely, the factors regarded as reducing competitiveness in many countries in Table A.2.1 involve various public institutions, such as judicial independence, efficiency of legal framework, infrastructure (particularly the quality of the electricity supply), and tuberculosis prevalence, various market distortions concerning such matters as tertiary education, number of procedures and time required for starting a business, financial market sophistication including soundness of banks, and technological readiness such as the availability of latest technologies and broadband internet subscribers. Improving these factors would make the countries in the region more competitive, increasing their attractiveness for investors.

Table 2.4, compiled from the *Global Competitiveness Report*, shows the problematic factors involved in doing business in the countries concerned. The figures

in the upper portion of the table indicate the percentage of respondents reporting the presence of the problem for the item concerned, while those in the lower portion indicate the ranking of the severity of the problem for the 15/14 items in each economy. In the upper portion of the table, the figures registering 10 percent or above are highlighted.⁵ When the results for 2009-2010 are compared with those for 2008-2009/2006-2007, corruption, inadequate supply of infrastructure, and inefficient government bureaucracy are still recognized as relatively serious problems in many ASEAN countries. Additionally, tax regulation is identified as a relatively serious problem in many countries in 2008-2009, though it is not regarded as such in 2009-2010. Combined with the fact that access to financing has worsened, which probably reflects the global financial crisis starting in mid 2009, tax regulation became less serious in comparison. These results suggest that in addition to corruption, inadequate supply of infrastructure, and inefficient government bureaucracy, other factors such as tax regulation and access to financing have also been regarded as serious problems requiring improvement to facilitate business.

⁵ To construct this table, respondents were asked to select the five most problematic factors for doing business in the economy, from 15/14 factors listed in the table, and to rank them from 1 (most problematic) to 5. The results were tabulated and weighted according to the ranking assigned by the respondents.

Table 2.4. The Most Problematic Factors for Doing Business and Their Ranking for ASEAN

	Brunei	Cambodia	Indonesia	Malaysia	Philippines	Singapore	Thailand	Vietnam	Average (8)	Average (6)	Brunei	Cambodia	Indonesia	Malaysia	Philippines	Singapore	Thailand	Vietnam	Average (8)	Average (6)	Indonesia	Malaysia	Philippines	Singapore	Thailand	Vietnam	Average (6)	
	(a) 2009-2010										(b) 2008-2009										(c) 2006-2007							
Percent of responses																												
Access to financing	15.1	6.6	7.3	12.8	5.2	12.6	7.2	13.2	10.0	9.7	14.7	8.9	4.4	6.2	1.8	14.7	7.4	10.6	8.6	7.5	4.7	6.0	4.1	9.6	7.1	8.4	6.6	
Corruption	1.6	23.9	8.7	10.4	24.3	0.8	11.0	5.1	10.7	10.1	0.9	0.7	3.9	4.5	1.5	1.3	4.6	3.1	2.6	3.2	4.6	8.0	21.5	0.3	14.7	18.8	11.3	
Crime and theft	1.4	3.2	0.4	5.9	3.3	0.3	1.4	1.4	2.2	2.1	2.1	3.6	1.3	5.5	5.9	9.4	3.5	3.9	4.4	4.9	4.6	5.4	3.8	1.4	0.2	2.0	2.9	
Foreign currency regulations	2.1	1.2	5.2	3.0	0.0	4.8	1.8	3.1	2.7	3.0	0.0	2.8	0.1	0.0	0.1	0.6	0.6	0.6	0.6	0.3	4.9	8.1	0.3	2.4	2.0	3.3	3.5	
Government instability/coups	0.9	0.4	3.6	3.1	2.8	0.0	23.7	1.1	4.5	5.7	19.1	2.2	9.7	5.9	2.4	10.3	1.2	1.9	6.6	5.2	1.9	1.1	13.6	0.5	7.7	2.2	4.5	
Inadequate supply of infrastructure	7.4	8.3	14.8	5.5	15.0	6.2	2.8	16.1	9.5	10.1	2.1	24.5	10.7	14.5	23.9	0.1	10.3	9.0	11.9	11.4	20.2	5.8	15.2	6.9	6.0	13.5	11.3	
Inadequately educated workforce	10.7	9.6	4.7	8.0	0.7	11.9	6.7	13.1	8.2	7.5	0.7	2.6	0.1	8.3	1.9	0.2	0.8	0.9	1.9	2.0	8.1	6.7	0.8	15.9	10.2	9.5	8.5	
Inefficient government bureaucracy	15.3	17.4	20.2	11.3	20.6	3.4	13.3	2.9	13.1	12.0	2.4	5.0	5.0	6.5	8.7	0.8	13.0	8.2	6.2	7.0	14.1	15.4	11.8	6.4	17.8	19.0	14.1	
Inflation	1.9	5.9	6.1	4.4	0.6	20.3	2.0	11.5	6.6	7.5	13.7	4.9	7.5	4.7	3.8	5.2	4.1	7.7	6.5	5.5	6.0	7.5	2.1	8.0	4.3	2.2	5.0	
Policy instability	2.3	6.4	9.0	8.5	12.6	1.1	15.4	7.6	7.9	9.0	1.7	1.8	3.7	1.8	7.0	0.0	21.5	1.4	4.9	5.9	14.0	6.4	15.3	3.4	13.9	0.9	9.0	
Poor public health	0.0	2.4	0.5	1.0	2.4	0.4	0.2	2.0	1.1	1.1	0.7	4.6	6.7	6.1	6.4	7.6	5.1	6.4	5.5	6.4	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	
Poor work ethic in national labor force	17.9	4.8	3.7	7.9	2.0	5.7	3.5	6.8	6.5	4.9	4.5	8.9	16.4	5.4	13.1	5.9	5.2	16.5	9.5	10.4	1.6	6.0	1.1	8.8	2.8	6.9	4.5	
Restrictive labor regulations	20.5	2.2	7.1	6.4	2.4	15.1	1.9	2.8	7.3	6.0	20.1	4.0	3.5	5.5	0.1	6.4	2.2	8.1	6.2	4.3	6.0	8.3	2.5	15.7	2.6	2.0	6.2	
Tax rates	1.1	2.4	1.9	6.9	3.3	7.9	2.9	5.0	3.9	4.7	1.7	7.3	7.8	8.3	3.5	35.4	8.5	17.9	11.3	13.6	2.7	7.0	4.5	8.8	2.5	3.8	4.9	
Tax regulations	1.9	5.3	6.8	4.9	4.8	9.4	6.3	8.2	6.0	6.7	15.6	18.3	19.3	16.7	19.7	2.2	12.1	3.7	13.5	12.3	10.5	8.3	3.7	11.9	8.2	7.7	8.4	
Ranking in each economy																												
Access to financing	12	11	11	15	11	13	11	14	12	13	5	7	6	12	8	8	10	7	8	9	9	11	7	4	7	5	7	
Corruption	5	15	12	13	15	4	12	8	11	11	8	1	3	2	1	14	4	4	5	5	11	5	1	14	2	2	6	
Crime and theft	4	6	1	7	9	2	2	2	4	4	13	12	14	3	11	13	14	14	12	12	10	13	8	12	14	12	12	
Foreign currency regulations	8	2	7	2	1	7	3	6	5	4	12	15	10	13	13	10	9	11	12	11	8	4	14	11	13	9	10	
Government instability/coups	2	1	4	3	7	1	15	1	4	5	10	14	11	14	5	15	1	13	10	10	13	14	4	13	6	10	10	
Inadequate supply of infrastructure	10	12	14	6	13	9	6	15	11	11	6	3	2	11	3	7	7	2	5	5	1	12	3	8	8	3	6	
Inadequately educated workforce	11	13	6	11	3	12	10	13	10	9	4	4	9	6	12	2	6	3	6	6	5	8	13	1	4	4	6	
Inefficient government bureaucracy	13	14	15	14	14	6	13	5	12	11	3	2	1	1	2	9	3	10	4	4	2	1	5	9	1	1	3	
Inflation	7	9	8	4	2	15	5	12	8	8	11	5	5	4	9	1	5	1	5	4	7	6	11	7	9	10	8	
Policy instability	9	10	13	12	12	5	14	10	11	11	7	6	8	5	4	11	2	5	6	6	3	9	2	10	3	14	7	
Poor public health	1	5	2	1	6	3	1	3	3	3	15	11	15	15	15	12	15	15	14	15	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	
Poor work ethic in national labor force	14	7	5	10	4	8	8	9	8	7	1	9	12	9	14	6	12	6	9	10	14	10	12	6	10	7	10	
Restrictive labor regulations	15	3	10	8	6	14	4	4	8	8	2	13	4	8	10	3	13	12	8	8	6	2	10	2	11	12	7	
Tax rates	3	5	3	9	9	10	7	7	7	8	9	10	13	10	7	4	11	9	9	9	12	7	6	5	12	8	8	
Tax regulations	7	8	9	5	10	11	9	11	9	9	14	8	7	7	6	5	8	8	8	7	4	2	9	3	5	6	5	

Data source: World Economic Forum (2006, 2008, 2009)

Note: From a list of the above 15/14 factors, respondents were asked to select the five most problematic for doing business in their economy and to rank them from 1 (most problematic) to 5. The results were tabulated and weighted according to the ranking assigned by the respondents. The weighted percentage of firms identified the factor as a problematic is expressed in the upper part of this table "percent of responses". Average is calculated for a comparison among factors. Average (8) and average (6) show average of eight countries and six countries who appear in (a) and (b), respectively.

The evaluation of the business environment and competitiveness of the ASEAN countries in this section suggests that reducing the complexity and time required for institutional procedures, increasing labor market flexibility (reducing the burden of labor regulations), and developing infrastructure are particularly important for improving the investment environment.

3. Assessment of FDI Policy Regimes, based on Legal Documents

This section assesses the FDI policy regimes in ASEAN countries using the information obtained from legal documents such as FDI Laws. In some cases supplementary information sources, such as FDI guides, are used. The first section describes the methodology used for the analysis and then the following section discusses the results of the analysis.

3.1. Methodology

Several studies have assessed the restrictiveness of FDI policies. Golub (2003) examined the restrictiveness of FDI for OECD countries in 1998/2000 by examining rules on foreign equity, screening and approval procedure, and other restrictions including those on boards of directors, movement of people, and input and operational restrictions. Golub found the United Kingdom the most open country and Iceland the least open country among 28 OECD member countries.

PECC (2002) evaluated FDI regimes of APEC economies by examining wide-ranging FDI rules on market access, examination procedures, most-favored-nation (MFN) treatment, profit repatriation, work permits, performance requirements, dispute settlement, investment incentives, and capital exports. PECC found Hong Kong to be the most open and Brunei the least open among 19 APEC sample economies. The PECC study shows that the FDI regimes of developing members are more restrictive compared to developed members.

We used a modified methodology adopted by Golub (2003). Our evaluation method is shown in Table 3.1. We evaluated the restrictiveness of FDI rules in six areas: foreign ownership or market access, national treatment, screening and approval procedure, board of directors and management composition, movement of investors, and performance requirement. Low scores indicate open FDI rules⁶. Different areas are given different weights. In most FTAs, restrictions are imposed on ownership and control of a local enterprise through a cap on foreign-owned equity. It is given a weight of 0.4 while restriction on national treatment is given a weight of 0.2 for the computation of the overall score. Meanwhile, other restrictions such as screening procedures, composition of management, entry of investors, and performance requirements are given 0.1 each. In this manner, this study avoided the limitations of Golub's analysis wherein some sectors received a score above 1, which is the highest

⁶ We evaluated FDI rules by sectors, then aggregated them to obtain an overall score by giving equal weight. We used an 88 ISIC two-digit industry classification to analyze FDI rules, then aggregated these detailed results using equal weights

possible score for the degree of restrictiveness in his study. Our method has its own limitations. It can be subjected to random and arbitrary weight. However, this is assuaged by using standards on all restrictions and by careful analysis, in addition to comparison of the results of one country with another.

All in all, 21 sectors that include 88 ISIC two-digit subsectors were evaluated in this study.

Table 3.1. Assessment of FDI Restrictions

(Fully liberalized = 0)	
Restriction on Ownership and Market Access (weight = 0.4)	
No foreign equity is allowed	1
1-19 percent is allowed	0.9
Reservation on ownership and market access	0.75
20-34 percent is allowed	0.6
35-49 percent is allowed	0.5
50-74 percent is allowed	0.3
75-99 percent is allowed	0.2
No restriction but bound	0.1
Commercial presence is required	0.1
No restrictions	0
National Treatment (weight = 0.2)	
No national treatment	1
Reservation on national treatment	0.75
No restrictions	0
Screening and Approval (weight = 0.1)	
Objections in case the investment is contrary to national interest	1
Investment is required to show economic benefits before approval	0.9
Reservations for future limitations	0.75
Objections based on the size of investment	0.5
Prior or post notification	0.1
No restrictions	0
Board of Directors and Management Composition (weight = 0.1)	
All members of the management should be local	1
Reservations for future restrictions	0.75
Majority should be local	0.5
At least one is local	0.25
Should be locally license	0.1
No restrictions	0
Movement of investors (weight = 0.1)	
No entry	1
Less than one year	0.9
Reservations for further measures on entry	0.75
One to two years	0.6
Three to four years	0.5
More than four years but less than 10	0.2
No restrictions	0
Performance requirements (weight = 0.1)	
Local contents	0.25
Others	0.1

3.2. The Results

The results of our assessment are shown in Table 3.2. Overall scores for ASEAN9 countries range between 0.175 (Singapore) and 0.463 (Myanmar) with a simple average of 0.337. Other countries register the following scores in ascending order (from more open to more closed environment); the Philippines (0.237), Cambodia (0.242), Thailand (0.300), Vietnam (0.315), Indonesia (0.375), Brunei (0.394), Lao, PDR (0.428), Malaysia (0.438). As the scoring is undertaken in such a way that the low score indicates an open FDI policy regime, our results show that FDI policy regimes in Singapore, the Philippines, and Cambodia are relatively open, while those in Myanmar, Malaysia and Lao PDR are relatively closed.

Table 3.2. Assessment of FDI Policy Regimes of ASEAN Countries

	Total score	Market access	National treatment	Screening & appraisal	Board of directors	Movement of investors	Performance requirement
weight	1	0.4	0.2	0.1	0.1	0.1	0.1
Brunei	0.394	0.243	0.795	0.434	0.590	0.180	0.180
Cambodia	0.242	0.140	0.183	0.622	0.000	0.750	0.117
Indonesia	0.375	0.364	0.198	0.789	0.308	0.546	0.255
Lao, PDR	0.428	0.392	0.410	0.608	0.250	0.793	0.245
Malaysia	0.438	0.320	0.833	0.250	0.397	0.562	0.227
Myanmar	0.463	0.378	0.401	0.921	0.399	0.714	0.284
Philippines	0.237	0.257	0.279	0.112	0.519	0.043	0.107
Singapore	0.175	0.197	0.143	0.154	0.356	0.074	0.091
Thailand	0.300	0.423	0.000	0.500	0.000	0.805	0.000
Vietnam	0.315	0.338	0.262	0.364	0.286	0.469	0.152
Average	0.339	0.305	0.350	0.475	0.310	0.494	0.194
Standard deviation	0.100	0.092	0.272	0.266	0.193	0.296	0.113

Note: See the main text for the explanation of the scoring system

Source: Authors' computation

Examining the average scores for the ASEAN countries by issue areas, one finds that ASEAN countries have restrictive FDI regimes in the areas of the movement of investors and the screening and appraisal procedures for FDI applications, as their average scores are similarly high at 0.494 and 0.475, respectively, compared to an overall average of 0.339. Having pointed out the problems with the movement of investors and screening and appraisal procedures for FDI applications in the ASEAN countries, it should be noted that there are wide variations in these scores among the ASEAN countries, reflecting a diversity in the seriousness of those problems among them, as shown by high standard deviations. Movement of investors is particularly restrictive in Thailand, Cambodia, and Myanmar, while screening and appraisal procedures are particularly restrictive in Myanmar, Indonesia, Cambodia and Lao, PDR. The lack of national treatment is a serious problem in Malaysia and Brunei. In Malaysia there are a number of cases where foreign companies are not treated equally with local companies. For example, foreign companies are only allowed to acquire land up to a certain amount. In several industrial sectors foreign companies are required to form joint ventures with local companies. In Brunei the government reserves the right to impose any restrictions with respect to national treatment. Restrictions on boards of directors and management composition are rather severe in Brunei and the Philippines, where the majority of board directors have to be local.

Let us examine the restriction on the right of establishment, or market access, which is considered to be the most important policy regarding inward FDI. Table 3.3 shows the results of our assessment of market access for the ASEAN countries by sector.

Before analyzing the restrictions on market access by country, we first look at restrictions on market access by sectors for ASEAN as a whole. The sector with the most restrictive market access regulation is found to be public administration and defense. Electricity, gas, steam and air conditioning supply, information and communications, and arts, entertainment, and recreation have quite restrictive regulation of market access. By contrast, market access regulation is rather relaxed in manufacturing and accommodation and food service activities. Turning to the market access restrictions by country, we find that tight restrictions are imposed in Thailand, Lao PDR, Myanmar, and Indonesia. In Thailand many sectors, except for manufacturing, set an upper limit to foreign equity ownership, while in Lao PDR, Myanmar and Indonesia, FDI is not allowed in several sectors. In Lao PDR, market access is not allowed in information and communication, and public administration, while in Myanmar market access is not allowed in the following sectors, information and communication, financial and insurance businesses, and public administration. In Indonesia, market access is very limited in real estate activities and public administration.

Table 3.3. Assessment of Market Access in FDI Policies of ASEAN Countries

	Average	Brunei	Cambodia	Indonesia	Lao PDR	Malaysia	Myanmar	Philippines	Singapore	Thailand	Vietnam
All sectors	0.305	0.243	0.140	0.364	0.392	0.320	0.378	0.257	0.197	0.423	0.338
A - Agriculture, forestry and fishing	0.270	0.10	0.10	0.40	0.50	0.10	0.45	0.35	0.00	0.50	0.20
B - Mining and quarrying	0.205	0.02	0.20	0.04	0.30	0.20	0.55	0.30	0.00	0.34	0.10
C - Manufacturing	0.116	0.05	0.10	0.21	0.27	0.13	0.09	0.10	0.00	0.16	0.05
D - Electricity, gas, steam and air conditioning supply	0.575	1.00	0.10	0.20	0.75	0.60	0.90	0.30	0.90	0.50	0.50
E - Water supply; sewerage, waste management and remediation activities	0.330	1.00	0.10	0.05	0.10	0.70	0.10	0.30	0.25	0.50	0.20
F - Construction	0.286	0.28	0.10	0.29	0.84	0.00	0.10	0.15	0.00	0.50	0.60
G - Wholesale and retail trade; repair of motor vehicles and motorcycles	0.238	0.00	0.10	0.23	0.20	0.30	0.10	0.05	0.10	0.50	0.80
H - Transportation and storage	0.418	0.20	0.10	0.60	0.42	0.36	0.80	0.50	0.20	0.50	0.50
I - Accommodation and food service activities	0.163	0.00	0.10	0.30	0.10	0.38	0.10	0.05	0.00	0.50	0.10
J - Information and communication	0.445	0.00	0.20	0.53	0.47	0.60	1.00	0.40	0.25	0.50	0.50
K - Financial and insurance activities	0.315	0.00	0.10	0.53	0.10	0.43	1.00	0.20	0.14	0.50	0.15
L - Real estate activities	0.380	0.00	0.75	1.00	0.10	0.75	0.10	0.50	0.10	0.50	0.00
M - Professional, scientific and technical activities	0.266	0.11	0.10	0.24	0.10	0.23	0.49	0.55	0.14	0.50	0.20
N - Administrative and support service activities	0.260	0.00	0.10	0.60	0.28	0.10	0.55	0.35	0.02	0.50	0.10
O - Public administration and defence; compulsory social security	0.770	1.00	0.10	1.00	1.00	0.60	1.00	0.50	1.00	0.50	1.00
P - Education	0.325	0.00	0.10	0.25	0.10	0.60	0.10	0.50	1.00	0.50	0.10
Q - Human health and social work activities	0.227	0.00	0.10	0.62	0.10	0.00	0.10	0.15	0.00	0.50	0.70
R - Arts, entertainment and recreation	0.419	0.25	0.10	0.56	1.00	0.65	0.10	0.15	0.00	0.38	1.00
S - Other service activities	0.177	0.33	0.10	0.00	0.40	0.00	0.10	0.00	0.03	0.50	0.30
T - Activities of households as employers; undifferentiated goods- and services-producing activities of households for own use	0.120	0.00	0.10	0.00	1.00	0.00	0.10	0.00	0.00	0.00	0.00
U - Activities of extraterritorial organizations and bodies	0.105	0.75	0.10	0.00	0.10	0.00	0.10	0.00	0.00	0.00	0.00

Note: See the main text for the explanation of the scoring system

Source: Authors' computation

Concerning performance requirements, Thailand does not impose any such restrictions. Singapore imposes a minimum scale on ships owned by foreign investors. In Cambodia, foreign investors are required to provide adequate training to Cambodian employees, and to promote Cambodian staff to senior positions over time. In Lao PDR, local content requirements are imposed in several manufacturing sectors such as leather products and wood products. In Malaysia export targets, technology transfer and local content requirements are imposed in the manufacturing sector. In the Philippines export requirements are imposed for obtaining incentives, while preferences have to be given to local employees in the electricity sector. In Vietnam foreign firms have to comply with environment protection requirements.

Our analysis of FDI policy regimes for ASEAN revealed wide variations in the openness/restrictiveness of the regimes among them. The movement of investors, screening and appraisal are found to be serious impediments in several countries. As for the policy on market access, it is worth noting that services sectors such as information and communication are quite restrictive. Recognizing that service sectors occupy a large and important part of economic activity in ASEAN countries, provision of greater market access to foreign companies can contribute to an improvement of allocative and technical efficiency of these countries. A justified fear of market domination by competitive foreign companies should be dealt with appropriate competition policy.

4. Assessment of FDI Environments based on a Survey of Firms

This section analyzes the FDI environments of ASEAN countries by using the information obtained from a survey conducted on Japanese firms. First, we discuss the methodology used for the analysis and then undertake the analysis.

4.1. The Methodology and the Data used for the Analysis

We classify the problems and obstacles faced by Japanese firms operating in ASEAN countries into ten categories (Table 4.1). The ten categories are divided into two groups, one consisting of four categories of problems related to FDI liberalization and six categories of problems related to FDI facilitation. This classification, which has been proposed by Urata *et al.*(2007), is based on a literature survey and discussions among the members of a committee including representatives of APEC Business Advisory Council (ABAC) Japan, the Japan Machinery Center for Trade and Investment (JMC), the Ministry of Trade, Investment, and Industry (METI) Japan, and university professors (APEC Study Committee with JMC as the secretariat in 2007).

Table 4.1. Ten Major Categories of issues to be solved for FDI liberalization and facilitation

<u>FDI liberalization</u>	
i	Restrictions on foreign entry
ii	Performance requirements
iii	Restrictions on overseas remittances and controls on foreign currency transactions
iv	Restrictions on the movement of people and employment requirements
<u>FDI facilitation</u>	
v	Lack of transparency in policies and regulations concerning investment (institutional problems)
vi	Complicated and/or delayed procedures with respect to investment-related regulations (implementation problems)
vii	Insufficient protection of intellectual property rights
viii	Labor regulations and related practices excessively favorable to workers
ix	Underdeveloped infrastructure, shortages human resources, and insufficient investment incentives
x	Restricted competition and price controls

Source: Urata, *et al.* (2007)

The four categories of impediments concerning FDI liberalization are i) restrictions on foreign entry, ii) performance requirements, iii) restrictions on overseas remittances and controls on foreign exchange, and iv) restrictions on the movement of people and employment requirements.⁷

Category i) “restrictions on foreign entry”, for instance, includes prohibited or restricted foreign entry into specific sectors, regulations on maximum foreign ownership ratios (foreign equity participation), joint venture requirements, minimum capital requirements, restricted forms of commercial presence (regulations on the forms of establishments), restrictions on land ownership by foreign-owned firms. Category ii) “performance requirements” includes local content requirements and export requirements/ technology transfer requirements linked with various FDI incentives. Category iii) “restrictions on overseas remittances and controls on foreign currency transactions” includes restrictions or difficulties in making overseas remittances, restrictions on the possession and use of foreign currencies, difficulties in access to/exchange of local currencies. The last category among impediments concerning FDI liberalization is iv) “restrictions on the movement of people and employment requirements”, which includes difficulties in obtaining and/or renewing necessary visas for foreign representatives, and requirements on the employment of local people (or

⁷ Category i) corresponds to 1.restrictions on foreign entry and 21.restrictions on foreign ownership of land in the JMC survey. Similarly, category ii) corresponds to 2.local content requirements, 3.export requirements, and 18.technology transfer requirements: category iii) 11.foreign remittances, 12.control of foreign exchange, and category iv) 16.employment in the JMC survey.

specific types of local people). All of these problems can certainly be impediments to new foreign entry or expansion of investment by existing foreign firms.

The six categories of impediments related to FDI facilitations are as follows: v) “lack of transparency in policies and regulations concerning investment (institutional problems)”, vi) “complicated and/or delayed procedures with respect to investment-related regulations (implementation problems)”, vii) “insufficient protection of intellectual property rights (IPRs)”, viii) “labor regulations and related practices excessively favorable to workers”, ix) “underdeveloped infrastructure, shortages of human resources, and insufficient investment incentives”, and x) “restricted competition and price controls”.⁸

Categories v) “lack of transparency in policies and regulations concerning investment” and vi) “complicated and/or delayed procedures with respect to investment-related regulations” cover issues concerning various investment-related regulations in

⁸ Category v) corresponds to 5. regulations on policies of supporting industries, 7. implementing procedure for Foreign Capital Act, 8.issues of FDI hosting agencies, 9.regulations on export/import activities and customs clearance, 10.restrictions on activities in free trade zones (FTZs)/special economic zones (SEZs), 14.taxiation, 19.(industrial) standards and conformity, 22.issues of environmental pollution and waste disposal, 24.lack of legal regulations/sudden changes in regulations, and 26.others in the JMC survey. Note that some of the issues in these categories in the JMC survey are classified as those in category vi) when they are the issue of implementation. In addition, category vi) includes 4.regulations on withdrawal of operations and 23.inefficient administrative procedures of various regulations, in the JMC survey. Category vii) is composed of 17.problems of IPRs, category viii) consists of a part of 16.labor, the category ix) includes 6.diminished incentives for FDI, 13.finance, 16.labor (human capital-related), and 26.others (infrastructure-related), and category x) takes in 15.price control and 20.monopoly.

terms of institutional problems and implementation problems, respectively. Category v) “lack of transparency in policies and regulations concerning investment” is specifically concerned with sudden and/or frequent changes (without notification in advance), non-transparency, ambiguity in various investment-related regulations and lack of certain regulations, while category vi) “complicated and/or delayed procedures with respect to investment-related regulations” covers problems in implementing regulations on establishments, approval of foreign entry, taxation, customs clearance, withdrawal/reorganization of operations, arbitrary and/or inconsistent interpretation and implementation of various regulations, and other such matters. Examples of problems in categories vii) “insufficient protection of IPRs”, viii) “labor regulations and related practices excessively favorable to workers”, ix) “underdeveloped infrastructure, shortages of human resources, and insufficient investment incentives”, and x) “restricted competition and price controls” include the following: insufficient protection of IPRs and issues involving patents for category vii), non-modern labor regulations that are excessively favorable to workers, such as difficulty in firing workers, drastic/frequent changes in minimum wage levels, never decreasing wages, and restrictions on temporary workers for category viii), underdeveloped physical infrastructure and logistics, shortages of human resources such as management staff and engineers, and high turnover ratios for category ix), and oligopolistic market structure and monopolistic pricing for category x).

Most of the problems classified into categories iv) to x) are not necessarily discriminatory measures aimed at foreigners but are, rather, domestic problems inside

the borders. These impediments could, however, directly and indirectly prevent potential investment from entering the economy. In other words, if a country solves these problems and improves the investment climate, it would receive a larger amount of investment than without such an improvement. Out of 10 major categories for FDI liberalization and facilitation, six are those concerning FDI facilitation. We emphasize the importance of implementing FDI facilitation measures, in addition to FDI liberalization measures, as will be discussed in the following section.

We conduct the analysis based on the methodology discussed above by using information obtained from the survey conducted by the Japan Machinery Center (JMC) for Trade and Investment. The JMC has annually collected and compiled the detailed survey, “Issues and Requests for Trade and Investment Activities by Country/Region”. This survey is based on responses to the “questionnaire on the problems in trade, investment, and production activities abroad,” conducted by the Japan Business Council for Trade and Investment Facilitation (JBCTIF). The JBCTIF has approximately 150 industry associations as members. The respondents to the questionnaire are its members involved in trade and FDI activities. We employ the 2009 version of the JMC survey (JMC survey 2009 hereafter), which was conducted from December 2008 to January 2009, with responses from 38 industry associations (in the case of ASEAN10). For a comparison, we also employ the results in Urata *et al.* (2007) , based on the 2005 version of this survey (JMC survey 2005 hereafter) and Urata and Ando (2009) based on the 2008 version (JMC survey 2008).

4.2. The Results

Table 4.2 summarizes the results of our analysis of the investment climate in 2009 in the ASEN10 countries, showing the number of incidents by category and country. Since the JMC survey deals with precisely the problems raised by firms in many industry associations which are members of the BCTIF, we first collect all the information on the countries concerned and identify the problems by country. We then classify these problems into 10 categories and collate them for all the countries, as shown in Table A.4.1 in the Appendix. Table 4.2 is constructed based on Table A.4.1. For a comparison, Table 4.3 presents the results of a similar analysis of the investment climate in 2008 and 2005.

Table 4.2. Investment Climate in ASEAN 10 Economies in 2009: The Number of Incidents by Category and Country

	Brunei	Cambodia	Indonesia	Laos	Malaysia	Myanmar	Philippines	Singapore	Thailand	Viet Nam	Total	Share by category
(a) The number of Japanese affiliates in each country	1	10	659	6	759	10	419	991	1,577	332	4,764	
(b) Issues to be solved for FDI liberalization and facilitation												
<u>FDI liberalization</u>	0	0	17	0	11	8	10	1	19	8	74	20%
i) Restrictions on foreign entry	0	0	10	0	5	2	7	0	8	3	35	10%
ii) Performance requirements	0	0	3	0	3	0	0	0	3	2	11	3%
iii) Restrictions on overseas remittances and controls on foreign currency transactions	0	0	2	0	1	6	2	0	5	2	18	5%
iv) Restrictions on the movement of people and employment requirements	0	0	2	0	2	0	1	1	3	1	10	3%
<u>FDI facilitation</u>	0	14	51	4	44	20	42	6	50	58	289	80%
v) Lack of transparency in policies and regulations concerning investment (institutional problems)	0	5	13	0	13	8	7	0	12	18	76	21%
vi) Complicated and/or delayed procedures with respect to investment-related regulations (implementation problems)	0	3	23	1	14	7	16	0	24	19	107	29%
vii) Insufficient protection of intellectual property rights	0	0	1	0	2	0	3	0	1	1	8	2%
viii) Labor regulations and related practices excessively favorable to workers	0	0	2	0	5	0	10	3	3	4	27	7%
ix) Underdeveloped infrastructure, shortages of human resources, and insufficient investment incentives	0	6	9	3	8	5	6	3	9	13	62	17%
x) Restricted competition and price controls	0	0	3	0	2	0	0	0	1	3	9	2%
Total	0	14	68	4	55	28	52	7	69	66	363	100%

Data source: authors' calculation, based on Toyo Keizai (2008) for (a) the number of Japanese affiliates abroad and JMC (2009) for (b) the issues to be solved for FDI.

Note: Japanese affiliates abroad are here defined as those with Japanese ownership of no less than 10%.

Table 4.3. Investment Climate in ASEAN 10 Economies in 2008 and 2005 : The Number of Incidents by Category and Country

		ASEAN10 in 2008											ASEAN7												
													2005							Total (2005)		Total (2008)		Total (2009)	
													Brunei	Indonesia	Malaysia	Philippines	Singapore	Thailand	Viet Nam						
		Brunei	Cambodia	Indonesia	Laos	Malaysia	Myanmar	Philippines	Singapore	Thailand	Viet Nam	Total	Share by category (%)	Brunei	Indonesia	Malaysia	Philippines	Singapore	Thailand	Viet Nam	Total (2005)	Total (2008)	Total (2009)		
FDI liberalization		0	0	14	0	11	7	9	1	15	9	66	21%	0	10	17	11	3	16	16	73	59	66		
i)	Restrictions on foreign entry	0	0	10	0	5	2	6	0	8	4	35	11%	0	5	4	6	1	6	5	27	33	33		
ii)	Performance requirements	0	0	2	0	3	0	0	0	2	2	9	3%	0	2	5	2	0	1	5	15	9	11		
iii)	Restrictions on overseas remittances and controls on foreign currency transactions	0	0	0	0	1	5	2	0	3	2	13	4%	0	1	4	1	0	3	4	13	8	12		
iv)	Restrictions on the movement of people and employment requirements	0	0	2	0	2	0	1	1	2	1	9	3%	0	2	4	2	2	6	2	18	9	10		
FDI facilitation		0	16	28	4	33	21	48	6	45	49	250	79%	1	52	36	37	6	53	34	219	209	251		
v)	Lack of transparency in policies and regulations concerning investment (institutional problems)	0	5	5	1	8	8	11	0	14	12	64	20%	1	14	10	10	1	14	6	56	50	63		
vi)	Complicated and/or delayed procedures with respect to investment-related regulations (implementation problems)	0	5	11	1	10	7	16	0	20	18	88	28%	0	21	14	12	0	24	14	85	75	96		
vii)	Insufficient protection of intellectual property rights	0	0	2	0	3	0	3	0	2	1	11	3%	0	4	3	1	0	2	2	12	11	8		
viii)	Labor regulations and related practices excessively favorable to workers	0	0	2	0	5	0	10	3	3	4	27	9%	0	3	5	6	3	3	2	22	27	27		
ix)	Underdeveloped infrastructure, shortages of human resources, and insufficient investment incentives	0	6	6	2	7	5	8	3	5	11	53	17%	0	8	4	8	2	9	8	39	40	48		
x)	Restricted competition and price controls	0	0	2	0	0	1	0	0	1	3	7	2%	0	2	0	0	0	1	2	5	6	9		
Total		0	16	42	4	44	28	57	7	60	58	316	100%	1	62	53	48	9	69	50	292	268	317		

Data source: Urata, Ando, and Ito (2007), Urata and Ando (2009), and Table 4.1.

Four points should be kept in mind in interpreting these results. First, some problems can be classified into different categories from those in Table A.4.1. Some may be classified into two or more categories. In constructing Table A.4.1, such problems are classified into the most relevant categories in our classification.

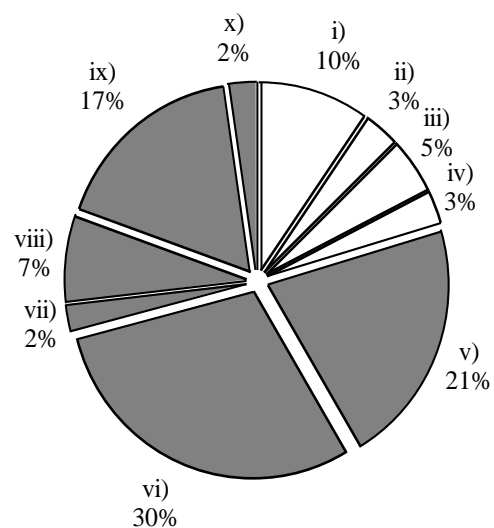
Second, the number of incidents in the tables indicates the presence of direct and indirect barriers to FDI (at least those identified). It does not, however, directly imply the degree of seriousness of the barriers distorting investment decisions.

Third, there is a possible bias in the identification of the problems in that the number of incidents tends to be high in countries where a large number of FDI projects are undertaken. As mentioned above, the respondents to the questionnaire on which JMC survey is based are those having trade with and/or investment in the countries concerned. Therefore, the countries in which Japanese firms are more active in trade and investment or those to which Japanese firms pay considerable attention as new investment locations, may tend to have a larger number of incidents since they are more likely to face various problems through their operations (Table 4.2). At the same time, the countries with fewer problems identified here do not necessarily receive a large amount of investment. The countries with a smaller number of Japanese firms involved may have a larger number of issues, in practice, than those identified here if firms were not able to enter those countries due to impediments, and the actual investment climate was not known. We will consider this point in interpreting the results for the individual countries below.

Fourth, most problems identified are those related to manufacturing activities. Since the major activity of most respondents is manufacturing, impediments to FDI in non-manufacturing sectors might be underestimated.

Table 4.2 and Figure 4.1 give an overall picture of direct and indirect impediments to investment in ASEAN10. Various sorts of indirect barriers to FDI exist in the region: 80 percent of the total problems identified (287 out of 362) are concerned with FDI facilitation. This finding indicates that there is plenty of room to improve FDI facilitation in order to promote FDI in ASEAN. In particular, more than half the problems fall into two categories v) institutional problems (lack of transparency in policies and regulations on investment) and vi) implementation problems (complicated and/or delayed procedures with respect to investment-related regulations; these account for 21 percent and 30 percent of the total incidents, respectively. Although neither institutional nor implementation problems are necessarily discriminatory against foreign firms, as discussed above, they need to be resolved to promote investment activity in the region.

Figure 4.1. Decomposition of the incidents into 10 categories: ASEAN 10 in 2009



Data source: Table 4.2.

Note: i) to iv) indicates four categories for FDI liberalization and v) to x) indicates six categories for FDI facilitation. Figures express shares of each category. See Table 4.1. for 10 categories.

The major problems identified in many countries for category v) are underdevelopment, lack of transparency, ambiguity, sudden changes, frequent changes, and uncertainty of various legal regulations and institutions, particularly those concerning taxation, investment incentives, safety and environmental standards and conformity, and financial markets, including exchange rates. The major problems for category vi) are complexity, delay, difficulty, and inefficiency of various administrative procedures, arbitrary interpretation in implementing regulations, corruption, smuggling, particularly complicated customs clearance procedures, delayed, difficult, inefficient, and complicated procedures for visa application and renewal, import tariff reimbursement/exemption, value-added tax exemption (including non-implementation) procedures, taxation, and withdrawal of business, arbitrary and/or inconsistent interpretation and implementation of safety certification, customs clearance, and arbitrary tax collection.⁹

Categories v) and vi) are followed by another category classified under FDI facilitation, category ix) underdeveloped infrastructure, shortages of human resources, and insufficient investment incentives (17 percent of total incidents). It suggests that an access to necessary infrastructure, human resources, and investment incentives is also an important factor for firms in making the decision to entering a new country or expand operations in the host country. Major problems in category ix) are as follows: difficulty in hiring and securing human resources due to shortages of management staff and engineers, high turnover ratios, underdevelopment of industrial

⁹ Delays in procedures are sometimes a result of their complicated nature.

infrastructure such as electric power, paved roads and transportation, and ports, insufficient investment incentives for the development of supporting industries, and immaturity of financial markets.

Categories other than v), vi), and ix) are arranged in descending order in terms of the percentage of the total number of incidents: category i) restrictions on foreign entry (10 percent), category viii) labor regulations and related practices excessively favorable to workers (7 percent), category iii) restrictions on overseas remittances and controls on foreign currency transactions (5 percent), category ii) performance requirements (3 percent) category iv) restrictions on the movement of people and employment requirement (3 percent), category vii) insufficient protection of IPRs (2 percent) and category x) restricted competition and price controls (2 percent). Although relatively low percentages for the categories for FDI liberalization imply that issues involving direct barriers to FDI (problems preventing FDI liberalization) are not so serious as those involving indirect barriers to FDI (problems preventing FDI facilitation) in the region, they are critical impediments in some low-income countries.

Major problems for category i) include prohibition of or restrictions on foreign entry (for specific sectors), restrictions on foreign ownership ratios, joint venture requirements (with specified business partners), and restrictions on foreign ownership of land. The problems for category viii) include difficulty in firing workers, wage-related issues such as rapidly rising wage levels, dramatic increases in minimum wage levels, and no allowance for lowering wage levels, and labor regulations and related practices that are excessively favorable to workers. The problems for category iv)

include a nationality requirement for directors, restrictions on hiring foreigners including requirements of hiring local people (or specific types of local people), and difficulty and tightened issuance conditions in obtaining and/or renewing visas. The problems for category vii) include widespread counterfeiting of goods and pirated copying due to insufficient protection of IPRs, lack of intellectual property rights treaties, and infringements of trademark rights and patents. Those for category ii) include local content requirements and their strengthening, and investment incentives linked with export requirements, technological transfer requirements, and hiring local people. Those for category iii) include restrictions on overseas remittances and restrictions on the amounts, payment by, and use of foreign currencies. Those for category x) include monopolistic energy supply and discriminatory raising of its prices, and discriminatory pricing for loads at ports.

To capture changes in the investment climate in ASEAN countries, let us compare the patterns of pervasiveness of the identified problems in 2009, with those in 2005 provided by Urata *et al.*(2007) and those in 2008 provided by Urata and Ando (2009). ASEAN countries available for a comparison between 2009/2008 and 2005 are composed of seven countries that are the members both of ASEAN and APEC. Table 4.3 presents the results for the investment climate in 2008 in ASEAN10 and that in 2005 in ASEAN7: it shows the number of incidents by category and country. As the figure suggests, ASEAN7 as a whole saw a decline in the number of the issues directly preventing FDI, while it saw an increase in the number of issues indirectly preventing FDI: the number of incidents drops from 73 to 66 for FDI liberalization, though the

number of incidents rises from 219 to 251 for FDI facilitation. In particular, issues due to complicated and/or delayed procedures with respect to investment-related regulations (implementation problems) increase from 85 to 96. This suggests that ASEAN countries explicitly improved their investment climate, but at the same time, more and more indirect barriers to FDI emerged, partly reflecting more active and deepening operations by Japanese firms in ASEAN countries than before, who are therefore more likely to face various problems through their operations.

Wide variations among the ASEAN countries, however, do exist. Although we cannot strictly conduct a comparative analysis among the countries due to the nature of the survey, the tables provide several interesting findings. First, various problems have prevailed in Indonesia, Malaysia, the Philippines, Thailand, and Vietnam. Second, among those five countries, Indonesia (from 62 to 67), the Philippines (from 48 to 53), and Vietnam (from 50 to 66) have increased in the total number of issues by five or above. In particular, in the Philippines and Vietnam, countries recently attracting new FDI, the number of incidents increased substantially in categories for institutional problems, and implementation problems for investment-related policies and regulations and labor regulations, and practices excessively favorable to workers. Third, Indonesia and Thailand have increased in the number of issues identified in categories for FDI liberalization and decreased in the number for FDI facilitation, while the opposite is true for Malaysia. The Philippines and Vietnam are unchanged or have increased in both categories for FDI liberalization and facilitation.

To sum up, ASEAN economies as a whole tend to have improved the explicit investment climate as the number of the incidents revealing problems preventing FDI directly declined in so far as FDI liberalization is concerned. Direct barriers to FDI, however, still remain. Further efforts to reduce them by ASEAN countries are necessary, if they want to attract FDI. At the same time, the reduction of indirect barriers to FDI or the promotion of FDI facilitation is also indispensable, as the increasing number of issues identified in categories for FDI facilitation suggests. Particularly important areas for improvement include institutional problems, complicated and delayed procedures, underdeveloped infrastructure, inflexible labor market conditions (such as difficulty in hiring and firing workers and burdensome labor regulations and wage-related issues), and problems involving taxation regulations (including double taxation problems due to lack of double taxation treaties). As mentioned above, further indirect barriers to FDI have tended to emerge, partly reflecting more active and deepening operations by Japanese firms in ASEAN countries than before, who are therefore more likely to face various problems because of their operations. Thus the increasing number does not necessarily indicate the implementation of new barriers. However, such a growing number clearly implies that further efforts to improve the investment climate through various facilitation measures are expected.

Discussion by country

In the following, we briefly discuss major problems by country.

Brunei (0 incident, 1 Japanese affiliate)

For Brunei, no problems are identified in JMC Survey 2009, though one problem was identified in JMC Survey 2005 in category v) lack of transparency in policies and regulations concerning investment: ambiguity of government procurement procedures. It should be noted that few Japanese affiliates operate in Brunei, leading to low probability of incidents.¹⁰

Cambodia (14 incidents, 10 Japanese affiliates)

The categories with issues identified are v) lack of transparency in policies and regulations concerning investment (5),¹¹ vi) complicated and/or delayed procedures with respect to investment-related regulations (3), and ix) underdeveloped infrastructure, shortages of human resources, and insufficient investment incentives (6). The examples include underdevelopment, ambiguity, and lack of transparency of various legal regulations and institutions for category v), complexity of administrative

¹⁰ In Brunei, some non tariff measures (NTMs) are applied to many tariff lines, including technical measures for food industries, automatic licensing measures and import quotas for machinery industries, and automatic and non-automatic licensing measures for chemical and wooden industries. These measures may influence the investment climate indirectly. See Ando (2009) and Ando and Obashi (2009) for an analysis of NTMs, using frequency ratios of NTMs by type and industry.

¹¹ The number of incidents is shown in parenthesis.

procedures of customs clearance, arbitrary interpretation in implementing customs and taxations, and corruption for category vi), inadequate infrastructure such as electricity supply, road and traffic, and telecommunication, and underdevelopment of financial markets for category ix).

Indonesia (68 incidents, 659 Japanese affiliates)

Major categories are vi) complicated and/or delayed procedures with respect to investment-related regulations (23), v) lack of transparency in policies and regulations concerning investment (13), i) restrictions on foreign entry (10), and ix) underdeveloped infrastructure, shortages of human resources, and insufficient investment incentives (9). While the number of incidents slightly declined in the categories concerning FDI facilitation from 52 in 2005 to 50 in 2009, the number of issues increased in those relating to FDI liberalization from 10 in 2005 to 14 in 2008 and 17 in 2009. As a result, the total number of incidents slightly increased from 62 in 2005 to 67 in 2009. One should note that the number of incidents of restrictions on foreign entry, which is one of the categories for FDI liberalization, increased from 5 to 10. Such a change seems to have been caused by the introduction of a more restrictive “new negative list” (in effect since July 2007) which specifies the sectors in which no foreign entry is allowed, as well as sectors subject to certain conditions for foreign equity participation, particularly in the service sectors. Examples include complexity, delay, and inefficiency of various administrative procedures, arbitrary interpretation in implementing regulations, and corruption under category vi), underdevelopment,

ambiguity, and sudden and frequent changes of various legal regulations and institutions under category v), restrictions on foreign ownership ratios in specific sectors mainly in services sectors and joint venture requirements under category i), and insufficient infrastructure under category ix).

Lao PDR (4 incidents, 6 Japanese affiliates)

The categories with issues identified are vi) complicated and/or delayed procedures with respect to investment-related regulations (1) and ix) underdeveloped infrastructure, shortages of human resources, and insufficient investment incentives (3). Examples include delayed procedures for customs clearance under category vi) and inadequate infrastructure such as road and traffic, and underdevelopment of financial markets under category ix).

Malaysia (55 incidents, 759 Japanese affiliates)

The number of incidents increased in categories for FDI facilitation, mainly in categories covering institutional and implementation problems for investment-related regulations. As a result, the total number of incidents slightly increased from 53 to 55 without change in the number of issues in categories for FDI liberalization. The major categories are vi) complicated and/or delayed procedures with respect to investment-related regulations (14), v) lack of transparency in policies and regulations concerning investment (13), and ix) underdeveloped infrastructure, shortages of human resources, and insufficient investment incentives (8). Examples include complexity, delays, and

difficulty of administrative procedures and arbitrary interpretation in implementing regulations under category vi), lack of transparency and instability of regulations and taxation issues under category v), and difficulty in hiring and securing human resources due to shortages of management staff and engineers, high turnover ratios, and issues involving investment incentives, and inadequate infrastructure such as electricity supply and road and traffic under category viii).

Myanmar (28 incidents, 10 Japanese affiliates)

The total number of incidents did not change from 2008 to 2009. The major categories are v) lack of transparency in policies and regulations concerning investment (8), vi) complicated and/or delayed procedures with respect to investment-related regulations (7), iii) restrictions on overseas remittances and controls on foreign currency transactions (6), and ix) underdeveloped infrastructure, shortages of human resources, and insufficient investment incentives (5). The examples are underdevelopment and ambiguity of legal systems, and regulations such as the double exchange rates regime, double taxation due to lack of tax treaties, and taxation under category v), complexity and delay of administrative procedures such as customs clearance and overseas remittances under category vi), ambiguity and strengthened regulations on overseas remittances and various controls on foreign currency

transactions under category iii), and underdevelopment or lack of infrastructure such as electricity supply, ports, and airports under category ix).¹²

The Philippines (53 incidents, 419 Japanese affiliates)

The number of incidents in the Philippines increased in categories for FDI facilitation from 37 to 42, particularly due to a growing number of issues related to implementation problems for investment-related policies and regulations and labor regulations and practices excessively favorable to workers. Consequently, the total number of incidents increased from 48 to 53, though the number of incidents did not change in categories for FDI liberalization as a whole. The major categories are vi) complicated and/or delayed procedures with respect to investment-related regulations (16), viii) labor regulations and related practices excessively favorable to workers (10), i) restrictions on foreign entry (8), v) lack of transparency in policies and regulations concerning investment (7), and ix) underdeveloped infrastructure, shortages of human resources, and insufficient investment incentives (6). The issues in the Philippines are spread widely across many categories: complexity, delays, and inefficiency of administrative procedures, arbitrary interpretation in implementing regulations, and corruption under category vi), various labor restrictions under category viii), a restrictions on foreign entry into specific sectors under category i), ambiguity, sudden and frequent changes of regulations and standards and conformity issues under category v), and high turnover ratios, underdeveloped infrastructure such as electricity

¹² See Ando (2009) for multiple exchange rate regimes in Myanmar.

and road and traffic, and insufficient incentives for foreign investment and supporting industries under category ix).

Singapore (7 incidents, 991 Japanese affiliates)

The categories with the largest number of incidents, although they are very few, for Singapore are viii) labor regulations and related practices excessively favorable to workers (3) and ix) underdeveloped infrastructure, shortages of human resources, and insufficient investment incentives (3). The issues reflect rapid increases in wage levels, the increasingly heavy burden of employee pensions, the burden of educational funding, and difficulty in hiring and securing human resources due to shortages of management staff and engineers, and high turnover ratios.

Thailand (68 incidents, 1577 Japanese affiliates)

Thailand is the country where the number of reporting Japanese affiliates is the largest among ASEAN countries, and thus it potentially receives many requests to improve its investment climate. The total number of incidents slightly dropped from 69 to 68. While the number of incidents declined in categories for FDI facilitation from 53 to 49, the number increased in categories for FDI liberalization from 16 to 19. As a result, the total number of incidents is more or less the same for 2005 and 2009. The major categories recording the incidents are vi) complicated and/or delayed procedures with respect to investment-related regulations (24), v) lack of transparency in policies and regulations concerning investment (12), i) restrictions on foreign entry

(8), and ix) underdeveloped infrastructure, shortages of human resources, and insufficient investment incentives (8). Examples include complexity and delays in administrative procedures and arbitrary interpretation in implementing regulations under category vi), underdevelopment and lack of transparency of various regulations and taxation issues under category v), restrictions on foreign entry under category i), and high turnover ratios and inadequate infrastructure under category ix).

Vietnam (66 incidents, 332 Japanese affiliates)

Vietnam has been active in hosting FDI in recent years, and thus an increasingly large number of issues are likely to be reported; the total number of incidents gradually increased from 50 in 2005 to 58 in 2008 and 66 in 2009. The number of incidents noticeably increased in categories for FDI facilitation from 34 to 58, particularly due to a growing number of issues in terms of institutional problems and implementation problems for investment-related policies and regulations, and underdeveloped infrastructure and shortage of human resources. Consequently, the total number of incidents increased, though the number declined in categories for FDI liberalization as a whole from 16 to 8. Major categories registering incidents are vi) complicated and/or delayed procedures with respect to investment-related regulations (19), v) lack of transparency in policies and regulations concerning investment (18), and ix) underdeveloped infrastructure, shortages of human resources, and insufficient investment incentives (13). The examples are complexity and delay of administrative procedures and arbitrary implementation of customs clearance under category vi),

underdevelopment, ambiguity, and sudden changes in various regulations under category v), and underdeveloped infrastructure and difficulty in hiring and securing human resources due to shortages of management staff and engineers under category ix).

5. Concluding Remarks and Policy Recommendations

Our analysis of the FDI climates of the ASEAN countries revealed that impediments to FDI are found not only in the policies but also in their implementation and enforcement. As for the openness/restrictiveness of FDI policies, we found wide variations among the countries and sectors. One of the most important findings of our study is the importance of impediments concerning movement of investors, and the screening and appraisal procedures related to FDI applications. The impediments concerning screening and appraisal concern not only the rules or policies but also the practices in the forms of lack of transparency and complicated/delayed processing.

Our findings indicate the need for further liberalization of FDI policies and promotion of facilitation measures for ASEAN countries in order to successfully attract FDI. In order to achieve these goals, we would like to make several policy recommendations. First, in order to promote FDI policy liberalization, the ASEAN countries should use various existing frameworks, such as WTO/GATT's TRIMs agreement, BITs, FTAs, and other legal frameworks. In particular, ASEAN should use the ASEAN Comprehensive Investment Agreement (ACIA). Second, to overcome

obstacles concerning FDI facilitation, the ASEAN countries should actively use various cooperation programs with developed countries to improve human resources engaged in the implementation and enforcement of FDI policies. Possible multilateral and regional sources of technical assistance in this area may be UNCTAD, the OECD, and ERIA. Third, monitoring of the achievement of FDI liberalization and facilitation has to be emphasized, in order to achieve a freer FDI environment. In this regard, a monitoring mechanism should be established in ASEAN, if it has not been established yet, or in ERIA. Finally, firm surveys on foreign companies from various countries, in addition to those from Japan which are utilized in our study, should be conducted to identify FDI impediments.

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Table A2.1 GCI components and notable competitive disadvantages

		2009-2010								2008-2009							
		Brunei	Cambodia	Indonesia	Malaysia	Philippines	Singapore	Thailand	Viet Nam	Brunei	Cambodia	Indonesia	Malaysia	Philippines	Singapore	Thailand	Viet Nam
Overall GCI ranking		32	110	54	24	87	3	36	75	39	109	55	21	71	5	34	70
Basic requirements																	
1. Institutions																	
Public institutions																	
Property rights																	
	1.01 Property rights	49	108	81	40	97		73	66	62	118	117	38	92		61	75
	1.02 Intellectual property protection	51	103	67	37	98		77	93	52	110	102	33	89		55	94
Ethics and corruption																	
	1.03 Diversion of public funds		98	59	48	122		63	82		92	68	39	117		56	84
	1.04 Public trust and politicians		59	52	33	130		71			70	59		123		64	
Undue influence																	
	1.05 Judicial independence	46	111	66	53	94	19	54	68	54	118	80	47	83	15	53	75
	1.06 Favoritism in decisions of government officials	32	71		37	128		66	57		87		28	117		49	70
Government inefficiency (red tape, bureaucracy and waste)																	
	1.07 Wastefulness of government spending		57			119		43	76		81			120		34	83
	1.08 Burden of government regulation	39	72			113		50	106	58	87			109		47	105
	1.09 Efficiency of legal framework in setting disputes	32	72	59	36	123		42		47	91	66	21	104		49	56
	Efficiency of legal framework in challenging regs	55	65	52	40	109		50									
	1.10 Transparency of government policymaking	46	106	87	30	104		60	53		76	121		85		60	58
Security																	
	1.11 Business costs of terrorism		94	89	97	124	79	107	99		98	81	82	125	76	107	99
	1.12 Business costs of crime and violence		77	62	95	96	10	61	72		79		74	93		50	58
	1.13 Organized crime		84	81	83	102		73	85		83	61	75	92		63	85
	1.14 Reliability of police services	38	113	79	48	101		88		42	115	85	37	98		71	
Private institutions																	
Corporate ethics																	
	1.15 Ethical behaviour of firms	37	90	102	44	116		64	63	50	99	97	30	102		69	73
Accountability																	
	1.16 Strength of auditing and accounting standards	51	113	76	43	61		52	108	63	126	75	33			58	106
	1.17 Efficacy of corporate boards	42	89		25	62		73	78	43	72		25	53		66	85
	1.18 Protection of minority shareholders' interests	61	101			77		43	66	93	106		25	54		46	75
2. Infrastructure																	
	2.01 Quality of overall infrastructure	37	82	96	27	98		41	111	39	82	96		94		35	97
	2.02 Quality of roads		77	94	24	104			102		80	105		94			102
	2.03 Quality of railroad infrastructure	n.a.	94	60		92		52	58	n.a.	97	58		85		48	66
	2.04 Quality of port infrastructure	42	89	95		112		47	99		91	104		100		48	112
	2.05 Quality of air transport infrastructure	47	88	68	27	100			84		87	75		89			92
	2.06 Available seat kilometres	90	91				17			86	91		22		17		
	2.07 Quality of electricity supply	47	121	96	39	87	12	41	103	45	117	92	31	82	13	43	104
	2.08 Telephone lines	64	127	79	72	102	27	84		61	132	100	71	105	30	86	
3. Macroeconomy																	
	3.01 Government surplus/deficit		72	74	110	60	18		110		71	84	109	64		96	86
	3.02 National savings rate		98			83	10				93			84			
	3.03 Inflation		120	80	40	79	51	41	126		74	79	25		24		103
	3.04 Interest rate spread	52	119	60		47	57	51		52	122	74	31	64	59	48	
	3.05 Government debt	..		56	74	101	126	66	81		52	63	74	96	121	66	76
4. Health and primary education																	
Health																	
	4.01 Business impact of malaria	85	108	97	86	101		79	91	89	105	93	76	87	56	60	79
	4.02 Malaria incidence	75	107	105	84	90		95	86	74	109	96	84	91		93	90
	4.03 Business impact of tuberculosis	86	106	92	80	109	35	66	88	85	109	86	65	102	29	57	88
	4.04 Tuberculosis incidence	71	127	108	89	113	48	97	100	80	127	109	88	115	46	96	100
	4.05 Business impacts of HIV/AIDS	72	109	88	81	69	26	104	82	69	109	78	67	61	19	97	75
	4.06 HIV prevalence		93	54	78		54	107	78		95		79		50	108	79
	4.07 Infant mortality	41	110	85	50	82			63	39	125	88	47	83		70	64
	4.08 Life expectancy	38	106	92	69	80		87	69		108	89	66	89	12	66	66
Primary education																	
	4.09 Quality of primary education		114	58	31	78		69	80		122	51	23	72		64	96
	4.10 Primary enrolment	74	90	56	28	81	36	53	71	64	87			76	38	61	55
	4.11 Education expenditure	82	124	127	24	118	109	44	103	101	121	126		113	110	46	100
Efficiency enhancers																	
5. Higher education and training																	
Quantity of education																	
	5.01 Secondary enrolment	37	114	93	98	83	17	82	100		115	102	95	79	21	85	100
	5.02 Tertiary enrolment	95	114	90	71	74	29	43	107	94	117	91	71	72	31	44	106
Quality of education																	
	5.03 Quality of the educational system	39	101			50		67	85	48	112					53	120
	5.04 Quality of math and science education	40	115	50	34	94		62	53	53	122		21	100		55	72
	5.05 Quality of management schools	74	120	51	34			59	111	88	123		23			49	120
	5.06 Internet access in schools	37	105	59	40	66		41	58		107	58	40	56		42	62
	5.07 Local availability of specialized research and training services	108	106		26	83	14	61	89	105	115		27	51	13	58	76
	5.08 Extent of staff training	54	86					62		61	107					51	72

(Continue)

		2009-2010								2008-2009							
		Brunei	Cambodia	Indonesia	Malaysia	Philippines	Singapore	Thailand	Viet Nam	Brunei	Cambodia	Indonesia	Malaysia	Philippines	Singapore	Thailand	Viet Nam
6. Goods Market efficiency																	
	6.01 Intensity of local competition	75	112		42	81	21	41	62	81	118		31	74	30	45	56
	6.02 Extent of market dominance	72	88		32	108	11	59		61	88		24	104	11	60	
	6.03 Effectiveness of anti-monopoly policy	71	105		47	87		53	56	83	118		40	77	20	66	91
	6.04 Extent and effect of taxation		50		30	68		40						65			53
	6.05 Total tax rate	55		54	41	93	18	56	61	47			40	99		49	61
	6.06 Number of procedures required to start a business	126	78	99	75	120		60	99	125	75	103	58	120		44	91
	6.07 Time required to start a business	126	124	121	33	113		89	111	125	120	123	51	107		77	105
	6.08 Agricultural policy costs					97		70						76		52	
	6.09 Prevalence of trade barriers	40	96		83	98		80	103	80	105		70	95	101	110	
	6.10 Trade-weighted tariff rate	45	107	71	68	50		78	126	70	107	66	72	52		81	126
	6.11 Prevalence of foreign ownership	108	77		68	102		80	107	121	75		67	98		89	104
	6.12 Business impact of rules on FDI	78			43	97		44		81	70		47	97		68	
	6.13 Burden of customs procedures	36	102	83	28	117		60	91		110	95	27	105		52	91
	6.14 Degree of customer orientation	60	69	54	26		10		80	62	85		22				91
	6.15 Buyer sophistication	101	58		25	73		46		99	65		23				44
7. Labor Market efficiency																	
	7.01 Cooperation in labor-employer relations		105			65					113			71			91
	7.02 Flexibility of wage determination	33	75	92	54	96		89	79		84	79	42	108		91	101
	7.03 Non-wage labor costs	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.				60		46		69
	7.04 Rigidity of employment		92	82		68					90	87		61			
	7.05 Hiring and firing practices	78			46	110				79			42	101		39	
	7.06 Firing costs		71	119	96	109		84	104		70	117	95	108		84	103
	7.07 Pay and productivity		50			74		38			64			57		43	
	7.08 Reliance on professional management	65	109	55	29			61	82	82	121		22			59	95
	7.09 Brain drain	33	51		31	104			76		55		29	116	13		88
	7.10 Female participation in labor force	69		104	107	99	84	53		109		102	107	86	83	38	
8. Financial markets sophistication																	
	8.01 Financial market sophistication	64	120	56	31	71			98		68	114	72	31	57		106
	8.02 Financing through local equity market	117	130			54				126	134			54	18		
	8.03 Ease of access to loans	42	95			88			69	62	107	65		89	11	44	91
	8.04 Venture capital availability	62	78			87		49	50	78	95			77	12	53	59
	8.05 Restriction on capital flows	56	85		60	68		89	80	71	62		67	75		104	84
	8.06 Strength of investor protection	90	55			100			126	86				107			123
	8.07 Soundness of banks	39	114	96	38	58		43	111	61	125	121	50	72	13	75	113
	8.08 Regulation of securities exchanges	101	126		30	77			90	101	130		32	66		36	81
	8.09 Legal rights index	36		98		98		83			128	52		93		52	
9. Technological readiness																	
	9.01 Availability of latest technologies	51	100	72	36	57	14	53	81	59	109	61	29	52	14	50	71
	9.02 Firm-level technology absorption	57	93	65	37	54	13	61	51	53	106	65	21		13	61	54
	9.03 Laws relating to ICT	72	118	65	26	71		68	70	85	122	71		60		61	72
	9.04 FDI and technology transfer	92	56			72		50		82	94					48	57
	9.05 Mobile telephone subscribers	65	118	94	51	83	10		79	53	120	100	56	84	15	72	114
	9.06 Internet users	39	129	87		106	15	75	76		130	107		101	15	78	70
	9.07 Personal computers	68	125	103	41	71		78	62	67	128	105	38	70		72	63
	9.08 Broadband Internet subscribers	67	106	101	55	89	22	78	77	57	108	100	51	96	22	94	79
10. Market size																	
	10.01 Domestic market size	121	92		36		49			123	96		35		53		
	10.02 Foreign market size	91	85				11			92	79				11		
Innovation and sophistication factors																	
11. Business sophistication																	
Networks and supporting industries																	
	11.01 Local supplier quantity	63	125	50	27	75	44		74	63	126			77	44		79
	11.02 Local supplier quality	78	114	58	42	77	28	40	92	82	117	57	32	64	22	40	97
Sophistication of firms' operations and strategy																	
	11.03 State of cluster development	72	55			59				78	60			56			
	11.04 Nature of competitive advantage	50	73		31	59	13	63	105	39	86		29		16	67	126
	11.05 Value-chain breadth	126	101			61	12	42	77	128	88		26		14	54	91
	11.06 Control of international distribution	78	123		31	64	60	62	89	127	123			67	57	83	119
	11.07 Production process sophistication	91	111	60	33	83	13	66	73	87	107	72	27	77	14	68	94
	11.08 Extent of marketing	93	114	56	35	58	14	47	76	106	117	55	29		17	47	98
	11.09 Willingness to delegate authority	68	111				19	76	79	104	120				15	67	96
12. Innovation																	
	12.01 Capacity for innovation	91	92		25	70	18	59		103	107	53	21	63	19	64	
	12.02 Quality of scientific research institutions	97	107		28	102	12	60	64	93	120			86	13	57	85
	12.03 Company spending on research and development	70	81			61		47		92	75					54	
	12.04 University-industry research collaboration	75	109			89		44	59	76	106	54		63		38	70
	12.05 Government procurement of advanced technology products	32	76			119		58		45	85	87		110		48	
	12.06 Availability of scientists and engineers	110	113		33	95	14	54	62	117	126		24	92	22	56	51
	12.07 Utility patents	90	90	87	29	78	11	68	90	88	88	84	29	68	11	69	88

Data source: World Economic Forum (2008, 2009)

Note: variables considered as disadvantages are those ranked below 10 for Singapore with an overall ranking in the top 10 economies, those ranked equal to or lower than the economy's overall ranking for Brunei, Malaysia, Thailand, with an overall ranking from 11 to 50, and those ranked lower than 50 for Cambodia, Indonesia, the Philippines and Viet Nam with an overall ranking lower than 51.

Table A3.1 Assessment of FDI Policy Regimes by Country

Brunei Darussalam	Total	Market access	NT	Screening	Directors	People	Performance
All sectors	0.394	0.243	0.795	0.434	0.590	0.180	0.180
A - Agriculture, forestry and fishing	0.240	0.10	0.75	0.00	0.50	0.00	0.00
B - Mining and quarrying	0.226	0.02	0.75	0.18	0.50	0.00	0.00
C - Manufacturing	0.239	0.05	0.75	0.19	0.50	0.00	0.00
D - Electricity, gas, steam and air conditioning supply	1.000	1.00	1.00	1.00	1.00	1.00	1.00
E - Water supply; sewerage, waste management and remediation activities	1.000	1.00	1.00	1.00	1.00	1.00	1.00
F - Construction	0.343	0.28	0.75	0.30	0.50	0.00	0.00
G - Wholesale and retail trade; repair of motor vehicles and motorcycles	0.200	0.00	0.75	0.00	0.50	0.00	0.00
H - Transportation and storage	0.360	0.20	0.80	0.20	0.60	0.20	0.20
I - Accommodation and food service activities	0.200	0.00	0.75	0.00	0.50	0.00	0.00
J - Information and communication	0.245	0.00	0.75	0.45	0.50	0.00	0.00
K - Financial and insurance activities	0.290	0.00	0.75	0.90	0.50	0.00	0.00
L - Real estate activities	0.200	0.00	0.75	0.00	0.50	0.00	0.00
M - Professional, scientific and technical activities	0.281	0.11	0.75	0.39	0.50	0.00	0.00
N - Administrative and support service activities	0.200	0.00	0.75	0.00	0.50	0.00	0.00
O - Public administration and defence; compulsory social security	1.000	1.00	1.00	1.00	1.00	1.00	1.00
P - Education	0.290	0.00	0.75	0.90	0.50	0.00	0.00
Q - Human health and social work activities	0.290	0.00	0.75	0.90	0.50	0.00	0.00
R - Arts, entertainment and recreation	0.468	0.25	0.81	0.93	0.63	0.25	0.25
S - Other service activities	0.467	0.33	0.83	0.33	0.67	0.33	0.33
T - Activities of households as employers; undifferentiated goods- and services-pr	0.245	0.00	0.75	0.45	0.50	0.00	0.00
U - Activities of extraterritorial organizations and bodies	0.500	0.75	0.75	0.00	0.50	0.00	0.00

Cambodia	Total	Market access	NT	Screening	Directors	People	Performance
All sectors	0.242	0.140	0.183	0.622	0.000	0.750	0.117
A - Agriculture, forestry and fishing	0.200	0.10	0.00	0.75	0.00	0.75	0.10
B - Mining and quarrying	0.340	0.20	0.75	0.10	0.00	0.75	0.25
C - Manufacturing	0.135	0.10	0.00	0.10	0.00	0.75	0.10
D - Electricity, gas, steam and air conditioning supply	0.200	0.10	0.00	0.75	0.00	0.75	0.10
E - Water supply; sewerage, waste management and remediation activities	0.205	0.10	0.00	0.75	0.00	0.75	0.15
F - Construction	0.200	0.10	0.00	0.75	0.00	0.75	0.10
G - Wholesale and retail trade; repair of motor vehicles and motorcycles	0.285	0.10	0.75	0.10	0.00	0.75	0.10
H - Transportation and storage	0.200	0.10	0.00	0.75	0.00	0.75	0.10
I - Accommodation and food service activities	0.200	0.10	0.00	0.75	0.00	0.75	0.10
J - Information and communication	0.267	0.20	0.35	0.32	0.00	0.75	0.10
K - Financial and insurance activities	0.170	0.10	0.00	0.45	0.00	0.75	0.10
L - Real estate activities	0.625	0.75	0.75	0.75	0.00	0.75	0.25
M - Professional, scientific and technical activities	0.280	0.10	0.40	0.75	0.00	0.75	0.10
N - Administrative and support service activities	0.220	0.10	0.10	0.75	0.00	0.75	0.10
O - Public administration and defence; compulsory social security	0.350	0.10	0.75	0.75	0.00	0.75	0.10
P - Education	0.200	0.10	0.00	0.75	0.00	0.75	0.10
Q - Human health and social work activities	0.200	0.10	0.00	0.75	0.00	0.75	0.10
R - Arts, entertainment and recreation	0.200	0.10	0.00	0.75	0.00	0.75	0.10
S - Other service activities	0.200	0.10	0.00	0.75	0.00	0.75	0.10
T - Activities of households as employers; undifferentiated goods- and services-pr	0.200	0.10	0.00	0.75	0.00	0.75	0.10
U - Activities of extraterritorial organizations and bodies	0.200	0.10	0.00	0.75	0.00	0.75	0.10

Indonesia	Total	Market access	NT	Screening	Directors	People	Performance
All sectors	0.375	0.364	0.198	0.789	0.308	0.546	0.255
A - Agriculture, forestry and fishing	0.320	0.40	0.00	0.75	0.25	0.50	0.10
B - Mining and quarrying	0.156	0.04	0.00	0.75	0.05	0.50	0.10
C - Manufacturing	0.265	0.21	0.14	0.75	0.14	0.50	0.14
D - Electricity, gas, steam and air conditioning supply	0.221	0.20	0.00	0.75	0.06	0.50	0.10
E - Water supply; sewerage, waste management and remediation activities	0.180	0.05	0.00	0.75	0.25	0.50	0.10
F - Construction	0.276	0.29	0.00	0.75	0.25	0.50	0.10
G - Wholesale and retail trade; repair of motor vehicles and motorcycles	0.252	0.23	0.00	0.75	0.25	0.50	0.10
H - Transportation and storage	0.478	0.60	0.20	0.80	0.40	0.50	0.28
I - Accommodation and Food service activities	0.280	0.30	0.00	0.75	0.25	0.50	0.10
J - Information and communication	0.496	0.53	0.46	0.79	0.38	0.50	0.25
K - Financial and insurance activities	0.372	0.53	0.00	0.75	0.25	0.50	0.10
L - Real estate activities	0.950	1.00	1.00	1.00	1.00	0.50	1.00
M - Professional, scientific and technical activities	0.256	0.24	0.00	0.75	0.25	0.50	0.10
N - Administrative and support service activities	0.596	0.60	0.58	0.83	0.50	0.67	0.40
O - Public administration and defence; compulsory social security	1.000	1.00	1.00	1.00	1.00	1.00	1.00
P - Education	0.275	0.25	0.00	0.75	0.25	0.50	0.25
Q - Human health and social work activities	0.564	0.62	0.33	0.83	0.50	0.67	0.50
R - Arts, entertainment and recreation	0.533	0.56	0.44	0.81	0.44	0.63	0.33
S - Other service activities	0.135	0.00	0.00	0.75	0.00	0.50	0.10
T - Activities of households as employers; undifferentiated goods- and services-pr	0.135	0.00	0.00	0.75	0.00	0.50	0.10
U - Activities of extraterritorial organizations and bodies	0.135	0.00	0.00	0.75	0.00	0.50	0.10

Lao PDR	Total	Market access	NT	Screening	Directors	People	Performance
All sectors	0.428	0.392	0.410	0.608	0.250	0.793	0.245
A - Agriculture, forestry and fishing	0.475	0.50	0.75	0.50	0.00	0.75	0.00
B - Mining and quarrying	0.245	0.30	0.00	0.50	0.00	0.75	0.00
C - Manufacturing	0.243	0.27	0.00	0.50	0.00	0.75	0.10
D - Electricity, gas, steam and air conditioning supply	0.650	0.75	0.75	0.50	0.75	0.75	0.00
E - Water supply; sewerage, waste management and remediation activities	0.165	0.10	0.00	0.50	0.00	0.75	0.00
F - Construction	0.813	0.84	0.92	0.84	0.67	0.75	0.67
G - Wholesale and retail trade; repair of motor vehicles and motorcycles	0.230	0.20	0.00	0.50	0.00	0.75	0.25
H - Transportation and storage	0.318	0.42	0.00	0.50	0.00	0.75	0.25
I - Accommodation and Food service activities	0.165	0.10	0.00	0.50	0.00	0.75	0.00
J - Information and communication	0.475	0.47	0.33	0.67	0.33	0.83	0.38
K - Financial and insurance activities	0.315	0.10	0.75	0.50	0.00	0.75	0.00
L - Real estate activities	0.315	0.10	0.75	0.50	0.00	0.75	0.00
M - Professional, scientific and technical activities	0.315	0.10	0.75	0.50	0.00	0.75	0.00
N - Administrative and support service activities	0.337	0.28	0.29	0.58	0.17	0.75	0.17
O - Public administration and defence; compulsory social security	1.000	1.00	1.00	1.00	1.00	1.00	1.00
P - Education	0.165	0.10	0.00	0.50	0.00	0.75	0.00
Q - Human health and social work activities	0.165	0.10	0.00	0.50	0.00	0.75	0.00
R - Arts, entertainment and recreation	1.000	1.00	1.00	1.00	1.00	1.00	1.00
S - Other service activities	0.442	0.40	0.33	0.67	0.33	0.83	0.33
T - Activities of households as employers; undifferentiated goods- and services-pr	1.000	1.00	1.00	1.00	1.00	1.00	1.00
U - Activities of extraterritorial organizations and bodies	0.165	0.10	0.00	0.50	0.00	0.75	0.00

Malaysia	Total	Market access	NT	Screening	Directors	People	Performance
All sectors	0.438	0.320	0.833	0.250	0.397	0.562	0.227
A - Agriculture, forestry and fishing	0.345	0.10	1.00	0.10	0.10	0.60	0.25
B - Mining and quarrying	0.460	0.20	1.00	1.00	0.10	0.60	0.10
C - Manufacturing	0.314	0.13	0.78	0.21	0.21	0.30	0.34
D - Electricity, gas, steam and air conditioning supply	0.660	0.60	1.00	0.75	0.75	0.60	0.10
E - Water supply; sewerage, waste management and remediation activities	0.745	0.70	1.00	0.81	0.81	0.70	0.33
F - Construction	0.355	0.00	1.00	0.10	0.75	0.60	0.10
G - Wholesale and retail trade; repair of motor vehicles and motorcycles	0.530	0.30	1.00	0.10	0.25	0.75	1.00
H - Transportation and storage	0.509	0.36	1.00	0.10	0.70	0.60	0.25
I - Accommodation and food service activities	0.562	0.38	1.00	0.50	0.75	0.60	0.25
J - Information and communication	0.610	0.60	1.00	0.10	0.75	0.60	0.25
K - Financial and insurance activities	0.527	0.43	1.00	0.10	0.75	0.60	0.10
L - Real estate activities	0.620	0.75	1.00	0.10	0.25	0.75	0.10
M - Professional, scientific and technical activities	0.331	0.23	0.39	0.29	0.36	0.71	0.25
N - Administrative and support service activities	0.196	0.10	0.33	0.03	0.17	0.60	0.10
O - Public administration and defence; compulsory social security	0.560	0.60	1.00	0.10	0.25	0.60	0.25
P - Education	0.560	0.60	1.00	0.10	0.25	0.60	0.25
Q - Human health and social work activities	0.305	0.00	1.00	0.10	0.25	0.60	0.10
R - Arts, entertainment and recreation	0.713	0.65	1.00	0.55	0.63	0.80	0.55
S - Other service activities	0.305	0.00	1.00	0.10	0.25	0.60	0.10
T - Activities of households as employers; undifferentiated goods- and services-pr	0.000	0.00	0.00	0.00	0.00	0.00	0.00
U - Activities of extraterritorial organizations and bodies	0.000	0.00	0.00	0.00	0.00	0.00	0.00

Myanmar	Total	Market access	NT	Screening	Directors	People	Performance
All sectors	0.463	0.378	0.401	0.921	0.399	0.714	0.284
A - Agriculture, forestry and fishing	0.490	0.45	0.75	0.90	0.10	0.60	0.00
B - Mining and quarrying	0.559	0.55	0.40	0.97	0.46	0.76	0.40
C - Manufacturing	0.214	0.09	0.04	0.90	0.14	0.62	0.04
D - Electricity, gas, steam and air conditioning supply	0.950	0.90	1.00	0.90	1.00	1.00	1.00
E - Water supply; sewerage, waste management and remediation activities	0.200	0.10	0.00	0.90	0.10	0.60	0.00
F - Construction	0.200	0.10	0.00	0.90	0.10	0.60	0.00
G - Wholesale and retail trade; repair of motor vehicles and motorcycles	0.200	0.10	0.00	0.90	0.10	0.60	0.00
H - Transportation and storage	0.784	0.80	0.80	0.96	0.64	0.84	0.60
I - Accommodation and Food service activities	0.440	0.10	0.75	0.90	1.00	0.60	0.00
J - Information and communication	1.000	1.00	1.00	1.00	1.00	1.00	1.00
K - Financial and insurance activities	1.000	1.00	1.00	1.00	1.00	1.00	1.00
L - Real estate activities	0.350	0.10	0.75	0.90	0.10	0.60	0.00
M - Professional, scientific and technical activities	0.537	0.49	0.43	0.86	0.49	0.77	0.43
N - Administrative and support service activities	0.600	0.55	0.50	0.95	0.55	0.80	0.50
O - Public administration and defence; compulsory social security	1.000	1.00	1.00	1.00	1.00	1.00	1.00
P - Education	0.200	0.10	0.00	0.90	0.10	0.60	0.00
Q - Human health and social work activities	0.200	0.10	0.00	0.90	0.10	0.60	0.00
R - Arts, entertainment and recreation	0.200	0.10	0.00	0.90	0.10	0.60	0.00
S - Other service activities	0.200	0.10	0.00	0.90	0.10	0.60	0.00
T - Activities of households as employers; undifferentiated goods- and services-pr	0.200	0.10	0.00	0.90	0.10	0.60	0.00
U - Activities of extraterritorial organizations and bodies	0.200	0.10	0.00	0.90	0.10	0.60	0.00

Philippines	Total	Market access	NT	Screening	Directors	People	Performance
All sectors	0.237	0.257	0.279	0.112	0.519	0.043	0.107
A - Agriculture, forestry and fishing	0.375	0.35	0.75	0.10	0.50	0.00	0.25
B - Mining and quarrying	0.355	0.30	0.75	0.10	0.50	0.00	0.25
C - Manufacturing	0.115	0.10	0.00	0.00	0.50	0.00	0.25
D - Electricity, gas, steam and air conditioning supply	0.195	0.30	0.00	0.00	0.50	0.00	0.25
E - Water supply; sewerage, waste management and remediation activities	0.220	0.30	0.20	0.10	0.50	0.00	0.00
F - Construction	0.110	0.15	0.00	0.00	0.50	0.00	0.00
G - Wholesale and retail trade; repair of motor vehicles and motorcycles	0.130	0.05	0.25	0.00	0.50	0.00	0.10
H - Transportation and storage	0.375	0.50	0.55	0.00	0.50	0.00	0.15
I - Accommodation and food service activities	0.095	0.05	0.00	0.25	0.50	0.00	0.00
J - Information and communication	0.230	0.40	0.00	0.10	0.50	0.00	0.10
K - Financial and insurance activities	0.145	0.20	0.00	0.15	0.40	0.00	0.10
L - Real estate activities	0.400	0.50	0.75	0.00	0.50	0.00	0.00
M - Professional, scientific and technical activities	0.475	0.55	0.50	0.20	0.50	0.75	0.10
N - Administrative and support service activities	0.250	0.35	0.10	0.20	0.50	0.15	0.05
O - Public administration and defence; compulsory social security	0.260	0.50	0.00	0.00	0.50	0.00	0.10
P - Education	0.400	0.50	0.00	0.75	1.00	0.00	0.25
Q - Human health and social work activities	0.150	0.15	0.00	0.15	0.50	0.00	0.25
R - Arts, entertainment and recreation	0.140	0.15	0.00	0.25	0.50	0.00	0.05
S - Other service activities	0.250	0.00	1.00	0.00	0.50	0.00	0.00
T - Activities of households as employers; undifferentiated goods- and services-pr	0.250	0.00	1.00	0.00	0.50	0.00	0.00
U - Activities of extraterritorial organizations and bodies	0.050	0.00	0.00	0.00	0.50	0.00	0.00

Singapore	Total	Market access	NT	Screening	Directors	People	Performance
All sectors	0.175	0.197	0.143	0.154	0.356	0.074	0.091
A - Agriculture, forestry and fishing	0.025	0.00	0.00	0.00	0.25	0.00	0.00
B - Mining and quarrying	0.025	0.00	0.00	0.00	0.25	0.00	0.00
C - Manufacturing	0.032	0.00	0.03	0.01	0.25	0.00	0.00
D - Electricity, gas, steam and air conditioning supply	0.685	0.90	1.00	0.75	0.25	0.00	0.25
E - Water supply; sewerage, waste management and remediation activities	0.270	0.25	0.25	0.25	0.45	0.25	0.25
F - Construction	0.025	0.00	0.00	0.00	0.25	0.00	0.00
G - Wholesale and retail trade; repair of motor vehicles and motorcycles	0.065	0.10	0.00	0.00	0.25	0.00	0.00
H - Transportation and storage	0.170	0.20	0.15	0.25	0.25	0.00	0.10
I - Accommodation and food service activities	0.025	0.00	0.00	0.00	0.25	0.00	0.00
J - Information and communication	0.246	0.25	0.30	0.27	0.46	0.00	0.13
K - Financial and insurance activities	0.106	0.14	0.00	0.25	0.25	0.00	0.00
L - Real estate activities	0.075	0.10	0.00	0.10	0.25	0.00	0.00
M - Professional, scientific and technical activities	0.169	0.14	0.14	0.17	0.40	0.14	0.14
N - Administrative and support service activities	0.087	0.02	0.13	0.08	0.25	0.17	0.04
O - Public administration and defence; compulsory social security	0.800	1.00	0.00	1.00	1.00	1.00	1.00
P - Education	0.700	1.00	1.00	0.00	1.00	0.00	0.00
Q - Human health and social work activities	0.028	0.00	0.00	0.03	0.25	0.00	0.00
R - Arts, entertainment and recreation	0.025	0.00	0.00	0.00	0.25	0.00	0.00
S - Other service activities	0.063	0.03	0.00	0.08	0.42	0.00	0.00
T - Activities of households as employers; undifferentiated goods- and services-pr	0.025	0.00	0.00	0.00	0.25	0.00	0.00
U - Activities of extraterritorial organizations and bodies	0.025	0.00	0.00	0.00	0.25	0.00	0.00

Thailand	Total	Market access	NT	Screening	Directors	People	Performance
All sectors	0.300	0.423	0.000	0.500	0.000	0.805	0.000
A - Agriculture, forestry and fishing	0.350	0.50	0.00	0.50	0.00	1.00	0.00
B - Mining and quarrying	0.281	0.34	0.00	0.50	0.00	0.95	0.00
C - Manufacturing	0.193	0.16	0.00	0.50	0.00	0.79	0.00
D - Electricity, gas, steam and air conditioning supply	0.325	0.50	0.00	0.50	0.00	0.75	0.00
E - Water supply; sewerage, waste management and remediation activities	0.325	0.50	0.00	0.50	0.00	0.75	0.00
F - Construction	0.350	0.50	0.00	0.50	0.00	1.00	0.00
G - Wholesale and retail trade; repair of motor vehicles and motorcycles	0.325	0.50	0.00	0.50	0.00	0.75	0.00
H - Transportation and storage	0.335	0.50	0.00	0.50	0.00	0.85	0.00
I - Accommodation and food service activities	0.325	0.50	0.00	0.50	0.00	0.75	0.00
J - Information and communication	0.325	0.50	0.00	0.50	0.00	0.75	0.00
K - Financial and insurance activities	0.342	0.50	0.00	0.50	0.00	0.92	0.00
L - Real estate activities	0.325	0.50	0.00	0.50	0.00	0.75	0.00
M - Professional, scientific and technical activities	0.332	0.50	0.00	0.50	0.00	0.82	0.00
N - Administrative and support service activities	0.333	0.50	0.00	0.50	0.00	0.83	0.00
O - Public administration and defence; compulsory social security	0.325	0.50	0.00	0.50	0.00	0.75	0.00
P - Education	0.325	0.50	0.00	0.50	0.00	0.75	0.00
Q - Human health and social work activities	0.325	0.50	0.00	0.50	0.00	0.75	0.00
R - Arts, entertainment and recreation	0.275	0.38	0.00	0.50	0.00	0.75	0.00
S - Other service activities	0.325	0.50	0.00	0.50	0.00	0.75	0.00
T - Activities of households as employers; undifferentiated goods- and services-pr	0.125	0.00	0.00	0.50	0.00	0.75	0.00
U - Activities of extraterritorial organizations and bodies	0.125	0.00	0.00	0.50	0.00	0.75	0.00

Vietnam	Total	Market access	NT	Screening	Directors	People	Performance
All sectors	0.315	0.338	0.262	0.364	0.286	0.469	0.152
A - Agriculture, forestry and fishing	0.190	0.20	0.00	0.35	0.25	0.40	0.10
B - Mining and quarrying	0.175	0.10	0.15	0.70	0.05	0.25	0.05
C - Manufacturing	0.070	0.05	0.05	0.15	0.00	0.20	0.05
D - Electricity, gas, steam and air conditioning supply	0.375	0.50	0.00	0.90	0.25	0.50	0.10
E - Water supply; sewerage, waste management and remediation activities	0.135	0.20	0.00	0.10	0.10	0.35	0.00
F - Construction	0.495	0.60	0.75	0.30	0.25	0.50	0.00
G - Wholesale and retail trade; repair of motor vehicles and motorcycles	0.615	0.80	0.80	0.60	0.25	0.50	0.00
H - Transportation and storage	0.340	0.50	0.15	0.35	0.25	0.50	0.00
I - Accommodation and food service activities	0.085	0.10	0.00	0.00	0.10	0.35	0.00
J - Information and communication	0.450	0.50	0.40	0.50	0.50	0.40	0.30
K - Financial and insurance activities	0.160	0.15	0.00	0.20	0.25	0.50	0.05
L - Real estate activities	0.085	0.00	0.00	0.10	0.25	0.50	0.00
M - Professional, scientific and technical activities	0.260	0.20	0.30	0.20	0.30	0.50	0.20
N - Administrative and support service activities	0.130	0.10	0.25	0.00	0.10	0.30	0.00
O - Public administration and defence; compulsory social security	1.000	1.00	1.00	1.00	1.00	1.00	1.00
P - Education	0.190	0.10	0.00	0.50	0.25	0.50	0.25
Q - Human health and social work activities	0.630	0.70	0.65	0.70	0.70	0.80	0.00
R - Arts, entertainment and recreation	1.000	1.00	1.00	1.00	1.00	1.00	1.00
S - Other service activities	0.185	0.30	0.00	0.00	0.15	0.40	0.10
T - Activities of households as employers; undifferentiated goods- and services-pr	0.020	0.00	0.00	0.00	0.00	0.20	0.00
U - Activities of extraterritorial organizations and bodies	0.020	0.00	0.00	0.00	0.00	0.20	0.00

Table A.4.1 Investment issues in ASEAN Countries

Category	2009							2008							2005										
	Indonesia	Malaysia	Philippines	Singapore	Thailand	Cambodia	Laos	Myanmar	VietNam	Indonesia	Malaysia	Philippines	Singapore	Thailand	Cambodia	Laos	Myanmar	VietNam	Brunei	Indonesia	Malaysia	Philippines	Singapore	Thailand	Vietnam
Issues																									
i) Restrictions on foreign entry																									
Existence of prohibition and restriction on foreign entry																									
Restriction on foreign entry for specific sector: distribution service sector																									
Restriction on foreign entry for specific sector: coal mining industry																									
Restriction on foreign entry for specific sector: retail trade																									
Restriction on foreign entry for specific sector: no allowance of establishment of branches of general																									
Restriction on entry for specific sector: license requirement in the construction industry (license required only for foreign firms; no issuance of licenses for foreign-owned firms with more than 40%																									
Restriction on foreign entry for specific sector: license requirement for integration, closing down, and movement of services centers																									
Restriction on foreign entry for specific sector: stop of registration and renewal of licenses for trade																									
Restriction on entry for specific sector: licensing of transport business allowed only to a single company (monopoly with a company runned by the former prime minister's family, in exclusion of foreign and																									
Restriction on entry for specific sector: limited approval of license for domestic sea freight distributor (discriminatory against foreign companies; exclusive approval of Filipino and Filipino wholly-owned																									
Prohibition on foreign entry for specific sector: bid on government procurement																									
Restriction on foreign ownership ratio for specific sector: non-manufacturing sector (restrictions on various types of services such as distribution and marketing)																									
Restriction on foreign ownership ratio for specific sector: service sector (restrictions on the majority-owned foreign firms)																									
Restriction on foreign ownership ratio for specific sector: linked with export ratio																									
Joint venture issue: restrictions on foreign ownership ratios and joint venture requirement (including reduction in maximum foreign ownership ratios)																									
Joint venture issue: joint venture requirement with a state enterprise politically																									
Minimum foreign capital requirement																									
Land ownership and use: restrictions on (prohibition of) land ownership by foreign-owned firms																									
Land ownership and use: a lump-sum payment of land-use fee, implemented only for foreign-owned																									
Restrictions on the form of establishment of offices to support branches and affiliates																									
Discriminatory treatment on Japanese firms vis-à-vis U.S. firms																									
ii) Performance requirements																									
Home country insurance principle (obligation)																									
Local content requirement: link between local content ratio and tariff rate																									
Local content requirement: exclusion of foreign-owned firms from domestic procurement																									
Local content requirement: requirement to use local firms (Bumiputra firms)																									
Local content requirement: planning of local content requirement policy for automobiles																									
Local content requirement: requirement for increasing local content ratios																									
Local content requirement: insufficient ability of indigenous firms to satisfy local content requirement																									
Local content requirement: difficulty in satisfying the requirement for EPZ firms to obtain import duty exemption for parts																									
Performance requirements such as the amount of investment, export, production, etc. (including export																									
High percentage of direct exporting obligation																									
Link with preferential treatment: requirement to hire local labors																									
Link with preferential treatment: export ratio (export requirement)																									
Link with preferential treatment: technological transfer requirement																									
Government licensing requirement for royalty, brand-use fee, etc																									
Enforcement of obligation to conduct continuing exploration and survey for coal mine rights ownership																									
iii) Restrictions on overseas remittances and controls on foreign currency transactions																									
Restriction on overseas remittances: difficulty in remittances of compensation for intangible assets and services in foreign currencies																									
Restriction on overseas remittances: reinforcement and lack of transparency in restrictions on remittances in foreign currencies																									
Restriction on overseas remittances: restrictions on upper bound of in-advance payment																									
Restriction on overseas remittances: difficulty in overseas remittance of the payment for foreign																									
Restriction on overseas remittances: partly																									
Restriction on overseas remittances: prohibitive tax imposed on remittances (including tax on profit																									
Control related to local currency: control on local currency transactions in offshore market																									
Control related to local currency: restricted financing in Baht for non-residents																									
Sudden introduction and modification of foreign exchange transaction controls																									
Double exchange rates																									
Foreign currency transactions: restrictions on having foreign currencies																									
Foreign currency transactions: restrictions on having and using foreign currencies in the domestic																									
Foreign currency transactions: requirement to obtain foreign currencies from exports to get import																									
Foreign currency transactions: difficulty in foreign exchange settlement and foreign payment																									
Foreign currency transactions: restriction on the way of using foreign currency deposits																									
Foreign currency transactions: restriction on the withdrawal through foreign currency accounts																									
Difficulty in currency hedging (including forward exchange contracts of PE status)																									
Restriction on "netting"																									
Royalty payment: restrictions on royalty and strict method of calculating royalty																									
Royalty payment: exclusion of imported parts, etc. from royalty calculation																									

(Continue)

Category	2009							2008							2005										
	Indonesia	Malaysia	Philippines	Singapore	Thailand	Cambodia	Laos	Myanmar	VietNam	Indonesia	Malaysia	Philippines	Singapore	Thailand	Cambodia	Laos	Myanmar	VietNam	Brunei	Indonesia	Malaysia	Philippines	Singapore	Thailand	Vietnam
Issues																									
iv) Restrictions on the movement of people and employment requirements																									
Mandatory employment of local labor: general																									
Mandatory employment of local labor: employment of Malaysians with a priority (including request for handover of managing directorship)																									
Mandatory employment of local labor: nationality requirement of directors (including president and board members in investment trust companies)																									
Restriction on hiring foreigners: employment quota for foreigners or restriction on foreign employment																									
Restriction on hiring foreigners: modification and tightening of policies regarding foreign workers																									
Restriction on hiring foreigners: restriction on hiring and visa issuance to mainland Chinese workers																									
Visa issue: discontinued issuance of multiple-entry visa																									
Visa issue: application fee for re-entry																									
Visa issue: difficulty in obtaining working visa, tightening of issuance condition (including cases of certain engineering or investors only), restriction on visa issuance																									
Visa issue: tightening of visa renewal (difficulty in renewal of multiple-entry visa; including suspension of renewal procedures in US)																									
Visa issue: restricted entry by SMEs due to prerequisite conditions for working visa issuance																									
Visa issue: no work permit under foreign temporary workers for construction engineering																									
Visa issue: introduction of obligation to obtain entry visa																									
Visa issue: inconsistent procedures for visa application among embassy and consulates																									
Discriminate period of residency permit between those with and without university degree																									
v) Lack of transparency in policies and regulations concerning investment (institutional problems)																									
Underdevelopment, lack of transparency, and delay of implementation of regulations (inadequate implementing regulations and prolonged delays in their issuance): general																									
Underdevelopment of legal system: implementation rules of EPA																									
Underdevelopment of legal system: stock market and credit market																									
Underdevelopment of legal system: regulations on mortgage, lien, and hypothec																									
Underdevelopment of legal system: financial system such as credit transactions																									
Underdevelopment of legal system: foreign exchange system (double exchange rates)																									
Underdevelopment of legal system: exchange contract																									
Underdevelopment of legal system: temporary system of opening governments' windows responsive to emergency imports																									
Underdevelopment of legal system: insufficient economic system based on domestic currencies																									
Underdevelopment of legal system: re-organization of operations																									
Underdevelopment of legal system: unreasonable requirement of signature for imported products under																									
Underdevelopment of legal system: delay in issuing domestic regulations for ASEAN Cosmetic																									
Underdevelopment of legal system (insufficiency): Corporate Separation Law and merger law																									
Underdevelopment of legal system (insufficiency): Building Law, and Fire Defence Law, and related																									
Underdevelopment of legal system (insufficiency): legislation about handling of chemicals and																									
Underdevelopment of legal system (insufficiency): regulations on dishonor																									
Underdevelopment of legal system (insufficiency): inadequate ax-related dispute settlement by the third																									
Underdevelopment of legal system (insufficiency): double taxation due to lack of tax treaty																									
Underdevelopment of legal system (inadequacy): inadequate protection of depositors																									
Underdevelopment of legal system (inadequacy): obligation of issuing official receipts																									
Underdevelopment and inconsistent implementation of legal system (insufficiency): foreign exchange law and taxation system																									
Lack of transparency in legal system: disapproval criteria of tax investigation																									
Lack of transparency in legal system: complicated labor law																									
Lack of transparency in legal system: ownership of land and its utilization system																									
Lack of transparency in legal system: restrictions on equity transfer for joint venture companies																									
Lack of transparency in legal system: regulations on tax laws																									
Lack of transparency in legal system: investment incentives																									
Lack of transparency in legal system: withdrawal rules																									
Lack of transparency in legal system: conditions of employment																									
Lack of transparency in legal system: licenses and approvals for construction																									
Lack of transparency in legal system: an introduction of international practices																									
Lack of transparency in legal system: disclosure of information on changes in regulations																									
Lack of transparency in legal system: conditions on application for contract of technical assistance																									
Ambiguity of legal system: the date to start digital broadcasting																									
Ambiguity of legal system: disparity of tariff rates among similar products																									
Ambiguity of legal system: introduction of emission control regulations (including unrealistic policies)																									
Ambiguity of legal system: foreign exchange laws																									
Ambiguity of legal system: export restrictions																									
Ambiguity of legal system: detailed information on market research in expanding business																									
Ambiguity of legal system: inconsistency between country's tariff classification and ASEAN's																									
Ambiguity of legal system: definition of tariff classification (items)																									
Ambiguity of legal system: treatment of reinvoice under the third-country FTA																									
Ambiguity of legal system: method to calculate tax																									
Ambiguity of legal system: government procurement procedures																									
Ambiguity of legal system: approval and license procedures by administrative institutions																									
Ambiguity of legal system: approval and license criterion of investment-related regulations																									
Ambiguity of legal system: partnership requirement																									
Ambiguity of legal system: criteria and details of approval for divestment obligation																									
Ambiguity of legal system (insufficiency): regulations on disposal of industry wastes																									
Ambiguity of legal system (insufficiency): tariff classification for parts and components																									
Lack of implementation of legal system: environmental control																									
Sudden modification of legal system: general (including absence of legal stability)																									
Sudden modification of legal system: capital control and other controls																									
Sudden modification of legal system: incentives for foreign investors																									
Sudden modification of legal system: raising of import tariffs																									
Sudden modification of legal system (introduction): new tax (value-added tax for export processing																									
Sudden modification of legal system: custom clearance (e-custom clearance)																									
Sudden modification of legal system (setting): sudden setting of holidays																									
Sudden modification of legal system: issues of laws and regulations without sufficient period for																									
Sudden modification of legal system: reduction of export incentives																									
Sudden modification of legal system: criteria to prepare financial statements																									
Sudden and frequent modification of legal system: laws and notices (general)																									
Modification and publicity of legal system: difficulty in accessing information on regulations and																									
Instability of legal system: instable foreign capital law and definition of foreigners																									
Instability of legal system: possible changes in investment incentives																									
Instability of legal system: automobile-related taxation system																									
Instability of legal system: tax holiday regime																									
Instability of legal system: possible tightening regulations on market access to the retail firms																									
Instability of legal system: regulations on foreign workers																									
Instability of legal system: possible regulations inconsistent with WTO (requirements on investment																									

(Continue)

Category	2009								2008								2005							
	Indonesia	Malaysia	Philippines	Singapore	Thailand	Cambodia	Laos	Myanmar	VietNam	Indonesia	Malaysia	Philippines	Singapore	Thailand	Cambodia	Laos	Myanmar	VietNam	Brunei	Indonesia	Malaysia	Philippines	Singapore	Thailand
Issues																								
Unsatisfactory quality of local parts and components due to insufficient regulations and standards																								
Taxation issue: extremely high value-added taxes																								
Taxation issue: elimination of tax exemption for imported equipments and imposition of corporate tax																								
Taxation issue: tax withholding for PE and inter-branch transactions																								
Taxation issue: tax exemption discriminatory between national and non-national cars																								
Taxation issue: contradictory interpretation of definition of residents under revised income tax law																								
Taxation issue: high commodity tax, registration fee, owner fee and for automobiles																								
Taxation issue: conformity requirement on accounting and tax service																								
Taxation issue: inadequate reserve criteria for taxation regulations																								
Taxation issue: persisting system of corporate tax withholding from supporting industry firms																								
Taxation issue: tax on surplus remittances																								
Taxation issue: commercial and export tax (local production and exports and imports)																								
Taxation issue: rent tax (real estates)																								
Taxation issue: no application of preferential treatment of tax treaties (exemption of corporate tax at the source for subcontractors)																								
Taxation issue: conditions on application of exise tax linked with incentive measures (eco-car policy)																								
Taxation issue: tax on adverse spread																								
Taxation issue: no application of reimbursement of commodity tax for imported parts																								
Taxation issue: long-term retroactive period for tax investigation																								
Safety and environmental standards and certification issue: inadequate safety evaluation standards																								
Safety and environmental standards and certification issue: insufficient regulations on anti-air pollution																								
Safety and environmental standards and certification issue: unique technical standard and safety certification (iron and steel, plug etc)																								
Safety and environmental standards and certification issue: inconsistency with the International																								
Safety and environmental standards and certification issue: unreasonable standard of waste water treatment and waste water quality management																								
Safety and environmental standards and certification issue: unreasonable tightening of regulations for																								
Depreciation issue: long depreciation period																								
Depreciation issue: lack of exemplification of designated products (ambiguity)																								
Import restriction: import restriction by import quota and import licensing (build-up car, steel, and color																								
Import restriction: difficulty in obtaining import licenses																								
Import restriction: import restriction on final products by manufacturing firms																								
Export restriction																								
Unilateral abrogation of international commitments																								
Long-term procedures for labor dispute																								
Limited tariff exemption for companies in the Special Economic Zones																								
Unreasonable regulations and regulations without considering technological development trend																								
Cap on surplus reserve																								
Unilateral review of PPA																								
vi) Complicated and/or delayed procedures with respect to investment-related regulations (implementation problems)																								
Complicated procedures: regimes general																								
Complicated procedures: procedures for transactions of bonded goods between trade-processing firms																								
Complicated procedures: procedures for equipment lease and rental certification																								
Complicated procedures: procedures for overseas remittances																								
Complicated procedures: purchasing procedures of foreign currencies																								
Complicated procedures: approval and license procedures for merge, dissolution, or relocation of the																								
Complicated procedures: renewal of import licensing (short period in effective)																								
Complicated procedures: preparation of invoices of imported materials for each incentives																								
Complicated procedures: obligation of pre-registration of import quota for parts that can not be																								
Complicated procedures: pre-shipment inspection																								
Complicated procedures: bidding rules for joint venture with state owned enterprises (application of																								
Complicated procedures: signature requirements to documents submitted to government agencies and																								
Complicated procedures: procedures for exception of import tariffs																								
Complicated procedures (too-detailed): BOI approval and reporting procedures																								
Complicated procedures (too-detailed): procedures for BOI tax exemption for reexports																								
Complicated procedures (too-detailed): import licensing procedures																								
Complicated procedures (too-detailed): tax payment procedures for taxation at the source																								
Complicated procedures (too-detailed): obtaining export and import licensing																								
Complicated procedures: tax payment registration for foreign individuals																								
Complicated procedures (including uniqueness): state customs clearance procedures																								
Complicated and delayed procedures: customs clearance (including clearance certificate requirement,																								
Complicated and delayed procedures: conformity and assessment																								
Complicated and delayed procedures: procedures to apply for working visa and its renewal (including																								
Complicated and delayed procedures: tax regulations-related procedures																								
Complicated and delayed procedures: EPTA procedures																								
Complicated and delayed procedures: import tariff reimbursement and tax exemption procedures																								
Complicated and delayed procedures: export bounty coupon issuance procedures																								
Complicated and delayed procedures: government approval procedures for withdrawal																								
Complicated and delayed procedures: BOI export and import approval and reporting procedures for products, materials, equipments, defective products and rejected materials																								
Complicated and delayed procedures: patent registration application procedures																								
Delayed procedures: import custom clearance and cargo inspection (including uncertainty)																								
Delayed procedures: AICO approval procedures																								
Delayed procedures: procedures to obtain permissions (general)																								
Delayed procedures: delayed procedures to transfer licensing permit from central government to																								
Delayed procedures: stock reshuffle procedure																								
Delayed procedures: certificate procedures for CEPT																								
Delayed procedures: oversea payment																								
Delayed procedures: permission of oversea remittance																								
Delayed procedures: renewal of import licensing and automatic import licensing																								
Delayed procedures: safety standard and assessment																								
Delayed procedures: judgement of non-application of PE																								
Delayed procedures: issuing final settlement of tax																								
Delayed procedures: approval procedures for technology transfer																								
Delayed procedures: production license issuance (partial)																								
Delayed procedures: examination of safety qualification																								
Delayed procedures: civil execution procedures																								
Delayed procedures (including difficulty): procedures for waste disposal (and its renewal)																								
Delayed procedures (including difficulty): procedures for prepayment of corporate tax reimbursement																								
Delayed procedures (including difficulty): difficulty in obtaining AICO approval																								
Delayed procedures (including difficulty): renewal of business license																								
Delayed procedures (including non-refunding and difficulty): value-added tax reimbursement																								
Delayed procedures (including non-refunding): corporate withholding tax reimbursement procedures																								

Category

231

(Continue)

Category	2009								2008								2005							
	Indonesia	Malaysia	Philippines	Singapore	Thailand	Cambodia	Laos	Myanmar	VietNam	Indonesia	Malaysia	Philippines	Singapore	Thailand	Cambodia	Laos	Myanmar	VietNam	Brunei	Indonesia	Malaysia	Philippines	Singapore	Thailand
Issues																								
ix) Underdeveloped infrastructure, shortage of human resources, and insufficient investment incentives																								
Difficulty in hiring and securing human resources due to shortage of management staff and engineers (including brain drain of IT engineers)																								
High turnover ratio and job hopping practices																								
Infrastructure issue: underdeveloped (industrial) infrastructure (general)																								
Infrastructure issue: increased risk of power shortages and electrical power supply (instability)																								
Infrastructure issue: underdeveloped road and traffic																								
Infrastructure issue: underdevelopment and lack of seaport infrastructure																								
Infrastructure issue: inadequate spaces for railway and underdeveloped containerized railway																								
Infrastructure issue: creaky existing infrastructure																								
Infrastructure issue: poor public physical distribution services																								
Infrastructure issue: underdeveloped intermediate distribution																								
Infrastructure issue: inadequate public sanitation																								
Infrastructure issue: runaway cost of public utilities (instability)																								
Infrastructure issue: insufficiency and underdevelopment of waste disposals																								
Infrastructure issue: delayed delivery due to traffic jam in cities																								
Infrastructure issue: underdeveloped telecommunication infrastructure/roadband internet network access																								
Infrastructure issue: insufficient air transport infrastructure																								
Infrastructure issue :remarkable difference between a plan to develop logistics and the progress of																								
Incentives issue: disparity of incentives in the same zone due to project-by-project grant of BOI																								
Incentives issue :shrinking of incentives for foreign investors according to the change of investment																								
Incentives issue: absence of investment incentives for the construction industry																								
Incentives issue: insufficient incentives for existing foreign-owned firms																								
Incentives issue: insufficiency, shrinking and ambiguity of incentives for foreign investors (high-tec industry; petroleum gas, oil refinery, petrochemistry)																								
Incentives issue: insufficient exemption of import tariffs imposed on capital goods within economic																								
Incentives issue: elimination of tax incentives for industrial park																								
Incentive issues: review of tax exemption for parts used in producing exports, which are subject to anti-																								
Incentive issues: application of investment allowance and reinvestment allowance only for																								
Incentives issue: absence of incentives for parts manufacturer																								
Incentives issue: insufficient incentives for foreign finished car maker																								
Incentives issue: insufficient BOI tax incentives																								
Incentives issue: insufficient tax incentives other than BOI incentives (corporate tax and withholding																								
Incentives issue: discriminatory favorable incentives for national cars																								
Insufficient incentive for nurture of supporting industries (including local industrial development																								
Issues of local suppliers in terms of delivery time and quality																								
High tax rate: corporate tax																								
High tax rate: individual income tax																								
Financial market: immature financial market																								
Financial market: underdeveloped foreign currency exchange system																								
Financial market: underdeveloped capital market																								
Insufficiency of medical institutions																								
Public security: frequent occurrence of theft																								
Political instability																								
Undeveloped system to prevent disasters: Strength of Buildings, Bird flu, Dengue fever																								
x) Restricted competition and price controls																								
Monopoly / unilateral increase in price of energy supply																								
Discriminatory high pricing for electricity, water, diesel for industrial use																								
Discriminatory rise in fuel price for industrial use																								
Excessive government intervention for pricing systems: standard export pricing and obligation of domestic supply for coal																								
Ministrial regulation to allow price cap settings for electricity provided by state-owned power company																								
High price due to monopoly by the government: industrial waste disposal																								
Price reporting requirement to the Department of Commerce																								
Government-designated trading company system																								
Monopolistic pricing																								
Discriminate pricing for loads at ports																								
Double pricing between domestic and foreign investment																								

Data source: authors' preparation, based on JMC survey 2008 and Urata, Ando, and Ito (2007).

CHAPTER 5

Background Data for Constructing Quantitative Measures

This chapter consists of the list of the tables of the background data to develop the quantitative measures presented in previous chapters. The quantitative measures on free flow of services (Chapter 2) are based on the background data compiled by a team of researchers led by Dr. Philippa Dee, with close collaboration with country study members from research institutes in each ASEAN member country. The quantitative measures on free flow of goods (Chapter 2 and Chapter 3) consist of two parts. One is based on the background data compiled by a team of researchers led by Dr. Dee in the same way of the above, and the other is based on the background data estimated by Dr. Patricia Sourdin and Dr. Richard Pomfret. The quantitative measures on free flow of investment (Chapter 4) are based on the background data compiled by a team of researchers led by Dr. Shujiro Urata, with close collaboration with country study members from research institutes in each ASEAN member country. All tables are downloadable from the website of ERIA (<http://www.eria.org>).

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LIST OF TABLES

Table 1-1a: ERIA Trade in Services Sectoral Questionnaire-Air Transport Services.
Table 1-1b: ERIA Trade in Services Sectoral Questionnaire-Air Transport Services, Index.
Table 1-1c: ERIA Trade in Services Sectoral Questionnaire-Air Transport Services, Country summary index
Table 1-2a: Restrictions on Trade in Air Transport Services (Index 0-1).
Table 1-2b: Restrictions on Trade in Air Transport Services, Country Summary, Prevalence (%).
Table 2-1a: ERIA Trade in Services Sectoral Questionnaire-Maritime Transport Services.
Table 2-1b: ERIA Trade in Services Sectoral Questionnaire-Maritime Transport Services, Index.
Table 2-1c: ERIA Trade in Services Sectoral Questionnaire-Maritime Transport Services, Country summary index
Table 2-2a: Restrictions on Trade in Maritime Services (Index 0-1).
Table 2-2b: Restrictions on Trade in Maritime Services - Prevalence (%)
Table 3-1a: ERIA Trade in Services Sectoral Questionnaire-Telecommunications Services.
Table 3-1b: ERIA Trade in Services Sectoral Questionnaire-Telecommunications Services, Index.
Table 3-1c: ERIA Trade in Services Sectoral Questionnaire-Telecommunications Services, Country summary index.
Table 3-2a: Restrictions on Trade in Telecommunications Services (Index 0-1).
Table 3-2b: Restrictions on Trade in Telecommunications Services - Prevalence (%)
Table 4-1a: ERIA Trade in Services Sectoral Questionnaire-ASEAN Single Window
Table 4-1b: ERIA Trade in Services Sectoral Questionnaire-ASEAN Single Window, Index.
Table 4-1c: ERIA Trade in Services Sectoral Questionnaire-ASEAN Single Window, Country summary index.
Table 4-2a: Implementation of ASEAN Single Window – Index
Table 4-2b: Implementation of ASEAN Single Window - Prevalence (%)
Table 5-1: Average trade costs by importing country. Import weighted. 1990-2008
Table 5-2: Average ad valorem Trade Costs; Selected Asian Economies, 1990-2008
Table 5-3a: Index of Trade Costs. Australian imports (Singapore 2008=100), Sea freight
Table 5-3b: Index of Trade Costs. Australian imports (Singapore 2008=100), Air freight
Table 5-4a: Index of Trade Costs. USA imports (Singapore 2008=100), Sea freight
Table 5-4b: Index of Trade Costs. USA imports (Singapore 2008=100), Air freight
Table 5-5a: Index of Trade Costs. Chilean imports (Singapore 2008=100), Sea freight
Table 5-5b: Index of Trade Costs. Chilean imports (Singapore 2008=100), Air freight
Table 5-6a: Index of Trade Costs. Brazilian imports (Singapore 2008=100), Sea freight

Table 5-6b: Index of Trade Costs. Brazilian imports (Singapore 2008=100), Air freight

Table 6-1: Assessment of FDI Policy Regimes of ASEAN Countries

Table 6-2: Assessment of Market Access in FDI Policies of ASEAN Countries

Table 6-3a: Assessment of FDI Policy Regimes, Brunei

Table 6-3b: Assessment of FDI Policy Regimes, Cambodia

Table 6-3c: Assessment of FDI Policy Regimes, Indonesia

Table 6-3d: Assessment of FDI Policy Regimes, Lao PDR

Table 6-3e: Assessment of FDI Policy Regimes, Malaysia

Table 6-3f: Assessment of FDI Policy Regimes, Myanmar

Table 6-3g: Assessment of FDI Policy Regimes, Philippines

Table 6-3h: Assessment of FDI Policy Regimes, Singapore

Table 6-3i: Assessment of FDI Policy Regimes, Thailand

Table 6-3j: Assessment of FDI Policy Regimes, Vietnam